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APPROVED BY: S:THE SECRETARY

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E.O. 12958: N/A
TAGS: OPDC, PGOV, PREL, PHUM, KPAL, EG, IS, XF
SUBJECT: REPLY FROM THE SECRETARY TO AHMED ABOUL GHEIT,
MINISTER OF FOREIGN AFFAIRS OF THE ARAB REPUBLIC OF
EGYPT (S/ES 201010695)

1. PLEASE DELIVER THE FOLLOWING MESSAGE FROM SECRETARY CLINTON TO FOREIGN MINISTER AHMED ABOUL GHEIT. THE DEPARTMENT DOES NOT PLAN TO RELEASE THE TEXT OF THE SECRETARY'S MESSAGE. THERE WILL BE NO SIGNED ORIGINAL.

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: SHARON E AHMAD DATE/CASE ID: 01 FEB 2012 201004163

2. ·BEGIN TEXT:

UNCLASSIFIED

Dear Mr. Minister:

Thank you for your letter of June 7 regarding the importance of investigating the May 31 Gaza flotilla incident.

We fully support the June 1 UN Security Council Presidential Statement in condemning those acts which led to nine fatalities and many injuries on board the flotilla, and supporting a prompt, impartial, credible, and transparent investigation. It is our belief that Israel took an important step forward in proposing an independent public commission with international observers to investigate the flotilla incident. We believe the proposed investigation can be conducted seriously and with credibility, as Israel's military justice system meets international standards. However, the United States will not prejudge the process or its outcome, and we will await the findings of the investigation before reaching further conclusions. The Gaza flotilla incident underscores the need to move ahead quickly with negotiations leading to a comprehensive peace in the region based on the establishment of a Palestinian state in the West Bank and Gaza. The United States is deeply committed to working with its partners in the region to advance this objective. Sincerely yours, Hillary Rodham Clinton

End Text. CLINTON

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E.O. 12958: N/A

TAGS: OPDC, PGOV, PREL, PHUM, KPAL, EG, IS, XF

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Sincerely yours,

Hillary Rodham Clinton

End Text.

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S/ES-O: PSLATTERY

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## EMBASSY OF THE ARAB REPUBLIC OF EGYPT

3521 INTERNATIONAL COURT, N.W. WASHINGTON, D.C. 20008
TELEPHONE: (202)895-3400 \* FAX: (202)244-4319/512)

## URGENT'

The Embassy of the Arab Republic of Egypt presents its compliments to the Office of the Honorable Secretary of State, and has the honour to attach herewith a verbal message from H.E. Ahmed Aboul Gheit, Minister of Foreign Affairs of the Arab Republic of Egypt, addressed to the Honorable Hillary Rodham Clinton, Secretary of State of the United States, regarding the Israeli attack on the Freedom convoy.

The Embassy of the Arab Republic of Egypt avails itself of this opportunity to renew to the Office of the Honorable Secretary of State, the assurances of its highest consideration.

June 7, 2010 Washington, D:C.



Office of the Secretary of State Department of State United States of America Fax 202 647 8947

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: SHARON E AHMAD DATE/CASE ID: 01 FEB 2012 201004163

TO: 2026478947

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## Verbal Message

- 1- We have followed up with great concern the developments of the Israeli attack on the Freedom convoy. We have also followed closely International calls to carry out an International investigation related to the attack. We support that an International investigation be conducted and consider it a fundamental step to guaranting that Israel, as the occupying power of the Palestinian territories including Gaza, undertakes its legal and humanitarian responsibilities.
- 2- An International, independent, credible and transparent investigation as called for by the Human Rights Council remains, from our perspective, the only credible response for the International Community to the Israeli attack. Other ideas, such as carrying an Israeli investigation with an International component will not meet the credible and independent minimum requirement.
- 3- Given the high moral authority of the UN Secretary General, we stress the necessity that he should promptly form an International Investigation Committee to carry out an independent and credible investigation on the Israeli attack on the Freedom convoy.

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# Options Paper for an Investigation of the Flotilla Incident

On June 1, Secretary of State Clinton said, "We support in the strongest terms the Security Council's call for a prompt, impartial, credible, and transparent investigation. We support an Israeli investigation that meets those criteria. We are open to different ways of assuring a credible investigation, including international participation, and we will continue to discuss these ideas with the Israelis and our international partners in the days ahead." There are two aspects to an investigation of the flotilla incident – ascertainment of the facts on the ground and evaluation of whether Israel complied with international law with respect to the blockade. (Israel already has prepared and made public its legal justification for establishment and maintenance of the naval blockade under the law of armed conflict and will likely resist a review, even internally, of the legality of the naval blockade. Israel is currently investigating the facts on the ground and reviewing its recent actions in enforcing the blockade.)

Here are some possible models for an Israeli investigation with international participation:

- Technical Assistance by Third States to Determine the Facts. Given the plethora of
  conflicting videos as to the facts and general international disinclination to accept the
  current Israeli version of events, it may be useful for Israel to include international,
  technical experts in the conduct or evaluation of its investigation.
- A. International experts could participate in the investigation.

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If Israel were to pr	ceed without international involven	nent, several options are
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E.O. 12958: N/A

TAGS: PREL, PGOV, KWBG, KPAL, UNSC, IS, TU

SUBJECT: UNSC: Security Council adopts June 1 Presidential Statement

on Gaza flotilla

- (SBU) SUMMARY: The Security Council met in an emergency session on May 31, in response to requests from Turkey and Lebanon, to discuss Israel's handling of its interdiction of a flotilla sailing to Gaza. Many Council members condemned the Israeli actions and Turkish FM Davutoglu made a particularly harsh statement criticizing Israel, calling the incident "banditry and piracy." The Israeli Deputy Perm Rep and Palestinian Observer also spoke, after which the Council went into consultations and negotiations to draft a Presidential Statement (PRST). Over the next 13 hours, the U.S. delegation negotiated with the Turkish delegation to produce a PRST which condemned "those acts which resulted in the loss of at least ten civilians and many wounded, " called for a "prompt, impartial, credible and transparent investigation conforming to international standards," and requested the immediate release of the ships and civilians held by Israel. The PRST also expressed concern about the incident's potential effect on the proximity talks, and urged the parties to act with restraint and avoid unilateral or provocative actions. END SUMMARY.
- 2. (SBU) In response to written requests from Council members
  Turkey and Lebanon to convene a formal Council meeting, the Council
  decided in consultations on May 31 to hold an emergency Council

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debate on the recent incident in the Eastern Mediterranean with the participation of all Council members, Israel, the Palestinian Observer and a briefing by the Secretariat. That debate was held in the Chamber immediately following the Council's consultations.

[Note: The provisional verbatim meeting record can be found at http://www.un.org/Depts/dhl/resguide/scact2010.htm <a href="http://www.un.org/Depts/dhl/resguide/scact2010.htm">http://www.un.org/Depts/dhl/resguide/scact2010.htm</a> End note.]

### Secretariat briefing

3. (SBU) Assistant Secretary-General for Political Affairs Oscar Fernandez-Taranco briefed the Council that, in the early hours of May 31, Israeli naval forces had boarded a six-ship convoy heading to Gaza. He noted that the stated purpose of the convoy was to deliver humanitarian assistance and to break the Israeli blockade on Gaza. He referred to Israeli government statements in the lead-up that it would not allow the convoy to proceed and that the vessels would be stopped, the cargo inspected and then transferred to Gaza, and any individuals onboard deported. He said that "de facto authorities in Gaza" had formed a committee to receive the convoy.

- 4. (SBU) He referred to the Secretary-General's spokesman's May 28 statement that "all involved act with a sense of care and responsibility and work for a satisfactory resolution." Though the Israeli navy had told the convoy it could not proceed to Gaza, the convoy nevertheless proceeded, he briefed, and the Israeli navy acted to intercept it by boarding the vessels some 40 nautical miles off the coast in international waters. While the Israelis were able to take control of all six vessels, "there was serious violence" on the main passenger vessel (the "Mavi Marmara") he said, with at least ten killed and 30 injured and six Israeli military injured, according to the information at the time. He underscored that it was "not possible to state definitively the sequence or details of what happened" and that the UN has "no independent information of what transpired."
- 5. (SBU) He referred to Israeli government statements that the demonstrators on board used knives and clubs against the IDF naval personnel, and possibly live fire from a weapon grabbed from an IDF soldier. He referred to Israeli statements that the seriously injured had been taken by helicopter to hospitals in Israel and that five of the ships had arrived under escort to the Israeli port of Ashdod but the "Mavi Marmara" had not yet been brought into port. He referred to Israeli authorities' expressions of regret about the casualties but noted that they blamed the activists for the violence. He noted Palestinian President Abbas' condemnation

of Israel's actions, the killing of the activists, and the UNU declaration of three days mourning. He summarized the Secretary-General's statement that he is shocked by the killings, that he condemned the violence, and called for a full investigation to determine how the bloodshed took place and stressed that Israel must provide a full explanation. Fernandez-Taranco underscored that Israel should provide access to detainees and for all parties to adhere to international law, including international humanitarian law and the law of the sea. He concluded by saying that "today's bloodshed would have been avoided if repeated calls on Israel to end the counterproductive and unacceptable blockade

had been heeded." He said that the only way forward for Gaza is a "different and more positive strategy that implements resolution 1860."

Turkish FM

6. (SBU) Turkish Foreign Minister Davutoglu was the first Council member to speak. In a sharply worded statement, he said it was a "very sad and tragic occasion when one state member of this august house has committed a serious crime" in total disregard of UN system values. He termed Israel's actions a "grave breach of international law," "tantamount to banditry and piracy," "aggression in high seas," "murder conducted by a state," and said "the distinction between terrorists and states has been blurred." He characterized the "sole aim" of the "multinational civilian flotilla" representing 32 countries as providing "much needed relief to the children of Gaza." He called the use of force "not only inappropriate, but also disproportionate." Referring to freedom of navigation, he claimed that no vessel can be stopped or boarded without the consent of its captain or the flag state. He said that this "unacceptable action" was perpetrated by those who had taken advantage in the past of "ships carrying refugees" and they should be more aware of the importance of humanitarian assistance and of the "dangers and inhumanity of ghettos" as in Gaza. He called on the Security Council to adopt a Presidential Statement "condemning the Israeli act of aggression, demanding an urgent inquiry," and calling for all responsible to be punished.

Council members

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<sup>7. (</sup>SBU) A number of Council members joined Turkey in specifically condemning Israel's use of force/violence, including Austria, Bosnia, Brazil ("vehemently condemns"), and Mexico. The Lebanese

Perm Rep, in a harshly worded statement, said, it was a "flagrant violation of the Charter," as well as of "international law, international humanitarian law and the law of the sea." He said the perpetrators of this "wanton attack" must be punished. Japan condemned the "violent acts of hostility that caused this tragic incident." Russia called the stopping of ships on the high seas without justification a "gross violation of the norms of international law." China condemned Israeli actions targeting humanitarian workers and civilians. All Council members spoke of the need to open up the crossings to Gaza, with some noting the need for the implementation of resolution 1860. Some called on Israel to provide a full and transparent account of what had occurred while others called for an independent investigation. Many called for Israel to provide immediate consular access to the detained activists. Almost all Council members expressed concern that this incident happened at this time during the peace process and some flagged it as a reason why the negotiations need to be successfully concluded.

Pal	esti	ni	an	Obs	erve	r

8. (SBU) The Palestinian Permanent Observer said that the Palestinian Authority had declared three days of mourning and that all of those killed were "martyrs of Palestine." He referred to "Israel's blatant acts of aggression" and condemned its actions. He attributed the violence to the silence of the international community and its inability to hold Israel accountable for its "war crimes." He called for an "independent, impartial, international investigation into this crime" and for all of those detained to be released.

Israeli Deputy Perm Rep

9. (SBU) Just before the Israeli Deputy Perm Rep was called on to speak, the Lebanese Perm Rep, as Security Council President, handed the gavel over to his deputy and left the Chamber, as did the Turkish Foreign Minister and the Palestinian Permanent Observer. The Israeli Perm Rep underscored that the purpose of the convoy was to break Israel's maritime blockade of Gaza and referred to the

convoy passengers' use of weapons to attack Israeli soldiers. He said that, if the mission had been truly humanitarian, its organizers would have accepted the Israeli government's offer to transfer the assistance through the Israeli port of Ashdod and overland to Gaza. He commented that there is no humanitarian

crisis in Gaza and referred to UN Special Coordinator Serry's UNCLASSIFIED recent remarks to the Security Council.

(SBU) The Israeli Deputy Perm Rep stressed the state of armed conflict between Israel and the Hamas authorities in Gaza, the fact that rockets had been fired at Israel as recently as that morning, and that there continue to be attempts to smuggle arms by sea. termed the maritime blockade a "legitimate mechanism of armed conflict" and said that Israel had provided the appropriate notification of the blockade to governments and the flotilla organizers. Nevertheless, the flotilla leader had publicly responded, "They are going to have to forcefully stop us." He described the organizers, the IHH, as having a radical anti-Western orientation and having provided previous support to Hamas and global jihad elements. He said that it was clear that there was an effort to "lynch" the soldiers boarding the one vessel and the soldiers acted in self-defense. He said the IDF would conduct a "debriefing" on the matter and will share it. He said that Israel "deeply regretted any loss of innocent life" and noted that the full picture will continue to unfold. He called for all to embrace the positive developments of the past few weeks in the peace process.

### PRST

11. (SBU) The Council then returned to consultations which were suspended to allow for almost thirteen hours of largely bilateral negotiations between the Turkish and U.S. delegations on the text of a Presidential statement (PRST). Shortly after 1:30 a.m. on June 1, under the just-begun Mexican Presidency of the Security Council for the month of June, the Council formally adopted the Presidential Statement. Begin text of Security Council Presidential Statement (S/PRST/2010/9) on the recent incident in the Eastern Mediterranean:

"The Security Council deeply regrets the loss of life and injuries resulting from the use of force during the Israeli military operation in international waters against the convoy sailing to Gaza. The Council, in this context, condemns those acts which resulted in the loss of at least ten civilians and many wounded, and expresses its condolences to their families.

"The Security Council requests the immediate release of the ships as well as the civilians held by Israel. The Council urges Israel to permit full consular access, to allow the countries concerned to retrieve their deceased and wounded immediately, and to ensure the delivery of humanitarian assistance from the convoy to its destination.

#### ULTURADULE ELIZ

"The Security Council takes note of the statement of the UN Secretary-General on the need to have a full investigation into the matter and it calls for a prompt, impartial, credible and transparent investigation conforming to international standards.

"The Security Council stresses that the situation in Gaza is not sustainable. The Council re-emphasizes the importance of the full implementation of Resolutions 1850 and 1860. In that context, it reiterates its grave concern at the humanitarian situation in Gaza and stresses the need for sustained and regular flow of goods and people to Gaza as well as unimpeded provision and distribution of humanitarian assistance throughout Gaza.

"The Security Council underscores that the only viable solution to Israeli-Palestinian conflict is an agreement negotiated between the parties and re-emphasizes that only a two-State solution, with an independent and viable Palestinian State living side by side in peace and security with Israel and its other neighbours, could bring peace to the region.

"The Security Council expresses support for the proximity talks and voices concern that this incident took place while the proximity

talks are underway and urges the parties to act with restraint, avoiding any unilateral and provocative actions, and all international partners to promote an atmosphere of cooperation between the parties and throughout the region." End text. Rice

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#### ACTION NEA-00

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#### SENSITIVE

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TAGS: PHUM, PREL, IS, KPAL, TU, UNHRC-1

SUBJECT: HRC Gaza Flotilla Fact-Finding Mission: What Next?

REF: GENEVA 654

1. (U) This is an action request. See para 13.

SUMMARY

2. (SBU) Following Secretary General Ban Ki-moon's announcement (on August 2) of a panel of inquiry into the May 31 flotilla incident, and the decision of both Israel and Turkey to cooperate with this investigation, Post has explored ways to "turn off" the flotilla fact finding mission established by the Human Rights Council (HRC) in HRC resolution 14/1. We very strongly favor having this fact finding mission (FFM) fall away; we opposed its creation and its superfluousness is now more evident. Unfortunately, having the FFM simply disband or stand down does not appear to be a realistic scenario. Based on recent statements by Turkey and the Thai HRC President, as well as conversations with the Turks and Palestinians in Geneva and with personnel in the Office of the High Commissioner for Human Rights, the HRC FFM will proceed as

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: ARCHIE M BOLSTER DATE/CASE ID: 02 FEB 2012 201004163

mandated. There are important outstanding questions, however, about how they will approach their work, i.e., how they understand the terms of their mandate and how ambitious they will be. There is also an urgent need for guidance with respect to whether and how the United States should seek to shape the outcome, as Post has learned that the members of the FFM will be in Geneva next week to consult with OHCHR and various Missions, including the U.S. Mission. The Department may want to consider	JNCLASSIFIED  B5
Reactions to Ban's Announcement	<u></u>
3. (U) Human Rights Council President Sihasak Phuanketkeow (Thailand) stated at a press conference on August 4 that the Geneva and New York processes would not overlap, but would "complement" one another. He stated that the Geneva process would focus on "perceived violations of human rights and humanitarian law" while the New York process would focus on preventing similar incidents in the future.	
4. (SBU) In its response to Ban's announcement, Turkey, the main sponsor of the resolution establishing the Geneva-based mission, stated that the Geneva process should "complement" the New York process. In a conversation Ambassador Donahoe had with the Turks expressed that they have no fixed idea about what the HRC FFM should do apart from "fulfilling its mandate", i.e., they didn't express specific ideas about what it means for the HRC FFM to complement the NY process, but they did express that they fully expect the FFM to go forward. In a separate conversation on August 5, Palestinian and Turkish told PolCouns that there was no way to turn off the Geneva process. Both indicated that if the fact-finding mission report provided actionable conclusions, then the HRC may have to consider follow-up actions. PolCouns argued that having the two processes run in parallel could complicate and politicize the issue with the result being no resolution to the problem satisfying no one. made clear that Ankara was	B6
problem, satisfying no one made clear that Ankara was expecting the investigation(s) to provide answers they could give to the families of the deceased and insisted that the Geneva FFM had to pursue its mandate and provide its conclusions.  5. (SBU) HRC told PolCouns on August 5 that OHCHR had approached the UN in NY about the "complementarity" of the two flotilla investigations. OHCHR wanted	21

to know from NY if/how the Geneva process could fi	t into the NY-led UNCLASSIF	ΙED
investigation. According to NOHCHR's queries. Said that NY wants noth Geneva process and prefers to let the tracks run process this as a problem but is resigned to the HRC has created a mandate that must be fulfill Geneva FFM investigation will continue.	parallel. to the fact that	B6
6. (SBU)	B5,	B6
Status of the Geneva Investigation		

- 7. (SBU) Discussions with the OHCHR staff supporting the Geneva fact-finding mission closely tracked with the view outlined by the HRC President in his August 4 press statement (see para 2). The fact-finding mission sees itself as having a clear, "fixed" mandate from the HRC to investigate alleged violations of international human rights and humanitarian law, during the specific event of the flotilla incident. Ban's announcement does not change or affect that mandate.
- 8. (SBU) The fact-finding mission members will meet in Geneva beginning August 9 and will devise a formal plan of work. While in Geneva, the members will request meetings with several diplomatic missions including the United States.
- 9. (SBU) The fact-finding mission intends to request travel to Jordan, Turkey, and Israel to speak with government officials and witnesses. They intend to write a report detailing what occurred with an analysis of whether international law was violated. The group will submit the report at the September 2010 session of the Human Rights Council, at which point the mandate will be completed, barring any new resolution extending the mandate. Given the short timetable for the panel to carry out its work and the insatiable appetite of many HRC delegations for scrutiny of Israeli conduct, a call from some quarters to extend the mandate is judged likely.
- 10. (SBU) OHCHR reports that the New York panel will focus on recommendations for preventing future incidents, and its assessment will be based on the reports submitted by Turkey and Israel. The panel will not necessarily travel to the region or interview

ability of the Geneva fact-finding mission to go forward. limits our ability to push for a limited, narrow role for the fact-finding mission, much less call it off entirely. UNCLASSIFIED Comment and Possible Alternatives (SBU) The current mandate of the Geneva-based group runs only through September 2010, leaving little time to complete a meaningful investigation. Furthermore, running parallel investigations is neither practical nor effective. Finally, Israel has not agreed to cooperate with the Geneva process, limiting its credibility and influence. Despite these obvious problems, the FFM will continue its work. While the Turks oppose disbanding the HRC FFM entirely, (SBU) Post judges that, at least at the level of Geneva, an approach that stresses abandonment of the HRC investigation as the only acceptable outcome to the U.S. will gain no traction, and only intensify the commitment of others to see the FFM move forward. Engagement to shape the focus and outcomes appears the most effective way to potentially mitigate its impact.

to "to investigate violations of international law, including

witnesses. Therefore, in OHCHR's view which is shared by others in Geneva, the New York and Geneva processes are completely distinct,

and the creation of the New York panel has no bearing on the

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The FFM's mandate is

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international humanitarian law and human rights law, resulting from the Israeli attacks on the flotilla of ships carrying humanitarian assistance." It will therefore be difficult for them not to orient their work towards alleged international law violations. But we UNCLASSIFIED could potentially encourage an approach that develops some basic factual information that would be relevant to assessing potential violations, and argue that it would not be appropriate or prudent for them to make any assessments themselves with respect to actual violations.

13. (SBU) ACTION REQUEST: The FFM members will be in Geneva for meetings with relevant delegations the week of August 9. Post requests guidance regarding interaction with the FFM and other delegations. (Note: Ambassador King knows one of the FFM members well personally. She expects to see him socially in any case during his visit to Geneva next week. End note.)

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	ISN-00	NSCE-00	OIC-00	NIMA-00	PA-00	PM-00	GIWI-00
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#### SENSITIVE

E.O. 13526: N/A

TAGS: PGOV, PHUM, MOPS, TU, IS

SUBJECT: ISRAELT PUBLIC COMMISSION ON MAVI MARMARA: POSITIVE FOR

ISRAEL, BUT TURKEY CONDEMNS

(SBU) Summary: On January 23, the Turkel Commission, a public commission examining the Gaza flotilla interdiction on May 31, 2010, submitted the first part of its findings to PM Netanyahu. Committee Chairman and former High Court Justice Jacob Turkel announced the results during a public session also on January 23. According to the report, the Commission found the GOI's naval blockade and the Israel Defense Force's use of force during the May 31 Gaza flotilla interdiction as legal pursuant to the rules of international law. However, the Commission criticized the planning process for failing to anticipate a "worst case scenario" in which armed activists confronted boarding IDF soldiers. The Commission's findings were well-received in Israel, and presented as justification for the May 31st intervention. The Israeli pressed covered extensively Turkish criticism of the report. The Turkish Embassy in Tel Aviv issued a press statement to the international community contesting the Turkey Commission's findings, and lambasting the public release of the Commission's conclusions. MFA interlocutors acknowledged several flotilla efforts on the immediate horizon that bear monitoring. End summary. Commission Conclusions

2. (SBU) The first part of the Commission's report examined the legality of the naval blockade imposed on the Gaza Strip, and

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY; ARCHIE M BOLSTER DATE/CASE ID: 02 FEB 2012 201004163

- the legality of the actions carried out by the IDF in order to enforce the naval blockade under international law. The main findings of the first part of the Commission's report are:

  -- The naval blockade imposed on the Gaza Strip in view of the security circumstances and Israel's efforts to comply with its humanitarian obligations was legal pursuant to the rules of international law.
- -- The actions carried out by Israel on May 31, 2010, to enforce the naval blockade had the regrettable consequences of the loss of human life and physical injuries. Nonetheless, and despite the limited number of uses of force for which we could not reach a conclusion, the actions taken were found to be legal pursuant to the rules of international law.
- 3. (SBU) The Commission detailed efforts to hear both sides of the incident. According to the report, invitations were sent through the Turkish Embassy in Israel to the captain of the Mavi Marmara and leader of the Turkish sponsoring NGO IHH, Bulent Yildirim, as well as a request for other eyewitnesses to the incident. According to the Commission, these requests went upanswered.
- 4. (SBU) In order to assess the legitimacy and proportionality of the IDF's use of force during the May 31st incident, the Commission examined approximately 130 incidents in which force was used including the use of force by IDF soldiers and commanders. In total, the Commission examined the actions of more than 40 soldiers and commanders, the testimonies of the commanders in charge of taking over other vessels participating in the flotilla, as well as incidents captured on magnetic media handed over to the Commission. The Commission noted difficulties re-constructing a complete and precise picture of the sequence of events, given the lack of testimonies from flotilla participants and the fact that the "scene of the events, i.e., the vessels themselves, were not kept in sterile conditions.
- 5. (SBU) The Commission determined that the IDF soldiers acted professionally and in a measured manner "in the face of extensive and unanticipated violence." This professionalism was evident in their "continuing to switch back and forth" between less-lethal and lethal weapons in order to address the "nature of the violence directed against them." The Commission found that 127 uses of force investigated appeared to be in conformity with international law. In five of the 127 cases, force appeared to be used against persons taking a direct part in hostilities; however, there was insufficient evidence to conclude that the force used was in accordance with law enforcement norms. In six cases the Commission concluded that it did not have sufficient information to be able to make a determination regarding the legality of the use of force.
- 6. (SBU) The Commission also noted that Israeli authorities did not have a forewarning of the violent reception planned by IHH activists. The inability to identify IHH intentions had a direct

impact on operational tactics, rules of engagement and training prior to the operation. As such, the Commission noted that the lack of appreciation of the threat was not exclusively the result of incomplete intelligence gathering, but also throughout the planning process. The scenario of an organized force armed with lethal weapon actively resisting boarding attempts appears not to have been considered. Planning in advance for the "worst case scenario" would have better prepared the soldiers.

7. (SBU) A forthcoming second part of the Commission's report - expected to be released in coming months - will address the question of whether the investigation and inquiry mechanism practiced in Israel and as applied to the Mavi Marmara incident is consistent with the duties of the State of Israel. This second part will also include questions that have importance from a domestic Israeli perspective.

#### International Observers

(SBU) The international observers of the Commission -8. former Nobel Peace Laureate (William) David Trimble from Northern Ireland and Brigadier-General (Ret.) Kenneth Watkin from Canada issued a letter which accompanied the Commission's report. letter, the observers noted that they had "no doubt" that the Commission was independent, and expressed satisfaction that they had all access to the material before the Commission and were fully They also expressed involved in all the Commission's work. appreciation that the Commission made repeated efforts to hear both sides, extending to make arrangement for evidence to be given by video conference and taking evidence at a neutral location although these offers were not taken up. The international observers expressed appreciation for Israeli Arabs who were on board the Mavi Marmara, as well as representatives of the Israeli Human Rights Non-Governmental Organization who testified before the Commission.

#### Turkish Reaction

9. (SBU) Israeli press outlets covered Turkish PM Erdogan's scathing critic of the Commission's report. In addition, the Turkish Embassy in Tel Aviv disseminated on January 24 a press statement to the international community in response to the Commission's findings. According to the statement, the Government of Turkey had submitted an interim report to the UN Panel of Inquiry on September 1 and kept its report confidential, while the Israeli response had been delayed several times and subsequently released to the public. The statement noted that:

-- Israel's "so-called maritime blockade" against the Gaza Strip is devoid of legal basis and legitimacy. Israel's attack - an extension of this unlawful practice - is therefore equally illegal.

-- Even if Israel's alleged blockade had not been lacking a legal basis, it would still have been unlawful because Israel has not met various requirements for a naval blockade to be accepted as lawful.

Israel's so-called blockade does not fulfill the requirements of "proportionality," "necessity," and "reasonableness" under UNCLASSIFIED international law.

- -- The Human Rights Council Fact-Finding Mission determined the Israeli blockade to be illegal and inferred therefore that the interception of the Mavi Marmara and the subsequent detention of passengers and crew was unlawful.
- -- Israel's attack against the Gaza flotilla violated both wartime and peacetime international law, and "trampled" all international principles, rules and norms with respect to the manner the intervention was conducted.
- -- The Turkish Commission is "surprised, appalled and dismayed" that the Israeli national inquiry process resulted in the exoneration of the Israeli armed forces despite all the facts confirmed by the Human Rights Council Fact-Finding Mission. Israeli Reaction
- 10. (SBU) On January 23, PM Netanyahu praised the findings of the Commission. "The truth is simple the IDF soldiers protected themselves and the State," Netanyahu said. "It is not only their right but also their duty to do so, and the State of Israel supports them." He called the report "independent and unbiased," and noted that the entire world ad seen Israeli soldiers attacked on board the Mavi Marmara. "Every time Israel must defend itself, it is accused of committing war crimes... IDF soldiers boarded the Marmara with bravery and restraint. The aim was to enforce the naval blockade on Gaza, he added.
- 11. (SBU) MFA International Law Counselor Arthur Lenk said on January 23 that he will present the Turkey Commission's report to the UN Palmer Panel. Lenk noted that the Turkish report has yet to be finalized and will not be made public. According to Lenk, the only similarities between the Israeli and Turkish reports are that both are "dealing with an incident that happened on the Mavi Marmara on May 31st, and both of them mention there were nine fatalities." Lenk also addressed the credibility of the Turkel Commission, noting that the report had been critical of the GOI's policy planning process. He questioned why a report critical of Israel is often widely approved, while a report finding that Israel had acted in accordance with international humanitarian law is hastily second-guessed.
- 12. (SBU) On January 23, MFA Acting Director General Rafael Barak noted that the Commission report affirmed the behavior of the IDF. It was important that the two foreign representatives endorsed the report's findings. The report was also important for the army and the military units involved. The report also has been sent to Geoffrey Palmer, head of the UNSYG fact-finding panel, with plans for the Turkel Commission to meet with the panel in late February. Barak said that they were waiting for the reaction of the Turks, with the hope they would take the findings into consideration.

  13. (SBU) MFA's Barak also said that the GOI was closely
- 13. (SBU) MFA's Barak also said that the GOI was closely monitoring any new flotilla efforts designed to break the naval

blockade. Israeli newspaper Haaretz included an article detailing several efforts, including by the Free Gaza movement and IHH. According to the article, these groups are planning to sail in the spring, potentially to coincide with the May 31st anniversary of

**UNCLASSIFIED** 

the Mavi Marmara incident. These groups hope to include a greater number of ships and activists on-board, to include politicians, well-known athletes and artists. CUNNINGHAM

NNNN

# RELEASED IN PART

From:

Eilts, Colin C

NR

To:

Greene, Elisa

CC:

Richter, Kim B

Subject:

RE: Inquiry on Furqan Dogan / Possibly Rachel Corrie

Sent:

12/20/2010 3:59:19 PM

Elisa

Here are the points that we used. Also, thank you for the introduction to Kim. I look forward to our work together!

NEAVISRAEL: When was the last time that an official from the US spoke to the Israelis about the death of an AmCit involved in the Free Gaza Flotilla?

Dogan'

- Our Embassy in Tel Aviv has been in constant contact with the Government of Israel regarding their investigation (n.b. "the Turkel Commission") into the May 31 May! Marmara flotilla incident, including requesting additional information on the death of American citizen Furkan Dogan:
- In a discussion with Israell authorities November 30, we were informed that further information regarding the circumstances of Mr. Dogan's would not be forthcoming until the Turkel Commission has finished its overall inquiry into the incident. We will continue to follow this case closely.

Note: We anticipate the Turkel Commission will finish its report some time in January or early February (6)(5) of 2011, but this should not be cited to the press.

Also, any update on Rachel Corrie's case is also appreciated. Pl did not officially ask for an update on this, but did mention it in our discussion and I think we need to be prepared for both issues.

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SBU This email is UNCLASSIFIED.

From: Greene, Elisa

Sent: Friday, December 17, 2010 1:32 AM

CLASSIFICATION: UNCLASSIFIED

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: ARCHIEM BOLSTER

DATE/CASE ID: 18 NOV 2011 201004163

Printed By Richter, Kim B. Page 1 of 5

NR

CLASSIFICATION: UNCLASSIFIED SBU

To: Ellts, Colin C

Subject: RE: Inquiry on Furgan Dogan / Possibly Rachel Corrie

Can you please send us a copy so we can keep it for our records in the ACS systems for each of these cases? By the way, our CA/OCS/ACS desk officer, Kim Richter, is the in-house expert on these types of ACS cases. She is a good go-to person on cases that overlap ACS/IPA. At post, ACS is the go-to office when it comes to Amcit issues. Thanks, elisa

Elisa Greene Chief, American Citizen Services .U.S. Embassy Tel Aviv; Israel Address from Israel: 71 Ha-Yarkon Street, Tel Aviv 63900, Israel Address from the U.S.) Box 13, APO AE 09830, U.S.A. Switchboard Tel: +972-3-519-7575; Fax: +972-3-517-2348; Email: <u>oreenee@state.gov</u>

This email is UNCLASSIFIED.

From: Ellts, Colin C

Sent: Thursday, December 16, 2010 6:26 PM

To: Levin, Jan

Cc: Silverman, Robert J; Nelson, Timothy (Tel Aviv); Greene, Elisa Subject: RE, Inquiny on Furquin Dogan / Possibly Rachel Corrie

All,

Thank you very much for this information. I will put together some points and get it cleared by our office.

Best,

Colin Eilts

This email is UNCLASSIFIED.

From: Levin, Jan

Sent: Thursday, December 16, 2010 10:22 AM

To: Elits, Colin C

Cc: Sliverman, Robert J; Nelson, Timothy (Tel Aviv): Greene, Elisa Subject: FW: Inquiry on Furqan Dogan / Possibly Rachel Come

CLASSIFICATION: UNCLASSIFIED

SBU

Printed By: Richter, Kim B Page 2 of 5

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NR

Thanks, Jan

This email is UNCLASSIFIED.

Regarding Furkan Dogan:

Post reps met with MFA reps on 30 Nov 2010. Post requested a status report on the investigation into circumstances of the death of Eurkan Dogan, an Amolt Killed on the May 2010 flotilla aboard the May Marmara. MFA reps stated that since the Turkel committee has not yet finished, they cannot provide any information about the investigation. MFA requested Post provide the GOI with a copy of Dogan's autopsy report conducted by the Government of Turkey. Post, however, stated that Post was not in a position to give the autopsy report to the MFA.

Please let me know via separate email if you need further information on either case. Thanks, elisa-

Elisa Greene Chief, American Citizen Services U.S. Embassy Tel Aviv; Israel Address from Israel: 71 Ha: Yarkon Street, Tel Aviv 63900 Israel Address from the U.S.: Box 13, APO AE 09830, U.S.A. Switchboard Tel: +972-3-519-7575; Fax: +972-3-517-2348; Email: greenee@state.gov;

This email is UNCLASSIFIED.

From: Greene, Elisa Sent: Thursday, December 16, 2010 11:47 AM To: Levin, Jan; Silverman, Robert J Subject: RE: Inquiry on Furgan Dogan / Possibly Rachel Corrie

Corrie: wrongful death lawsult is still ongoing. The last two sessions, scheduled for 12/22/2010 and 1/3/2011, have been cancelled due to the prosecutor strike. Pending rescheduling after the strike is over.

Dogan: via separate email.

Txs, elisa

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Printed By: Richter, Kim B Page 3 of 5

Elisa Greene Chief, American Citizen Services: U.S. Embassy Tel Aviv, Israel'
Address from Israel: 71-Ha-Yarkon Street, Tel Aviv 63900, Israel'
Address from the U.S.: Box 13, APO AE 09830, U.S.A.
Switchboard Tel: +972-3-519-7575; Fax: +972-3-517-2348; Email: greenee@state.gov

This email is UNCLASSIFIED.

From: Levin, Jan Sent: Thursday, December 16, 2010 6:38 AM To: Silverman, Robert J

Cc: Greene, Elisa

Subject: Fw. Inquiry on Furgan Dogan / Possibly Rachel Corrie

Hi, Elisa: Can you give us a quick update from the ACS perspective on these two cases? Thanks: Jan

From: Ellts, Colin C

To: Levin, Jan; Nelson, Timothy (Tel Aviv); Lurie, Mike D

Sent: Thu Dec 16 00:30:10 2010

Subject: FW: Inquiry on Furgan Dogan / Possibly Rachel Corrie

Dear TA colleagues,

Dowe have any new information on the Furgan Dogan of Rachel Corrie cases? See below Do you have any recommendations on updated points for NEA Press?

Thank you.

Colin Elits

SBU

This email is UNCLASSIFIED.

From: Sutphin, Paul R
Sent: Wednesday, December 15, 2010 3:17 PM
To: Buzbee, John R; Jacoby, Julia I; Elits, Collin C
Subject: RE: Inquiry on Furgan Dogan / Possibly Rachel Corrie

One step forward....

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Printed By: Richter, Kim 8 Page 4 of 5

CLASSIFICATION; UNCLASSIFIED SBU

# UNCLASSIFIED

The last update I saw on this case was in a memo for Bill Burns with Oren, if I recall: But we should run the traps with TA and CA on DOgan.

## Paul Sutphin

Director Office of Israel and Palestinian Affairs Room 6251, Department of State

(T) 202-647-3672 (F) 202-736-4461

SBU This email is UNCLASSIFIED.

From: Sayles, Ambrose G Sent: Wednesday, December 15, 2010 1:41 PM To: Sutphin, Paul R; Buzbee, John R; Jacoby, Julia I; Eilis, Colin C Co: Vasquez, Edgar J Subject: Inquiry on Furgan Dogan / Possibly Rachel Corrie

HI IPA Team --

PJ has agreed to stand down on requiring additional guidance/points on Abdallah Abu Rahmah. However, he asks that we provide him with upitoidatelpoints on him with upitoidatelpoints on the large doing regarding the lift of the large doing through the large doing

Thank you, Ambrose

Ambrose Sayles | Press Officer | Bureau of Near Eastern Affairs | U.S. Department of State 2201 C.St. NW-Rm 2234, Washington, DC 20520 | #: 202.647.4184 | RN <u>saylesatiostate dov</u>

This email is UNCLASSIFIED.

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Printed By: Richter, Klm B Page 5 of 5

LINCL ASSIFIED

aw. Rosemary C

Blaukopf, Ruth B

Sent:

Monday, July 12, 2010 11:22 AM

To:

Burnett, David R; Coley, Lea M; Doutrich; Jack T; Frelich, Karlene H; Goldberger, Thomas H; Groeblacher, Julia; Hale, David M; Harden, Dave; Hertzberg, David A; Holmstrom, Todd C; Irwin, Matthew T; Jacoby, Julia I; Khoury-Kincannon, Sahar, Knopf, Payton L (USUN); Lentz, Andrew N; Otto, Jeffrey L; Reisser, Wesley J; Sachar, Alon (NEA/IPA); Sindle, James M; Waters, John R; Grubb, Jason B; Levin, Jan; Michaels, David G (MichaelsDG@state.gov); Nelson, Timothy (Tel Aviv)

Subject:

From:

EILAND COMMITTEE FINDINGS: ERRORS NOT NEGLIGENCE

IDF report defends navy decision to drop commandos into Gaza flotilla First Israeli probe of deadly May 31 raid, led by Maj. Gen. Eiland, cites intelligence failures but does not single out any officers for

The Israel Defense Force committee investigating the navy's deadly raid on a Turkish-flagged aid flotilla bound for the Gaza Strip found the incident to be the consequence of failed intelligence and a lack of proper preparation for the operation, according

to its report released on Monday.

Nine Turkish pro-Palestinian activists were killed in the May 31 raid after they used clubs and knives to attack israel Navy commandos boarding the Turkish-flagged Mavi Marmara: Israel had previously warned that it would take over the ships to enforce its blockade of the Gaza Strip.

The committee led by Maj. Gen. (res. ) Glora Elland, however, characterized the fallures made at the planning level as "mistakes," rather than as negligence or fault. The report also found that the navy would have had no means to stop the ship at sea without endangering the vessel, and thus backed the decision to carry out a commando operation.

The committee said in its report that the navy had failed to sufficiently consider the possibility that the commandos would

The committee said in its report that the navy had failed to sufficiently consider the possibility that the commandos would encounter violent resistance when attempting to keep the ships out of Gaza.

It also criticized the navy for not cooperating sufficiently with the Mossad in gathering information shead of the flotilla's arrival and to discuss the process by which the raid was approved.

The report did not, however, call for disciplinary action against particular officers.

"To my relief, the investigation found no negligence or failures on any significant matters, and that it was due to mistakes made at the felatively too levels that caused the results to be different from what was planned." Eiland said.

relatively top levels that caused the results to be different from what was planned," Elland said. He also said that some aspects of the operation could be "praised," particularly the way the Shayetet 13 commandos acted during the operation and the quick and efficient evacuation of casualties.

Elland's is the first to complete its investigation. The Turkel Committee, appointed by the government to examine whether the raid

adhered to international law, has just begun its investigation. A team from the State Comptroller's Office will be beginning its own probe of the flotilla raid shortly.

Meanwhile, the High Court of Justice on Monday opened the door to expanding the authority of the Turkel Commission. The five-member panel was was appointed by the cabinet in June to investigate the naval raid - which resulted in the deaths of nine Turkish pro-Palestinian activists aboard the Mavi Marmara - and its adherence to international law:

The pariel currently has a limited mandate. It is only supposed to determine whether Israel's efforts to stop the flotilia from reaching Gaza accorded with international law, and whether the soldiers' use of force was proportionate. It has no power to subpoen witnesses and cannot draw personal conclusions against those involved in the raid.

Turkel, however, wants to turn it into a full-fledged governmental inquiry committee with real teeth. That would allow it to subpoens witnesses and documents, warn those who testify before it that the panel's findings could harm them, and hire outside experts in

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: SHARON EAHMAD DATE/CASE ID: 07 MAR 2012 201004165

At the hearing Monday to address a petition against the committee's limited authority, the justices said the court would consider widening the panel's mandate if its members seek to probe persons or events outside of their jurisdiction, including Israel Defense Forces soldiers.

**CLASSIFICATION: UNCLASSIFIED** Page 1 of 3

RELEASED IN FULL

From: svcsmartmfi

6/1/2010 12:33:50 AM Sent.

To:

SMART Core

Subject: MGGZ01: GAZA FLOTILLA MONITORING GROUP SITUATION REPORT NO. 2

## UNCLASSIFIED

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MRN:

10 STATE 56047

Date/DTG:

Jun 01, 2010 / 010425Z JUN 10

From:

SECSTATE WASHDC

Action:

PORT AU PRINCE, AMEMBASSYIMMEDIATE; WHITE HOUSE WASHINGTON DC

IMMEDIATE; NATIONAL SECURITY COUNCIL WASHINGTON DCIMMEDIATE;

JOINT STAFF WASHINGTON DCIMMEDIATE; WASHINGTON DC, SECDEFIJUSD:SOLICIJ

IMMEDIATE; COMFIFTHFLTIMMEDIATE; COMSIXTHFLTIMMEDIATE;

NGA HQ BETHESDA MDIMMEDIATE; COMSOCEUR VAIHINGEN GEIMMEDIATE; JICPAC PEARL HONOLULU HIMMEDIATE; HO USPACOM HONOLULU HIMMEDIATE; CDR USSOCOM MACDILL AFB FLIMMEDIATE; CDR USAFRICOM STUTTGART GE

IMMEDIATE; CDR USCENTCOM MACDILL AFB FLIMMEDIATE;

CDR USJFCOM NORFOLK VAIMMEDIATE; CDR USEUCOM VAIHINGEN GEIMMEDIATE;

DA WASHINGTON DC//DAPE:PRO/DAPE-PRR-C/DAPE:MO//IMMEDIATE

DA WASHINGTON DC//DAMO-AOC-CAT//IMMEDIATE:

CDR USSTRATCOM OFFUTT AFB NEIMMEDIATE; DIA WASHINGTON DCIMMEDIATE; DIA WASHINGTON DC//TWC//IMMEDIATE; JOINT STAFF WASHINGTON DC//J-3:JOD/J-1// IMMEDIATE; CDR USSOUTHCOM MIAMI FLIMMEDIATE; HQ USSOUTHCOM J2 MIAMI FL IMMEDIATE; CIA WASHINGTON DCIMMEDIATE; FBI WASHINGTON DCIMMEDIATE; ALL DIPLOMATIC AND CONSULAR POSTS COLLECTIVE IMMEDIATE

E.O.:

TAGS:

AEMR, ASEC, CASC, KFLO, MARR, PREL, PINR, AMGT, IS, GZ

Captions:

SENSITIVE, SIPDIS

Sensitivity:

Sensitive

Subject:

MGGZ01: GAZA FLOTILLA MONITORING GROUP SITUATION REPORT NO. 2

**UNCLAS STATE 056047** 

SENSITIVE SIPDIS

E.O. 12958: N/A

TAGS: AEMR, ASEC, CASC, KFLO, MARR, PREL, PINR,

AMGT, IS, GZ

SUBJECT: MGGZ01: GAZA FLOTILLA MONITORING GROUP

SITUATION REPORT NO. 2

STATUS OF AMERICAN CITIZENS

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: SHARON E AHMAD DATE/CASE ID: 08 FEB 2012 201004163

**CLASSIFICATION: UNCLASSIFIED** 

Page 1 of 3

CLASSIFICATION: UNCLASSIFIED Page 2 of 3

- (SBU) Embassy Tel Aviv has not yet made contact with any of the AmCits, though the MFA should provide consular access the morning of June 1.
- (SBU) Only half of the passengers on the MAVI MARMARA were identified and some names were provided to the MFA.
- 3. (SBU) A former U.S. ambassador aboard one of the ships seized is reportedly fine and on his way home, likely to arrive in NYC on June 1, his wife said. Edward Peck, 81, of Chevy Chase, Md., was a former U.S. ambassador to Mauritania. (MGGZ01/Embassy Tel Aviv e-mail)

#### UN SECURITY COUNCIL RESOLUTION UPDATE

4. (SBU) USUN reports that a draft text is circulating amongst a small group - Lebanon, Turkey, and United States - but it was leaked by Turkey or Lebanon to the Israelis and Palestinians, complicating negotiations. Turkey wants a Presidential Statement. USUN seeks to negotiate the language in the text and SC consultations remain suspended. (MGGZ01/USUN e-mail)

#### U.S. STATEMENT TO UNSC

5. (SBU) Deputy PermRep Wolff addressed an emergency session of the UNSC stating that the United States is "deeply disturbed by the recent violence and regrets the tragic loss of life and injuries suffered among those involved." Wolff noted that "we are working to ascertain the facts" and that the United States expects a "credible and transparent investigation." Wolff reiterated the United States is concerned about the situation in Gaza and we continue to engage with Israel to address the full range of humanitarian and recovery needs and this situation underscores need to move ahead with negotiations that can lead to a comprehensive peace in the region. (MGGZ01/USUN e-mail)

## QUARTET STATEMENT

6. (SBU) Following a Quartet envoys' conference call and interagency concurrence, a draft statement was circulated for review. The Quartet plans to issue the statement after a second envoys' call scheduled for 0900 EDT June 1. The draft statement mirrors Deputy PermRep Wolff's earlier comments before the UNSC and also notes that the only viable solution to the conflict is negotiations between the parties toward realization of the two-state solution. (MGGZ01/SEMEP e-mail)

### LINK TO PEACE EFFORTS

- 7. (SBU) NEA ambassadors will deliver demarches to host governments, asking that the Arab League meetings scheduled this week to discuss the Gaza flotilla not result in the withdrawal of Arab support for proximity talks. (MGGZ01/SEMEP e-mail)
- (U) Additional updates are available through our Intellipedia portal on the unclassified system at: http://www.intelink.gov/wiki/Portal:Gaza\_Flotilla\_2010.

CLASSIFICATION: UNCLASSIFIED Page 2 of 3

# CLASSIFICATION: UNCLASSIFIED Page 3 of 3

9. (U) Minimize considered. CLINTON

Signature:

CLINTON

Drafted By:

MGGZ01: KHFRELICH -- 05/31/2010; 202-736-4958

Cleared By:

S/ES-O: DLBANKS

Approved By:

S/ES-O: JGOLDBERG

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REO HILLAH

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CLASSIFICATION: UNCLASSIFIED Page 3 of 3

1330

### Coleman, Charmaine (DRL)

From:

Rathod, Rona R

RELEASED IN FULL

Sent: To: Sunday, June 06, 2010 10:19 AM Gaza Flotilla Monitoring Group

Subject:

Israel will reject int'I panel to study raid -ambassador

Israel will reject int'l panel to study raid -ambassador

WASHINGTON (Reuters)- Israel's ambassador to the United States Michael Oren said Sunday that Jerusalem will reject the idea of an international commission to study its commando raid on a Gaza-bound aid ship in which nine pro-Palestinian activists were killed.

"We are rejecting an international commission. We are discussing with the Obama administration a way in which our inquiry will take place," Oren said on "Fox News Sunday."

U.N. Secretary-General Ban Ki-moon has proposed a multinational investigation of the raid, an Israeli official said earlier Sunday.

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: SHARON E AHMAD DATE/CASE ID: 03 APR 2012 201004163

### RELEASED IN FULL

From:

Carle, Lisa M

To:

Smith, James B; Ziadeh, Susan L; Treiber, Laird D (NEA/I-ASSIST) Mathur, Amit; Leff, Adam J; Gaza Flotilla Monitoring Group; Hill, Jeffrey M (Jeddah);

CC:

Madyun, Munir M (Jeddah)

Subject: FW: Iranian FM Arrives in Saudi Arabia for OIC Urgent Meeting

6/6/2010 7:04:11 AM

Colleagues,

FYI, see below. Jeddah is working on getting a readout of the meeting (and an indication whether Mottaki has any bilateral meetings with Saudis) with the intention of getting a report out by OOB Washington time tomorrow.

LMC

Lisa M. Carle Counselor for Political Affairs

Embassy of the United States of America P.O. Box 94309 Riyadh 11693 Kingdom of Saudi Arabia

Telephone: +966-1-488-3800 x 4422 Mobile: +966-55-355-2145

This email is UNCLASSIFIED.

From: OSCINFO@rccb.osis.gov [mailto:OSCINFO@rccb.osis.gov]

Sent: Sunday, June 06, 2010 11:00 AM

Subject: OSC: Iranian FM Arrives in Saudi Arabia for OIC Urgent Meeting

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Source Metadata

Printed By: Coleman, Charmaine (DRL)

CLASSIFICATION: UNCLASSIFIED UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: SHARON E AHMAD DATE/CASE ID: 03 APR 2012 201004163

### Iranian FM Arrives in Saudi Arabia for OIC **Urgent Meeting**

IAP20100606950017 Tehran IRNA in English 0720 GMT 06 Jun 10

Jeddah, June 6, IRNA - Foreign Minister of Iran Manouchehr Mottaki arrived here on Sunday to attend the emergency Executive Committee meeting of the ministers of the Organization of the Islamic Conference (OIC) on Zionists' crimes in Gaza.

Heading a high-ranking delegation, Mottaki is in Saudi Arabia to elaborate on the Islamic Republic of Iran's stands on the attack of the Israeli forces on the aid flotilla to the Gaza Strip.

Mottaki has already held talks with a number of world leaders, including OIC Secretary-General Ekmeleddin Ihsanoglu, on the latest developments in Gaza, the Monday raid on the aid convoy to Gaza in particular.

Mottaki in his talks has called on the Islamic leaders to adopt a similar stance against the Zionist regime.

The OIC has 57 members.

According to media reports, early Monday morning in international waters, Israeli forces intercepted and took control of the six-ship aid convoy, which was carrying 10,000 tons of aid and hundreds of activists from several countries. At least 10 people were killed in the serious violence on one or more of the vessels.

The six-ship flotilla had 682 passengers from 42 countries.

Across the world, tens of thousands of people protested on the streets and several countries summoned Israel's ambassadors.

The international community has called for an impartial inquiry into the Israeli assault.

[Description of Source: Tehran IRNA in English - Official state-run online news agency, headed as of January 2010 by Ali Akbar Javanfekr, former media adviser to President Ahmadinezhad. URL:http://www.irna.ir]

Source Name IRNA

Source Medium(s) News Agencies

Source City Tehran

Source Country

Source Start Date

6/6/2010 - 0720 GMT

Source End Date 6/6/2010

Source Language(s)

English

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Product ID

IAP20100606950017

Version

**Content Type** Translation/Transcription

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Topic Country(s)

Iran, Saudi Arabia

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OIC

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INTERNATIONAL POLITICAL,

LEADER

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Program Title(s)

Program Type(s)

Speaker(s)

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CLASSIFICATION: UNCLASSIFIED

Printed By: Coleman, Charmaine

B120

RELEASED IN FULL

### Coleman, Charmaine (DRL)

From: Sent: Posner, Michael H

Wednesday, June 02, 2010 2:50 PM

To:

Otero, Maria

Baer, Daniel B; Fitzpatrick, Kathleen M; Lieberman, Jessica D (DRL); Cassidy, Joseph P;

Stanfield, Emily

Subject:

Israel

#### Maria

Here is a quick update on recent developments related to the Flotilla. A resolution on the topic passed in the UN Human Rights Council (HRC) this morning with 32 in favor, 3 opposed (US plus Netherlands and Italy), and 9 abstentions (Belgium, Burkina Faso, France, Hungary, Japan, Korea, Slovakia, Ukraine and the UK). The flotilla resolution contained problematic language (e.g. "occupation") and also called for a new UN fact finding mission, which will result in even more of a focus on Israel in the HRC. Many of those who voted against the resolution or abstained did so based on the fact that the UNSC Presidential Statement's call for impartial, credible investigation does not necessarily require an international fact finding mission.

We have no doubt that our isolation on this issue will affect our other HRC priorities at the Council. In particular, we are concerned that this could have a negative effect on the renewal of the Sudan mandate.

According to press reports, Israel's inner security cabinet voted to deport remaining prisoners within 48 hours. A government statement stated that the detainees would be expelled immediately according to the procedures set by law. Turkey has sent three planes to Israel to repatriate approximately 400 people. According to press reports, Egypt has opened its Rafah crossing for travel and humanitarian aid and has allowed a shipment of electric generators into Gaza. This is the first time it has let in non-food or medical supplies since late 2008.

PRM is drafting a memo with ideas for improving the humanitarian situation, which we welcome (and to which we have contributed ideas). I also plan to give some ideas to NEA/SEMEP on how to address the human rights situation in Gaza.

Mike

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: SHARON E AHMAD DATE/CASE ID: 03 APR 2012 201004163

Page 1 of 1

### RELEASED IN FULL

From:

Enav, Cari R

To:

Casteel, Ezra A; Gaza Flotilla Monitoring Group

Subject:

RE: MGGZ01: (Reuters) UN rights body sets probe into flotilla raid

Sent:

6/2/2010 1:42:18 PM

CLASSIFICATION: UNCLASSIFIED

Attachments: 100602 HRC 14 Flotilla EOV - FINAL doc [100602 HRC 14 Flotilla EOV -

FINAL.doc],

Gaza Flotilla res.pdf [Gaza Flotilla res.pdf]

Please note that three (vice 33) African countries were absent.

Voting breakdown:

32 in favor

3 opposed (US, Italy, Netherlands)

9 abstentions (Belgium, Burkina Faso, France, Hungary, Japan, Korea, Slovakia, Ukraine, UK)

3 absent (Cameroon, Madagascar, Zambia)

Attached is the resolution and the EOV as delivered.

1.

This email is UNCLASSIFIED.

From: Casteel, Ezra A

Sent: Wednesday, June 02, 2010 1:29 PM

To: Gaza Flotilla Monitoring Group

Subject: MGGZ01: (Reuters) UN rights body sets probe into flotilla raid

GENEVA (Reuters) - The United Nations Human Rights Council voted to set up an independent factfinding mission to look into what it called violations of international law in Israel's raid on a Gaza aid flotilla. In a resolution proposed by Pakistan for the Organization of the Islamic Conference and Sudan for the Arab group, the Council by a vote of 32 of its 47 members also condemned the Israeli action as outrageous. The United States together with Italy and the Netherlands voted against, while nine European, African and Asian nations abstained and 33 more African countries did not vote.

Ezra Casteel S/ES-O Operations Specialist 202.647.1512

CLASSIFICATION: UNCLASSIFIED

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: SHARON E AHMAD DATE/CASE ID: 03 APR 2012 201004163

Printed By: Coleman, Charmaine (DRL)

Page 1 of 1

B133A

RELEASED IN FULL

### **HRC 14**

Explanation of Vote: The Grave Attacks by Israeli Forces Against the Humanitarian Boat Convoy

We regret having to call a vote and vote no on this resolution. It is our hope that, over time, this Council will be able to unite around balanced and appropriate responses to urgent situations that deserve our attention. We have engaged intently in discussions here in Geneva and in forums around the world in response to the events addressed in this resolution, and are deeply committed to working with partners to ensure a full and appropriate response to this incident and the circumstances that led to it.

As noted in our statement in this chamber yesterday, the United States is deeply disturbed by the recent violence and regrets the tragic loss of life and injuries suffered among those involved in the incident aboard the Gaza-bound ships. We condemn the acts that resulted in the loss of at least ten lives and many wounded, and we express our condolences to their families.

We call attention to the Security Council statement adopted on June 1. It is important to ensure a prompt, credible, impartial, and transparent investigation. Israel has a very strong interest in conducting such an investigation that meets international standards and exposes all the facts. There are, of course, a number of ways to ensure such an outcome.

The United States continues to be deeply concerned by the suffering of civilians in Gaza and the deteriorating humanitarian and human rights situation there. The situation in Gaza is unsustainable and unacceptable. In line with the Security Council statement adopted yesterday, we stress the need for sustained and regular flow of goods and provision and distribution of humanitarian access throughout Gaza, and we will continue our work towards this end while bearing in mind the Government of Israel's legitimate security concerns.

In the context of today's debate, it is important to once again stress that the only viable solution to the Israeli-Palestinian conflict is an agreement, negotiated between the parties, that ends the occupation that began in 1967 and fulfills the

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: SHARON E AHMAD DATE/CASE ID: 03 APR 2012 201004163

aspirations of both parties for independent homelands through two states for two peoples, Israel and an independent, contiguous, and viable state of Palestine, living side by side in peace and security.

Unfortunately, the resolution before us rushes to judgment on a set of facts that, as our debate over the last day makes clear, are only beginning to be discovered and understood. It creates an international mechanism before giving the responsible government an opportunity to investigate this incident itself and thereby risks further politicizing a sensitive and volatile situation. We understand the impetus to respond quickly to a troubling set of events. But we have an obligation to determine facts and make considered judgments on how to best address what is a complex and difficult situation.

For these reasons, we must vote against this resolution.

# DRAFT SECURITY COUNCIL PRESIDENTIAL STATEMENT ON THE RECENT INCIDENT IN THE EASTERN MEDITERRANEAN

The Security Council deeply regrets the loss of life and injuries resulting from the use of force during the Israeli military operation in international waters against the convoy sailing to Gaza. The Council, in this context, condemns those acts which resulted in the loss of at least ten civilians and many wounded, and expresses its condolences to their families.

The Security Council requests the immediate release of the ships as well as the civilians held by Israel. The Council urges Israel to permit full consular access, to allow the countries concerned to retrieve their deceased and wounded immediately, and to ensure the delivery of humanitarian assistance from the convoy to its destination.

The Security Council takes note of the statement of the UN Secretary-General on the need to have a full investigation into the matter and it calls for a prompt, impartial, credible and transparent investigation conforming to international standards.

The Security Council stresses that the situation in Gaza is not sustainable. The Council reemphasizes the importance of the full implementation of Resolutions 1850 and 1860. In that context, it reiterates its grave concern at the humanitarian situation in Gaza and stresses the need for sustained and regular flow of goods and people to Gaza as well as unimpeded provision and distribution of humanitarian assistance throughout Gaza.

The Security Council underscores that the only viable solution to Israeli-Palestinian conflict is an agreement negotiated between the parties and re-emphasizes that only a two-State solution, with an independent and viable Palestinian State living side by side in peace and security with Israel and its other neighbours, could bring peace to the region.

The Security Council expresses support for the proximity talks and voices concern that this incident took place while the proximity talks are underway and urges the parties to act with restraint, avoiding any unilateral and provocative actions, and all international partners to promote an atmosphere of cooperation between the parties and throughout the region.

Schwartz, Jonathan B

From:

Gorove, Katherine M Tuesday, June 08, 2010 7:01 PM Sent:

Gorove, Katherine M; Schwartz, Jonathan B; Harris, Robert K; Dolan, JoAnn; Jacobson, Linda; Townley, Stephen G; Woodward, Shirley G; Pomper, Stephen E; Banos, Mariano H Israeli proposed COE -questions.DOC To:

Subject:

-LEGAL-#247657-v2-Israel\_Flotilla\_incident\_- Commission\_of\_Experts\_-\_questions.doc Attachments:

Here is a newer version of this paper in case we need it at future point.

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: SHARON E AHMAD DATE/CASE ID: 28 MAR 2012 201004163

### Schwartz, Jonathan B

From:

Gorove, Katherine M

Sent:

Tuesday, June 08, 2010 12:46 PM

To:

Schwartz, Jonathan B; Harris, Robert K; Dolan, JoAnn; Jacobson, Linda; Townley, Stephen G; Woodward, Shirley G; Pomper, Stephen E; Banos, Mariano H; 'Bob and Sue Harris Biniaz'

Subject:

Israeli proposed COE - considerations DOC

Attachments:

LEGAL-#247657-v1-Israel\_Flotilla\_incident - Commission\_of\_Experts - questions.doc

Here's a draft paper for 2:30 meeting today on the proposed Commission of Experts, drawing from the questions raised by Joanne and Steve Townley. I can collect comments/edits. Thanks, Kate

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: SHARON E AHMAD DATE/CASE ID: 28 MAR 2012 201004163

Schwartz, Jonathan B

B5

From: Sent:

Cleveland, Sarah H Tuesday, June 08, 2010 12:27 PM Schwartz, Jonathan B FW: Israel -Flotilla and beyond

RELEASED IN PART

To: Subject:

**B**5

Importance:

High

Jon - per the Samantha Power conversation, FYI.

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: SHARON E AHMAD DATE/CASE ID: 28 MAR 2012 201004163

### Schwartz, Jonathan B

RELEASED IN FULL

From:

Dolan, JoAnn

Monday, July 12, 2010 6:11 PM

Sent: To:

Perina, Alexandra H; Jacobson, Linda; Gorove, Katherine M; Banos, Mariano H; Baumert,

Kevin A.

Cc:

Harris, Robert K; Townley, Stephen G; Schwartz, Jonathan B

Subject:

FW: flotilla outline 2.doc

Attachments:

flotilla outline 2.doc

inadvertently some of the changes to the prior draft were dropped from the final version. I have reentered them here as tracked changes for others to review and Linda to confirm before we send this to Harold. Please advise if there is anything further. In view of this complication, Stephen may want to wait until OOB to send forward to permit final input from others.

From: Jacobson, Linda

Sent: Monday, July 12, 2010 4:17 PM

To: Gorove, Katherine M; Banos, Mariano H; Baumert, Kevin A

Cc: Townley, Stephen G; Dolan, JoAnn

Subject: flotilla outline 2.doc

Here is the latest version incorporating some comments from BH and JoAnn. I need to leave at 4:45 today, so please send your comments soonest, or if later, to JoAnn. Steve, I think this is good to go to HHK if addressees have no further thoughts.

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: SHARON E AHMAD DATE/CASE ID: 28 MAR 2012 201004163

NR

# RELEASED, NON-RESPONSIVE DELETED NR Ambassador Ricciardone Talking Points For U/S Sinirlioglu

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e Human Rights Council: We are prepared to vote against the resolution you are proposing at the HRC in Geneva. Ambassador Tan demarched A/S Gordon on March 17, asking for U.S. support or at least abstention on a resolution Turkey drafted requesting follow up of the fact finding mission report. On March 21, the Council will consider a report from the High Commissioner on the Gaza flotilla issue. Turkey's resolution, which condemns Israel, is an effort to keep the issue alive in the HRC. The U.S. has consistently opposed HRC action on the flotilla issue. We continue to view the UN Secretary General's "Palmer Commission", which Turkey and Israel support, as the primary method for the international community to review this incident.

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: SHARON E AHMAD DATE/CASE ID: 04 APR 2012 201004163

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# K2

# Republic of Turkey Ministry of Foreign Affairs

# No: 29, 23 January 2011, Press Statement by the National Inquiry and Investigation Commission Instituted Upon Israel's Attack on the International Humanitarian Aid Convoy

On 31 May 2010, Israeli armed forces attacked, on the high seas, a convoy brought together by aid volunteers from 37 countries and different faiths to deliver humanitarian relief material to the people in the Gaza Strip. Nine persons were killed and scores were wounded during the attack.

In order to shed light upon all aspects of the attack, Turkey established a National Inquiry and Investigation Commission composed of representatives from pertinent institutions. The UN Secretary-General also set up a Panel of Inquiry in accordance with the Presidential Statement adopted by the UN Security Council which held an emergency meeting on 1 June 2010 upon Turkey's request. Israel initiated, through a commission, its own national inquiry as well. Moreover, the UN Human Rights Council has mandated an International Fact-Finding Mission to establish the violations of human rights law and international humanitarian law in connection with the attack.

Heeding the UN's call for prompt consideration of the issue, our Commission has worked intensively and submitted its Interim Report to the UN Panel on 1 September 2010. Also respecting the confidentiality of the process, our Commission has refrained from disclosing its report to the public. In contrast, the Israeli side impeded the Panel's work by constantly delaying its own report, and has chosen to share it with the public even before submitting it to the UN Panel.

Our Commission, convened on 23 January 2011 to thoroughly evaluate these developments, has decided to share, at this stage, the following with the public in view of Israel's unconstructive attitude:

- Israel's so-called "maritime blockade" against the Gaza Strip is devoid of legal basis and legitimacy. Israel's attack which is an extension of this unlawful practice is, therefore, equally illegal.

Under international law, blockades are warfare methods applicable only in armed conflicts of "international" character. Israel is seen to avoid characterizing its armed conflict with Hamas as "international", while claiming reliance on the San Remo Manual, an important compendium of international law applicable to naval war, for its so-called blockade and related practices. Yet, the San Remo Manual, including its provisions relating to the establishment of blockades and the interception of vessels on the high seas, comprise legal rules applicable only to international armed conflicts. As long as Israel does not qualify its armed conflict with Hamas as international, it is estopped from relying any of its practices within the framework of this conflict on the San Remo

REVIEW AUTHORITY: Charles Daris, Senior Reviewer

1/24/2011

The result is self-evident and requires no further explanation.

Basic human rights and fundamental freedoms, first and foremost the right to life, have been flagrantly violated, and these violations have continued massively up to the moment that the passengers left Israel. The report of the Fact-Finding Mission of the UN Human Rights Council vividly depicts Israel's violations and the violence it used.

Our Commission is surprised, appalled and dismayed that the national inquiry process in Israel has resulted in the exoneration of the Israeli armed forces despite all the facts that have also been confirmed by the International Fact-Finding Mission.

1/24/2011

# Ahn, Michael

K3

From:

Guido, Deborah L

Sent:

Monday, November 01, 2010 3:13 PM

To:

Silliman, Douglas A; Ankara-PAO-IO-DL; Ankara-POL-DL; Ankara-ECON-DL

Subject:

Gaza Flotilla Guidance - as cleared

Classification:

UNCLASSIFIED

On Friday, the final guidance was released - FY!

EUR Draft Press Guidance October 29, 2010

### Turkey: Gaza Flotilla

Q: Did the US have advanced notice that the Free Gaza Flotilla was in fact headed to Egypt and not Gaza?

- The flotilla organizers consistently declared in public their intention to sail directly to Gaza.
- Q: Was there an agreement between the U.S., Israel and Turkey to get the flotilla to reroute to Al-Arish (Egypt)?
  - The United States encouraged direct contacts between Israel and Turkey prior to May 31, but was not involved in any negotiations between Turkey and Israel.

#### If Asked:

Q: Can you confirm assertions by Turkish officials that the U.S. was informed by Turkey that the ships were going to Al-Arish?

- We do not comment on the contents of diplomatic exchanges.
- We continue to regard the UN Secretary General's panel as the primary method for the international community to review the incident. We again express our appreciation to the Secretary General for his efforts to establish this panel, and to the governments of Turkey and Israel for their constructive participation.

REVIEW AUTHORITY: Charles Daris, Senior Reviewer

Drafted:

EUR/Press Valerie O'Brien 7-8602

Cleared:

UNCLASSIFIED U.S. Department of State Case No. 14 Con 6 6 4 165 Date: 05/01/2012

# C18751311 U.S. Department of State Case No. F-2010-04163 Date: 05/01/2012

EUR/FO: TKaidanow	ok
EUR/SE: JBaily	ok
NEA/IPA:PSutphin	ok
NEA/Press:EVasquez	ok
P: ABaez	ok
D(S): D Duty	ok
S/P: TNavratil	ok

Gabrielle M. Price Information Officer Public Affairs Section U.S. Consulate General Istanbul

Phone: +90 (212) 335-9145 Mobile: +90 0554 308 1778 Email: <u>PriceGM@state.gov</u>

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SENSTIVE BUT UNCLASSIFIED

**B5** 

# The X Meeting with Turkish X September 20-29<sup>th</sup> 2010 (NY/GENEVA/ANKARA)

### Context

We welcomed UNSYG Ban's establishment of and Israel and Turkey's participation in a panel to receive and review the Israeli and Turkish investigations of the May 31 flotilla incident. We remain opposed to the HRC flotilla fact-finding mission (FFM), which is mandated to investigate possible Israeli violations of international law related to the incident and oppose a renewal of its mandate in the September session.
Key Objectives
<ul> <li>We recognize that the Government of Turkey takes the tragic May 31<sup>st</sup> incident seriously.</li></ul>
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REVIEW AUTHORITY: Charles Daris, Senior Reviewer

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A/HRC/RES/14/1

K5

# **Advance Edited Version**

Distr.: General 23 June 2010

Original: English

Human Rights Council
Fourteenth session
Agenda item 1
Organizational and procedural matters

Resolution adopted by the Human Rights Council'

### 14/1

The grave attacks by Israeli forces against the humanitarian boat convoy

The Human Rights Council,

Guided by the purposes and principles of the Charter of the United Nations and the provisions of the Universal Declaration of Human Rights,

Taking into consideration the provisions of the fourth Geneva Convention relative to the Protection of Civilian Persons in Times of War, of 12 August 1949,

Emphasizing the importance of the safety and well-being of all civilians, including humanitarian personnel,

Expressing grave concern at the deepening humanitarian crisis in occupied Gaza,

Emphasizing the need to ensure the sustained and regular flow of goods and people into occupied Gaza, and welcoming the initiatives aimed at creating and opening humanitarian corridors and other mechanisms for the sustained delivery of humanitarian aid,

- Condemns in the strongest terms the outrageous attack by the Israeli forces against the humanitarian flotilla of ships, which resulted in the killing and injuring of many innocent civilians from different countries;
- Deeply deplores the loss of life of innocent civilians, and expresses its deepest sympathy and condolences to the victims and their families;

REVIEW AUTHORITY: Charles Daris, Senior Reviewer

Please recycle

GE.10-

The resolutions and decisions adopted by the Human Rights Council will be contained in the report of the Council on its fourteenth session (A/HRC/14/37), chap. l.

#### A/HRC/RES/14/1

- Calls upon the occupying Power, Israel, to cooperate fully with the International Committee of the Red Cross to seek and provide information on the whereabouts status and condition of detained and injured persons;
- Demands that the occupying Power, Israel, immediately release all detained men and material and facilitate their safe return to their homelands;
- Calls upon the occupying Power, Israel, to immediately lift the siege on occupied Gaza and other occupied territories;
- Also calls upon the occupying Power, Israel, to ensure the unimpeded provision of humanitarian assistance, including of food, fuel and medical treatment, to the occupied Gaza Strip;
- Welcomes the statements made by the Secretary-General and the United Nations High Commissioner for Human Rights condemning the Israeli attacks and calls for full accountability and credible independent inquiries into these attacks;
- 8. Decides to dispatch an independent, international fact-finding mission to investigate violations of international law, including international humanitarian and human rights law, resulting from the Israeli attacks on the flotilla of ships carrying humanitarian assistance.
- Also decides to authorize the President of the Council to appoint members to the above-mentioned fact-finding mission, who should report on their findings to the Council at its fifteenth session;
  - 10. Further decides to remain seized of this matter.

10<sup>th</sup> meeting 2 June 2010

[Adopted by a recorded vote of 32 to 3, with 9 abstentions. The voting was as follows:

In favour:

Angola, Argentina, Bahrain, Bangladesh, Bolivia (Plurinational State of), Bosnia and Herzegovina, Brazil, Chile, China, Cuba, Djibouti, Egypt, Gabon, Ghana, India, Indonesia, Jordan, Kyrgyzstan, Mauritius, Mexico, Nicaragua, Nigeria, Norway, Pakistan, Philippines, Qatar, Russian Federation, Saudia Arabia, Senegal, Slovenia, South Africa, Uruguay;

Against:

Italy, Netherlands, United States of America;

Abstaining:

Belgium, Burkina Faso, France, Hungary, Japan, Republic of Korea, Slovakia, Ukraine, United Kingdom of Great Britain and Northern Ireland.]

### RELEASED IN PART B5,NR

P26

From: Sent:	Howard, Jeremiah H Thursday, August 05, 2010 6:21 AM	
o:	O'Grady, Daniel J	
c: Jubject:	Ahn, Michael RE: Potus Call to Erdogan [CONFIDENTIAL, Record]	
Categories:	Working	
Aiddle East Peace	•	
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o: Howard, Jeremi c: Ahn, Michael	Igust 05, 2010 8:32 AM Iliah H	9***-viden-vin-
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ient: Thursday, Au io: Silliman, Dougla ic: Baily, Jess L	ugust 05, 2010 3:36 AM as A; O'Grady, Daniel J	-
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C18751109 Date: 09/05/2012

- We think it is important that both Turkey and Israel will be involved in the UN inquiry. This is an opportunity for you and Israel to begin to rebuild you relationship.
- We support the panel fully and we look forward to the participation of Israel and Turkey.

Background: UN Secretary General Ban Ki-Moon announced August 2 that the UN will launch a panel of inquiry to investigate the May 31 Gaz flotilla incident that left nine dead. The panel will be led by Geoffrey Palmer, former prime minister of New Zealand, as chairman and Alvaro Uribe, outgoing Colombian president, as vice-chair. Representatives from Israel and Turkey will be the panel's other two members. In announcing the panel, Ban said he hopes the panel's work will "impact positively on the relationship between Turkey and Israel as well as the overall situation in the Middle East." Emotions continue to run high in Turkey regarding the flotilla. Turkish press has reacted  Middle East Peace	B5
Thanks very much.	
Jeff	

### RELEASED IN PART 1.4(B),B1,1.4(D),B6

P80

From: Sent:	Howard, Jeremiah H Sunday, April 17, 2011 4:41 PM
Го:	Ahn, Michael, O'Grady, Daniel J, Silliman, Douglas A
Cc: Subject:	Mineo, Mark R FW: Balanced Palmer Report Might Help Close Flotilla Rift,
Categories:	Working 1.4(B) 1.4(D)
Michael: Would y	you stick this one in the AMB's read file, if he hasn't seen it already. Thank you. Bignry Classification: CONFIDENTIAL Derived From: DSCG 05-1 b, d Declassify On: 2021/04/17
From: SMART	Core April 15, 2011 07:26:05
A; O'Gra	acey L; Miles, Barbara J; Ahn, Michael; Howard, Jeremiah H; Keen, Berna; Witmer, Kami dy, Daniel J; de Otalvaro, Laura H; Tarry, George R; Godfrey, Anthony F; 
νατίο Μ; Leary	, Thomas M; Mineo, Mark R; Walston, Melissa L; Guido, Deborah L; Fernandes, Anthony
C; Avery	y, David; Ricciardone, Francis J; Bijanki, Ashwin; Dunn, Patrick M;  Dincirlik af smil mil; Gibbs, Jennifer H
Ce: Hamilton	Dincirlik.af.smil.mil; Gibbs, Jennifer H  a, Elizabeth H
Ce: Hamilton	Dincirlik.af.smil.mil; Gibbs, Jennifer H
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Ce: Hamilton Subject: Balanced	Dincirlik af.smil.mil; Gibbs, Jennifer H  a, Elizabeth H  I Palmer Report Might Help Close Flotilla Rift,  CONFIDENTIAL  REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C18751164 Date: 09/05/2012

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Erdogan's "Authoritarian" Bent Worrisome

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the core of Turkey's strai are a passing fad, but Ero media might have a prok because Erdogan has styl Embassy in Tel Aviv press March for fear that Erdog allowing Turkish participa	t Erdogan's authoritarian nature, more so than his party's conservative religious platform, is at ined relations with Israel, as well as its push for ascendency in the region. AKP's religious policitions with Israel, as well as its push for ascendency in the region. AKP's religious policitions of the military, the MFA, and the Turkish onged impact on ties. The Turkish military's cooperation with Israel is at an all-time low largely miled its contact with Israeli counterparts in recent years told poloff that the Turkish sured Tel Aviv University to cancel spanticipation in an exchange with Turkish academics in gan's office would not approve of her lecture and would subsequently fault the Embassy for ation. Erdogan has also repeatedly worked to silence his critics in the Turkish media in recent n, and has even succeeded in jailing some of these dissenters.
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#### RELEASED IN FULL

### Law, Rosemary C

From:

Gorove, Katherine M

Sent:

Thursday, July 22, 2010 6:00 PM

To:

Perina, Alexandra H; Banos, Mariano H; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Cleveland, Sarah H; Schwartz, Jonathan B; Jacobson, Linda; Sharon, Chelsea C

Cc:

Johnson, Clifton M

Subject: Attachments: RE: LEGAL-#258297-v1-Flotilla\_Note.docx LEGAL-#258297-v1-Flotilla\_Note, revs. accpeted.docx; LEGAL-#258297-v1-Flotilla\_Note (3)

Jon, Attached is a clean version and a version with tracked changes, for you to review and forward to Harold for his review. A few others may chime in later. Thanks, Kate

> REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

### Law, Rosemary C

RELEASED IN FULL

From:

Goldberger, Thomas H

Sent:

Tuesday, July 27, 2010 10:53 AM

To:

Levin, Jan; Tsou, Leslie M; Jacobson, Linda; 'Kumar, Prem G.' Cunningham, James B; Otto, Jeffrey L; Silverman, Robert J

Cc: Subject:

Eiland Report

Following is an OSC translation of a <u>long interview Giora Eiland gave to Yediot Aharonot</u> last week. With the report remaining classified, this is the most detail we have seen on its contents. Some interesting passages.

## Israeli Paper Interviews Maj Gen (Res) Giyora Eiland on IDF Gaza Flotilla Probe

GMP20100723754004 Tel Aviv Yedi'ot Aharonot (7-Yamim Supplement) in Hebrew 23 Jul 10 pp 24, 25, 26, 28

[Interview with Major General (Res) Giyora Eiland, by Amira Lam; place and date not given: "A Sinking Feeling"]

A week after publishing his report, which investigated the events of the Gaza flotilla, Maj Gen (Res) Giyora Eiland responds to those who accused him of vacillating and of giving too much consideration to military officials.

The report that he wrote, he emphasizes, encompasses 150 pages, with only a small portion published in the media. Eiland feels that the report is piercing and detailed, addresses flaws in the decision-making process among the defense leadership, exposes conflicts between Military Intelligence Branch and the Israel Navy, and does not hesitate to point out weaknesses of additional players as well, such as the IDF General Staff Operations Branch and Flotilla 13 [Shayetet navy commandos].

"A lot of people receive criticism over this operation," Eiland says this week, "including the IDF chief of staff, the navy commander, the head of Military Intelligence Branch, the head of Operations Branch, some rear admirals, as well as the commander of Flotilla 13. Although he and his people fought bravely, he was also a partner to the faulty planning process,"

[Lam] If so, why did you refrain from personal recommendations? Why didn't your report send anyone packing?

[Eiland] At the IDF Officers Training School as well, you can fail in one navigational exercise and still not be disqualified from becoming an officer. You have to look at things in perspective.

[Lam] Give an example.

[Eiland] For example, let's take the navy under the command of Eli'ezer (Cheney) Marom. Over the past four years he improved its operational capabilities in a most impressive manner. This has been expressed in operations, some complex and secret. So, yes, in this specific event they made big mistakes. If this were the only thing that the navy has done in recent years it is possible that I would have reached other conclusions.

[Lam] But your job was to examine their performance in this specific event and to draw conclusions. And that -- it has been argued against you -- you did not do.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

[Eiland] If you dismiss someone, you give the media the pound of flesh that it wants. I thought that after the investigation into the abduction of Gil'ad Shalit as well. Then, too, people said that I was lenient. If, in that case, I had led to the dismissal of people everyone would have said good, the problem has been removed, we learned lessons. The fact that officers were not dismissed then -- some of whom, by the way, were outstanding officers -- enabled Southern Command to focus on fixing the deficiencies and implementing the main lessons. In general, when the mistakes are professional and not normative, and when you're talking about successful officers, it would be a mistake in the future as well to bring about their dismissal. [end Eiland].

Conducting and writing up the investigation, the decisions that he made, as well as the criticism he received, mainly regarding the lack of personal conclusions, have left their mark on Eiland.

[Lam] You look a bit worn out.

[Eiland] It's not been an easy month. The hardest part was the conversations with several people, mainly with the navy commander, the commander of Flotilla 13, and others. At Operations Branch and Military Intelligence Branch the conversations were emotional. At the start of the investigation, they felt they were being targeted, and that they, of all people, who had done so much and invested and put forth such great effort, suddenly a team had been set up that was meant to focus on their mistakes and was supposed to hurt them badly.

[Lam] How did you contend with that?

[Eiland] I faced a difficult challenge to succeed in two things between which there was tension. On the one hand, I had to show people a calming approach. On the other hand, I could not refrain from asking tough questions, arguing with them, nor could be agree with some of their explanations. And then, in the end, I had to write what I thought -- even if that meant looking someone in the eye and telling him: On this subject you made a serious error. By the way, it is important for me to note that I did not work alone, but rather with a team of officers with the rank of lieutenant colonel through brigadier general, who examined and investigated, and the results belong to all of us.

[Lam] With whom in the military was it easiest for you?

[Eiland] Surprisingly, it was actually with the IDF chief of staff. He displayed a very open and less emotional approach. From the first meeting, he said to me: "Write the report the way you think it should be. And if there are things about which I think 'A', and you think 'B', it is your report and you should write 'B.'

And that's what I did. I did not come to placate the chief of staff or the media. The purpose of this report is neither to punish nor to settle accounts. The purpose of the report is to improve a given situation. I know that it would have been very convenient for many people if I had found one guilty person and sent him home. So, it was possible to have said that we are all OK, and just one person ruined everything for us. [end Eiland].

1. The Criticism: "No One Saw the Report"

Several days before he submitted his report, Eiland says, a journalist called and asked him: "Tell me, are there personal conclusions?" Eiland answered: "What are personal conclusions?" He replied: "To dismiss people." Eiland said: "No. No heads are rolling." The journalist responded: "If that's the case, your report is not serious."

In retrospect, Eiland says, that was the earliest indication of what was to come. "The media was disappointed over the fact that I did not recommend dismissing people, and over the fact that I did not say something along the lines of, 'And in light of all this, it is clear that everyone is stupid,' or 'Nothing has been learned since the Second Lebanon War.' I don't agree one bit with those sentences, and I therefore I did not utter them."

[Lam] Ultimately, you were accused of being too forgiving vis-a-vis the military. One commentator wrote, "A general does not expel other generals."

[Eiland] First of all, no one from the media saw the report. Anyone familiar with it knows that it is more biting than the way it was presented in the media. There haven't been many investigations done in the IDF in which mistakes that were made by such senior officers are highlighted. Clearly, not everything was published.

[Lam] Why not?

[Eiland] Partly because of field security, and partly not to go into an overly detailed explanation. In a briefing of half an hour or 40 minutes, you cannot describe a 150-page report. What went out to the media was perhaps five percent.

[Lam] Some commentators wrote that the failure proves that the military did not learn anything from the Second Lebanon War. Is that true?

[Eiland] I don't agree with that assertion. This was an operation that occurred at night, 70 miles off the coast of Israel. It involved taking control of six boats, which were sailing close to each other. Dozens of vessels and aircraft participated in the operation. From a security standpoint alone, leaving aside all the other things for a moment, it was a very complex move. On the five other ships -- which no one talks about -- it went smoothly, precisely and according to schedule. It was a complicated operation that all in all, ran well, but serious mistakes were also made in it so far as the Marmara was concerned.

[Lam] In retrospect, are you sorry that you weren't a bit more forceful?

[Eiland] No. I am 100% content with everything in the report.

[Lam] You weren't hurt even when people wrote that if you had investigated the Second Lebarion War, Halutz would have emerge d clean and remained in the army?

[Eiland] I did not investigate the Second Lebanon War, and therefore I don't want to comment.

[Lam] Could it be that you would have been more judgmental regarding Ashkenazi, had he not been at the end of his term?

[Eiland] There is really no connection.

[Lam] Do you think that Ashkenazi should not have sufficed with the letter that he wrote to the prime minister and to the defense minister, in which he asked the political leadership to do everything possible not to put troops on board the ship?

[Eiland] I disagree with the IDF chief of staff's thinking in everything related to the degree of the military's involvement in political subjects. The chief of staff's standpoint says: I do not want to get the military mixed up in political matters; it's enough for the military to present the significances of a military operation and to leave it to the political leadership to decide about non-military activities.

[Lam] How did you happen to enter this minefield, between Baraq and Ashkenazi?

[Eiland] I admit that it was entirely my fault that it happened. We made a movie in order to save time and to describe the incident's entire chain of events through it. We used it first in presenting the investigation to the General Staff. Later, we reached the conclusion that we should also prepare a "cleaned up" version that could be shown to the media and to the public.

We took the original version and made cuts in it. When the chief of staff saw the film he asked that several things be changed.

One of them was a sentence describing a personal appeal by the chief of staff to the prime minister and to the defense mihister.

He asked me to take out that part. Rightly so, from his perspective. He understood the political commentaries that would be ascribed to it. We took out several other things, and I erred when I did not make sure that that part had also been deleted. When we saw it again at the last moment it was too late, because the discs had already been distributed to journalists.

[Lam] Are you a friend of Ashkenazi's?

[Eiland] I am his friend like I'm Dan Halutz's friend, or Bogie's [Moshe Ya'alon's] friend. I was a major general at the same time with all of them. To the chief of staff's credit, it can be said that in the summary of the discussion about the investigation he began by detailing the mistakes that he himself made. I have not seen many chiefs of staff behave like that.

[Lam] And that is why you were so surprised by the reactions?

[Eiland] I was not surprised by the fact that the media was disappointed with the report, which it believes was not scathing, enough. I read the articles and the opinionated columns that were written. Except for one issue, in which there was a remark about the chief of staff's or the navy commander's location at the time of the incident, there is not a single professional statement in the things that were written that is not based on my analysis and on things that I myself said. I saw no original professional perspective.

[Lam] Except, as was said, the subject of the commanders' location.

[Eiland] Regarding the chief of staff, he is often in the Pit [IDF's underground command center in Tel Aviv]. Especially during operations in which there is a risk of an entanglement that will require hard and complex decisions, he will be there. He spent many nights in the Pit during more complicated operations.

[Lam] This event was not sufficiently complex?

[Eiland] This operation was a lot less complex, if only for one reason -- it took place in an area in which we have complete control. It is very different from an operation that takes place deep inside hostile territory, and regarding which any mistake is liable to lead to a real complication.

[Lam] Do you believe the navy co mmander's location was reasonable?

[Eiland] In operations of this kind, the navy commander can either be at his headquarters, where there are good means of communication and conditions, or at sea, on a command ship, where there is a convenient work environment. He can also choose to be a lot closer to the event, in the Shayetet commander's command boat. And he preferred to be there.

[Lam] And you think that was a mistake?

[Eiland] At first, I thought it was a mistake. I agreed that he did not have to be on shore, but rather to feel the situation at sea. There is no substitute for that. However, I thought that the more proper place for him should have been on the large command ship, not on the little boat. However, after quite a few conversations with him, with the Shayetet commander and others, I was convinced that it was not a total mistake.

There are both pros and cons to this. Ultimately, he saw the event up close. He could speak directly with the Shayetet commander. At least from the moment that the first soldier went down the rope, they made correct decisions. Thus, it is possible to say that there are advantages and disadvantages here.

#### 2. The intelligence: Erroneous Assessments

Eiland, 58, one of the IDF's most valued generals, began his career in the paratroopers. Later, he commanded the Giv'ati Brigade, was chief infantry and paratrooper officer, head of Operations Division, head of Operations Branch, and head of Planning Branch. He belongs to the generation of officers, like Amnon Lipkin-Shahaq, who strode beside politicians at peace talks and proximity talks that they held with various world leaders. As such, he also accompanied Peres, when the latter was foreign minister, at his talks with Arafat, and in Sharon's time he served as head of the National Security Council. That track positioned him as someone who understands not only tactics, but rather strategy as well. The report that he submitted deals with the military, but it contains a lot of criticism about the political echelon as well, and its relationship with the military.

[Lam] What were the main mistakes that you found regarding intelligence?

[Eiland] Intelligence's first mistake was that it did not correctly assess the intensity and the determination, the motivation and the ideology of the IHH [Foundation for Human Rights and Freedoms and Humanitarian Relief] organization. Intelligence's assessments also failed to take into account the deep connection between the organization and the Turkish government. For example, it turns out that the organization's leader and [Turkish Prime Minister] Erdogan were members of the same branch of the Islamic Party in Istanbul back in the 1990s, and that today as well the connection between the ruling party and the organization is strong. That was information that was not difficult to obtain.

There were more concrete indications, which were not given the proper interpretation. For example, this flotilla was escorted by a Turkish warship, which tracked it from not far away. That was a clear sign that Turkey was interested in what was happening.

However, the problem is not just one of information, but rather also one of judgment and of assessment. They didn't draw a connection between this and the deteriorating relations between Israel and Turkey. Therefore, they also did not realize that Israel was not going here to confront an anarchist organization, but rather an ideological organization, one supported by a strong government like Turkey. IDF Military Intelligence Branch did not give sufficient weight to that connection.

A second intelligence mistake is connected with the navy and with the intelligence body known as the Naval Intelligence
Division. The operation's commander was the navy commander, his intelligence officer was the head of naval intelligence. They
were responsible for all of the intelligence collection, which was supposed to provide the concrete or tactical intelligence
pictures. They made more than a few professional mistakes, mainly in defining the important things. Their order of priorities in
the information's importance was incorrect.

[Lam] What do you mean?

[Eiland] Naval intelligence contacted the Mosad and requested several things. The things that it asked for were not necessarily the most important things that would have been right to request. It even directly contacted certain units within Military Intelligence Branch and requested that they do all sorts of things that I do not believe were of high importance.

The navy gave too much weight to things connected with the ships themselves -- their structure, their location and their capabilities. It gave too little weight to questions such as who the people on the ship are, and what their intentions, dapabilities and means are. Who is their leadership, what are their weak points, and what can we expect from them?

They should have requested one of two things with top priority: either an agent who could report, or the existence of another means that would transmit sound or a picture. If that had been defined with high priority, it is possible that they could have known more.

[Lam] You spoke about problems of coordination between the intelligence bodies. Where did that happen, and what damage did it cause?

[Eiland] It happened in the work processes between naval intelligence and Military Intelligence Branch. Naval intelligence assumed too great a responsibility, and did certain things, in an insufficiently good way, among other things because it is not within its area of expertise. It should have contacted Military Intelligence Branch and asked for help. From its standpoint, that was a mistake. The other side of the same mistake was that Military Intelligence Branch should have taken the initiative to create a process of cooperation and said to the navy: I know better than you do, I have more means that you do — let's sit down together and I will help you. It was done, but in a way that was too little, too late. The result was that the State of Israel's capability to bring all of the intelligence was not maximized.

[Lam] How did such a thing happen?

[Eiland] The navy had an erroneous sense that the operation was theirs. They feared, "maybe we are not being understood, maybe we won't get what we need, so let's do it all alone." And from Military Intelligence Branch's perspective -- it did not display

an approach of initiated action that says, this is a big event. It does not belong to the navy, but rather it has bigger implications.

Therefore, it must be a lot more dominant in the collection process. Both sides were lacking. [end Eiland].

### 3. The Planning: Without Alternatives

According to Eiland, in addition to mistakes stemming from the intelligence collection, several severe errors were also made in planning the operation.

[Eiland] The central problem is that the entire system assumed only one course of action for the enemy. However, when you engage in operational planning you must ask yourself, in addition to the enemy's reasonable course of action, what is the other, more dangerous, path? The only course of action that they assessed said that there would be opposition on the ships in general, and particularly on the Marmara, and that it should be assumed that it would be violent.

However, no one addressed the possibility of weapons being used against our troops -- mainly non-firearm, but effective, weapons, and that this would happen in an effort to kill, and out of a willingness to be killed. That is already a different story. They did not prepare for that.

[Lam] So what, in effect, was the operational plan?

[Eiland] The plan was based on boarding the vessels using two techniques: from rubber boats and by descent from a helicopter. They should have realized that both of those methods contain a weakness. They are good only up to a certain level of opposition. There is a critical path here. Why? Because climbing a ladder is done in single file, and descending from a rope is also done one man at a time. That is a good plan vis-a-vis one course of action by the other side. It is not strong enough, and is unsuitable, for the violence course of action by the people on the ship. In that case, it would have been proper to prepare an alternative plan of action as well, the main aspect of which is employing various means in order to prevent people from being on the deck during the takeover.

[Lam] What means do you mean?

[Eiland] The most banal example is a water cannon, which you can bring to the boat sailing next to the hostile boat and shoots water salvos up to a range of 50 meters. It doesn't kill, but it is hard to resist. If you use this opposite the stern, then when the rubber boats arrive better conditions are created for the troops to board the boat.

[Lam] And was it possible to bring along such water cannons?

[Eiland] Not at the last moment. It is something that requires advance planning. It is also possible to spray water from a helicopter. You arrive with a big helicopter, with a five-ton tank of water, and pour in onto the deck. You don't have to use it immediately. It would have been possible to notify the captain that that was what was going to happen, and to tell him, "Look, there's a danger to anyone who remains on the deck. Please order everyone to get into the ship's hold, because anyone not doing so is taking a risk.

[Lam] And if that hadn't helped?

[Eiland] Then you give them a demonstration -- 100 meters opposite the deck. That would have impressed them, and some of them would have been convinced. After you'd documented and filmed this and issued the warnings, you'd pour the water. And that, too, at different heights and with a different force. It is a means that, in my opinion, could definitely have been used. I do not want to go into any more details, but there are additional means as well.

[Lam] Was that even considered before the operation?

[Eiland] Some of the things were said during the preparations, but not one of them was shaped into an alternative plan that would be at full operational preparedness. And to embark on an operation without an alternative is a substantive error.

A third thing in connection with planning is defining essential conditions for implementation. In an operation of this sort, in which we control the place and the timing of the operation, conditions for implementing the leading alternative should be defined, and then in real time an examination should be done to see whether they indeed exist.

[Lam] In your opinion, when they saw what was happening on the deck, should the action have been aborted?

[Eiland] The proper thing is to prepare a Plan A and a Plan B, and to examine the situation in real time. If the conditions for implementing Plan A do not exist, then you should move to Plan B.

The moment our boats reached the hull the first time and were repulsed by chains and metal bars and Molotov cocktails thrown by dozens of people standing on the deck -- they should have concluded that the conditions for implementing the plan did not exist. It was not an action that you had to complete within the next minute. In fact, one of the navy commander's correct decisions was to conduct the action as far as possible from Israel's shores, in order to allow time for all sorts of developments. He did not exploit that time, because he did not prepare an alternative plan that could have been used.

[Lam] Would you say that the IDF of today is flawed by conceptual rigidity?

[Eiland] In military organizations there is a dangerous tendency toward groupthink that takes shape around what appears to be the commander's opinion. In this event as well, there was a convergence by many people around what appeared to them to be what the commander thinks. In the implementation phase that is something necessary. In the planning phase it is necessary for there to be an opposite process, in the context of which staff or other officers express doubt as to the correctness of the commander's view. In the military, including at the General Staff level, there are techniques that are supposed to neutralize groupthink. They were not employed in this case, and we of course suggested employing them in strategic events—mainly in those for which the preparations take a long time.

[Lam] What did you propose?

[Eiland] The first proposal is to establish a "study group." A study group is a less formal and less hierarchical gathering. It is preferable that its participants, in addition to those with a part to play in the operation, also include several people with a suitable background but who are still not psychologically committed to the process and to the existing decisions. Such a forum can reexamine the basic assumptions that led to the existing plan -- and cast doubt on any other decision. The second of alterhative

possibility is to establish a "Red Team," which would act as sort of a devil's advocate. The team's purpose is to accompany the entire combat procedure and to challenge the system. Both of these things did not take place here before this operation.

[Lam] Uri Sagi and Amnon Lipkin-Shahaq are Ashkenazi's "Red Team." Where were they in this case?

[Eiland] I don't know what happened in other events, but it appears that this time sufficient embarrassment was not created, which many times is essential in order to create such a process. [end Eiland].

## 4. The Question: How Do We Stop a Ship?

In the days following the flotilla affair, there was talk about the possibility that the ship should have been stopped using a rope that would have been wound around its propellers. Eiland examined the matter and addressed it in the report.

[Eiland] There is a huge gap between ideas and their feasibility. There is a difference between saying, "A rope of a certain thickness would have stopped the ship's propeller," and the answer to the question of how to get the rope there. As I 've said, there is currently no proven capability anywhere in the world of winding a rope around the propeller of such a large ship.

[Lam] You're saying that there is no technique, anywhere, of stopping a ship that does not employ fire?

[Eiland] There is more than one possibility for causing a ship to "stop cold." However, on the day of the operation we did not possess one of the theoretical possibilities, or not one of them had gotten to the point of operational capability. As strange as it may seem, as far as we know, there is also no other military in the world that has the capability of remotely stopping a large ship sailing at a speed of 10 knots, without endangering the people on the ship, of course.

[Lam] But the military had time to prepare, to plan, to think.

[Eiland] Starting in the summer of 2008, when the flotilla phenomenon began to be common and perceived as a kind of threat someone should have said, gentlemen, this is a very important mission. If they had taken this subject seriously two years ago they could have reached good operational capability for stopping such a ship with a higher probability. One of the conclusions is to do this now.

[Lam] And what about clandestine activity for stopping the ship?

[Eiland] The report did not deal with that as well. I did not investigate the subject, so I cannot determine whether the Mosad could have done something so that the ship would not have reached its destination.

[Lam] The military didn't examine that option as well?

[Eiland] About the military, I can say that they should have taken the initiative and contacted the highest levels, and insisted on establishing a joint military-Mosad forum at a senior level, which would have examined, in a much deeper manner, the subject of the clandestine alternative. The military, despite the fact that it was not its responsibility, should have been more aggressive in its requests, that the Mosad examine additional avenues with it.

### 5. The Policy: Without Any Discussion

Eiland talks about the political alternative to the operation or, more precisely, the lack thereof.

[Eiland] When discussing the political sphere it is important to distinguish between a public diplomacy action and a political move. The purpose of public diplomacy is to convince others that we are good and just, and that our enemies are totally evil.

Public diplomacy cannot effect change in the political arena. A political move is an initiative that convinces someone generally a third party, to do something that matches our interest.

An astute political move generally necessitates a discreet approach to a third party that displays a clear interest. The nature of the offer is a "deal," according to which the third party initiates an offer that includes our ceding something less important, in order to receive something of much greater importance."

[Lam] And in practical terms?

[Eiland] Three months ago we could have already approached someone like the French president or the Italian prime minister and asked him to initiate the next deal between the European Union and Israel: Israel would change its policy and allow the transfer of more goods though the land crossings to Gaza (as we eventually were compelled to do without compensation). In exchange, the European Union would announce that from the moment the crossings problem was solved, there was no longe any justification for any flotillas.

We could have done something even bolder -- approaching the Turks and telling them: You claim that the only way to bring Gaza what it needs is through the sea. We value you and trust you, and we are prepared to allow a sea line from Turkey that would supply Gaza providing three conditions were met: A. The ships would belong to the Turkish government; B. The Turkish police would examine their contents and sign in our presence, attesting that they are conveying only permitted equipment; C. The ships would sail directly to Gaza accompanied by the Turkish Navy.

It's an approach of reverse psychology. Were Erdogan to have answered in the affirmative, it's not clear that this solution would have been half bad, and it would have improved our relations with Turkey. Had he refused, his true face would have been revealed. Other alternatives are also noteworthy, though apparently we did little on the political front. It is correct to apply soft policy and strong military power. Many times what happens here is the reverse. We apologetically apply a weak military effort. The political rhetoric, on the other hand, is belligerent.

[Lam] Well, that is outside the military's control.

[Eiland] True, yet this is a fundamental issue. Shouldn't the military deal with this issue of political solutions? Should it suffice with saying that there is a problem but I'll deal with my business and you'll deal with yours?

[Lam] So what you're saying is that the military should engage in policy?

[Eiland] I couldn't argue that the military made a mistake and did not fulfill its role by not creating political alternatives, because that really isn't its job. But I think that the military could have prepared the sort of political alternatives that I noted and proposed them to the political leadership. In the State of Israel, unfortunately, the body more capable than any other of generating political alternatives is the IDF's Planning Branch. It's not appropriate that this happen all the time, only regarding cases where the political initiative is vital to avert a problematic security reality, such as the one created by the recent flotilla.

[Lam] Is there no such current relationship between the political and military echelons?

[Eiland] The relationship between the political and military echelons is a problematic sphere for the State of Israel. It doesn't just pertain to this or that situation, government or persons. I've had first-hand knowledge of the subject since 1996, and things were never done properly, in any period.

[Lam] In an ideal scenario, in your view, what should have happened before such an operation?

[Eiland] Two months before the operation, the prime minister, the defense minister, the heads of the Mosad and the Shin Bet, the IDF chief of staff, and three or four other people should have sat down together, put the cards on the table and spoken freely to try to reach a common understanding of the issue: What can the State of Israel do? If the outcome of the discussion is a military operation, then you define under what conditions it is not implemented and determine when the political price outweighs the military success.

[Lam] No such deliberation took place before the operation?

[Eiland] Of course not. By the way, no such deliberations took place over dozens of other, more important subjects.

## 6. The Orders: Bad Writing

[Lam] So you agree with the claims that we learned nothing from the Second Lebanon War?

[Eiland] No. The army improved many things and made many correct decisions. That said, there are also things that are not directly connected with the operation and its outcomes, where professional shortcomings were in evidence.

[Lam] Can you be more specific?

[Eiland] In this operation, the manner of writing orders was not good. Such a level of writing orders during a war, when you have no time to check things, can lead the army to unsuccessful outcomes. There were contradictions between what appeared in the main orders and the professional appendices in the written orders for this operation. Trivial subjects were detailed to an absurd degree, and analysis of main items relating to the enemy was absent. Operations Branch and the head of the Operations Division did not perform their job properly in this regard.

[Lam] In the report you also address the public diplomacy shortcomings on the first day.

[Eiland] There were two problems with public diplomacy. The first was that some of the IDF Spokesman's Unit's announcements and the release of filmed material were too slow, due to a convoluted chain of command that must be shortened. A more profound mistake relates to treatment of foreign journalists. The IDF Spokesman's Unit, despite maintaining a body designed to deal with the foreign media, is not equipped for it, because it is naturally oriented to the Israeli media. This must change. The military is not an organization that should have to worry only about its own public relations. It is part of the struggle for the State of Israel's legitimacy.

[Lam] How would you propose preparing for the next flotilla?

[Eiland] First of all, we must prevent the arrival of flotillas by political means. The military lesson is this: When faced with a complex enemy, in addition to the regular battle procedure a parallel process of a study group should be held, to avoid overly narrow thinking that leads to adherence to a plan that is not of necessity the only appropriate one, as happened in this case. [end Eiland].

In recent years, Eiland has been involved in the defense industries sphere. He serves as president of SDS [Star Defense] Industries Ltd.], a defense company, and is a consultant to some of the biggest Israeli defense industries. In this field, too, he is not complacent.

"Many of the problems of Israeli defense exports happen as a consequence of penny-pinching and destructive competition between the various Israeli industries, and not as a result of technological difficulty or global competition. Unfortunately, I sometimes see how competing Israeli concerns are prepared to undermine others, not for profit, but so that another Israeli will fall. These phenomena sadden me even more that all the bad things characteristic of Israeli politics."

Eiland holds by an ordered political doctrine and a well-formulated political plan, according to which a Palestinian state would be established under Jordanian auspices. He has in mind a round of territorial swaps by which Egypt would double the size of the Gaza Strip, and Israel would retain the large settlements in the West Bank and transfer a commensurate area in the Paran Desert to Egypt.

Eiland has recently been asked if he has a mind to enter politics. He ruled out the option, saying that to be in politics you need thick skin, and that "I am thin-skinned." This week he remarked: "Perhaps after a few more commissions of inquiry and criticism like this, my skin will become thick enough."

[Description of Source: Tel Aviv Yedi'ot Aharonot in Hebrew -- Independent, centrist, largest circulation Hebrew-landuage paper]

V-GMP20100723754004015.gif

Law, Rosemary C

From:

Dolan, JoAnn

Sent:

Friday, June 18, 2010 12:45 PM

To:

Dolan, JoAnn; Banos, Mariano H; Jacobson, Linda; Gorove, Katherine M

Cc:

Perina, Alexandra H; Schwartz, Jonathan B; Giauque, Jeffrey G; Khoury-Kincannon, Saḥar

Subject:

RE: Clearance reminder - TPs for OHCHR/US meetings - section on Israel and Palestinian T.

Attachments:

Israel and Pal issues for OHCHR meeting SEMEP NEA IOUNP USUNW.DOC

Further changes suggested after tracking down the WH Statement at

http://www.whitehouse.gov/the-press-office/statement-press-secretary-israels-investigationflotilla-incident

From: Dolan, JoAnn

Sent: Friday, June 18, 2010 12:19 PM

To: Banos, Mariano H; Jacobson, Linda; Gorove, Katherine M

Cc: Perina, Alexandra H; Schwartz, Jonathan B; Giauque, Jeffrey G; Khoury-Kincannon, Sahar

Subject: RE: Clearance reminder - TPs for OHCHR/US meetings - section on Israel and Palestinian T.

Mariano: I have corrected a couple typos and offered a few comments. Unfortunately, I don't have access to high side at moment and cannot access the WH statement on the Israeli commission. Some of the language here on our position seems a bit off to me. I have noted some comments and am copying NEA and SEMEP clearers to clarify. I may be wrong. Also copying Jonathan and Alexandra who have been engaged on that issue. I will see if I can find the WH statement on line.

From: Banos, Mariano H

Sent: Friday, June 18, 2010 10:32 AM

To: Jacobson, Linda; Dolan, JoAnn; Gorove, Katherine M

Subject: Fw: Clearance reminder - TPs for OHCHR/US meetings - section on Israel and Palestinian T.

Please take a look at the attached. If you have any comments (esp on the Flotilla section), please let me know before noon.

Thanks,

Mariano

From: Johnston-Gardner, Sarah R (DRL)

To: Rosenthal, Hannah S; Lieberman, Jessica D (DRL); Patel, Gayatri A; Andris, Matthew R; Banos, Mariano H

Cc: Foley, Tara E

Sent: Fri Jun 18 10:19:06 2010

Subject: Clearance reminder - TPs for OHCHR/US meetings - section on Israel and Palestinian T.

Good morning,

Please provide your clearance and edits on the attached guidance for our delegation meeting with the OHCHR staff in Geneva. Please clear no later than 1pm today.

Thank you,

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

Sarah

Sarah Johnston-Gardner Foreign Affairs Officer Bureau of Democracy, Human Rights and Labor (DRL) Office of Multilateral and Global Affairs (MLGA) 202-647-2286

## Law, Rosemary C

RELEASED IN FULL

From:

Dolan, JoAnn

Sent:

Friday, July 09, 2010 9:53 AM

To:

Jacobson, Linda; Perina, Alexandra H

Subject: Attachments: FW: LEGAL-#256164-v1-Flotilla\_Outline.doc LEGAL-#256164-v1-Flotilla\_Outline.doc

A few additions. Agree this looks good.

From: Perina, Alexandra H

**Sent:** Thursday, July 08, 2010 5:41 PM **To:** Jacobson, Linda; Dolan, JoAnn

Subject: FW: LEGAL-#256164-v1-Flotilla\_Outline.doc

Linda, JoAnn – Just a few additional tweaks from me (a bit of reordering some of the points). I think this looks good.

Thanks, A.

From: Pomper, Stephen E

Sent: Friday, July 02, 2010 2:22 PM

To: Schwartz, Jonathan B; Jacobson, Linda; Dolan, JoAnn; Perina, Alexandra H; 'Alexandra Perina'

Subject: LEGAL-#256164-v1-Flotilla\_Outline.doc

I have made a few tweaks and suggestions for possible additional discussion points (!) on the outline that Jon prepared, but nothing of much significance, and would happily yield on any of these edits. AP is on vacation today but will be on the job next week for L/PM, and I am copying her here in the perhaps less than likely event that she wishes to spend her holiday weekend thinking about the best way to introduce the Secretary to the legal nuances of putative Gaza deoccupation. Over to Linda and JoAnn.

C05127006 IED U.S. Department of State Case No. F-2010-04163 Doc No. C05127006 Date: 11/09/2012

### RELEASED IN FULL

## Law, Rosemary C

From:

Dolan, JoAnn

Sent:

Monday, July 12, 2010 3:30 PM

To:

Jacobson, Linda

Subject: Attachments: FW: LEGAL-#256164-v1-Flotilla\_Outline.doc LEGAL-#256164-v1-Flotilla\_Outline.doc

Two points worth clarifying noted in attached

From: Harris, Robert K

**Sent:** Monday, July 12, 2010 3:06 PM **To:** Gorove, Katherine M; Jacobson, Linda

Cc: Townley, Stephen G; Schwartz, Jonathan B; Dolan, JoAnn; Pomper, Stephen E; Perina, Alexandra H; Baumert, Kevin

A; Banos, Mariano H

Subject: RE: LEGAL-#256164-v1-Flotilla\_Outline.doc

Linda,

I had a few fairly small comments.

Bob

From: Gorove, Katherine M

Sent: Monday, July 12, 2010 2:53 PM

To: Harris, Robert K

Subject: FW: LEGAL-#256164-v1-Flotilla\_Outline.doc

Flotilla meeting at 1:30 tomorrow. Latest outline just came in.

From: Jacobson, Linda

Sent: Monday, July 12, 2010 2:50 PM

To: Townley, Stephen G; Schwartz, Jonathan B; Dolan, JoAnn; Gorove, Katherine M; Pomper, Stephen E; Perina,

Alexandra H; Baumert, Kevin A; Banos, Mariano H Subject: LEGAL-#256164-v1-Flotilla\_Outline.doc

Please see revised version of outline for meeting tomorrow.

[C05127004FIED U.S. Department of State Case No. F-2010-04163 Doc No. C05127004 Date: 11/09/2012

## Law, Rosemary C

RELEASED IN FULL

From:

Dolan, JoAnn

Sent:

Monday, July 12, 2010 6:11 PM

To:

Perina, Alexandra H; Jacobson, Linda; Gorove, Katherine M; Banos, Mariano H; Baumert,

Kevin A

Cc:

Harris, Robert K; Townley, Stephen G; Schwartz, Jonathan B

Subject: Attachments: FW: flotilla outline 2.doc flotilla outline 2.doc

Inadvertently some of the changes to the prior draft were dropped from the final version. I have reentered them here as tracked changes for others to review and Linda to confirm before we send this to Harold. Please advise if there is anything further. In view of this complication, Stephen may want to wait until OOB to send forward to permit final

From: Jacobson, Linda

input from others.

Sent: Monday, July 12, 2010 4:17 PM

To: Gorove, Katherine M; Banos, Mariano H; Baumert, Kevin A

Cc: Townley, Stephen G; Dolan, JoAnn

Subject: flotilla outline 2.doc

Here is the latest version incorporating some comments from BH and JoAnn. I need to leave at 4:45 today, so please send your comments soonest, or if later, to JoAnn. Steve, I think this is good to go to HHK if addressees have no further thoughts.

## Law, Rosemary C

### RELEASED IN FULL

From:

Dolan, JoAnn

Sent:

Monday, July 12, 2010 7:12 PM

To: Subject: Jacobson, Linda; Perina, Alexandra H RE: LEGAL-#256164-v1-Flotilla\_Outline.doc

Stephen has gone ahead, accepted the tracked changes, and sent to Harold tonight with the proviso that further changes can be made in the course of the meeting. So there may be no need to come early for this.

From: Jacobson, Linda

**Sent:** Monday, July 12, 2010 7:07 PM **To:** Dolan, JoAnn; Perina, Alexandra H

Subject: Re: LEGAL-#256164-v1-Flotilla\_Outline.doc

I don't know what happened but will come in early and review.

From: Dolan, JoAnn

To: Perina, Alexandra H; Jacobson, Linda

Sent: Mon Jul 12 17:52:13 2010

Subject: RE: LEGAL-#256164-v1-Flotilla\_Outline.doc

I am remaking the missing tracked changes in a version I will send to Linda this evening. Not sure when Linda will be able to review them, but perhaps we can finalize them before OOB. That should give Harold enough time to review before the 1:30 meeting

From: Perina, Alexandra H

**Sent:** Monday, July 12, 2010 5:48 PM **To:** Dolan, JoAnn; Jacobson, Linda

Subject: RE: LEGAL-#256164-v1-Flotilia\_Outline.doc

Yes, same here.

From: Dolan, JoAnn

Sent: Monday, July 12, 2010 5:42 PM

**To:** Dolan, JoAnn; Jacobson, Linda; Perina, Alexandra H. **Subject:** RE: LEGAL-#256164-v1-Flotilla\_Outline.doc

First version I had from you today was at 2:50. It did not reflect our earlier input either.

From: Dolan, JoAnn

**Sent:** Monday, July 12, 2010 5:40 PM **To:** Jacobson, Linda; Perina, Alexandra H

**Subject:** RE: LEGAL-#256164-v1-Flotilla\_Outline.doc

I can do that. In the meantime, I went through our combined edits from last week and highlighted in yellow the changes that were not made. I am reluctant to make them without knowing whether you agreed with them all.

From: Jacobson, Linda

**Sent:** Monday, July 12, 2010 5:31 PM **To:** Dolan, JoAnn; Perina, Alexandra H

**Subject:** Re: LEGAL-#256164-v1-Flotilla\_Outline.doc

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05126994 Date: 11/09/2012

StateDept02483

C05126994FIED U.S. Department of State Case No. F-2010-04163 Doc No. C05126994 Date: 11/09/2012

Sorry, I must have worked from an incorrect version bec I definitely wanted to include your comments. Could you look at the first version I sent around today, before I added the Malaysia language.

From: Dolan, JoAnn To: Jacobson, Linda

Sent: Mon Jul 12 17:18:06 2010

Subject: FW: LEGAL-#256164-v1-Flotilia\_Outline.doc

Linda: Can you advise whether you decided not to include Alexandra's and my changes from last Friday or whether you overlooked them when finalizing today's draft. I had noted that some of mine were missing but had assumed you had chosen not to use them. With this message from Alexandra, I am now not sure.

From: Perina, Alexandra H

Sent: Monday, July 12, 2010 4:48 PM

To: Dolan, JoAnn

**Subject:** FW: LEGAL-#256164-v1-Flotilla\_Outline.doc

fyi

From: Perina, Alexandra H

Sent: Monday, July 12, 2010 4:48 PM

To: Jacobson, Linda

Subject: RE: LEGAL-#256164-v1-Flotilla\_Outline.doc

Linda - I just noticed this version doesn't seem to reflect my and JoAnn's comments and wasn't sure whether you'd decided not to include them or they got lost in the shuffle. In case of the latter, they are attached. Thanks, A.

From: Jacobson, Linda

Sent: Monday, July 12, 2010 3:05 PM

To: Schwartz, Jonathan B; Townley, Stephen G; Cleveland, Sarah H; Dolan, JoAnn; Baumert, Kevin A; Gorove, Katherine

M; Perina, Alexandra H; Pomper, Stephen E; Banos, Mariano H; Harris, Robert K

**Subject:** LEGAL-#256164-v1-Flotilla\_Outline.doc

See slightly revised version to reflect Malaysia announcement on ICI referral.

C05126983FIED U.S. Department of State Case No. F-2010-04163 Doc No. C05126983 Date: 11/09/2012

### RELEASED IN FULL

## Law, Rosemary C

From:

Bass, Warren

Sent:

Friday, September 17, 2010 3:19 PM

To:

Banos, Mariano H; Andris, Matthew R; Johnston-Gardner, Sarah R (DRL); Khoury-Kincannon, Sahar; Doutrich, Jack T; Gregonis, Meghan E; Schrank, Alexander D; Perina, Alexandra H;

Masilko, Barbara J (USUN); Germain, Ellen J (USUN); Dolan, JoAnn; Jacobson, Linda

Cc: Khar

Khanna, Melanie J; Lapenn, Jessica; Barks-Ruggles, Erica J

Subject:

RE: HRC Israel Statements

Attachments:

HRC 15 Flotilla Intervention.docx; HRC 15 Item 7 General Intervention.docx

### AttachmentsClassification:

UNCLASSIFIED

Classification:

**UNCLASSIFIED** 

SensitivityCode:

Sensitive

Here's my quick cut on these—though please note this is not final clearance. Others in my FO will want to see these when the working level is done, especially the flotilla one.

Thanks again.

Warren

SBU

This email is UNCLASSIFIED.

From: Banos, Mariano H

Sent: Thursday, September 16, 2010 2:16 PM

**To:** Andris, Matthew R; Johnston-Gardner, Sarah R (DRL); Khoury-Kincannon, Sahar; Doutrich, Jack T; Gregonis, Meghan E: Schrank, Alexander D; Perina, Alexandra H; Bass, Warren; Masilko, Barbara J (USUN); Dolan, JoAnn; Jacobson, Linda

**Cc:** Khanna, Melanie J; Lapenn, Jessica **Subject:** RE: HRC Israel Statements

Also looping in L/AN

From: Andris, Matthew R

Sent: Thursday, September 16, 2010 1:44 PM

To: Johnston-Gardner, Sarah R (DRL); Khoury-Kincannon, Sahar; Doutrich, Jack T; Gregonis, Meghan E; Schrank,

Alexander D; Banos, Mariano H; Perina, Alexandra H; Bass, Warren; Masilko, Barbara J (USUN)

Cc: Khanna, Melanie J; Lapenn, Jessica

**Subject:** HRC Israel Statements

All:

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

Attached are our item 7 General Statement and our intervention responding to the Flotilla FFM report. To be respectful of everyone's time, I'd appreciate your review of these today, so that we can discuss conceptual comments at our meeting tomorrow morning. If you won't be able to attend the meeting, please provide your conceptual comments to a proxy. Then, as I do not wan to deprive you all of your deep love for rewriting this stuff, please provide your happy/glad. comments by COB tomorrow. After we've collected those, we'll seek 7<sup>th</sup> floor/NSC approval.

C05126983FIED U.S. Department of State Case No. F-2010-04163 Doc No. C05126983 Date: 11/09/2012

Best,

Matthew R. Andris

Bureau of International Organization Affairs Office of Human Rights (202) 647-5892 - office (312) 208-9897 - cell andrismr@state.gov

This email is UNCLASSIFIED.

Law, Rosemary C

From:

Banos, Mariano H

Sent:

Friday, July 09, 2010 5:08 PM

To:

Perina, Alexandra H; Gorove, Katherine M; Jacobson, Linda; Dolan, JoAnn; Townley, Stephen

G

Cc:

Aswad, Evelyn M; Harris, Robert K

Subject:

FYI: individuals to be named on Monday for the HRC Flotilla fact finding mission

From: Andris, Matthew R

Sent: Friday, July 09, 2010 3:21 PM

To: Johnston-Gardner, Sarah R (DRL); Doutrich, Jack T; Kolb, Natalie

Subject: Flotilla Fact-finding Committee

All:

Although the announcement won't be formally made until Monday, we have received the following from the President of the Human Rights Council, via Israel's ambassador in Geneva and our delegation in Geneva. For clarity's sake, this is the "independent, international fact-finding mission" created by the Human Rights Council in resolution 14/1 with a mandate "to investigate violations of international law, including international humanitarian and human rights law, resulting from the Israeli attacks on the flotilla of ships carrying humanitarian assistance."

Dino Kritsiotis is a Zimbabwean lawyer with extensive experience in the field of international humanitarian law. A regular contributor to the ICRC Warsaw Summer School on International Humanitarian Law and one of the founding directors of the All Africa Course on International Humanitarian Law, he has been teaching at the University of Nottingham School of Law since 1994.

Mary Shanthi Dairiam (Malaysia) was a member of the Committee on the Elimination of Discrimination against Women from 2005 to 2008. Since 2007, she has been serving on the Gender Equality Task Force of the United Nations Development Programme. She is a founding member of the Board of Directors of the International Women's Rights Action Watch Asia Pacific.

And the Head of the FFM will be Sir **Desmond de Silva**. His CV can be obtained from the following link: <a href="http://www.argentchambers.co.uk/site/people/profile/sirdesmonddesilvaqc#">http://www.argentchambers.co.uk/site/people/profile/sirdesmonddesilvaqc#</a>

Have a great weekend!

Matthew R. Andris

Bureau of International Organization Affairs Office of Human Rights (202) 647-5892 - office (312) 208-9897 - cell andrismr@state.gov

We understand the below named will be designated Monday to the HRC fact-finding mission on the flotilla.

Best, Suzanne

Here is the short bio of the 2 members of the FFM on Flotilla, Dino Kritsiotis is a Zimbabwean lawyer with extensive experience in the field of international humanitarian law. A regular contributor to the ICRC Warsaw Summer School on International Humanitarian Law and one of the founding directors of the All Africa Course on International Humanitarian Law, he has been teaching at the University of Nottingham School of Law since 1994.

Mary Shanthi Dairiam (Malaysia) was a member of the Committee on the Elimination of Discrimination against Women from 2005 to 2008. Since 2007, she has been serving on the Gender Equality Task Force of the United Nations Development Programme. She is a founding member of the Board of Directors of the International Women's Rights Action Watch Asia Pacific.

And the Head of the FFM will be Sir Desmond de SilvaHis CV can be obtained from the following linkhttp://www.argentchambers.co.uk/site/people/profile/sirdesmonddesilvaqc#

C05126969FIED U.S. Department of State Case No. F-2010-04163 Doc No. C05126969 Date: 11/16/2012

From:  Sent:  Wednesday, July 21, 2010 9:38 AM  To:  Perina, Alexandra H; Jacobson, Linda; Dolan, JoAnn  FW: Questions re: Israel/Palestine Issues			
Classification:	UNCLASSIFIE	NON-RESPONSIVE PORTIONS REDACTED	
FY1 only.			
<b>To:</b> Johnston-Gardne Masilko, Barbara J (L	uly 21, 2010 8:59 AM	s, Warren; Banos, Mariano H; Doutrich, Jack T; Germain, Ellen J (USUN); USUN) e Issues	
FYI. Please note the	sensitive nature of thi	s communication.	
This email is UNCLA	ASSIFIED.		
manged the good	ions re: Israel/Palestine	<del></del>	
SBU – USG only			
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SBU – USG only			
	uestíons, let me know	and I can follow up.	

NR

	hs, Douglas M
Sent: Thurse	day, July 15, 2010 10:22 AM
To: Geneva	HRC; Nossel, Suzanne F; Donahoe, Eileen C; IO-HR-DL /: Questions re: Israel/Palestine Issues
_	
Here's the lis	st of Israeli and Palestine Items in text and as attachment.
Human Righ	
Regular Sess	
	3 - October 1, 2010
Israeli and P	alestinian Items
September s	ession. We should consider how we will want to respond to each of these reports at the Council and dia messaging.
<del></del>	
Expected Re	ports:
1. Experts C	ommittee on Goldstone follow-up report:
2. High Com	missioner Pillay report:
3. Secretary	-General report:
3. Secretary	-General report:
4. Report of	the Fact-finding Mission on the flotilla: HRC Resolution 14/1 mandated the flotilla Fact-Finding Mission to
4. Report of	
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4. Report of report at the	the Fact-finding Mission on the flotilla: HRC Resolution 14/1 mandated the flotilla Fact-Finding Mission to

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Sent: To: Ca	Ciaccia, Sarah J Thursday, July 15, 2010 9:56 AM ssayre, Mark J; Griffiths, Douglas M; Geneva HRC t: RE: Questions re: Israel/Palestine Issues	
Attach	ed	
Thic or	nail is UNCLASSIFIED.	
••	Andris, Matthew R	
Sent:	Wednesday, July 14, 2010 8:17 PM	
To: Ge	neva HRC; Griffiths, Douglas M  t: Questions re: Israel/Palestine Issues	
auvje(	LE. QUESTIONS 16, ISLACI) Laborate ISSACS	
Genev	a colleagues,	
	ا you're a little short-staffed at the moment, so I'm sending this to a broad group in the hopes that someone wil	П
be able	e to respond. In our weekly HRC meeting yesterday, we identified a few tasks/communications that need to	
happei	n in Geneva, and I (your faithful scribe) am passing them on with a request for assistance.	
		7
1.		İ
2.	Please approach Ambassador Yaar to find out if he has views on the currently proposed flotilla committee and	
2.	whether he prefers that the U.S. engage or hang back on this? There was a push in the room to engage (if it's	
2. 3.	Please approach Ambassador Yaar to find out if he has views on the currently proposed flotilla committee and whether he prefers that the U.S. engage or hang back on this? There was a push in the room to engage (if it's not too late) but we don't want to unknowingly step on Israel's toes.	7
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C05126969FIED U.S. Department of State Case No. F-2010-04163 Doc No. C05126969 Date: 11/16/2012

(202) 647-5892 - office (312) 208-9897 - cell andrismr@state.gov

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### NATIONS UNIES



### UNITED NATIONS

## HUMAN RIGHTS COUNCIL INTERNATIONAL FACT FINDING MISSION ESTABLISHED UNDER RESOLUTION 14/1

### International Fact Finding Mission on the Gaza Flotilla Incident

#### Terms of reference

### Background

- On 1 June 2010 at its 14th session, the Human Rights Council, in its resolution A/HRC/14/1, decided "to dispatch
  an independent international fact finding mission to investigate violations of international law, including
  international humanitarian and human rights law, resulting from the Israeli attacks on the flotilla of ships
  carrying humanitarian assistance."
- On 23 July 2010, the President of the Human Rights Council, in accordance with operative paragraph 9 of the Resolution, appointed three eminent experts to the Mission: Judge Karl Hudson-Philips (chair), Sir Desmond de Silva and Ms. Mary Shanthi Dairiam. The members of the Mission formally began their work on 9 August 2010.
- 3. The Fact-Finding Mission is requested in paragraph 9 of the Resolution to report their findings to the Human Rights Council at its 15th session.

### Interpretation of Mandate

- 4. The members of the Mission have decided to interpret their mandate as ascertaining the facts surrounding the Israeli interception of the Gaza-bound flotilla to determine whether any violations of international law, including international humanitarian and human rights law, took place.
- 5. In carrying out this mandate, the members of the Mission have indicated to the Council that they will:
  - a. focus on the events that took place in international waters on 31 May 2010 as well as the way in which the Israeli authorities dealt with the aftermath of the operation and the repatriation of those participating in the flotilla:
  - seek to travel inter alia to Turkey, Gaza, Israel and Jordan in order to meet with witnesses, officials and non-governmental organizations;
  - c. travel to other countries to interview witnesses as may be necessary; and
  - d. make all enquiries it considers relevant to the forgoing in order to discharge its mandate.

### Methodology

- 6. The members of the Mission intend to conduct their investigation independently and impartially and to this end are keen to receive information from any interested parties representing all points of view.
- 7. The Mission considers that the standard operating assumptions for a United Nations fact-finding mission will apply, including the following:
  - a. The Mission should enjoy the full cooperation of all States Members of the United Nations;
  - Members and staff shall enjoy the privileges and immunities accorded to experts on missions and officials under the 1946 Convention on the Privileges and Immunities of the United Nations;
  - c. The Mission should have freedom of movement throughout the relevant territories;
  - d. The Mission should have unhindered access to all places and establishments, and freedom to meet and interview representatives of Governmental and local authorities, military authorities, community leaders, non-governmental organizations and other institutions, and any such person whose testimony and/or expert advice is considered necessary for the fulfilment of its mandate;
  - The Mission should have unhindered access to and for individuals and organizations wishing to meet with the Mission:
  - f. The Mission should have free access to all sources of information, including documentary material and physical evidence;

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

7

REV 1

### DRAFT RESOLUTION

Follow up resolution to the report of the Independent International fact finding mission

The Human Rights Council,

Guided by the principles and objectives of the Charter of the United Nations and the Universal Declaration of Human Rights,

Considering that the promotion of respect for the obligations arising from the Charter and the other instruments and rules of international laws is among the basic purposes and principles of the United Nations,

Taking into consideration the provisions of the Fourth Geneva Convention for the Protection of Civilian Persons in Times of War of 12 August 1942,

Emphasizing the importance of the safety and well being of all civilians including humanitarian personnel,

Recalling its resolution A/HRC/14/1 of 2 June 2010, in which the Council decided to dispatch an independent international fact finding mission to investigate violations of international law resulting from the Israeli attacks on the flotilla of ships carrying humanitarian assistance.

- 1. Takes note of the report of the Independent International fact finding Mission,
- 2. Deeply regrets the non-cooperation by the occupying power, Israel, with the independent international fact-finding mission,
- 3. Considers the recommendations contained in the report of the Independent International fact finding mission, and calls upon all concerned parties to ensure their immediate implementation,
- 4. Recommends the General Assembly to consider the report of the Independent International fact finding mission,
- 5. Welcomes the establishment of a Panel of Inquiry by the UN Secretary General and the submission of its first progress report,
- 6. Request the High Commissioner for Human Rights to submit to the 17th Human Rights Council's session, a report, on the status of implementation of paragraph 3 of this resolution.
- 7. Decides to follow up the implementation of the present resolution at its 17th Session.

## Law, Rosemary C

From:

Banos, Mariano H

Sent:

Thursday, September 23, 2010 4:55 PM

To:

Jacobson, Linda; Gorove, Katherine M; Perina, Alexandra H; Martin, Julie B

Subject:

FW: Draft FFM Resolution

Attachments:

REV 1 (2)[1].doc

Classification:

UNCLASSIFIED

SMARTClassificationData:

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FYI

From: Andris, Matthew R

Sent: Thursday, September 23, 2010 4:37 PM

To: Nossel, Suzanne F; Hale, David M; Bass, Warren; Walles, Jacob; Lapenn, Jessica; Sutphin, Paul R; Rudman, Mara; Khoury-Kincannon, Sahar; Rudman, Mara (Jerusalem); Khoury-Kincannon, Sahar; Doutrich, Jack T; Anderson, Brooke D

(USUN); Germain, Ellen J (USUN); Masilko, Barbara J (USUN); Banos, Mariano H; Cassidy, Joseph P

Cc: Honigstein, Michael D; Johnston-Gardner, Sarah R (DRL); Bame, David J; 'Scott\_W.\_Busby@nss.eop.gov';

'prem\_g.\_kumar@nss.eop.gov'; Waters, John R; Goldberger, Thomas H; Feltman, Jeffrey D;

'Samantha\_J.\_Power@nsc.eop.gov'; 'dshapiro@nsc.eop.gov'; Donahoe, Eileen C; Khanna, Melanie J; Cassayre, Mark J; Le Mon. Christopher J; P-IO Duty; Katz, Jonathan D

Subject: Draft FFM Resolution

All:

Attached is a bootleg draft of the resolution to be proposed by the Turks in response to the report of the Flotilla Fact-finding Mission. It is not as bad as we could have expected. But it does contain a referral to UNGA and a follow-up mechanism.

### Key elements:

- 1. Takes note of the FFM's report, [not "welcomes" or other stronger language]
- 2. Deeply regrets Israel's non-cooperation with FFM
- 3. Calls upon all concerned parties to ensure the immediate implementation of the FFM's recommendations [Not clear what this means, as the report contained no clear recommendations]
- 4. Recommends the General Assembly to consider the report
- 5. Welcomes SYG's Panel of Inquiry
- 6. Request HCHR to submit a report to HRC on the status of implementation para 3 in June 2011.

Best,

Matthew R. Andris

Bureau of International Organization Affairs Office of Human Rights (202) 647-5892 - office (312) 208-9897 - cell andrismr@state.gov

### DRAFT RESOLUTION

# Follow up resolution to the report of the Independent International Fact Finding Mission

The Human Rights Council,

Guided by the principles and objectives of the Charter of the United Nations and the Universal Declaration of Human Rights,

Considering that the promotion of respect for the obligations arising from the Charter and the other instruments and rules of international laws is among the basic purposes and principles of the United Nations,

Taking into consideration the provisions of the Fourth Geneva Convention for the Protection of Civilian Persons in Times of War of 12 August 1942,

Emphasizing the importance of the safety and well being of all civilians including humanitarian personnel,

Recalling its resolution A/HRC/14/1 of 2 June 2010, in which the Council decided to dispatch an independent international fact finding mission to investigate violations of human rights law and international humanitarian law resulting from the Israeli attacks on the flotilla of ships carrying humanitarian assistance.

- 1. Welcomes the report of the Independent International fact finding Mission,
- 2. Deeply regrets the non-cooperation by the occupying power, Israel, with the independent international fact-finding mission,
- 3. Endorses the conclusions contained in the report of the Independent International fact finding mission, and calls upon all concerned parties to ensure their immediate implementation.
- 4. Recommends the General Assembly to consider the report of the Independent International fact finding mission,
- 5. Requests the High Commissioner for Human Rights to submit to the 16th Human Rights Council's session of March 2011, a report, on the status of implementation of paragraph 3 of this resolution.
- 6. Decides to follow up the implementation of the present resolution at its 16th Session of March 2011.

Interactive Dialogue on the Report of the Fact-finding Mission Established pursuant to Resolution 14/1

Statement by the Delegation of the United States of America Human Rights Council 15th Session Geneva, September 27, 2010

Thank you, Mr. President.

We deeply regret the tragic loss of life and injuries suffered among those involved in the incident aboard the Gaza-bound ships. We have received the report of the fact-finding mission. The report's language, tone and conclusions are unbalanced. We urge that this report not be used for actions that could disrupt the direct Israeli-Palestinian talks now underway or actions that could make it harder for Israel and Turkey to move beyond the recent strains in their historically strong bilateral relationship.

Last June, we noted the importance of a credible, impartial, and transparent investigation into the tragic events of May 31, and we continue to hold that view. We also expressed our commitment to working with partners, including our longstanding friends Israel and Turkey, to ensure a full and appropriate response to the incident and the circumstances that led to it. And we made clear that we felt that Resolution 14/1 was adopted in the heat of the moment and that much of its contents represented a rush to judgment. The resolution passed judgment on the facts before they were determined and handed the fact-finding mission a flawed mandate, something the mission itself acknowledged in its report.

We note that, with the benefit of more time and consideration, the UN Secretary General was able to obtain the support of both Turkey and Israel for the establishment of a panel of inquiry to receive and review the reports of Israel and Turkey's national investigations into the tragic incident. We continue to await the outcomes of these processes. We welcome the establishment of the Secretary General's panel and the spirit of cooperation that it represents. We continue to regard this panel as the primary method for the international community to review the incident. We again express our appreciation to the Secretary General for his efforts to establish this panel, and to the governments of Turkey and Israel for their constructive participation.

Thank you, Mr. President.

Approved: IO/FO: S Nossel (OK)

Drafted: M Andris x75892

Cleared:

USUN/FO: B Anderson (OK)

IO/HR: J Lapenn (OK) Geneva: M Khanna (OK)

NEA: JWalles (OK)

NEA/IPA: PSutphin (OK) NEA/IPA: J Doutrich (OK) SEMEP: MRudman (OK) EUR/SE: M Gregonis (OK)

L/HRR: M Banos (OK) PRM: S Quinn (OK)

DRL/MLGA: S Johnston-Gardner (OK)

USUN/W: W Bass (OK) USUN/NY: B Masilko (OK)

D(S): A Cook (OK)
P: W Haldeman (OK)
G: L Sherman (OK)
S/P: D Rand (OK)

NSC/Multi and NENA: S Busby (OK)

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_aw, Rosemary	y C	
From:	Gorove, Katherine M	
Sent:	Friday, July 30, 2010 4:06 PM	
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Fo: Gorove, Kather	rine M	
Subject: RE: flotill	a Note, for comments	'.
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	Reviewer	

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nis is a note we have prepared for Harold Koh to send to S, possibly tomorrow. Harold has not reviewed terested in any comments you may have. Before noon tomorrow, please. Thanks so much, Kate	yet, bu	t I'd be
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Law, Rosemary C

RELEASED IN PART

From:

1.4(B),B1,1.4(D)

Sent:

Germain, Ellen J (USUN) Thursday, September 23, 2010 3:58 PM

To:

Nossel, Suzanne F; Bass, Warren; Banos, Mariano H; Andris, Matthew R; Hale, David M; Walles, Jacob; Lapenn, Jessica; Sutphin, Paul R; Rudman, Mara; Khoury-Kincannon, Sahar; Rudman, Mara (Jerusalem); Khoury-Kincannon, Sahar; Doutrich, Jack T; Anderson, Brooke D

(USUN); Masilko, Barbara J (USUN); Cassidy, Joseph P; Perina, Alexandra H; Jacobson,

Linda: Gorove, Katherine M.

Cc:

Honigstein, Michael D; Johnston-Gardner, Sarah R (DRL); Bame, David J; 'Scott\_W.

Busby@nss.eop.gov'; 'prem\_g\_kumar@nss.eop.gov'; Waters, John R; Goldberger, Thomas H; Feltman, Jeffrey D; 'Samantha\_J,\_Power@nsc.eop.gov'; 'dshapiro@nsc.eop.gov';

Donahoe, Eileen C; Khanna, Melanie J; Cassayre, Mark J; Le Mon, Christopher J; Katz,

Jonathan D

Subject:

RE: Israeli embassy on Geneva issues (SBU)

Attachments:

B0018847.pdf

AttachmentsClassification:

UNCLASSIFIED

Classification:

UNCLASSIFIED

With attachment.

This email is UNCLASSIFIED.

From: Germain, Ellen J (USUN)

Sent: Thursday, September 23, 2010 3:41 PM

**To:** Nossel, Suzanne F; Bass, Warren; Banos, Mariano H; Andris, Matthew R; Hale, David M; Walles, Jacob; Lapenn, Jessica; Sutphin, Paul R; Rudman, Mara; Khoury-Kincannon, Sahar; Rudman, Mara (Jerusalem); Khoury-Kincannon, Sahar; Doutrich, Jack T; Anderson, Brooke D (USUN); Masilko, Barbara J (USUN); Cassidy, Joseph P; Perina, Alexandra H; Jacobson, Linda; Gorove, Katherine M

Cc: Honigstein, Michael D; Johnston-Gardner, Sarah R (DRL); Bame, David J; 'Scott\_W.\_Busby@nss.eop.gov'; 'prem\_g,\_kumar@nss.eop.gov'; Waters, John R; Goldberger, Thomas H; Feltman, Jeffrey D;

'Samantha\_J.\_Power@nsc.eop.gov'; 'dshapiro@nsc.eop.gov'; Donahoe, Eileen C; Khanna, Melanie J; Cassayre, Mark J; Le Mon. Christopher J: Katz. Jonathan D

Subject: RE: Israeli embassy on Geneva issues (SBU)

Classified by DAS, A/GIS, DoS on: 08/02/2012 ~ Class: CONFIDENTIAL ~ Authority:

DSCG 11-1 ~ Declassify on: 09/23/2010

This email is UNCLASSIFIED.

From: Nossel, Suzanne F

Sent: Wednesday, September 22, 2010 5:36 PM

To: Bass, Warren; Banos, Mariano H; Andris, Matthew R; Hale, David M; Walles, Jacob; Lapenn, Jessica; Sutphin, Paul R; Rudman, Mara; Khoury-Kincannon, Sahar; Rudman, Mara (Jerusalem); Khoury-Kincannon, Sahar; Doutrich, Jack T; Anderson, Brooke D (USUN); Germain, Ellen J (USUN); Masilko, Barbara J (USUN); Cassidy, Joseph P; Perina, Alexandra H; Jacobson, Linda; Gorove, Katherine M

Cc: Honigstein, Michael D; Johnston-Gardner, Sarah R (DRL); Bame, David J; 'Scott\_W.\_Busby@nss.eop.gov'; 'prem\_g. kumar@nss.eop.gov'; Waters, John R; Goldberger, Thomas H; Feltman, Jeffrey D;

'Samantha\_J,\_Power@nsc.eop.gov'; 'dshapiro@nsc.eop.gov'; Donahoe, Eileen C; Khanna, Melanie J; Cassayre, Mark J; Le

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05128146 Date: 11/09/2012

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B1

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Mon, Christopher J; Katz, Jonathan D Subject: Re: Israeli embassy on Geneva issues (SBU)	
	1.4(B) 1.4(D)
	B1
Best, Suzanne	
From: Bass, Warren  To: Banos, Mariano H; Andris, Matthew R; Nossel, Suzanne F; Hale, David M; Walles, Jacob; Lapenn, Jessica; Sutphir Paul R; Rudman, Mara; Khoury-Kincannon, Sahar; Rudman, Mara (Jerusalem); Khoury-Kincannon, Sahar; Doutrich, Ja T; Anderson, Brooke D (USUN); Germain, Ellen J (USUN); Masilko, Barbara J (USUN); Cassidy, Joseph P; Perina, Alexandra H; Jacobson, Linda; Gorove, Katherine M  Cc: Honigstein, Michael D; Johnston-Gardner, Sarah R (DRL); Bame, David J; 'Scott_W_Busby@nss.eop.gov' <scott busby@nss.eop.gov="" w.="">; 'prem_g_kumar@nss.eop.gov' <pre>rem_g_kumar@nss.eop.gov' <pre>rem_g_kumar@nss.eop.gov' <pre>sem_gov</pre>; Waters, John R; Goldberger, Thomas H; Feltman, Jeffrey D; 'Samantha_JPower@nsc.eop.gov' <pre>Samantha_JPower@nsc.eop.gov&gt; 'dshapiro@nsc.eop.gov&gt;; Donahoe, Eileen C; Khanna, Melanie J; Cassayre, Mark J; Le Mon, Christopher J; P-IO Duty; Katz, Jonathan D  Sent: Wed Sep 22 17:25:00 2010</pre></pre></pre></scott>	;
Subject: Israeli embassy on Geneva issues (SBU)	
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	1.4(D) B1
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## RELEASED IN PART Law, Rosemary C 1.4(B),B1,1.4(D) Donahoe, Eileen C From: Thursday, September 23, 2010 12:07 AM Sent: Nossel, Suzanne F; Bass, Warren; Banos, Mariano H; Andris, Matthew R; Hale, David M; To: Walles, Jacob; Lapenn, Jessica; Sutphin, Paul R; Rudman, Mara; Khoury-Kincannon, Sahar; Rudman, Mara (Jerusalem); Khoury-Kincannon, Sahar; Doutrich, Jack T; Anderson, Brooke D (USUN); Germain, Ellen J (USUN); Masilko, Barbara J (USUN); Cassidy, Joseph P; Perina, Alexandra H: Jacobson, Linda; Gorove, Katherine M Honigstein, Michael D; Johnston-Gardner, Sarah R (DRL); Bame, David J; 'Scott\_W. Cc: Busby@nss.eop.gov'; 'prem g. kumar@nss.eop.gov'; Waters, John R; Goldberger, Thomas H; Feltman, Jeffrey D; 'Samantha J. Power@nsc.eop.gov'; 'dshapiro@nsc.eop.gov'; Khanna, Melanie J; Cassayre, Mark J; Le Mon, Christopher J; Katz, Jonathan D Re: Israeli embassy on Geneva issues (SBU) Subject: Melanie and I meet with Turkish Amb. Today at 5 pm. In Geneva. From: Nossel, Suzanne F To: Bass, Warren; Banos, Mariano H; Andris, Matthew R; Hale, David M; Walles, Jacob; Lapenn, Jessica; Sutphin, Paul R; Rudman, Mara; Khoury-Kincannon, Sahar; Rudman, Mara (Jerusalem); Khoury-Kincannon, Sahar; Doutrich, Jack T; Anderson, Brooke D (USUN); Germain, Ellen J (USUN); Masilko, Barbara J (USUN); Cassidy, Joseph P; Perina, Alexandra H: Jacobson, Linda: Gorove, Katherine M. Cc: Honigstein, Michael D; Johnston-Gardner, Sarah R (DRL); Bame, David J; 'Scott\_W.\_Busby@nss.eop.gov' <<u>Scott W. Busby@nss.eop.gov</u>>; 'prem\_g.\_kumar@nss.eop.gov' <<u>prem\_g.\_kumar@nss.eop.gov</u>>; Waters, John R; Goldberger, Thomas H; Feltman, Jeffrey D; 'Samantha\_J. Power@nsc.eop.gov' < Samantha\_J. Power@nsc.eop.gov >; 'dshapiro@nsc.eop.gov' <dshapiro@nsc.eop.gov>; Donahoe, Eileen C; Khanna, Melanie J; Cassayre, Mark J; Le Mon, Christopher J; Katz, Jonathan D Sent: Wed Sep 22 17:36:14 2010 Subject: Re: Israeli embassy on Geneva issues (SBU) Best. Suzanne From: Bass, Warren

To: Banos, Mariano H; Andris, Matthew R; Nossel, Suzanne F; Hale, David M; Walles, Jacob; Lapenn, Jessica; Sutphin, Paul R; Rudman, Mara; Khoury-Kincannon, Sahar; Rudman, Mara (Jerusalem); Khoury-Kincannon, Sahar; Doutrich, Jack T: Anderson, Brooke D (USUN); Germain, Ellen J (USUN); Masilko, Barbara J (USUN); Cassidy, Joseph P; Perina, Alexandra H: Jacobson, Linda; Gorove, Katherine M.

Cc: Honigstein, Michael D; Johnston-Gardner, Sarah R (DRL); Bame, David J; 'Scott\_W.\_Busby@nss.eop.gov' <Scott W. Busby@nss.eop.gov>; 'prem\_q, kumar@nss.eop.gov' <<u>prem\_q, kumar@nss.eop.gov</u>>; Waters, John R; Goldberger, Thomas H; Feltman, Jeffrey D; 'Samantha\_J.\_Power@nsc.eop.gov' < Samantha\_J.\_Power@nsc.eop.gov'>; 'dshapiro@nsc.eop.gov' <dshapiro@nsc.eop.gov>; Donahoe, Eileen C; Khanna, Melanie J; Cassayre, Mark J; Le Mon, Christopher J; P-IO Duty; Katz, Jonathan D

Sent: Wed Sep 22 17:25:00 2010

Subject: Israeli embassy on Geneva issues (SBU)

Classified by DAS, A/GIS, DoS on : 08/02/2012 ~ Class: CONFIDENTIAL ~ Authority: □DSCG 11-1 ~ Declassify on: 09/23/2020

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

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### RELEASED IN FULL

# Law, Rosemary C

From:

Levin, Jan

Sent: To: Friday, July 23, 2010 5:13 AM

Cc:

Goldberger, Thomas H Jacobson, Linda

Subject:

FW: NEW NAMES ON TURKEL COMMITTEE -- YNET

Importance:

High

These were the names discussed and presented as a fait accompli a week ago. We need to pin down exactly what's going on.

From: Blaukopf, Ruth B

Sent: Friday, July 16, 2010 1:51 PM

To: Burnett, David R; Coley, Lea M; Doutrich, Jack T; Frelich, Karlene H; Goldberger, Thomas H; Groeblacher, Julia; Hale, David M; Harden, Dave; Hertzberg, David A; Irwin, Matthew T; Jacoby, Julia I; Khoury-Kincannon, Sahar; Knopf, Payton L; Lentz, Andrew N; Otto, Jeffrey L; Reisser, Wesley J; Sachar, Alon (NEA/IPA); Sindle, James M; Tsou, Leslie M; Waters,

John R; Grubb, Jason B; Levin, Jan; Michaels, David G; Nelson, Timothy (Tel Aviv); Silverman, Robert J

Subject: TURKEL COMMITTEE DEMANDS DOCUMENTATION ON GAZA BLOCKADE -- YNET

YNET 21:55, 07.15.10

### Turkel committee demands documents

Judge leading probe into Gaza-bound flotilla raid issues letters to Israeli officials asking for all correspondence pertaining to takeover, decision to place Strip under siege. Committee also gets two new members

Attila Somfalvi

Retired Justice Jacob Turkel, head of the commission probing the events surrounding the Gaza-bound flotilla, has issued letters to military and government officials demanding they turn over to him all correspondence that led to the decision to besiege the Gaza Strip.

Letters were issued to Defense Minister Ehud Barak, Attorney General Yehuda Weinstein and Brigadier General (Res.) Giora Eiland.

Turkel also asked for all the documentation pertaining to the takeover of the Turkish flotilla in the end of May.

In addition, the committee will be receiving two new members. Channel 2 reported on Thursday that Reuven Merhav and Professor Miguel Deutsch will be joining Turkel, Amos Horev and Shabtai Rosen, alongside observers William David Trimble and Ken Watkin.

Merhav, 76, is an Orientalist and veteran diplomat who served as the director-general of the Foreign Ministry.

Deutsch, a 55-year-old law professor, will be the youngest member on the committee. He is considered a close associate to former Supreme Court President Aharon Barak.

Earlier this week the dates officials will testify before the committee were released. Prime Minister Benjamin Netanyahu will be the first to testify on August 9.

The defense minister will give his testimony the following day, and IDF Chief of Staff Gabi Ashkenazi will appear before the committee on August 11. According to previous agreements, the testimonies will be made public.

C05129393FED U.S. Department of State Case No. F-2010-04163 Doc No. C05129393 Date: 12/17/2012

## Law, Rosemary C

From:

Schwartz, Jonathan B

Sent:

Wednesday, September 22, 2010 11:27 AM Gorove, Katherine M; Buchwald, Todd F

To: Cc:

Jacobson, Linda

Subject:

RE: FYI - flotilla

RELEASED IN FULL

Kate - which one is this? I've lost track, there are so many.

From: Gorove, Katherine M

**Sent:** Wednesday, September 22, 2010 11:21 AM **To:** Schwartz, Jonathan B; Buchwald, Todd F

Subject: FYI - flotilla

We have received a copy of HRC's flotilla report (which is not yet public). It absolutely slams Israel, finding them to have committed grave violations of human rights law and international humanitarian law. They committed willful killing and torture and intentional bodily injury.

C05129401FIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129401 Date: 12/17/2012 RELEASED IN FULL NON-RESPONSIVE PORTIONS REDACTED Law, Rosemary C Schwartz, Jonathan B From: Monday, July 19, 2010 9:49 AM Sent: Jacobson, Linda To: RE: 1701 and Maritime Boundary Subject: NR Jon From: Jacobson, Linda Sent: Monday, July 19, 2010 9:32 AM To: Schwartz, Jonathan B Subject: RE: 1701 and Maritime Boundary Yes, I was planning to do so. About to go into another meeting but will get to it shortly. Also, I emailed Kate and Steve over the weekend about the flotilla memo. From: Schwartz, Jonathan B **Sent:** Monday, July 19, 2010 4:30 PM To: Jacobson, Linda Subject: 1701 and Maritime Boundary NR Jon REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

### Law, Rosemary C

From:

Schwartz, Jonathan B

Sent:

Monday, July 12, 2010 9:58 AM

To: Subject: Jacobson, Linda; Dolan, JoAnn; Buchwald, Todd F; McLeod, Mary (USUN)
Fw: Malaysia to proopse an advisory opinion from the International Court of Justice on the

flotilla incident

RELEASED IN FULL

Fyi

From: <u>Daniel.Bethlehem@fco.gov.uk</u> < <u>Daniel.Bethlehem@fco.gov.uk</u>>

**To**: Koh, Harold Hongju; Schwartz, Jonathan B; <u>Alan.Kessel@international.gc.ca</u> < <u>Alan.Kessel@international.gc.ca</u> >; <u>Sabine.Nolke@international.gc.ca</u> < <u>Sabine.Nolke@international.gc.ca</u> >; <u>Richard.Rowe@dfat.gov.au</u>

<<u>Richard.Rowe@dfat.gov.au</u>>; <u>Bill.Campbell@ag.gov.au</u> <<u>Bill.Campbell@ag.gov.au</u>>; <u>thowin@um.dk</u> <<u>thowin@um.dk</u>>; <u>Susanne-Marianne.Wasum-Rainer@diplo.de</u>>;

Liesbeth.Lijnzaad@minbuza.nl <Liesbeth.Lijnzaad@minbuza.nl>

Sent: Mon Jul 12 06:27:06 2010

Subject: FW: Malaysia to proopse an advisory opinion from the International Court of Justice on the flotilla incident

All

In case not yet seen, Malaysia's announcement that it will propose that the UNGA request an advisory opinion from the International Court of Justice on the flotilla incident.

# Malaysia Will Request 65th UNGA for ICJ Freedom Flotilla Attack Advisory Opinion of 11

**July 2010** at: <a href="http://www.mmail.com.my/content/42719-malaysia-request-un-seek-icj-opinion-freedom-flotilla-attack">http://mmail.com.my/content/42698-malaysia-calls-un-advisory-israel</a> via:

http://search.news.yahoo.com/search/news?p=ICJ &

http://search.news.yahoo.com/search/news?p=Tirkel Commission &

http://search.news.yahoo.com/search/news?p=Gaza\_Raid\_and Israel MFA at: http://www.mfa.gov.il/MFA/

Daniel

Daniel Bethlehem QC Legal Adviser

Foreign & Commonwealth Office

Tel: +44-20-7008 3052 Fax: +44-20-7008 3071

If your message is urgent, or in my absence, please redirect to Edward.Roman@fco.gov.uk or Jane.Waddington@fco.gov.uk

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Visit <a href="http://www.fco.gov.uk">http://www.fco.gov.uk</a> for British foreign policy news and travel advice and <a href="http://blogs.fco.gov.uk">http://blogs.fco.gov.uk</a> to read our blogs.

\*

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

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# RELEASED IN FULL

Law, Rosemary C

From:

Schwartz, Jonathan B

Sent:

Monday, August 02, 2010 2:37 PM

То:

Jacobson, Linda; Dolan, JoAnn; Koh, Harold Hongju; Townley, Stephen G; Banos, Mariano H;

Buchwald, Todd F; Cleveland, Sarah H

Subject:

SYG Flotilla Panel announced

The message is ready to be sent with the following file or link attachments:

Shortcut to: <a href="http://www.un.org/apps/news/infocus/sgspeeches/statments-full.asp?statID=896#">http://www.un.org/apps/news/infocus/sgspeeches/statments-full.asp?statID=896#</a>

Note: To protect against computer viruses, e-mail programs may prevent sending or receiving certain types of file attachments. Check your e-mail security settings to determine how attachments are handled.

Law, Rosemary C

RELEASED IN

From:

Townley, Stephen G

Sent:

Monday, July 12, 2010 6:41 PM

To:

Dolan, JoAnn; Perina, Alexandra H; Jacobson, Linda; Gorove, Katherine M; Banos, Mariano

H; Baumert, Kevin A

Cc:

Harris, Robert K; Schwartz, Jonathan B

Subject:

RE: flotilla outline 2.doc

Thanks all. I'll use this version. We can take up any further changes during the meeting tomorrow. Stephen

From: Dolan, JoAnn

Sent: Monday, July 12, 2010 6:11 PM

To: Perina, Alexandra H; Jacobson, Linda; Gorove, Katherine M; Banos, Mariano H; Baumert, Kevin A

Cc: Harris, Robert K; Townley, Stephen G; Schwartz, Jonathan B

**Subject:** FW: flotilla outline 2.doc

Inadvertently some of the changes to the prior draft were dropped from the final version. I have reentered them here as tracked changes for others to review and Linda to confirm before we send this to Harold. Please advise if there is anything further. In view of this complication, Stephen may want to wait until OOB to send forward to permit final input from others.

From: Jacobson, Linda

Sent: Monday, July 12, 2010 4:17 PM

To: Gorove, Katherine M; Banos, Mariano H; Baumert, Kevin A

Cc: Townley, Stephen G; Dolan, JoAnn

**Subject:** flotilla outline 2.doc

Here is the latest version incorporating some comments from BH and JoAnn. I need to leave at 4:45 today, so please, send your comments soonest, or if later, to JoAnn. Steve, I think this is good to go to HHK if addressees have no further thoughts.

## Law, Rosemary C

#### RELEASED IN FULL

From:

Aswad, Evelyn M

Sent:

Wednesday, June 02, 2010 9:11 AM

To:

Dolan, JoAnn; Jacobson, Linda; Donoghue, Joan E; Pomper, Stephen E; Perina, Alexandra H;

Harris, Robert K; Schwartz, Jonathan B

Cc:

Legal-HRR-DL

Subject:

FW: Update on HRC vote count for Gaza resolution

Please see Julie's e-mail below with the final vote count and quick summary on the HRC Gaza resolution. Many thanks to all for your rapid advice on this issue. EA

From: Martin, Julie B

**Sent:** Wednesday, June 02, 2010 7:56 AM

**To:** Griffiths, Douglas M; Cassayre, Mark J; Nossel, Suzanne F; Donahoe, Eileen C; Khanna, Melanie J; Ostermeier, Amy A; Anderson, Gerald C; Cassidy, Joseph P; 'Scott W. Busby@nsc.eop.gov'; Aswad, Evelyn M; Banos, Mariano H

Subject: Re: Update on vote count

Summary of Vote

Pakistan introduced the text of A/HRC/14/1, The Grave Attacks by Israeli Forces on the Humanitarian Boat Convoy

Pakistan noted that faithough states engaged in he gotiations in an effort to feach compromise. Voices calling for anything less than an international investigation could not be accommodated.

Statements by Concerned Countries:

Israel: Regrets loss of life. Notes that Gaza is controlled by the terrorist group Hammas and the blockade is a legitimate action necessary to prevent arms smuggling to Hammas. Under int'l law, Israel may control the means of access of humanitarian aid. The flotilla organizers were repeatedly warned, but their intention was to break the blockade (ref statements of some participants, weapons and other equipment on board). The process of releasing detainess should be complete in 48 hrs and the supplies will be delivered to residents of Gaza.

Palestine: No impunity can be accepted for this atrocious crime. This step helps the Israeli govt to realize the blockade and seize of Gaza must be lifted. Security Council condemned the acts and fully supports establishment of a fact finding mission.

PBIs: estimate 530k based on Göldstone figures.

General Comments:

United States: EOV, call, vote no

France: Abstain, based on PRST calliforimpartial, credible investigation in a form that does not necessarily require an international fact finding mission

UK: Abstain, for same reason

Netherlands: No, for same reason

Vote:

32 in favor

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

3 opposed (US, Italy, Netherlands)

9 abstentions (Belgium, Burkina Pase, France, Hungary, Japan, Korea, Slovakia, Ukraine, UK)

## RELEASED IN FULL

# HRC 14

Explanation of Vote: The Grave Attacks by Israeli Forces Against the Humanitarian Boat Convoy

We regret having to call a vote and vote no on this resolution. It is our hope that, over time, this Council will be able to unite in a balanced and appropriate response to all urgent situations that deserve our attention. We have engaged intently in discussions here in Geneva and in forums around the world in response to the events addressed in this resolution, and are deeply committed to working with partners to ensure a full and appropriate response to this incident and the circumstances that led to it.

As noted in our statement in this chamber yesterday, the United States is deeply disturbed by the recent violence and regrets the tragic loss of life and injuries suffered among those involved in the incident aboard the Gaza-bound ships. We condemn the acts that resulted in the loss of at least ten civilians and many wounded and express our condolences to their families.

We call attention to the Security Council statement adopted yesterday, and reinforce here our expectation for a prompt, impartial, credible and transparent investigation carried out in conformity with international standards. Only through such an investigation can the necessary facts be developed.

It bears repeating that the United States is deeply concerned by the suffering of civilians in Gaza and, of particular note here, to the deteriorating humanitarian and human rights situation there. In line with the Security Council statement adopted yesterday, we stress the need for sustained and regular flow of goods and provision and distribution of humanitarian access throughout Gaza, and will continue our work towards this end while bearing in mind the Government of Israel's legitimate security concerns.

In the context of today's debate, it is important to once again stress that the only viable solution to the Israeli-Palestinian conflict is an agreement, negotiated between the parties, that ends the occupation that began in 1967 and fulfills the aspirations of both parties for independent homelands through two states for two

peoples, Israel and an independent, contiguous, and viable state of Palestine, living side by side in peace and security. As we deliberate here we do a disservice to all parties when we lose sight of this overarching goal.

Unfortunately, the resolution before us rushes to judgment on a set of facts that, as our debate over the last day makes clear, are only beginning to be discovered and understood. It creates an international mechanism before giving the responsible government an opportunity to investigate this incident itself and thereby risks further politicizing a sensitive and volatile situation, and deepening divisions that are already far too wide. We understand the impetus to respond quickly to a troubling set of events. But we cannot accept an approach that places the imperative to act ahead of the obligation to determine facts and make considered judgments on how to best address a complex and difficult situation.

For these reasons, we must vote against this resolution.

#### RELEASED IN FULL

The Grave Attacks by Israeli Forces Against the Humanitarian Boat Convoy

Guided by the purposes and the principles of the United Nations Charter, as well as by the provisions of the Universal Declaration for Human Rights,

Taking into consideration the provisions of the Fourth Geneva Convention for the protection of civilian persons in times of war of 12 August 1949,

Emphasizing the importance of the safety and well-being of all civilians including humanitarian personnel,

Expressing grave concern also at the deepening humanitarian crisis in Occupied Gaza,

Emphasizing the need to ensure sustained and regular flow of goods and people into Occupied Gaza and welcoming the initiatives aimed at creating and opening humanitarian corridors and other mechanisms for the sustained delivery of humanitarian aid;

- 1. Condemns in the strongest terms possible the outrageous attack by the Israeli forces against the humanitarian flotilla of ships which resulted in the killing and injuring of many innocent civilians from different countries;
- 2. Deeply deplores the loss of life of innocent civilians and expresses its deepest sympathy and condolences to the victims and their families;
- 3. Requests the ICRC to seek and provide information on the whereabouts status and condition of the detained and injured persons
- 4. Demands the Occupying Power Israel to immediately release all detained men and material and facilitate their safe return to their homelands.
- 5. Calls upon the Occupying power Israel to ensure the unimpeded provision of humanitarian assistance, including of food, fuel and medical treatment to the occupied Gaza strip;
- 6. Welcomes the statements of the Secretary General UN and the High Commissioner for Human Rights condemning the Israeli attacks and calls for the full accountability and credible independent inquiries into these attacks.
- 7. Decides to dispatch an independent international fact finding mission to investigate violations of international law resulting from the Israeli attacks on the flotilla of ships carrying humanitarian assistance.
- 8. Decides to remain seized of this matter.

#### RELEASED IN FULL

The Grave Attacks by Israeli Forces Against the Humanitarian Boat Convoy

Guided by the purposes and the principles of the United Nations Charter, as well as by the provisions of the Universal Declaration for Human Rights,

Taking into consideration the provisions of the Fourth Geneva Convention for the protection of civilian persons in times of war of 12 August 1949,

Emphasizing the importance of the safety and well-being of all civilians including humanitarian personnel,

Expressing grave concern also at the deepening humanitarian crisis in Occupied Gaza,

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- 2. Deeply deplores the loss of life of innocent civilians and expresses its deepest sympathy and condolences to the victims and their families;
- 3. Requests the ICRC to seek and provide information on the whereabouts status and condition of the detained and injured persons
- 4. Demands the Occupying Power Israel to immediately release all detained men and material and facilitate their safe return to their homelands.
- 5. Calls upon the Occupying power Israel to ensure the unimpeded provision of humanitarian assistance, including of food, fuel and medical treatment to the occupied Gaza strip;
- 6. Welcomes the statements of the Secretary General UN and the High Commissioner for Human Rights condemning the Israeli attacks and calls for the full accountability and credible independent inquiries into these attacks.
- 7. Decides to dispatch an independent international fact finding mission to investigate violations of international law resulting from the Israeli attacks on the flotilla of ships carrying humanitarian assistance.
- 8. Decides to remain seized of this matter.

# Law, Rosemary C

RELEASED IN FULL

From:

Baumert, Kevin A

Sent:

Friday, June 04, 2010 5:39 PM

To:

Donoghue, Joan E; Schwartz, Jonathan B; Harris, Robert K; Thessin, James H; Pomper, Stephen E; Dolan, JoAnn; Guarín, Marc F; Jacobson, Linda; Townley, Stephen G; Sullivan,

David J

Subject:

FW: Gaza Flotilla: Clarifying information regarding Challengers II & III and Cyprus

Classification:

UNCLASSIFIED

SensitivityCode:

Sensitive

If true, this updated information from EMB Nicosia is very good news. Sounds like neither of the US flagged Challenger vessels (II and III) are leaving port. Let's hope this is accurate.

Thanks, Kevin

From: Netos, Eleftherios E

Sent: Friday, June 04, 2010 5:34 PM

To: Baumert, Kevin A

Subject: FW: Gaza Flotilla: Clarifying information regarding Challengers II & III and Cyprus

SBU

This email is UNCLASSIFIED.

From: Netos, Eleftherios E

**Sent:** Friday, June 04, 2010 5:34 PM **To:** Gaza Flotilla Monitoring Group

Subject: FW: Gaza Flotilla: Clarifying information regarding Challengers II & III and Cyprus

To reduce confusion, please note the following information based on reporting from Embassy Nicosia and USCG contacts with Cypriot port authorities:

- --The U.S.-flagged Challenger II has suffered extensive damages and is on the ground in Limassol. It arrived in Cyprus after showing ingress of water and will remain out of the water for at least a month.
- --The U.S.-flagged Challenger III (formerly, the Greek-flagged Dimitris K) is in the water at Limassol new port, but without crew or passengers and is chained to the pier by port and marine police.
- --Both vessels are U.S.-flagged. The Challenger II had previously been Greek-owned, flagged in Honduras and known as the Nitta II. The Challenger III, had previously been the Cyprus-flagged and owned Dimitris K.
- --Cypriot port authorities in Limassol have told Embassy Nicosia they do not intend to let any vessel depart to participate in the flotilla.

Terry Netos

Cyprus Desk Officer

U.S. Department of State

Bureau of European Affairs/Office of Southern Europe

Tel.: +1-202-647-6760 Fax: +1-202-647-5087

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129899 Date: 12/17/2012

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StateDept02584

PRESS RELEASE

RELEASED IN FULL

The International Maritime Organization (IMO), being the UN specialized agency responsible for the regulation of international shipping from, among other perspectives, the safety of human life at sea and safety of navigation, deeply regrets the loss of life and injuries sustained during an incident involving Israeli Defence Forces and ships carrying charity aid to the Gaza strip in international waters of the Eastern Mediterranean in the early hours of Monday, 31 May 2010.

The membership and staff of IMO convey their deep condolences to the Governments concerned as well as to the families and friends of the casualties incurred in the tragic incident.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129415 Date: 12/17/2012

# RELEASED IN PART B5

From: Sent: To:	Schwartz, Jonathan B Wednesday, July 21, 2010 7:03 PM Gorove, Katherine M; Dolan, JoAnn; Banos, Mariano H; Pomper, Stephen E; Perina,
Cc: Subject: Attachments:	Alexandra H; Townley, Stephen G; Cleveland, Sarah H Jacobson, Linda LEGAL-#258297-v1-Flotilia_Note.docx LEGAL-#258297-v1-Flotilla_Note.docx
understand from St	ephen that "the line" is agitating for Harold's memo on the flotilla
Thanks.	•

Law, Rosemary C	RELEASED IN PART B5
From:	Schwartz, Jonathan B
Sent:	Thursday, July 01, 2010 3:01 PM
To:	Jacobson, Linda; Dolan, JoAnn
Cc:	Pomper, Stephen E; Townley, Stephen G; Banos, Mariano H; Baumert, Kevin A; Cleveland, Sarah H; Harris, Robert K
Subject:	LEGAL-#256164-v1-Flotilla_Outline.DOC
Attachments:	LEGAL-#256164-v1-Flotilla_Outline.doc
Jon.	

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

### Law, Rosemary C RELEASED IN PART B5 Sutphin, Paul R From: Wednesday, September 22, 2010 7:28 PM Sent: Banos, Mariano H; Andris, Matthew R; Nossel, Suzanne F; Hale, David M; Bass, Warren; To: Walles, Jacob; Lapenn, Jessica; Rudman, Mara; Khoury-Kincannon, Sahar; Rudman, Mara (Jerusalem); Khoury-Kincannon, Sahar; Doutrich, Jack T; Anderson, Brooke D (USUN); Germain, Ellen J (USUN); Masilko, Barbara J (USUN); Cassidy, Joseph P; Perina, Alexandra H; Jacobson, Linda; Gorove, Katherine M Honigstein, Michael D; Johnston-Gardner, Sarah R (DRL); Bame, David J; 'Scott W. Cc: \_Busby@nss.eop.gov'; 'prem\_g\_kumar@nss.eop.gov'; Waters, John R; Goldberger, Thomas H; Feltman, Jeffrey D; 'Samantha\_J.\_Power@nsc.eop.gov'; 'dshapiro@nsc.eop.gov'; Donahoe, Eileen C; Khanna, Melanie J; Cassayre, Mark J; Le Mon, Christopher J; P-IO Duty; Katz, Jonathan D RE: FFM Report Readout Subject: **UNCLASSIFIED** Classification: SensitivityCode: Sensitive SMARTClassificationData: <?xml version="1.0"?> <ClassificationMarkings xmlns:xsi="http://www.w3.org/2001/XMLSchema-instance" xmlns:xsd="http://www.w3.org/2001/XMLSchema" xmIns="http://SmartMessage.State.Gov/v1"> <Reasons /> <lsNoforn>false</lsNoforn> <IsCorrectedCopy>false</isCorrectedCopy> <EoLine /> <IsVerified>false</IsVerified> <RetainClassification>true</RetainClassification> Isinitialized>true</lsinitialized> <Classification xmlns=""> <UserID /> <Title /> <Reason/> <ClassificationCode>UNCLASSIFIED</ClassificationCode> <Authority>OCA</Authority> <ClassificationDate>0001-01-01</ClassificationDate> <Agency /> <Office /> <ClassificationType>UN</ClassificationType> <NATO>false</NATO> </Classification> <SensitivityCode xmlns="">Non Sensitive</SensitivityCode> <MessageType xmlns="">NEWWORKING</MessageType> <ClassificationType xmlns="">EVENT</ClassificationType> <ClassificationWithoutAttachments xmlns=""> UNCLASSIFIED</ClassificationWithoutAttachments> <ClassificationWithAttachments xmlns="">UNCLASSIFIED</ClassificationWithAttachments> </ClassificationMarkings>

**Paul Sutphin** 

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

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Director		
Office of Israel and Palestinian Affairs		
Room 6251, Department of State		
(T) 202-647-3672 (F) 202-736-4461		
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This email is UNCLASSIFIED.		
From: Banos, Mariano H	Companient and a superior of the superior of t	wet we wi
Sent: Wednesday, September 22, 2010 4:		
Rudman, Mara; Khoury-Kincannon, Sahar; Anderson, Brooke D (USUN); Germain, Elle	; Hale, David M; Bass, Warren; Walles, Jacob; Lapenn, Jessica; Sutphin, Pa Rudman, Mara (Jerusalem); Khoury-Kincannon, Sahar; Doutrich, Jack T; en J (USUN); Masilko, Barbara J (USUN); Cassidy, Joseph P; Perina, Alexand	·
H; Jacobson, Linda; Gorove, Katherine M Cc: Honiastein, Michael D; Johnston-Gardn	ner, Sarah R (DRL); Bame, David J; 'Scott_WBusby@nss.eop.gov';	
'prem_gkumar@nss.eop.gov'; Waters, Jo	hn R; Goldberger, Thomas H; Feltman, Jeffrey D;	1
"Samantha_JPower@nsc.eop.gov"; "dshap Mon, Christopher J; P-IO Duty; Katz, Jonat	piro@nsc.eop.gov'; Donahoe, Eileen C; Khanna, Melanie J; Cassayre, Mark than D	J; Le
Subject: RE: FFM Report Readout		
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ii. Validassaksiaani dikkaska kilkika kilkika sa aa aa a		F
From: Andris, Matthew R Sent: Wednesday, September 22, 2010 3:	57 DM	
To: Nossel, Suzanne F; Hale, David M; Bas	s, Warren; Walles, Jacob; Lapenn, Jessica; Sutphin, Paul R; Rudman, Mara	
	Jerusalem); Khoury-Kincannon, Sahar; Doutrich, Jack T; Anderson, Brooke Barbara J (USUN); Banos, Mariano H; Cassidy, Joseph P	e D
Cc: Honigstein, Michael D; Johnston-Gardn	ner, Sarah R (DRL); Bame, David J; 'Scott_WBusby@nss.eop.gov';	
	hn R; Goldberger, Thomas H; Feltman, Jeffrey D; piro@nsc.eop.gov'; Donahoe, Eileen C; Khanna, Melanie J; Cassayre, Mark .	۱۰ ا ۵
Mon, Christopher J; P-IO Duty; Katz, Jonatl		ر, <del>دد</del>
Subject: FFM Report Readout		
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129421 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129421 Date: 12/17/2012

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From:	Tsou, Leslie M	
Sent:	Tuesday, August 03, 2010 5:09 PM	
To: Subject:	Jacobson, Linda FW: URGENT - FINAL CLEARANCE NEEDED O	N FLOTILLA PRESS STATEMENT
Classification: SensitivityCode:	UNCLASSIFIED Sensitive	
SBU		
This email is UNCLAS	SIFIED.	
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Sent: Tuesday, Augus To: Walles, Jacob; Sull Anderson, Gerald C; 'd Cc: Bass, Warren; Mor Subject: URGENT - FJ	st 03, 2010 4:54 PM livan, Jacob J; Ashraf, Madeeha S; Crocker, Bathsheba	
Sent: Tuesday, Augus To: Walles, Jacob; Sull Anderson, Gerald C; 'd Cc: Bass, Warren; Mor Subject: URGENT - FJ	st 03, 2010 4:54 PM livan, Jacob J; Ashraf, Madeeha S; Crocker, Bathsheba Igeffen@nsc.eop.gov' rrison, Andrew L; Tsou, Leslie M	
Sent: Tuesday, Augus To: Walles, Jacob; Sull Anderson, Gerald C; 'd Cc: Bass, Warren; Mor Subject: URGENT - FJ	st 03, 2010 4:54 PM livan, Jacob J; Ashraf, Madeeha S; Crocker, Bathsheba Igeffen@nsc.eop.gov' rrison, Andrew L; Tsou, Leslie M	
Sent: Tuesday, Augus To: Walles, Jacob; Sull Anderson, Gerald C; 'd Cc: Bass, Warren; Mor Subject: URGENT - FJ	st 03, 2010 4:54 PM livan, Jacob J; Ashraf, Madeeha S; Crocker, Bathsheba Igeffen@nsc.eop.gov' rrison, Andrew L; Tsou, Leslie M	
Sent: Tuesday, Augus To: Walles, Jacob; Sull Anderson, Gerald C; 'd Cc: Bass, Warren; Mor Subject: URGENT - FJ	st 03, 2010 4:54 PM livan, Jacob J; Ashraf, Madeeha S; Crocker, Bathsheba Igeffen@nsc.eop.gov' rrison, Andrew L; Tsou, Leslie M	
Sent: Tuesday, Augus To: Walles, Jacob; Sull Anderson, Gerald C; 'd Cc: Bass, Warren; Mor Subject: URGENT - FJ	st 03, 2010 4:54 PM livan, Jacob J; Ashraf, Madeeha S; Crocker, Bathsheba Igeffen@nsc.eop.gov' rrison, Andrew L; Tsou, Leslie M	
Sent: Tuesday, Augus To: Walles, Jacob; Suli Anderson, Gerald C; 'd Cc: Bass, Warren; Mor Subject: URGENT - FI	at 03, 2010 4:54 PM livan, Jacob J; Ashraf, Madeeha S; Crocker, Bathsheba Igeffen@nsc.eop.gov' rrison, Andrew L; Tsou, Leslie M INAL CLEARANCE NEEDED ON FLOTILLA PRESS STATE	
Sent: Tuesday, Augus To: Walles, Jacob; Suli Anderson, Gerald C; 'd Cc: Bass, Warren; Mor Subject: URGENT - FI All -	et 03, 2010 4:54 PM livan, Jacob J; Ashraf, Madeeha S; Crocker, Bathsheba ligeffen@nsc.eop.gov' rrison, Andrew L; Tsou, Leslie M INAL CLEARANCE NEEDED ON FLOTILLA PRESS STATE	
Sent: Tuesday, Augus To: Walles, Jacob; Suli Anderson, Gerald C; 'd Cc: Bass, Warren; Mor Subject: URGENT - FI All -	et 03, 2010 4:54 PM livan, Jacob J; Ashraf, Madeeha S; Crocker, Bathsheba ligeffen@nsc.eop.gov' rrison, Andrew L; Tsou, Leslie M INAL CLEARANCE NEEDED ON FLOTILLA PRESS STATE	
Sent: Tuesday, Augus To: Walles, Jacob; Suli Anderson, Gerald C; 'd Cc: Bass, Warren; Mor Subject: URGENT - FI All -	et 03, 2010 4:54 PM livan, Jacob J; Ashraf, Madeeha S; Crocker, Bathsheba ligeffen@nsc.eop.gov' rrison, Andrew L; Tsou, Leslie M INAL CLEARANCE NEEDED ON FLOTILLA PRESS STATE	
Sent: Tuesday, Augus To: Walles, Jacob; Suli Anderson, Gerald C; 'd Cc: Bass, Warren; Mor Subject: URGENT - FI All -	et 03, 2010 4:54 PM livan, Jacob J; Ashraf, Madeeha S; Crocker, Bathsheba ligeffen@nsc.eop.gov' rrison, Andrew L; Tsou, Leslie M INAL CLEARANCE NEEDED ON FLOTILLA PRESS STATE	
Anderson, Gerald C; 'd Cc: Bass, Warren; Mor	et 03, 2010 4:54 PM livan, Jacob J; Ashraf, Madeeha S; Crocker, Bathsheba ligeffen@nsc.eop.gov' rrison, Andrew L; Tsou, Leslie M INAL CLEARANCE NEEDED ON FLOTILLA PRESS STATE	

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129425 Date: 12/17/2012

SBU

This email is UNCLASSIFIED.

В5

# Law, Rosemary C

### **RELEASED IN PART B5**

From:

Youel Page, Kathryn

Sent:

Monday, September 27, 2010 1:55 PM

To:

Sayles, Ambrose G; Tsou, Leslie M; Masilko, Barbara J (USUN); Baily, Jess L; Bass, Warren; Doutrich, Jack T; Schlachter, Mark M; Sutphin, Paul R; Kornblau, Mark (USUN); Germain, Ellen J (USUN); Banos, Mariano H; Cassidy, Joseph P; Johnston-Gardner, Sarah R (DRL); Lapenn, Jessica; Doutrich, Jack T; Kaidanow, Tina S; Gregonis, Meghan E; Bernier-Toth,

Michelle; Jacobson, Linda

Subject:

RE: Press Guidance Clearance request: HRC FFM on Gaza Flotilla

please see edits in line one. Also looping in Linda in JoAnn's absence. Katy

From: Sayles, Ambrose G

Sent: Monday, September 27, 2010 1:50 PM

**To:** Tsou, Leslie M; Masilko, Barbara J (USUN); Baily, Jess L; Bass, Warren; Doutrich, Jack T; Schlachter, Mark M; Sutphin, Paul R; Kornblau, Mark (USUN); Germain, Ellen J (USUN); Banos, Mariano H; Cassidy, Joseph P; Johnston-Gardner, Sarah R (DRL); Lapenn, Jessica; Doutrich, Jack T; Kaidanow, Tina S; Gregonis, Meghan E; Bernier-Toth,

Michelle; Youel Page, Kathryn

Subject: RE: Press Guidance Clearance request: HRC FFM on Gaza Flotilla

May I have some additional information on the Turkish report, please? I'll add it to the press guidance. Or Jess, can you maybe add some language to what's below?

Thank you, Ambrose

**B5** 

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This email is UNCLASSIFIED.				1
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From: Tsou, Leslie M Sent: Monday, September 27, 2010 1:2 To: Masilko, Barbara J (USUN); Baily, Jo Sutphin, Paul R; Kornblau, Mark (USUN)	28 PM ess L; Sayles, Ambrose G; E ); Germain, Ellen J (USUN);	Banos, Mariano H; Cassid	y, Joseph P; Johns	iton-
Gardner, Sarah R (DRL); Lapenn, Jessic Michelle; Youel Page, Kathryn <b>Subject:</b> RE: Press Guidance Clearance	ta; Doutrich, Jack T; Kaidan	ow, Tina S; Gregonis, Meg	han E; Bernier-Tot	:h, .
			<del></del>	]
This email is UNCLASSIFIED.				

From: Masilko, Barbara J (USUN) Sent: Monday, September 27, 2010 1:23 PM To: Baily, Jess L; Sayles, Ambrose G; Bass, Warren; Doutrich, Jack T; Schlachter, Mark M; Sutphin, Paul R; Tsou, Leslie M; Kornblau, Mark (USUN); Germain, Ellen J (USUN); Banos, Mariano H; Cassidy, Joseph P; Johnston-Gardner, Sarah R (DRL); Lapenn, Jessica; Doutrich, Jack T; Kaidanow, Tina S; Gregonis, Meghan E	
Subject: RE: Press Guidance Clearance request: HRC FFM on Gaza Flotilla	
	B5
This email is UNCLASSIFIED.	
From: Baily, Jess L  Sent: Monday, September 27, 2010 1:22 PM  To: Sayles, Ambrose G; Bass, Warren; Doutrich, Jack T; Schlachter, Mark M; Sutphin, Paul R; Tsou, Leslie M; Kornblau, Mark (USUN); Masilko, Barbara J (USUN); Germain, Ellen J (USUN); Banos, Mariano H; Cassidy, Joseph P; Johnston-Gardner, Sarah R (DRL); Lapenn, Jessica; Doutrich, Jack T; Kaidanow, Tina S; Gregonis, Meghan E  Subject: RE: Press Guidance Clearance request: HRC FFM on Gaza Flotilla	
•	B5
This email is UNCLASSIFIED.	
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Furnish Carlos Analysis C	
From: Sayles, Ambrose G  Sent: Monday, September 27, 2010 1:11 PM  To: Bass, Warren; Doutrich, Jack T; Schlachter, Mark M; Sutphin, Paul R; Tsou, Leslie M; Kornblau, Mark (USUN); Masilko, Barbara J (USUN); Germain, Ellen J (USUN); Baily, Jess L; Banos, Mariano H; Cassidy, Joseph P; Johnston-	
Gardner, Sarah R (DRL); Lapenn, Jessica; Doutrich, Jack T  Subject: RE: Press Guidance Clearance request: HRC FFM on Gaza Flotilla	
Importance: High	
	B5

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129426 Date: 12/17/2012

NCLAS	SSIFIED U.S.	Department of S	tate Case No. H	2010-04163	DOC NO. CU512	9426 Date: 12/1	//2012
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	ass, Warren ondav. Septemi	per 27, 2010 12:34	PM				t
: Dout	rich, Jack T; Sa	iyles, Ambrose G; S N); Germain, Ellen I	chlachter, Mark M	; Sutphin, Paul I ess L; Banos, Ma	R; Tsou, Leslie M; ariano H; Cassidy,	Kornblau, Mark (U Joseph P; Johnsto	SUN); n-
rdner,	Sarah R (DRL);	; Lapenn, Jessica dance Clearance rec			, ,,	, ,	3
•			juest. Title 1777 o	T Gaza i rouna			1.
	NY, EUR, L, DRL						
r those	who haven't h	nad time to read, he	ere's the meat of t	the report's con	clusions on Dogan	's death:	
v t	vounds, all of hat forensic a	19, dual U.STurl whose entry wou nalysis shows was ile "lying on the gr	nds were on bac fired "at point l	k of his body e plank range"; v	xcept face wour	nd to right of his i	nose'
• A	At least six of t	he nine dead pass	sengers were kil	led in manner	"consistent with	an extrá-legal, a	rbitrary

From: Doutrich, Jack T	ny in nahin' nahin' Managara — i		man and the second seco	1.1
Sent: Doutlich, Jack 1 Sent: Monday, September 27, 2010 Fo: Sayles, Ambrose G; Schlachter, N Subject: RE: Press Guidance Cleara	4ark M; Sutphin, Paul R		Leslie M	
+ Leslie Tsou				
This email is UNCLASSIFIED.				
From: Sayles, Ambrose G Sent: Monday, September 27, 2010 Fo: Schlachter, Mark M; Sutphin, Pau Subject: RE: Press Guidance Clearal Importance: High	II R; Doutrich, Jack T; B	ass, Warren		
importance, riigii				
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This email is UNCLASSIFIED.				!
rom: Schlachter, Mark M	entre e . T			
Sent: Monday, September 27, 2010 Fo: Lapenn, Jessica; Khanna, Melanio Gregonis, Meghan E; Baily, Jess L; Ba Warren; Kornblau, Mark (USUN); Coo Cc: IO-Press-DL; Kennedy, David (Go Gubject: Press Guidance Clearance r Importance: High	e J; Nossel, Suzanne F; anos, Mariano H; Johnst k, Akunna E; P-IO Duty eneva); Lubetkin, Wend	on-Gardner, Sarah R ( ; Rand, Dafna H; She y C	(DRL); Quinn, Shannon D	; Bass,
	<u>,</u>	AAAA MAAAAA AAAAA AAAAA AAAAA AAAAA AAAAA AAAA		

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129426 Date: 12/1//2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129426 Date: 12/17/2012

	noder (		 
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Law, Rosemary C	RELEASED IN PART			
From: Sent: To:	B5, B6 Aswad, Evelyn M Tuesday, June 01, 2010 9:02 PM Dolan, JoAnn; Pomper, Stephen E	E; Jacobson, Linda; Perina	, Alexandra H	
Cc: Subject:	Banos, Mariano H; Harris, Robert RE: FINAL CLEARANCE needed	K; Donoghue, Joan E; Sch	nwartz, Jonathan B	B
Attachments:	image001.png			
Many thanks to L/PM and I L views and cc this group.	AN for again commenting in reco	rd tìme on this	I'll pass along the conso	idated
Cc: Banos, Mariano H; Hari	010 7:25 PM cobson, Linda; Aswad, Evelyn M; Po ris, Robert K; Donoghue, Joan E; So ANCE needed by 10 pm on		- Amagenta a sala - a pager eminina - Mada Arminina as a sensa article	manager p 111
Two comments noted in re	sponse to Stephen's tracked comm	nents.		
Cc: Banos, Mariano H; Hari	010 8:11 PM d, Evelyn M; Dolan, JoAnn; Perina, ris, Robert K; Donoghue, Joan E; So ANCE needed by 10 pm on			; ;
1. Reflected in the att	ached are a few minor/editorial th	oughts.		
			·	
From: Jacobson, Linda Sent: Tuesday, June 01, 26 To: Aswad, Evelyn M; Dola Cc: Banos, Mariano H; Harr Subject: Re: FINAL CLEAR	n, JoAnn; Pomper, Stephen E; Perir ris, Robert K; Donoghue, Joan E; Sc	na, Alexandra H chwartz, Jonathan B	and the second s	B5
Reviewe	AUTHORITY: Sharon Ahmad, S r epartment of State Case No. F-		C05129488 Date: 12/17/	2012

StateDept02601

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129488 Date: 12/1//2012

Principal Deputy Assistant Secretary Bureau of International Organization Affairs Room 6323 U.S. Department of State Washington, DC 20520 Office: 202-647-9602



1	aw, Rosemary C	RELEASED IN PART B5, B6	
<u> </u>	aw, nosemary c		\$6000xxx
F		d, Evelyn M	
		day, June 01, 2010 9:49 AM .d, Evelyn M; Donoghue, Joan E; Schwartz, Jonathan B; Dolan, JoAnn; Jacobson, Lind	ło:
Т	o: Aswa Pomr	o, Evelyn M; Donognoe, Joan E, Schwartz, Johannan B, Dolan, Joann, Jacobson, Ellio Der, Stephen E; Perina, Alexandra H	, .
C	c: Bano	s. Mariano H; Martin, Julie B; Harris, Robert K	
	ubject: RE: U	Jse this version. Instruction and EOV for HRC vote - clearance by 10 AM EST	
	-		
	e just heard from Mission Gene comments by <b>NOON</b> today would	eva that the vote will no longer happen today, but rather tomorrow morning. Any L d be greatly appreciated. EA	
S T C S	c: Banos, Mariano H; Martin, Jul	, Jonathan B; Dolan, JoAnn; Jacobson, Linda; Pomper, Stephen E; Perina, Alexandra F	· · -
C.	an folks please send to Mariano	and me your comments on this explanation of vote in the next 30 minutes? (This	
			B5
T		Thanks, EA	
F	r <b>om:</b> Ostermeier, Amy A		
	ent: Tuesday, June 01, 2010 8:	56 AM  irren; Nossel, Suzanne F; 'jpcassidy ; Ashraf, Madeeha S; Cue, Lourdes (	C; B6
A P G (U C S	guilera, Patricia; Littlejohn, J.R.; ayton L; Legal-HRR-DL; Goldben erina, Alexandra H; Schwartz, Jo riffiths, Douglas M; 'dshapiro@n JSUN); Schedibauer, Amy W c: Fitzpatrick, Kathleen M; Posno eltman, Jeffrey D; IO-HR-DL	Wecker, John A; Powell, Catherine; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, ger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; 'scott_wbusby@nss.eop.govonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanie sc.eop.gov'; 'Prem_GKumar@nsc.eop.gov'; Wolff, Alex D (USUN); Germain, Ellen Jer, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Anderson, Gerald C; ction and EOV for HRC vote - clearance by 10 AM EST	'; i ];
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Α	pologies. THIS version includes I	NSC edits.	
	nanks,		
Α	my		
A	ny A. Ostermeier, Deputy Director	•	
	reau of International Organization Aff	airs .	
	ffice of Human Rights (IO/HR) h) 202-647-3901		
***	() 202-647-4628	REVIEW AUTHORITY: Sharon Ahmad, Senior	
05	, termeieraa@state.gov	Reviewer	
F	rom: Ostermeier, Amy A	-	B6
	ent: Tuesday, June 01, 2010 8:	49 AM	20
T	o: Bass, Warren; Nossel, Suzanr	ne F; 'jpcassidy ; Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia;	DL
Li	ttiejonn, J.K.; Wecker, John A; F	Powell, Catherine; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; Legal-HRR-I m, Todd C; Simon, Jennifer J; 'scott_wbusby@nss.eop.gov'; Perina, Alexandra H;	ul,
G	olaberger, Frioritas ri, molitistrol	in, roud c, simon, seminers, score_ws_basey@nss.cop.gov , remay sexumera m, .	
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C0512951	
Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanie 'dshapiro@nsc.eop.gov'; 'Prem_GKumar@nsc.eop.gov'; Wolff, Alex D (USUN); Germain, Ellen J (Amy W	
Cc: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; A Feltman, Jeffrey D; IO-HR-DL  Subject: Instruction and EOV for HRC vote - clearance by 10 AM EST	nderson, Gerald C;
Importance: High	
Thanks to Warren and Scott for their suggestions.	
Many thanks,	
	. I
Amy Amy A. Ostermeier, Deputy Director	. I
Amy A. Ostermeier, Deputy Director Bureau of International Organization Affairs Office of Human Rights (IO/HR)	. •  -  -
Amy A. Ostermeier, Deputy Director Bureau of International Organization Affairs Office of Human Rights (IO/HR) ph) 202-647-3901 fx) 202-647-4628	, ·  -  -
Amy A. Ostermeier, Deputy Director Bureau of International Organization Affairs Office of Human Rights (IO/HR) ph) 202-647-3901 fx) 202-647-4628	  - 
Amy A. Ostermeier, Deputy Director Bureau of International Organization Affairs Office of Human Rights (IO/HR) ph) 202-647-3901 fx) 202-647-4628 Ostermeieraa@state.gov  From: Bass, Warren	
Amy A. Ostermeier, Deputy Director Bureau of International Organization Affairs Office of Human Rights (IO/HR) ph) 202-647-3901 fx) 202-647-4628 Ostermeieraa@state.gov  From: Bass, Warren Sent: Tuesday, June 01, 2010 7:38 AM Fo: Nossel, Suzanne F; 'jpcassidy ; Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Par Mecker, John A; Powell, Catherine; Ostermeier, Amy A; Aswad, Evelyn M; Giauque, Jeffrey G; Knop HRR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; 'scott_wbusby@nss.eop Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Kha	of, Payton L; Legal- .gov'; Perina, anna, Melanie J;
Amy A. Ostermeier, Deputy Director  Bureau of International Organization Affairs  Office of Human Rights (IO/HR) ph) 202-647-3901 fx) 202-647-4628  Ostermeieraa@state.gov  From: Bass, Warren  Sent: Tuesday, June 01, 2010 7:38 AM  Fo: Nossel, Suzanne F; 'jpcassidy	of, Payton L; Legal- .gov'; Perina, anna, Melanie J;
Many thanks,  Amy A. Ostermeier, Deputy Director Bureau of International Organization Affairs Office of Human Rights (IO/HR) [ph) 202-647-3901 [fx) 202-647-3901 [fx) 202-647-4628 Destermeieraa@state.gov  From: Bass, Warren  Sent: Tuesday, June 01, 2010 7:38 AM  To: Nossel, Suzanne F; 'jpcassidy; Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Pai Wecker, John A; Powell, Catherine; Ostermeier, Amy A; Aswad, Evelyn M; Giauque, Jeffrey G; Knog HRR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; 'scott_w_busby@nss.eop Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Kha Griffiths, Douglas M; 'dshapiro@nsc.eop.gov'; 'Prem_GKumar@nsc.eop.gov'; Wolff, Alex D (USUN (USUN); Schedlbauer, Amy W  Cc: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL  Subject: Re: Instruction and EOV for HRC vote tomorrow - clearance by 10 AM EST	of, Payton L; Legal- .gov'; Perina, anna, Melanie J;

Payton L; Legal-HR 'scott_wbusby@r Stephen E; Donaho	<jpcassidy ;="" <scott_wbusby@nss.eop.gov="" a;="" aguilera,="" amy="" ashraf,="" aswad,="" bass,="" c;="" catherine;="" cue,="" dl;="" eop.gov'="" er,="" evelyn="" g;="" giauque,="" goldberger,="" h;="" holmstrom,="" j;="" jeffrey="" jennifer="" john="" knop="" lourdes="" m;="" madeeha="" ostermeier,="" patricia;="" powell,="" s;="" simon,="" thomas="" todd="" warren;="">; Perina, Alexandra H; Schwartz, Jonathan B; Pomp Eileen C; Cassayre, Mark J; Khanna, Melanie J; Griffiths, Douglas Meen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL</jpcassidy>	
	and EOV for HRC vote tomorrow - clearance by 10 AM EST	
Many thanks, Suzanne		

The Grave Attacks by Israeli Forces Against the Humanitarian Boat Convoy

Guided by the purposes and the principles of the United Nations Charter, as well as by the provisions of the Universal Declaration for Human Rights,

Taking into consideration the provisions of the Fourth Geneva Convention for the protection of civilian persons in times of war of 12 August 1949,

Emphasizing the importance of the safety and well-being of all civilians including humanitarian personnel,

Expressing grave concern also at the deepening humanitarian crisis in Occupied Gaza,

Emphasizing the need to ensure sustained and regular flow of goods and people into Occupied Gaza and welcoming the initiatives aimed at creating and opening humanitarian corridors and other mechanisms for the sustained delivery of humanitarian aid;

- 1. Condemns in the strongest terms possible the outrageous attack by the Israeli forces against the humanitarian flotilla of ships which resulted in the killing and injuring of many innocent civilians from different countries;
- 2. Deeply deplores the loss of life of innocent civilians and expresses its deepest sympathy and condolences to the victims and their families;
- 3. Requests the ICRC to seek and provide information on the whereabouts status and condition of the detained and injured persons
- 4. Demands the Occupying Power Israel to immediately release all detained men and material and facilitate their safe return to their homelands.
- 5. Calls upon the Occupying power Israel to ensure the unimpeded provision of humanitarian assistance, including of food, fuel and medical treatment to the occupied Gaza strip;

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Ostermeier, Amy A; A Holmstrom, Todd C; S Perina, Alexandra H; Cc: Fitzpatrick, Kathle jpcassidy Sent: Mon May 31 16	S; Cue, Lourdes C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Powell, Catherine; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; Legal-HRR-DL; Goldberger, Thomas H; Simon, Jennifer J; Bass, Warren; scott_wbusby@nss.eop.gov <scott_wbusby@nss.eop.gov>; Schwartz, Jonathan B; Pomper, Stephen E een M; Nossel, Suzanne F; Posner, Michael H; Geneva HRC; Cassidy, Joseph P;   <jpcassidy< th=""><th><b>-</b>- B6</th></jpcassidy<></scott_wbusby@nss.eop.gov>	<b>-</b> - B6
Thanks, Joe		
(begin text)		
	atement by Ambassador Eileen Donohoe on the Flotilla Incident for the Human Rights Council special session, June 1, 2010	
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RELEASED IN PART B5, B6, NR\_\_\_\_\_

From:

Aswad, Evelyn M

Sent:

Monday, May 31, 2010 5:08 PM

To:

Schwartz, Jonathan B; Perina, Alexandra H; Pomper, Stephen E; Dolan, JoAnn; Jacobson,

Linda; Banos, Mariano H; Martin, Julie B; Harris, Robert K

Subject:

RE: URGENT -- Clearance needed Monday afternoon

From: Schwartz, Jonathan B

**Sent:** Monday, May 31, 2010 4:04 PM

To: Aswad, Evelyn M; Perina, Alexandra H; Pomper, Stephen E; Dolan, JoAnn; Jacobson, Linda; Banos, Mariano H;

Martin, Julie B; Harris, Robert K

Subject: RE: URGENT -- Clearance needed Monday afternoon

From: Aswad, Evelyn M

Sent: Monday, May 31, 2010 5:01 PM

To: Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Dolan, JoAnn; Jacobson, Linda; Banos, Mariano H;

Martin, Julie B; Harris, Robert K

**Subject:** RE: URGENT -- Clearance needed Monday afternoon

USUN PRESS RELEASE #109 AS DELIVERED May 31, 2010

Remarks by Ambassador Alejandro Wolff, Deputy Permanent U.S. Representative to the United Nations, at an Emergency Session of the Security Council, May 31, 2010

Thank you, Mr. President and thank you, Assistant Secretary-General Fernandez-Taranco.

The United States is deeply disturbed by the recent violence and regrets the tragic loss of life and injuries suffered among those involved in the incident last night aboard the Gaza-bound ships. We are working to ascertain the facts. We expect a credible and transparent investigation and strongly urge the Israeli government to investigate the incident fully.

As I stated in the Chamber in December 2008, when we were confronted by a similar situation, mechanisms exist for the transfer of humanitarian assistance to Gaza by member states and groups that want to do so. These non-provocative and non-confrontational mechanisms should be the ones used for the benefit of all those in Gaza. Direct delivery by sea is neither appropriate nor responsible, and certainly not effective, under the circumstances.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

The United States remains deeply concerned by the suffering of civilians in Gaza, and the deterioration of the situation there, including the humanitarian and human rights situation. We continue to believe the situation is unsustainable and is not in the interests of any of those concerned. We will continue to engage the Israelis on a daily basis to expand the scope and type of goods allowed into Gaza to address the full range of the population's humanitarian and recovery needs. Hamas' interference with international assistance shipments and the work of nongovernmental organizations complicates efforts in Gaza. Its continued arms smuggling and commitment to terrorism undermines security and prosperity for Palestinians and Israelis alike.

We will continue to work closely with the Government of Israel and the Palestinian Authority, along with international NGOs and the UN, to provide adequate access for humanitarian goods, including reconstruction materials, through the border crossings, while bearing in mind the Government of Israel's legitimate security concerns.

Ultimately, this incident underscores the need to move ahead quickly with negotiations that can lead to a comprehensive peace in the region. The only viable solution to the Israeli-Palestinian conflict is an agreement, negotiated between the parties, that ends the occupation that began in 1967 and fulfills the aspirations of both parties for independent homelands through two states for two peoples, Israel and an independent, contiguous, and viable state of Palestine, living side by side in peace and security. We call again on our international partners – both inside and outside this Council – to promote an atmosphere of cooperation between the parties and throughout the entire region.

Thank you, Mr. President.

From: Perina, Alexandra H Sent: Monday, May 31, 2010 3:44 PM To: Legal-HRR-DL; Schwartz, Jonathan B; Pomper, Stephen E; Dolan, JoAnn; Jacobson, Linda Subject: FW: URGENT Clearance needed Monday afternoon	
E .	35
From: Joseph Cassidy [mailto:jpcassidy]  Sent: Monday, May 31, 2010 4:37 PM  To: Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Powell, Catherine; Ostermeier, Amy A; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; Legal-HRR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; Bass, Warren; scott_wbusby@nss.eop.gov; Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E  Cc: Fitzpatrick, Kathleen M; Nossel, Suzanne F; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; jpcassidy DRL-MLGA-DL  Subject: URGENT — Clearance needed Monday afternoon	
I ask that you review and clear this statement, which will be delivered tomorrow morning by Ambassador Donohoe at a special event within this UN Human Rights Council session, as soon as possible.  Note: Thanks, Joe	R

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(begin text)

# Statement by Ambassador Eileen Donohoe on the Flotilla Incident for the Human Rights Council special session, June 1, 2010

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Thank you.

## RELEASED IN PART B5,B6

## Law, Rosemary C

From:

Aswad, Evelyn M

Sent:

Monday, May 31, 2010 5:01 PM

To:

Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Dolan, JoAnn; Jacobson,

Linda; Banos, Mariano H; Martin, Julie B; Harris, Robert K

Subject:

RE: URGENT -- Clearance needed Monday afternoon

USUN PRESS RELEASE #109 AS DELIVERED

May 31, 2010

**B**5

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The United States remains deeply concerned by the suffering of civilians in Gaza, and the deterioration of the situation there, including the humanitarian and human rights situation. We continue to believe the situation is unsustainable and is not in the interests of any of those concerned. We will continue to engage the Israelis on a daily basis to expand the scope and type of goods allowed into Gaza to address the full range of the population's humanitarian and recovery needs. Hamas' interference with international assistance shipments and the work of nongovernmental organizations complicates efforts in Gaza. Its continued arms smuggling and commitment to terrorism undermines security and prosperity for Palestinians and Israelis alike.

We will continue to work closely with the Government of Israel and the Palestinian Authority, along with international NGOs and the UN, to provide adequate access for humanitarian goods, including reconstruction materials, through the border crossings, while bearing in mind the Government of Israel's legitimate security concerns.

Ultimately, this incident underscores the need to move ahead quickly with negotiations that can lead to a comprehensive peace in the region. The only viable solution to the Israeli-Palestinian conflict is an agreement, negotiated between the parties, that ends the occupation that began in 1967 and fulfills the aspirations of both parties for independent homelands through two states for two peoples, Israel and an independent, contiguous, and viable state of Palestine, living side by side in peace and security. We call again on our international

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer 20

	:D U.S. Department of State Case No. F-2010-04163 Doc No. C05129549 Date: 12/17/2012
	h inside and outside this Council – to promote an atmosphere of cooperation between the parties at the entire region.
Thank you, M	r. President.
To: Legal-HRR-	Alexandra H May 31, 2010 3:44 PM -DL; Schwartz, Jonathan B; Pomper, Stephen E; Dolan, JoAnn; Jacobson, Linda URGENT Clearance needed Monday afternoon
Sent: Monday, To: Ashraf, Mac Ostermeier, Am Holmstrom, Toc Jonathan B; Pol Cc: Fitzpatrick, ipcassidy	Cassidy [mailto:jpcassidy] May 31, 2010 4:37 PM deeha S; Cue, Lourdes C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Powell, Catherine; ay A; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; Legal-HRR-DL; Goldberger, Thomas H; dd C; Simon, Jennifer J; Bass, Warren; scott_wbusby@nss.eop.gov; Perina, Alexandra H; Schwartz, mper, Stephen E Kathleen M; Nossel, Suzanne F; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL ENT Clearance needed Monday afternoon
	review and clear this statement, which will be delivered tomorrow morning by Ambassador special event within this UN Human Rights Council session, as soon as possible.
Thanks, Joe	
(begin text)	
	Statement by Ambassador Eileen Donohoe on the Flotilla Incident for the Human Rights Council special session, June 1, 2010
Thank you, N	Mr. President.

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Thank you.			·	i
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#### RELEASED IN PART B5

## Law, Rosemary C Aswad, Evelvn M From: Monday, May 31, 2010 11:28 AM Sent: Jacobson, Linda; Schwartz, Jonathan B; Harris, Robert K; Cleveland, Sarah H; Koh, Harold To: Khanna, Melanie J; Banos, Mariano H; Perina, Alexandra H; Sullivan, David J; Baumert, Kevin Cc: A; Pomper, Stephen E; Townley, Stephen G; Eichensehr, Kristen E; Buchwald, Todd F; Martin, Julie B RE: URGENT!!! HRC Action re: Gaza Aid Flotilla Subject: Thanks very much, Linda. I understand the Quartet may be issuing a statement this afternoon and that the UNSC has called for an emergency session today. Please keep Mariano, Melanie and me in the loop on any developments as that will impact what we do at the HRC special session tomorrow. Thanks, EA From: Jacobson, Linda Sent: Monday, May 31, 2010 10:15 AM To: Aswad, Evelyn M; Schwartz, Jonathan B; Harris, Robert K; Cleveland, Sarah H; Koh, Harold Hongju Cc: Khanna, Melanie J; Banos, Mariano H; Perina, Alexandra H; Sullivan, David J; Baumert, Kevin A; Pomper, Stephen E; Townley, Stephen G; Eichensehr, Kristen E Subject: Re: URGENT!!! HRC Action re: Gaza Aid Flotilla From: Aswad, Evelyn M. To: Schwartz, Jonathan B; Harris, Robert K; Jacobson, Linda; Cleveland, Sarah H; Koh, Harold Hongju Cc: Khanna, Melanie J; Banos, Maríano H; Perina, Alexandra H; Sullivan, David J; Baumert, Kevin A; Pomper, Stephen E; Townley, Stephen G; Eichensehr, Kristen E; Khanna, Melanie J Sent: Mon May 31 11:10:11 2010 Subject: FW: URGENT!!! HRC Action re: Gaza Aid Flotilla All – As discussed in my earlier e-mail today, the Palestinians will be calling for a special sitting of the HRC tomorrow the Gaza Aid Flotilla and seek to pass a resolution (see below regarding this new twist). Here is IO's draft statement for the discussion portion of the special sitting. We've advised that we are seeking input from other L offices and will get back to them, but gave the following preliminary advice on the statement. Please send your thoughts, if any, within 1-2 hours. THANKS! Draft Statement:

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

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From: Cassayre, Mark J	and the same of th
Sent: Monday, May 31, 2010 10:02 AM	
To: Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Doug	as M;
Scott_WBusby@nss.eop.gov'; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, I Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H	athleen M; Connelly,
Subject: Re: URGENT!!! HRC Action re: Gaza Aid Flotilla	
All: I just spoke with Pal DPR who confirmed that he will call for a special sitting for tmrw pm. I resolution tomorrow morning for ACTION TOMORROW EVENING.	e will also table a
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Reso will include: - condemnation	
- call for protection by israel / repsect for I'll	
- call for internation investigation	
He said that "the Israelis have made it hard on us and we will make it hard on them."	
During his statement Imad spoke in Arabic (he frequently does interventions in English). He m	ade points:
Premeditated crime Violations of occupying power	
Saluted courage of those on board vessels	ions ad therefore !!!
Israel has denied occupation of gaza but acts of last night show that gaza is still under occupa applies and 4GC applies.	iona no trieretore i il
Lift blocade	
israel will do right of reply at end of day.	
From: Nossel, Suzanne F	
To: Cassavre, Mark J: IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Dougla	(DDI ): Salib Lana L:
'Scott_WBusby@nss.eop.gov' <scott_wbusby@nss.eop.gov>; Johnston-Gardner, Sarah R Fitzpatrick, Kathleen M; Connelly, Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, A</scott_wbusby@nss.eop.gov>	(DKL); Saiiii, Lana L; Jexandra H
Fitzpatrick, Kathleen M; Connelly, Maura; Goldberger, Thomas H, Gladque, Jeffrey G, Ferina, A Sent: Mon May 31 09:29:20 2010	Andreas (a. r. f
Subject: Re: URGENT!!! HRC Action re: Gaza Aid Flotilla	
Adding NEA	

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129558 Date: 12/17/2012

rom: Cassayre, Mark o: Nossel, Suzanne F; Scott_WBusby@nss ent: Mon May 31 09:: ubject: URGENT!!! H	; IO-HR-DL; DRL-Ml s.eop.gov>; Johnsto 21:03 2010	on-Gardner, Sarah	DL; Geneva HRC; R (DRL); Salih, La	Griffiths, Douglas M; na L; Fitzpatrick, Katl	'Busby, Scott W.' nleen M
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SPECIAL SITTING" of I	HRC to occur fueso	ay (tomorrow) a	ternoon on the is	raen boarding of not	illa.
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VE NEED TALKING POI SPECIAL SITTING."	INTS ASAP AND WIL	L NEED POINTS F	DR A STATEMENT,	IF WE INTEND TO MA	AKE ONE DURING THIS
SPECIAL SITTING." Iark Cassayre	INTS ASAP AND WIL	L NEED POINTS F	OR A STATEMENT,	IF WE INTEND TO MA	AKE ONE DURING THIS
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SPECIAL SITTING."  Iark Cassayre  founselor  olitical and Specialized a  S. Mission to the United  eneva, Switzerland  irect tel: +41 22 749-421	Agencies ed Nations and Specia		OR A STATEMENT,	IF WE INTEND TO MA	AKE ONE DURING THIS
SPECIAL SITTING."  Iark Cassayre founselor  olitical and Specialized.  S. Mission to the Unite eneva, Switzerland irect tel: +41 22 749-421 fobile: +41 79 775-3680  ax: +41.22.749.4717	Agencies ed Nations and Specia		OR A STATEMENT,	IF WE INTEND TO MA	AKE ONE DURING THIS
SPECIAL SITTING."  Iark Cassayre  founselor  olitical and Specialized.  S. Mission to the Unite eneva, Switzerland irect tel: +41 22 749-421  fobile: +41 79 775-3680  ax: +41.22.749.4717  ussayremj@state.gov	Agencies ed Nations and Specia		DR A STATEMENT,	IF WE INTEND TO MA	AKE ONE DURING THIS
SPECIAL SITTING."  Iark Cassayre founselor  olitical and Specialized.  S. Mission to the Unite eneva, Switzerland irect tel: +41 22 749-421 fobile: +41 79 775-3680  ax: +41.22.749.4717	Agencies ed Nations and Specia 4		DR A STATEMENT,	IF WE INTEND TO MA	AKE ONE DURING THIS
SPECIAL SITTING."  fark Cassayre  founselor  olitical and Specialized.  S. Mission to the Unite eneva, Switzerland irect tel: +41 22 749-421 fobile: +41 79 775-3680  ax: +41.22.749.4717 assayremj@state.gov	Agencies ed Nations and Specia 4		DR A STATEMENT,	IF WE INTEND TO MA	AKE ONE DURING THIS

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129558 Date: 12/17/2012

## RELEASED IN PART B5

## Law, Rosemary C

From:

Aswad, Evelyn M

Sent:

Monday, May 31, 2010 11:10 AM

To:

Schwartz, Jonathan B; Harris, Robert K; Jacobson, Linda, Cleveland, Sarah H; Koh, Harold

Honaiu

Cc:

Khanna, Melanie J; Banos, Mariano H; Perina, Alexandra H; Sullivan, David J; Baumert, Kevin

A; Pomper, Stephen E; Townley, Stephen G; Eichensehr, Kristen E; Khanna, Melanie J

Subject:

Draft Statement:

FW: URGENT!!! HRC Action re: Gaza Aid Flotilla

All – As discussed in my earlier e-mail today, the Palestinians will be calling for a special sitting of the HRC tomorrow the Gaza Aid Flotilla and seek to pass a resolution (see below regarding this new twist). Here is IO's draft statement for the discussion portion of the special sitting. We've advised that we are seeking input from other L offices and will get back to them, but gave the following preliminary advice on the statement. Please send your thoughts, if any, within 1-2 hours. THANKS!

B5
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From: Cassayre, Mark J

Sent: Monday, May 31, 2010 10:02 AM

To: Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M;

'Scott\_W.\_Busby@nss.eop.gov'; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M; Connelly,

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129563 Date: 12/17/2012

Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H

Subject: Re: URGENT!!! HRC Action re: Gaza Aid Flotilla

All: I just spoke with Pal DPR who confirmed that he will call for a special sitting for tmrw pm. He will also table a resolution tomorrow morning for ACTION TOMORROW EVENING.

Reso will include:

- condemnation
- call for protection by israel / repsect for I'll
- call for internation investigation

He said that "the Israelis have made it hard on us and we will make it hard on them."

During his statement Imad spoke in Arabic (he frequently does interventions in English). He made points:

Premeditated crime

Violations of occupying power

Saluted courage of those on board vessels

Israel has denied occupation of gaza but acts of last night show that gaza is still under occupationa nd therefore I'll applies and 4GC applies.

Lift blocade

Israel will do right of reply at end of day.

From: Nossel, Suzanne F

To: Cassayre, Mark J; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M;

'Scott\_W.\_Busby@nss.eop.gov' <Scott\_W.\_Busby@nss.eop.gov>; Johnston-Gardner, Sarah R (DRL); Salih, Lana L;

Fitzpatrick, Kathleen M; Connelly, Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H

Sent: Mon May 31 09:29:20 2010

Subject: Re: URGENT!!! HRC Action re: Gaza Aid Flotilla

Adding NEA.

From: Cassayre, Mark J

To: Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; 'Busby, Scott W.'

<Scott\_W.\_Busby@nss.eop.gov>; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M

Sent: Mon May 31 09:21:03 2010

Subject: URGENT!!! HRC Action re: Gaza Aid Flotilla

#### **NEED GUIDANCE**

"SPECIAL SITTING" of HRC to occur Tuesday (tomorrow) afternoon on the Israeli boarding of flotilla.

UNCLASSIFI	ED U.S. Department	of State Case N	No. F-2010-04163	Doc No. Co	)5129563 D	ate: 12/17/201	12
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WE NEED TALKING POINTS ASAP AND WILL NEED POINTS FOR A STATEMENT, IF WE INTEND TO MAKE ONE DURING THIS "SPECIAL SITTING."

Mark Cassayre
Counselor
Political and Specialized Agencies
U.S. Mission to the United Nations and Specialized Agencies
Geneva, Switzerland
Direct tel: +41 22 749-4214
Mobile: +41 79 775-3680
Fax: +41.22.749.4717

SBU

This email is UNCLASSIFIED.

cassayremj@state.gov

Law, Rosemary C	RELEASED IN
Secretaria (Constantina de Constantina de Constanti	PART B5, B6
From:	Aswad, Evelyn M Tuesday, June 01, 2010 9:18 PM
Sent:	Knopf, Payton L; Bass, Warren; Wells, Alice G; Anderson, Gerald C; Cue, Lourdes C;
To:	'Daniel B. Shapiro@nss.eop.gov'; Powell, Catherine; Ashraf, Madeeha S; Aguilera, Patricia;
	Littlejohn, J.R.; Giauque, Jeffrey G; Goldberger, Thomas H; 'Scott_WBusby@nss.eop.gov';
	'Prem G. Kumar@nss.eop.gov'
Cc:	Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-
· · ·	DL; Feltman, Jeffrey D; IO-HR-DL; Griffiths, Douglas M; Khanna, Melanie J; Donahoe, Eileen
	C: Schadbauer, Amy W: Germain, Ellen J (USUN): Wolff, Alex D (USUN): Nossel, Suzanne
	F: Ostermeier, Amv. A: 'ipcassidy ; Wecker, John A; Legal-HRR-DL;
	Holmstrom, Todd C: Simon, Jennifer J: Perina, Alexandra H; Schwartz, Jonathan B; Pomper,
	Stephen E; Cassayre, Mark J; Harris, Robert K; Donoghue, Joan E; Dolan, JoAnn; Jacobson,
	Linda; Martin, Julie B
Subject:	RE: FINAL CLEARANCE needed by 10 pm or
Attachments:	·
Attachments.	
Please find attached con	solidated L suggestions for your consideration. EA
agus . an ann ann an ann ann ann ann ann ann	AND
From: Knopf, Payton L	,
Sent: Tuesday, June 01,	, 2010 7:17 PM
To: Bass, Warren; Wells,	, Alice G; Anderson, Gerald C; Cue, Lourdes C; 'Daniel_BShapiro@nss.eop.gov'; Powell,
Catherine; Ashraf, Madee	eha S; Aguilera, Patricia; Littlejohn, J.R.; Giauque, Jeffrey G; Goldberger, Thomas H;
'Scott W. Busby@nss.ed	pp.gov'; 'Prem G, Kumar@nss.eop.gov'
Cc: Fitzpatrick, Kathleen	M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Feltman, Jeffrey D; IQ-
HR-DL: Griffiths, Douglas	s M; Khanna, Melanie J; Donahoe, Eileen C; Sch <u>edlbauer, Amy</u> W; Germain, Ellen J (USUN); 📊 📙 🖽
Wolff, Alex D (USUN); No	ossel, Suzanne F; Ostermeier, Amy A; 'jpcassidy ; Wecker, John A; Aswad, Evelyn
M: Legal-HRR-DL: Holms	strom, Todd C; Simon, Jennifer J; Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen
E; Cassayre, Mark J	
	ARANCE needed by 10 pm on B5
	'
Few edits to reflect the	Secretary's comments earlier this afternoon.
	, , ,
From: Bass, Warren	2010 0.07 DM
Sent: Tuesday, June 01,	, 2010 8:U7 PM
To: Wells, Alice G; Ander	rson, Gerald C; Cue, Lourdes C; 'Daniel_BShapiro@nss.eop.gov'; Powell, Catherine; Ashraf,
Madeeha S; Aguilera, Pai	tricia; Littlejohn, J.R.; Giauque, Jeffrey G; Knopf, Payton L; Goldberger, Thomas H;
'Scott_WBusby@nss.ed	op.gov'; 'Prem_GKumar@nss.eop.gov'
Cc: Fitzpatrick, Kathleen	M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Feltman, Jeffrey D; IO-
HR-DL; Griffiths, Douglas	s M; Khanna, Melanie J; Donahoe, Eileen C; Schedlbauer, Amy W; Germain, Ellen J (USUN);
Wolff, Alex D (USUN); No	ossel, Suzanne F; Ostermeier, Amy A; 'jpcassidy ; Wecker, John A; Aswad, Evelyn B6
M; Legal-HRR-DL; Holms	strom, Todd C; Simon, Jennifer J; Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen
E; Cassayre, Mark J	
	ARANCE needed by 10 pm on B5
All, Erica Barks-Ruggles a	and I clear for USUN/W with the following edits. We'd also welcome comments from
Ambassador Wolff, who	's been deep in the trenches on this one in New York, should he want to weigh in.
Thanks much.	DEVICENT ALTHOUGHTY Of the Abrest Consist
Warren	REVIEW AUTHORITY: Sharon Ahmad, Senior
	Reviewer

From: Wells, Alice G Sent: Tuesday, June 01, 2010 7:41 PM To: Anderson, Gerald C; Cue, Lourdes C; 'Daniel_BShapiro@nss.eop.gov'; Bass, Warren; Powell, Catherine; Ashraf, Madeeha S; Aguilera, Patricia; Littlejohn, J.R.; Giauque, Jeffrey G; Knopf, Payton L; Goldberger, Thomas H;
'Scott_WBusby@nss.eop.gov'; 'Prem_GKumar@nss.eop.gov'  Cc: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Feltman, Jeffrey D; IO-HR-DL; Griffiths, Douglas M; Khanna, Melanie J; Donahoe, Eileen C; Schedlbauer, Amy W; Germain, Ellen J (USUN); Wolff, Alex D (USUN); Nossel, Suzanne F; Ostermeier, Amy A; 'jpcassidy
Subject: RE: FINAL CLEARANCE needed by 10 pm on
Gerald – P made the attached edits. Thx, Alice
From: Anderson, Gerald C Sent: Tuesday, June 01, 2010 7:09 PM To: Cue, Lourdes C; 'Daniel_BShapiro@nss.eop.gov'; Bass, Warren; Powell, Catherine; Ashraf, Madeeha S; Aguilera, Patricia; Littlejohn, J.R.; Giauque, Jeffrey G; Knopf, Payton L; Goldberger, Thomas H; 'Scott_WBusby@nss.eop.gov'; 'Prem_GKumar@nss.eop.gov' Cc: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Feltman, Jeffrey D; IO-HR-DL; Wells, Alice G; Griffiths, Douglas M; Khanna, Melanie J; Donahoe, Eileen C; Schedlbauer, Amy W; Germain, Ellen J (USUN); Wolff, Alex D (USUN); Nossel, Suzanne F; Ostermeier, Amy A; 'Jpcassidy

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129580 Date: 12/1//2012

Please copy me, Suzanne Nossel, and Amy Ostermeier on your responses.

With thanks,

Gerald C. Anderson
Principal Deputy Assistant Secretary
Bureau of International Organization Affairs
Room 6323
U.S. Department of State
Washington, DC 20520
Office: 202-647-9602



REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129590 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129590 Date: 12/1//2012

With thanks,

Gerald C. Anderson
Principal Deputy Assistant Secretary
Bureau of International Organization Affairs
Room 6323
U.S. Department of State
Washington, DC 20520
Office: 202-647-9602



Law, Rosemary C	RELEASED IN	
	PART B5, B6	SALIKA)
From:	Aswad, Evelyn M	
Sent:	Tuesday, June 01, 2010 11:29 AM	
Γο:	Martin, Julie B Banos, Mariano H; Dolan, JoAnn; Perina, Alexandra H; Pomper, Stephen E; Jacobson, Linda	
c:	Harris, Robert K	1
P. Sainak	FW: HRC Gaza resolution - status of negotiations	
Subject: Attachments:	The Grave Attacks by Israeli Forces Against the Humanitarian Boat Convoy.doc	
	, g	
L ONLY E-MAIL CHAIN		_
jpcassidy A Evelyn M; Giauque, Jeffrey	2010 9:33 AM  Dowell, Catherine; Ostermeier, Amy A; Bass, Warren; Nossel, Suzanne F;  shraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Aswad,  G; Knopf, Payton L; Legal-HRR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon,  J; Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Khanna	
Cc: Fitzpatrick, Kathleen N Feltman, Jeffrey D; IO-HR	as M; Kumar, Prem G.; Wolff, Alex D (USUN); Germain, Ellen J (USUN); Schedlbauer, Amy W 1; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Anderson, Gerald C; -DL; Martin, Julie B Ition - status of negotiations	
		E
France Chapiro Daniel R	mailto:Daniel_BShapiro@nss.eop.gov]	
Gent: Tuesday, June 01, 2	· ·	В
Fo: Powell, Catherine; Ost 5; Cue, Lourdes C; Aguiler	ermeier, Amy A; Bass, Warren; Nossel, Suzanne F; jpcassidy ; Ashraf, Madeeha a, Patricia; Littlejohn, J.R.; Wecker, John A; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf,	יים
	EVIEW AUTHORITY: Sharon Ahmad, Senior Department of State Case No. F-2010-04163 Doc No. C05129604 Date: 12/17/2012	,
MOLAGOIFIED U.S. L	State Case No. F-2010-04103 Doc No. C03129004 Date. 12/17/2012	

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129604 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129604 Date: 12/17/2012

any thanks,	
my	
ny A. Ostermeier, Deputy Director	
reau of International Organization Affairs	
fice of Human Rights (IO/HR)	
h) 202-647-3901	
) 202-647-4628	
termeieraa@state.gov	
rom: Bass, Warren	
ent: Tuesday, June 01, 2010 7:38 AM	
o: Nossel, Suzanne F; 'jpcassidy Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia; Littlejohn, J	.Ri. ;
ecker, John A; Powell, Catherine; Ostermeier, Amy A; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; Lega	1-
RR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; 'scott_wbusby@nss.eop.gov'; Perina,	
exandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanie J;	,
riffiths, Douglas M; 'dshapiro@nsc.eop.gov'; 'Prem_GKumar@nsc.eop.gov'; Wolff, Alex D (USUN); Germain, Ellen	ال
JSUN); Schedibauer, Amy W	
c: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL	
ubject: Re clearance by 10 AM EST	B
dding USUN/NY and NSC/NENA	
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om: Nossel, Suzanne F	1
o: 'jpcassidy <jpcassidy>; Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia;</jpcassidy>	,
ttlejohn, J.R.; Wecker, John A; Powell, Catherine; Ostermeier, Amy A; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf,	<sup>,</sup>   В
ayton L; Legal-HRR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; Bass, Warren;	•]
cott_w,_busby@nss.eop.gov' <scott_wbusby@nss.eop.gov>; Perina, Alexandra H; Schwartz, Jonathan B; Pompe</scott_wbusby@nss.eop.gov>	7
rephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanie J; Griffiths, Douglas M	
c: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL ent: Mon May 31 23:32:34 2010	
clearance by 10 AM EST	B
Please provide your comments/clearance copying Amy Ostermeier, no later than 10. This must be	
ady for delivery by 11 AM EST/5PM Geneva time. We will confer with Geneva first thing tomorrow on late breaking	
evelopments that may affect our approach.	
any thanks,	
uzánne	

		$\perp$
		,
From: Joseph Cassidy < jpcassidy		-
To: Ashraf, Madeeha S; Cue, Lourdes C; A	guilera, Patricia; Littlejohn, J.R.; Wecker, John A; Powell, Catherine;	
Ostermeier, Amy A; Aswad, Evelyn M; Giau	uque, Jeffrey G; Knopf, Payton L; Legal-HRR-DL; Goldberger, Thomas H; ss, Warren; scott_wbusby@nss.eop.gov <scott_wbusby@nss.eop.gov>;</scott_wbusby@nss.eop.gov>	. B6
Perina, Alexandra H; Schwartz, Jonathan B	ss, warren, scott_wbusby@nss.cop.gov <scott_wbusby@nss.cop.gov>, 8; Pomper, Stephen E</scott_wbusby@nss.cop.gov>	
Cc: Fitzpatrick, Kathleen M; Nossel, Suzanr	ne F; Posner, Michael H; Geneva HRC; Cassidy, Joseph P;	
jpcassidy <jpcassidy< td=""><td>&gt;; DRL-MLGA-DL</td><td></td></jpcassidy<>	>; DRL-MLGA-DL	
Sent: Mon May 31 16:37:03 2010 Subject: URGENT Clearance needed Mo	onday afternoon	
Subject. Order   Clearance needed Mo	vinder and invent	<u> </u>
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Thanks, Joe		
Thanks, Joe		
Thanks, Joe		
Thanks, Joe	4	

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## RELEASED IN PART B5,B6

## Law, Rosemary C From: Aswad, Evelyn M Tuesday, June 01, 2010 9:42 AM Sent: Donoghue, Joan E; Schwartz, Jonathan B; Dolan, JoAnn; Jacobson, Linda; Pomper, Stephen To: E; Perina, Alexandra H Banos, Mariano H; Martin, Julie B; Harris, Robert K Cc: FW: Use this version. Instruction and EOV for HRC vote - clearance by 10 AM EST Subject: 2010-06-01 HRC 14. Flotilla EOV.docx; 2010-06-01 HRC 14. Flotilla RESO 1.doc Attachments: Importance: High Can folks please send to Mariano and me your comments on this explanation of vote in the next 30 minutes? {This assumes the HRC text does not get better, that we vote no, and that we read the attached statement at the time of the vote. This is the most likely scenario.) Thanks, EA From: Ostermeier, Amy A **Sent:** Tuesday, June 01, 2010 8:56 AM Ashraf, Madeeha S; Cue, Lourdes C; To: Ostermeier, Amy A; Bass, Warren; Nossel, Suzanne F; 'jpcassidy \_\_\_ Aguilera, Patricia: Littlejohn, J.R.; Wecker, John A; Powell, Catherine; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; Legal-HRR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; 'scott\_w.\_busby@nss.eop.gov'; Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanje J; Griffiths, Douglas M; 'dshapiro@nsc.eop.gov'; 'Prem G.\_Kumar@nsc.eop.gov'; Wolff, Alex D (USUN); Germain, Ellen J (USUN); Schedibauer, Amy W Cc: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Anderson, Gerald C; Feltman, Jeffrey D; IO-HR-DL Subject: Use this version. Instruction and EOV for HRC vote - clearance by 10 AM EST Importance: High Apologies. THIS version includes NSC edits. Thanks, Amy Amy A. Ostermeier, Deputy Director Bureau of International Organization Affairs Office of Human Rights (IO/HR) (ph) 202-647-3901 (fx) 202-647-4628 ostermeieraa@state.gov From: Ostermeier, Amy A **B6** Sent: Tuesday, June 01, 2010 8:49 AM To: Bass, Warren; Nossel, Suzanne F; 'jpcassidy ; Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Powell, Catherine; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; Legal-HRR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; 'scott\_w.\_busby@nss.eop.gov'; Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanie J; Griffiths, Douglas M; 'dshapiro@nsc.eop.gov'; 'Prem\_G.\_Kumar@nsc.eop.gov'; Wolff, Alex D (USUN); Germain, Ellen J (USUN); Schedlbauer, Amy W Cc: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Anderson, Gerald C; Feltman, Jeffrey D; IO-HR-DL

Subject: Instruction and EOV for HRC vote - clearance by 10 AM EST

Importance: High

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

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*	
Many thanks,	
Amy	
Amy A. Ostermeier, Deputy Director	
Bureau of International Organization Affairs	
Office of Human Rights (IO/HR) (ph) 202-647-3901	
(fx) 202-647-4628 ostermeleraa@state.gov	
From: Bass, Warren Sent: Tuesday, June 01, 2010 7:38 AM	
To: Nossel, Suzanne F; 'jpcassidy; Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia; Littlejohn, J.F.	
Wecker, John A; Powell, Catherine; Ostermeier, Amy A; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; Legal-HRR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; 'scott_w_busby@nss.eop.gov'; Perina,	B6
Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanie J;	
Griffiths, Douglas M; 'dshapiro@nsc.eop.gov'; 'Prem_GKumar@nsc.eop.gov'; Wolff, Alex D (USUN); Germain, Ellen J (USUN); Schedlbauer, Amy W	
Cc: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL	
Subject: Re: Instruction and EOV for HRC vote tomorrow - clearance by 10 AM EST	
Adding USUN/NY and NSC/NENA	<b>B</b> 5
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From: Nossel, Suzanne F  To: 'jpcassidy   <jpcassidy 'scott_w_busby@nss.eop.gov'="" ;="" <scott_w_busby@nss.eop.gov="" a;="" aguilera,="" amy="" ashraf,="" aswad,="" bass,="" c;="" catherine;="" cue,="" evelyn="" g;="" giauque,="" goldberger,="" h;="" holmstrom,="" j.r.;="" j;="" jeffrey="" jennifer="" john="" knopf,="" l;="" legal-hrr-dl;="" littlejohn,="" lourdes="" m;="" madeeha="" ostermeier,="" patricia;="" payton="" powell,="" s;="" simon,="" thomas="" todd="" warren;="" wecker,=""  ="">; Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanie J; Griffiths, Douglas M  Cc: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL</jpcassidy>	B6
2	
UNICLA SCIERT II.C. Deportment of State Coop No. E 2010 04462, Dog No. C05120641, Date: 12/17/20	

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129611 Date: 12/1//2012

Sent: Mon May 31 23:32:34 2010
Subject: Instruction and EOV for HRC vote tomorrow - clearance by 10 AM EST

The Grave Attacks by Israeli Forces Against the Humanitarian Boat Convoy

Guided by the purposes and the principles of the United Nations Charter, as well as by the provisions of the Universal Declaration for Human Rights,

Taking into consideration the provisions of the Fourth Geneva Convention for the protection of civilian persons in times of war of 12 August 1949,

Emphasizing the importance of the safety and well-being of all civilians including humanitarian personnel,

Expressing grave concern also at the deepening humanitarian crisis in Occupied Gaza,

Emphasizing the need to ensure sustained and regular flow of goods and people into Occupied Gaza and welcoming the initiatives aimed at creating and opening humanitarian corridors and other mechanisms for the sustained delivery of humanitarian aid;

- 1. Condemns in the strongest terms possible the outrageous attack by the Israeli forces against the humanitarian flotilla of ships which resulted in the killing and injuring of many innocent civilians from different countries;
- 2. Deeply deplores the loss of life of innocent civilians and expresses its deepest sympathy and condolences to the victims and their families;
- 3. Requests the ICRC to seek and provide information on the whereabouts status and condition of the detained and injured persons
- 4. Demands the Occupying Power Israel to immediately release all detained men and material and facilitate their safe return to their homelands.
- 5. Calls upon the Occupying power Israel to ensure the unimpeded provision of humanitarian assistance, including of food, fuel and medical treatment to the occupied Gaza strip;
- 6. Welcomes the statements of the Secretary General UN and the High Commissioner for Human Rights condemning the Israeli attacks and calls for the full accountability and credible independent inquiries into these attacks.
- 7. Decides to dispatch an independent international fact finding mission to investigate violations of international law resulting from the Israeli attacks on the flotilla of ships carrying humanitarian assistance.
- 8. Decides to remain seized of this matter.

UNCEASSITIED 0.3. Department of State Gase No. 1-2010-04100 Doc No. 000120011 Date. 12/11/201	
From: Joseph Cassidy <jpcassidy <scott_wbusby@nss.eop.gov="" a;="" aguillera,="" amy="" ashraf,="" aswad,="" bass,="" c;="" catherine;="" cue,="" evelyn="" g;="" giauque,="" goldberger,="" h;="" holmstrom,="" j.r.;="" j;="" jeffrey="" jennifer="" john="" knopf,="" l;="" legal-hrr-dl;="" littlejohn,="" lourdes="" m;="" madeeha="" ostermeier,="" patricia;="" payton="" powell,="" s;="" scott_wbusby@nss.eop.gov="" simon,="" thomas="" to:="" todd="" warren;="" wecker,="">; Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E  Cc: Fitzpatrick, Kathleen M; Nossel, Suzanne F; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; jpcassidy    Sent: Mon May 31 16:37:03 2010  Subject: URGENT Clearance needed Monday afternoon</jpcassidy>	B6
I ask that you review and clear this statement, which will be delivered tomorrow morning by Ambassado Donohoe at a special event within this UN Human Rights Council session, as soon as possible.	Şr 
Thanks, Joe	
(begin text)	
Statement by Ambassador Eileen Donohoe on the Flotilla Incident for the Human Rights Council special session, June 1, 2010	
Thank you, Mr. President.	
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	J.S. Department of State		
Thank you.			
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Law, Rosemary C

RELEASED IN PART

From:

**B5** Aswad, Evelyn M

Sent:

Monday, May 31, 2010 12:56 PM

To:

Schwartz, Jonathan B; Jacobson, Linda; Dolan, JoAnn; Buchwald, Todd F; Pomper, Stephen

E; Harris, Robert K; Baumert, Kevin A; Donoghue, Joan E

Cc: Subject: Banos, Mariano H; Khanna, Melanie J; Martin, Julie B FW: Israeli Rt of Reply at HRC today re: Gaza Aid Flotilla

Attachments:

Document.pdf

AttachmentsClassification:

**UNCLASSIFIED** 

Classification:

UNCLASSIFIED

SensitivityCode:

Sensitive

Looping in Joan. EA

From: Aswad, Evelyn M

Sent: Monday, May 31, 2010 11:50 AM

To: Schwartz, Jonathan B; Jacobson, Linda; Dolan, JoAnn; Buchwald, Todd F; Pomper, Stephen E; Harris, Robert K;

Baumert, Kevin A

Cc: Banos, Mariano H; Khanna, Melanie J; Martin, Julie B

Subject: FW: Israelí Rt of Reply at HRC today re: Gaza Aid Flotilla

FYI

From: Cassayre, Mark J

Sent: Monday, May 31, 2010 11:46 AM

**To:** Cassayre, Mark J; Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; 'Scott\_W.\_Busby@nss.eop.gov'; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M; Connelly,

Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H

Subject: Israeli Rt of Reply at HRC today re: Gaza Aid Flotilla

Ambassador Yaar delivered this statement this afternoon at the HRC.

SBU

This email is UNCLASSIFIED.

From: Cassayre, Mark J

Sent: Monday, May 31, 2010 5:02 PM

To: Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M;

'Scott\_W.\_Busby@nss.eop.gov'; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M; Connelly,

Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H

Subject: Re: URGENT!!! HRC Action re: Gaza Aid Flotilla

All: I just spoke with Pal DPR who confirmed that he will call for a special sitting for tmrw pm. He will also table a resolution tomorrow morning for ACTION TOMORROW EVENING.

Reso will include:

- condemnation
- call for protection by israel / repsect for I'll

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129772 Date: 12/17/2012

- call for internation investigation
He said that "the Israelis have made it hard on us and we will make it hard on them."
During his statement Imad spoke in Arabic (he frequently does interventions in English). He made points:
Premeditated crime Violations of occupying power Saluted courage of those on board vessels Israel has denied occupation of gaza but acts of last night show that gaza is still under occupationa nd therefore I'll applies and 4GC applies. Lift blocade
Israel will do right of reply at end of day.
From: Nossel, Suzanne F To: Cassayre, Mark J; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; 'Scott_WBusby@nss.eop.gov' <scott_wbusby@nss.eop.gov>; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M; Connelly, Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H Sent: Mon May 31 09:29:20 2010 Subject: Re: URGENT!!! HRC Action re: Gaza Aid Flotilla</scott_wbusby@nss.eop.gov>
Adding NEA. B
From: Cassayre, Mark J To: Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; 'Busby, Scott W.' <scott_wbusby@nss.eop.gov>; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M Sent: Mon May 31 09:21:03 2010 Subject: URGENT!!! HRC Action re: Gaza Aid Flotilla  NEED GUIDANCE</scott_wbusby@nss.eop.gov>
"SPECIAL SITTING" of HRC to occur Tuesday (tomorrow) afternoon on the Israeli boarding of flotilla.  B.

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129772 Date: 12/17/2012

WE NEED TALKING POINTS ASAP AND WILL NEED POINTS FOR A STATEMENT, IF WE INTEND TO MAKE ONE DURING THIS "SPECIAL SITTING."

Mark Cassayre
Counselor
Political and Specialized Agencies
U.S. Mission to the United Nations and Specialized Agencies
Geneva, Switzerland
Direct tel: +41 22 749-4214
Mobile: +41 79 775-3680
Fax: +41.22.749.4717
cassayremj@state.gov

## SBU

This email is UNCLASSIFIED.

## RELEASED IN PART B5

## Law, Rosemary C

From:

Aswad, Evelyn M

Sent:

Monday, May 31, 2010 12:50 PM

To:

Schwartz, Jonathan B; Jacobson, Linda; Dolan, JoAnn; Buchwald, Todd F; Pomper, Stephen

E; Harris, Robert K; Baumert, Kevin A

Cc: Subject: Banos, Mariano H; Khanna, Melanie J; Martin, Julie B FW: Israeli Rt of Reply at HRC today re: Gaza Aid Flotilla

Attachments:

Document.pdf

AttachmentsClassification:

UNCLASSIFIED

Classification:

UNCLASSIFIED

SensitivityCode:

Sensitive

FYI

From: Cassayre, Mark J

Sent: Monday, May 31, 2010 11:46 AM

**To:** Cassayre, Mark J; Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; 'Scott W. Busby@nss.eop.gov'; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M; Connelly,

Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H

Subject: Israeli Rt of Reply at HRC today re: Gaza Aid Flotilla

Ambassador Yaar delivered this statement this afternoon at the HRC.

#### SBU

This email is UNCLASSIFIED.

From: Cassayre, Mark J

Sent: Monday, May 31, 2010 5:02 PM

To: Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M;

'Scott W. Busby@nss.eop.gov'; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M; Connelly,

Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H

Subject: Re: URGENT!!! HRC Action re: Gaza Aid Flotilla

All: I just spoke with Pal DPR who confirmed that he will call for a special sitting for tmrw pm. He will also table a resolution tomorrow morning for ACTION TOMORROW EVENING.

#### Reso will include:

- condemnation
- call for protection by israel / repsect for I'll
- call for internation investigation

He said that "the Israelis have made it hard on us and we will make it hard on them."

During his statement Imad spoke in Arabic (he frequently does interventions in English). He made points:

Premeditated crime

Violations of occupying power

Saluted courage of those on board vessels

Israel has denied occupation of gaza but acts of last night show that gaza is still under occupationa nd therefore I'll

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer 1

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129783 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129783 Date: 12/17/2012
applies and 4GC applies. Lift blocade
Israel will do right of reply at end of day.
From: Nossel, Suzanne F To: Cassayre, Mark J; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; 'Scott_WBusby@nss.eop.gov' <scott_wbusby@nss.eop.gov>; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M; Connelly, Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H Sent: Mon May 31 09:29:20 2010 Subject: Re: URGENT!!! HRC Action re: Gaza Aid Flotilla  Adding NEA.</scott_wbusby@nss.eop.gov>
From: Cassayre, Mark J To: Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; 'Busby, Scott W.' <scott_wbusby@nss.eop.gov>; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M Sent: Mon May 31 09:21:03 2010 Subject: URGENT!!! HRC Action re: Gaza Aid Flotilla</scott_wbusby@nss.eop.gov>
NEED GUIDANCE
"SPECIAL SITTING" of HRC to occur Tuesday (tomorrow) afternoon on the Israeli boarding of flotilla.
B
WE NEED TALKING POINTS ASAP AND WILL NEED POINTS FOR A STATEMENT, IF WE INTEND TO MAKE ONE DURING THIS "SPECIAL SITTING."
Mark Cassayre Counselor Political and Specialized Agencies U.S. Mission to the United Nations and Specialized Agencies Geneva, Switzerland Direct'tel: +41 22 749-4214 Mobile: +41 79 775-3680

UNCLASSIFIED U.S. Department of State Case No. F-2010-04103 DOC NO. COD (29783 Date: 12/11/2012

Fax: +41.22.749.4717 cassayremj@state.gov

SBU

This email is UNCLASSIFIED.

## RELEASED IN PART B 5

## Law, Rosemary C

From:

Banos, Mariano H

Sent:

Monday, January 24, 2011 2:42 PM

To:

Simonoff, Mark A (USUN); Ingber, Rebecca M; Dolan, JoAnn; McLeod, Mary; Perina,

Alexandra H; Pomper, Stephen E; Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M;

Gorove, Katherine M

Cc:

Jacobson, Linda; Schwartz, Jonathan B; Townley, Stephen G

Subject:

RE: For Clearance: Israel-Turkel Commission report

From: Simonoff, Mark A (USUN)

Sent: Monday, January 24, 2011 2:37 PM

To: Ingber, Rebecca M; Dolan, JoAnn; McLeod, Mary; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen E;

Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M; Gorove, Katherine M

**Cc:** Jacobson, Linda; Schwartz, Jonathan B; Townley, Stephen G **Subject:** RE: For Clearance: Israel-Turkel Commission report

Colleagues,

From Amb Rice's Aug 2, 2010 statement:

The United States expects that the Panel will operate in a transparent and credible manner and that its work will be the primary method for the international community to review the incident, obviating the need for any overlapping international inquiries.

Best regards,

Mark

Mark A. Simonoff
Acting Legal Adviser
U.S. Mission to the United Nations
799 United Nations Plaza
New York, NY 10017
(212)415-4220

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

SBU

This email is UNCLASSIFIED.

1

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129794 Date: 12/17/2012

StateDept02644

В5

From: Ingber, Rebecca M

Sent: Monday, January 24, 2011 2:09 PM

To: Dolan, JoAnn; McLeod, Mary; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen E; Simonoff, Mark A (USUN);

Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M; Gorove, Katherine M

**Cc:** Jacobson, Linda; Schwartz, Jonathan B; Townley, Stephen G **Subject:** RE: For Clearance: Israel-Turkel Commission report

B5

I just spoke with JoAnn and unless there are concerns with this, I will send back to NEA in the next 10 min.

Thanks!

From: Dolan, JoAnn

Sent: Monday, January 24, 2011 1:45 PM

To: McLeod, Mary; Ingber, Rebecca M; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen E; Simonoff, Mark A

(USUN); Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M; Gorove, Katherine M

**Cc:** Jacobson, Linda; Schwartz, Jonathan B; Townley, Stephen G **Subject:** RE: For Clearance: Israel-Turkel Commission report

Mariano thought NEA guidance looked fine and Alexandra and Rebecca are going over it now. Did anyone else want to weigh in before we get back to NEA? I thought L/UNA in particular might because of references to SYG investigation. I have also attached version with point added by DRL, which I am not sure Mariano had yet seen. Would L/FO normally want to clear as well?

From: Dolan, JoAnn

Sent: Monday, January 24, 2011 1:14 PM

To: Ingber, Rebecca M; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen E; Simonoff, Mark A (USUN);

Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M Cc: McLeod, Mary; Jacobson, Linda; Schwartz, Jonathan B Subject: FW: For Clearance: Israel-Turkel Commission report

In case others have not seen as yet.

From: Ventrell, Patrick H (USUN)

**Sent:** Monday, January 24, 2011 1:03 PM

To: Vasquez, Edgar J; Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark

(USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Owen, Evan; PRM-Press-DL; EUR-Press; Sachar, Alon

(NEA/IPA); Hale, David M

Cc: Doutrich, Jack T

Subject: RE: For Clearance: Israel-Turkel Commission report

Attached are the suggested edits from USUN.

This email is UNCLASSIFIED.

From: Vasquez, Edgar J

Sent: Monday, January 24, 2011 12:15 PM

To: Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark (USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Ventrell, Patrick H (USUN); Owen, Evan; PRM-Press-DL; EUR-Press; Sachar,

Alon (NEA/IPA); Hale, David M

Cc: Doutrich, Jack T

Subject: For Clearance: Israel-Turkel Commission report

Importance: High

Please clear on the attached press guidance.

Thanks, Eddie

This email is UNCLASSIFIED.

# Law, Rosemary C

#### RELEASED IN PART B5,B6

From:

Banos, Mariano H

Sent:

Monday, June 07, 2010 4:57 PM

To:

Harris, Robert K; Gorove, Katherine M; Jacobson, Linda; Aswad, Evelyn M; Schwartz,

Jonathan B; Baumert, Kevin A; Perina, Alexandra H; Guarin, Marc F

Subject:

RE: HRC Gaza Flotilla Developments: Info Memo to S and Follow-Up Action

To be honest, the entire project is in such a state of flux, I am not sure the call will be a great use of time for other attorneys. Right now, it's just me, but others are more than welcome.

B5

Also, Geneva indicates that the timing may be a little slower than originally thought. It's increasingly looking like the President of the Council will not pick the members of the HRC mission for at least another week (and maybe until after the current President's term expires in a couple of weeks). Israel was hoping this would be the case.

From: Harris, Robert K

Sent: Monday, June 07, 2010 4:36 PM

To: Banos, Mariano H; Gorove, Katherine M; Jacobson, Linda; Aswad, Evelyn M; Schwartz, Jonathan B; Baumert, Kevin A

Subject: FW: HRC Gaza Flotilla Developments: Info Memo to S and Follow-Up Action

Mariano,

Do you know who from L is planning to participate in the cal?. Can you describe for us the issues currently in play in the memo? Thanks.

Bob

From: Wohlers, Marion J

**Sent:** Monday, June 07, 2010 3:42 PM

To: Harris, Robert K; Aswad, Evelyn M; Banos, Mariano H

Subject: FW: HRC Gaza Flotilla Developments: Info Memo to S and Follow-Up Action

From: Wohlers, Marion J

To: Kaidanow, Tina S; Connelly, Maura; Bass, Warren; Fitzpatrick, Kathleen M; Ashraf, Madeeha S; 'sbusby@nsc.eop.gφν'

<sbusby@nsc.eop.gov>; 'lchilderss@nsc.eop.gov' <<u>lchilderss@nsc.eop.gov</u>>; Neal, Janice M

Сс: Anderson, Gerald C; Ostermeier, Amy A; Епаv, Cari R; Reed, Julia G

**Sent:** Mon Jun 07 14:25:59 2010

Subject: HRC Gaza Flotilla Developments: Info Memo to S and Follow-Up Action

Good afternoon -

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129876 Date: 12/17/2012

UNULASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129876 Da	te: 12/17/2012	
PDAS Anderson would like to set up a conference call to discuss the IM to S on HRC Gaza Flotilla Developments. Can confirm your availability for tomorrow, June 8 at 9:30 am?		
Many thanks, Marion		
Marion Wohlers Bureau for International Organizations (IO) WohlersM1@state.gov (202)647-9602		
SBU This email is UNCLASSIFIED.		
This email is UNCLASSIFIED.		

В6

From:	Baumert, Kevin A	RELEASED IN PART B5
Sent: Fo:	Thursday, October 14, 2010 5:03 PM Daley, John D; Schwartz, Jonathan B; Joyce, A	
Cc:	(Kimm); Johnson, Karen K; Jacobson, Linda Buchwald, Todd F; Simonoff, Mark A (USUN);	
	Banos, Mariano H; Newman, David S (L-CA) RE: flotilla incident Comoros-flagged vessel	
Subject:	TE. Houng modern Comorda hagged vessel.	
Right.		
L Thanks,		
Kevin		
Article 94 Duties of the flag St		
	ata	
	tate	
***  7. Each State shall c neident of navigations dans	cause an inquiry to be held by or before a suitably qualified per on on the high seas involving a ship flying its flag and causing mage to ships or installations of another State or to the marine of induct of any inquiry held by that other State into any such man	toss of life or serious injury to nationals of another environment. The flag State and the other State shall
*** 7. Each State shall concident of navigation of serious dame cooperate in the concept in the	cause an inquiry to be held by or before a suitably qualified per on on the high seas involving a ship flying its flag and causing mage to ships or installations of another State or to the marine enduct of any inquiry held by that other State into any such mar	toss of life or serious injury to nationals of another environment. The flag State and the other State shall
7. Each State shall cincident of navigation State or serious dam cooperate in the conference Daley, John	cause an inquiry to be held by or before a suitably qualified per on on the high seas involving a ship flying its flag and causing mage to ships or installations of another State or to the marine enduct of any inquiry held by that other State into any such mar	toss of life or serious injury to nationals of another environment. The flag State and the other State shall
7. Each State shall concident of navigation State or serious dam cooperate in the conference Daley, John Sent: Thursday, Co: Schwartz, Jon	cause an inquiry to be held by or before a suitably qualified person on the high seas involving a ship flying its flag and causing mage to ships or installations of another State or to the marine of any inquiry held by that other State into any such marin D  October 14, 2010 4:30 PM Nathan B; Joyce, Anne; Gorove, Katherine M; Kim, John J	s loss of life or serious injury to nationals of another environment. The flag State and the other State shall ine casualty or incident of navigation.  I (Kimm); Johnson, Karen K; Jacobson, Linda
**  7. Each State shall of navigation of nav	cause an inquiry to be held by or before a suitably qualified person on the high seas involving a ship flying its flag and causing mage to ships or installations of another State or to the marine enduct of any inquiry held by that other State into any such mann D  October 14, 2010 4:30 PM Mathan B; Joyce, Anne; Gorove, Katherine M; Kim, John J  dd F; Simonoff, Mark A (USUN); Townley, Stephen G; Pe	s loss of life or serious injury to nationals of another environment. The flag State and the other State shall ine casualty or incident of navigation.  I (Kimm); Johnson, Karen K; Jacobson, Linda
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T. Each State shall concident of navigation state or serious dame cooperate in the conference Daley, John Sent: Thursday, Cor. Schwartz, John Cor. Buchwald, Too David S (L-CA); Bushject: RE: floti	cause an inquiry to be held by or before a suitably qualified person on the high seas involving a ship flying its flag and causing mage to ships or installations of another State or to the marine enduct of any inquiry held by that other State into any such marine of any control of the marine of the control of the marine of the control	s loss of life or serious injury to nationals of another environment. The flag State and the other State shall ine casualty or incident of navigation.  I (Kimm); Johnson, Karen K; Jacobson, Linda
7. Each State shall concident of navigation of navigation of serious damped on the concoperate in the configuration.  From: Daley, John Sent: Thursday, Cor. Schwartz, John Cor. Buchwald, Too David S (L-CA); Bed	cause an inquiry to be held by or before a suitably qualified person on the high seas involving a ship flying its flag and causing mage to ships or installations of another State or to the marine enduct of any inquiry held by that other State into any such marine of any control of the marine of the control of the marine of the control	s loss of life or serious injury to nationals of another environment. The flag State and the other State shall ine casualty or incident of navigation.  I (Kimm); Johnson, Karen K; Jacobson, Linda
T. Each State shall concident of navigation state or serious dame cooperate in the conference Daley, John Sent: Thursday, Cor. Schwartz, John Cor. Buchwald, Too David S (L-CA); Bushject: RE: floti	cause an inquiry to be held by or before a suitably qualified person on the high seas involving a ship flying its flag and causing mage to ships or installations of another State or to the marine enduct of any inquiry held by that other State into any such marine of any control of the marine of the control of the marine of the control	s loss of life or serious injury to nationals of another environment. The flag State and the other State shall ine casualty or incident of navigation.  I (Kimm); Johnson, Karen K; Jacobson, Linda

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 DOC No. CODIZ9892 Date: 12/11/12012

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129892 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129892 Date: 12/17//2012
From: Schwartz, Jonathan B Sent: Thursday, October 14, 2010 4:12 PM To: Daley, John D; Joyce, Anne; Gorove, Katherine M; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda Cc: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H; Newman, David S (L-CA) Subject: RE: flotilla incident Comoros-flagged vessel?
From: Daley, John D  Sent: Thursday, October 14, 2010 4:09 PM  To: Joyce, Anne; Gorove, Katherine M; Schwartz, Jonathan B; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda Cc: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H; Newman, David S (L-CA)  Subject: RE: flotilla incident Comoros-flagged vessel ?
Spoke to Baumert – he had EB check the database and it is indeed a Comoros-flagged vessel.
From: Joyce, Anne Sent: Thursday, October 14, 2010 4:07 PM To: Gorove, Katherine M; Daley, John D; Schwartz, Jonathan B; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda Cc: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H; Newman, David S (L-CA) Subject: RE: flotilla incident Comoros-flagged vessel?
David Newman knows a lot about the incident b/c of the visa sanctions issue – it's not directly related, but maybe he came across the issue of what flag the vessels were flying. It's the first I've heard of Comoros. aj
From: Gorove, Katherine M  Sent: Thursday, October 14, 2010 4:02 PM  To: Daley, John D; Schwartz, Jonathan B; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda; Joyce, Anne Cc: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H  Subject: RE: flotilla incident Comoros-flagged vessel ?
The HRC reports used the language of war crimes. Although the Turkish report has been given to the Secretary-General, I don't believe that it is public (nor do I think that the USG has seen it).
From: Daley, John D  Sent: Thursday, October 14, 2010 3:51 PM  To: Schwartz, Jonathan B; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda; Joyce, Anne  Cc: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Gorove, Katherine M; Banos, Mariano H  Subject: RE: flotilla incident Comoros-flagged vessel ?
B

From: Schwartz, Jonathan B

Sent: Thursday, October 14, 2010 3:43 PM

To: Daley, John D; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda; Joyce, Anne

Cc: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Gorove, Katherine M; Banos,

6

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129892 Date: 12/17/2012

ubject: RE: flotilla incident Comoros-fla	
om: Daley, John D ent: Thursday, October 14, 2010 3:31 PM : Kim, John J (Kimm); Johnson, Karen K; : Buchwald, Todd F; Simonoff, Mark A (U	Jacobson, Linda; Joyce, Anne SUN); Townley, Stephen G; Schwartz, Jonathan B; Perina, Alexandra H
<b>Ibject:</b> flotilla incident Comoros-flagged	d vessel ?
hn/Karen -	
cident this spring have sent a letter to the leory is based on an allegation that the shi as registered there. While neither Turkey	r the families of those killed by Israeli forces in connection with the Flotilla ICC Prosecutor urging him to take action. Evidently their jurisdictional ip, although Turkish operated, was flying the Comoros flag and apparently or Israel are Rome Statute parties, Comoros is – and Article 12 of the Rome risdiction if the crimes occurred on a vessel where the state of registration is
anks.	
nanks.	

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129892 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129896 Date: 12/17/2012

#### CONFIDENTIAL

#### RELEASED IN PART 1.4(B),1.4(D)

# Law, Rosemary C

From:

Baumert, Kevin A

Sent:

Tuesday, October 05, 2010 2:22 PM

To:

Jacobson, Linda; Dolan, JoAnn; Schwartz, Jonathan B; Gorove, Katherine M; Guarin, Marc F;

Pomper, Stephen E; Aswad, Evelyn M; Banos, Mariano H; Biniaz, Susan N

Subject:

FW: UNGA Oceans Resolution: Turkey's flotilla proposal

Classification:

**UNCLASSIFIED** 

SensitivityCode:

Sensitive

Circulating this to the Gaza/flotilla watchers in L. Turkey is trying to get language on this incident into the UNGA oceans resolution. More below, including a readout from Mark Simonoff. Negotiations resume in early Nov.

Thanks.

Kevin

. . . . . .

From: Kim, Elizabeth AB (OES)

Sent: Tuesday, October 05, 2010 2:03 PM

To: Cunningham, Thomas R; Ostfield, Marc L; Poisson, Beth L; Parker-Burns, Susan M; Pope, William P (USUN); Smolik,

Robert J (USUN); Sindle, James M; Sachar, Alon (NEA/IPA)

Cc: Simonoff, Mark A (USUN); Baumert, Kevin A; Schaaf, Kenli A (OES)

Subject: UNGA Oceans Resolution: Turkey's flotilla proposal

Classified by DAS, A/GIS, DoS on: 08/02/2012 ~ Class: CONFIDENTIAL ~ Reason: 1.4(B) 1.4(D)

SBU

~ Declassify on: October 5, 2020

Colleagues,

I thought it would be helpful to send this email with more information on Turkey's flotilla proposal for the UNGA oceans resolution. I head the US Delegation to these informal negotiations and am joined by my colleague Kenli Schaaf. Last week we had our first round of negotiations; we'll complete our negotiations Nov 5-12.

1	.4(B)
1	.4(D)

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

CONFIDENTIAL

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129896 Date: 12/17/2012

	1.4 1.2	4(B) 4(D)
	1	*(D)
	·	
se let me know if you have any questions.		
nks,		ŀ
beth		
beth beth Kim, JD, PhD Department of State, Office of Ocean and Polar /	Affairs ( <u>OES/OPA</u> )	
ibeth ibeth Kim, JD, PhD Department of State, Office of Ocean and Polar / 1 C Street, NW, Rm 2665, Washington, DC 2052	20	
beth beth Kim, JD, PhD Department of State, Office of Ocean and Polar / 1 C Street, NW, Rm 2665, Washington, DC 2052	20	***************************************
ibeth ibeth Kim, JD, PhD Department of State, Office of Ocean and Polar / 1 C Street, NW, Rm 2665, Washington, DC 2052	20	
beth  beth Kim, JD, PhD  pepartment of State, Office of Ocean and Polar /  C Street, NW, Rm 2665, Washington, DC 2052  647.4824 (T); 202.647.4353 (F); <u>KimEAB@state.</u>	20 .gov	- 1
ibeth  Specification of State, Office of Ocean and Polar / Concept of State, Office of Ocean and Polar / Concept NW, Rm 2665, Washington, DC 2052 647.4824 (T); 202.647.4353 (F); KimEAB@state.	20 .gov	
abeth  Abeth Kim, JD, PhD  Department of State, Office of Ocean and Polar A  C Street, NW, Rm 2665, Washington, DC 2052  647.4824 (T); 202.647.4353 (F); KimEAB@state.  Following is a readout of the discussion	gov today.	.4(B)
abeth  abeth Kim, JD, PhD  Department of State, Office of Ocean and Polar /  1 C Street, NW, Rm 2665, Washington, DC 2052  .647.4824 (T); 202.647.4353 (F); KimEAB@state.  Following is a readout of the discussion	gov today.	.4(B)
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abeth  Abeth Kim, JD, PhD  Department of State, Office of Ocean and Polar /  1 C Street, NW, Rm 2665, Washington, DC 2052  .647.4824 (T); 202.647.4353 (F); KimEAB@state.  Following is a readout of the discussion	gov today.	.4(B) .4(D)

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05129896 Date: 12/17/2012

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k.A. Simonoff ng Legal Adviser	·	,
Mission to the United Nations		
United Nations Plaza / York, NY 10017		,
)415-4220		
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rom:	Baumert, Kevin A Thursday, June 10, 2010 10:39 AM		!
ent: o:	O'Brien, Gregory J (OES); Morrison, Andrew L; Johnson, Thomas A; Anders	son Gerald C	1
<b>0</b> .	Cook, Nerissa J; Frelich, Karlene H; Huskey, James L; Connor, Julie G; Jac Dolan, JoAnn	cobson, Linda;	B6
c:	@uscg.míl'	:	
ubject:	RE: IMO CouncilDraft Press release on Israel-Turkey Incident		1
ttachments:	IMO CouncilDraft Press release on Israel-Turkey Incident		İ
dding in L/AN here, whic	th may have views on this draft IMO Press Release (attached again here).		
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evin 'OES rom: O'Brien, Gregory J		,	
evin 'OES r <b>om:</b> O'Brien, Gregory J <b>ent:</b> Thursday, June 10,	2010 9:22 AM		
evin 'OES rom: O'Brien, Gregory J ent: Thursday, June 10, o: Morrison, Andrew L; J	2010 9:22 AM ohnson, Thomas A; Anderson, Gerald C; Cook, Nerissa J; Frelich, Karlene H; E	aumert, Kevin	A; ·
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05130218 Date: 12/17/2012

UNCLASSIFIED U.S. Department of	f State Case No. F-2010-04163 Doc No. C05130218 Date: 12/1//2012	<u> </u>
From: Morrison, Andrew L Sent: Wednesday, June 09, 2010 8:42 F To: Johnson, Thomas A; Anderson, Gera Kevin A; Huskey, James L; Connor, Julie Cc: @uscg.mil' Subject: RE: IMO CouncilDraft Press	ald C; Cook, Nerissa J; Frelich, Karlene H; O'Brien, Gregory J (OES); Baumert, G	-      B6
Thanks, Tom.		В:
Andy		i
SBU This email is UNCLASSIFIED.		i i l i
From: Johnson, Thomas A Sent: Wednesday, June 09, 2010 8:23 F To: Anderson, Gerald C; Cook, Nerissa J Kevin A; Huskey, James L; Connor, Julie Cc: @uscg.mil'	i; Morrison, Andrew L; Frelich, Karlene H; O'Brien, Gregory J (OES); Baumert,	B6
Subject: IMO CouncilDraft Press relea	ise on Israel-Turkey Incident	İ
-	ess release negotiated tonight with the Turks by the Secretary-	i
General and the Chair. Delegat	ions will have an opportunity to comment tomorrow. The	. B
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rom:	Johnson, Thomas A	i
ent: o: :c: :ubject:	Wednesday, June 09, 2010 8:23 PM Anderson, Gerald C; Cook, Nerissa J; Morrison, Andrew L; Frelich, Karlene H; O'Brien, Gregory J (OES); Baumert, Kevin A; Huskey, James L; Connor, Julie G	B6
Attachments:	PRESS RELEASE.doc	
Attachment is a	draft IMO press release negotiated tonight with the Turks by the Secreta	ry-
General and the C	Chair. Delegations will have an opportunity to comment tomorrow. The	
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		A THE RESERVE TO SERVE THE PARTY OF THE PART
USDEL requests	guidance as soon as possible. Thanks.	
USDEL requests	guidance as soon as possible. Thanks.	
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 DOC NO. CUST30223 Date: 12/11/12012

# Law, Rosemary C

RELEASED IN PART

From:

Baumert, Kevin A

Sent:

Wednesday, June 02, 2010 3:41 PM

To:

Pomper, Stephen E, Townley, Stephen G, Guarin, Marc F, Jacobson, Linda; Dolan, JoAnn;

Sullivan, David J

Subject:

FW: Blockade email--draft

Attachments:

Gaza.doc rev.docx

Just a few non-substantive edits. Dave may have additional ones... This looks quite useful and concise.

From: Pomper, Stephen E

**Sent:** Wednesday, June 02, 2010 3:05 PM

To: Townley, Stephen G; Guarin, Marc F; Baumert, Kevin A; Jacobson, Linda; Dolan, JoAnn

**Subject:** RE: Blockade email--draft

Please work from this draft, which implements Stephen T's comments. I will be out until at least 6, so Stephen/Marc will be running the doc. Thanks, Steve

From: Townley, Stephen G

Sent: Wednesday, June 02, 2010 3:01 PM

To: Pomper, Stephen E; Guarin, Marc F; Baumert, Kevin A; Jacobson, Linda; Dolan, JoAnn

**Subject:** RE: Blockade email--draft

Just a quick plug to please send comments as soon as you can, as we'd like to ship this out to HHK too before launching. Thanks, Stephen

From: Pomper, Stephen E

Sent: Wednesday, June 02, 2010 12:50 PM

To: Townley, Stephen G; Guarin, Marc F; Baumert, Kevin A; Jacobson, Linda; Dolan, JoAnn

**Subject:** Blockade email--draft

Folks—Here is a very rough draft email with some blank spots that is intended to help answer 7<sup>th</sup> floor questions on blockade issues. I unfortunately have to duck into something else but maybe Marc or Stephen could consolidate comments before this goes to Jim, Joan, and HK?

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

В5

#### **RELEASED IN PART B6**

Law, Rosemary C

From:

Buchwald, Todd F

Sent:

Sunday, January 23, 2011 10:40 AM

To:

Jacobson, Linda; Aswad, Evelyn M; Perina, Alexandra H; Gorove, Katherine M; Banos,

Mariano H; Schwartz, Jonathan B

Cc:

McLeod, Mary

Subject:

FW: The Report & Findings of The Public Commission to Examine the Maritime Incident of 31

May 2010 (Part I)

Attachments:

8808report-eng.pdf; 7896summary-eng.pdf

See below and attached.

From:

Sent: Sunday, January 23, 2011 10:18 AM

To: Simonoff, Mark A (USUN)
Cc: Buchwald, Todd F; McLeod, Mary

Subject: The Report & Findings of The Public Commission to Examine the Maritime Incident of 31 May 2010 (Part I)

Dear Mark,

I thought you would be interested in this very new Report (Part 1) and its detailed findings (both legal & factual) – prepared by the Israeli Public Commission to Examine the Maritime Incident of 31 May 2010 (also known as The Turkel Commission - as retired Supreme Court Justice Turkel is heading it). The Report was just submitted a few hours ago, to our Prime Minister and were later presented to the public.

I attach for your perusal both the Report itself (296 pages) as well as a summary (24 pages). These documents as well as all other relevant documents are posted on the official website of the Commission (both in English and Hebrew) in <a href="http://www.turkel-committee.gov.il/content-107.html">http://www.turkel-committee.gov.il/content-107.html</a>

In addition to its Members, the Commission had two Foreign Observers: Lord David Trimble (United Kingdom) and Brigadier General (Ret.) Kenneth Watkin, Q.C. (Canada), as well as Special Consultants with expertise in the field of naval blockade and international law of armed conflict - Prof. Dr. Wolff Heintschel von Heinegg (Germany) and Prof. Michael Schmitt (United Kingdom\ U.S.A.)

The Turkel Commission will present its report in two parts.

## The first part (above) deals with Article 4 of the 14.6.10 Cabinet decision:

- "a) Examination of the security circumstances surrounding the imposition of the naval blockade on the Gaza Strip and the conformity of the naval blockade with the rules of international law.
- b) The conformity of the actions taken by Israel to enforce the naval blockade in the incident of 31 May 2010 with the rules of international law.
- c) Examination of the actions taken by the organizers of the flotilla and its participants, as well as their identity."

The second part of the Commission's report (no date has yet been determined) will deal with Article 5 of the aforesaid Cabinet decision:

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05137098 Date: 11/15/2012

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"In addition, the Commission will examine the question of whether the mechanism for examining and investigating complaints and claims raised in relation to violations of the laws of armed conflict, as conducted in Israel generally, and as implemented with regard to the present incident, conform with the obligations of the

State of Israel under the rules of international law."

Best,	
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This footnote confirms that this email:	message has been scanned by
PineApp Mail-SeCure for the presence	of malicious code, vandals & computer viruses.

	RELEASED IN PART B5
From:	Daley, John D
Sent: To:	Thursday, October 14, 2010 4:30 PM Schwartz, Jonathan B; Joyce, Anne; Gorove, Katherine M; Kim, John J (Kimm); Johnson,
Cc:	Karen K; Jacobson, Linda Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H;
Subject:	Banos, Mariano H; Newman, David S (L-CA); Baumert, Kevin A RE: flotilla incident Comoros-flagged vessel?
Looping Kevin in as well.	
Cc: Buchwald, Todd F; Sin	Anne; Gorove, Katherine M; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda nonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H; Newman,
<b>Cc:</b> Buchwald, Todd F; Sin David S (L-CA)	Anne; Gorove, Katherine M; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda nonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H; Newman, ant Comoros-flagged vessel ?
Cc: Buchwald, Todd F; Sin David S (L-CA) Subject: RE: flotilla incide From: Daley, John D Sent: Thursday, October 1	nonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H; Newman, ant Comoros-flagged vessel ?
Cc: Buchwald, Todd F; Sim David S (L-CA) Subject: RE: flotilla incide From: Daley, John D Sent: Thursday, October 1 To: Joyce, Anne; Gorove, I Cc: Buchwald, Todd F; Sim David S (L-CA)	nonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H; Newman
Cc: Buchwald, Todd F; Sim David S (L-CA) Subject: RE: flotilla incide From: Daley, John D Sent: Thursday, October 1 To: Joyce, Anne; Gorove, I Cc: Buchwald, Todd F; Sim David S (L-CA) Subject: RE: flotilla incide	nonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H; Newman, ant Comoros-flagged vessel?  4, 2010 4:09 PM  Katherine M; Schwartz, Jonathan B; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda nonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H; Newman,

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05137391 Date: 11/15/2012

Cc: Buchwald, Todd F; Simonoff, Mar Subject: RE: flotilla incident Como	an B; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda; Joyce, Anne rk A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H pros-flagged vessel?
From: Daley, John D Sent: Thursday, October 14, 2010 3: To: Schwartz, Jonathan B; Kim, John Cc: Buchwald, Todd F; Simonoff, Mar Mariano H Subject: RE: flotilla incident Como	J (Kimm); Johnson, Karen K; Jacobson, Linda; Joyce, Anne rk A (USUN); Townley, Stephen G; Perina, Alexandra H; Gorove, Katherine M; Banos
From: Schwartz, Jonathan B Sent: Thursday, October 14, 2010 3: Fo: Daley, John D; Kim, John J (Kimr	:43 PM m); Johnson, Karen K; Jacobson, Linda; Joyce, Anne rk A (USUN); Townley, Stephen G; Perina, Alexandra H; Gorove, Katherine M; Banos
1ariano H	
Mariano H <b>Subject:</b> RE: flotilla incident Como	
Mariano H  Subject: RE: flotilla incident Como  on  From: Daley, John D  Sent: Thursday, October 14, 2010 3:  To: Kim, John J (Kimm); Johnson, Ka	oros-flagged vessel ?  31 PM Iren K; Jacobson, Linda; Joyce, Anne Irk A (USUN); Townley, Stephen G; Schwartz, Jonathan B; Perina, Alexandra H
Mariano H  Subject: RE: flotilla incident Como  on  Sent: Thursday, October 14, 2010 3:  To: Kim, John J (Kimm); Johnson, Ka  Co: Buchwald, Todd F; Simonoff, Mar  Subject: flotilla incident Comoros- ohn/Karen -  The press is reporting today that law noident this spring have sent a letter	oros-flagged vessel ?  31 PM Iren K; Jacobson, Linda; Joyce, Anne Irk A (USUN); Townley, Stephen G; Schwartz, Jonathan B; Perina, Alexandra H

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05137391 Date: 11/15/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05137391 Date: 11/15/2012

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nda/Anne: do you know if there is any truth to the allegation that the ship was registered in Comoros?	,

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05137391 Date: 11/15/2012

#### RELEASED IN PART B5

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From: Sent: Fo:	Goldberger, Thomas H Wednesday, June 02, 2010 11:11 AM Dolan, JoAnn; Holmstrom, Todd C
c: subject:	Jacobson, Linda; Schwartz, Jonathan B; Connelly, Maura; Cunningham, James B; Sievers Marc J; Levin, Jan RE: Turkey mulls legal action against Israel: report
ery helpful, than	ks. Adding Maura and TLV.
gather that this i	s from an ICC meeting in Uganda that Harold Koh is also participating in.
c: Jacobson, Lind Subject: FW: Tur	homas H; Holmstrom, Todd C da; Schwartz, Jonathan B key mulls legal action against Israel: report m's earlier inquiry
ent: Wednesday o: Gorove, Kathe uchwald, Todd F	, Kristen E , June 02, 2010 10:44 AM erine M; Harris, Robert K; Dolan, JoAnn; Townley, Stephen G; Daley, John D; Pomper, Stephen E; ; Aswad, Evelyn M; Perina, Alexandra H; Pomper, Stephen E; Legal-UNA-DL key mulls legal action against Israel: report
<b>Sent:</b> Wednesday	, June 02, 2010 10:44 AM Prine M; Harris, Robert K; Dolan, JoAnn; Townley, Stephen G; Daley, John D; Pomper, Stephen E; ; Aswad, Evelyn M; Perina, Alexandra H; Pomper, Stephen E; Legal-UNA-DL
<b>Sent:</b> Wednesday F <b>o:</b> Gorove, Kathe Buchwald, Todd F	, June 02, 2010 10:44 AM Prine M; Harris, Robert K; Dolan, JoAnn; Townley, Stephen G; Daley, John D; Pomper, Stephen E; ; Aswad, Evelyn M; Perina, Alexandra H; Pomper, Stephen E; Legal-UNA-DL
<b>Sent:</b> Wednesday <b>Fo:</b> Gorove, Kathe Buchwald, Todd F	, June 02, 2010 10:44 AM Prine M; Harris, Robert K; Dolan, JoAnn; Townley, Stephen G; Daley, John D; Pomper, Stephen E; ; Aswad, Evelyn M; Perina, Alexandra H; Pomper, Stephen E; Legal-UNA-DL

From: Gorove, Katherine M

Sent: Wednesday, June 02, 2010 9:25 AM

To: Harris, Robert K; Dolan, JoAnn; Townley, Stephen G; Daley, John D; Pomper, Stephen E; Buchwald, Todd F; Aswad,

Evelyn M; Perina, Alexandra H; Pomper, Stephen E; Legal-UNA-DL; Eichensehr, Kristen E

Subject: RE: Turkey mulls legal action against Israel: report

Me or Kristen (who is in touch with folks in Kampala).

From: Harris, Robert K REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

Sent: Wednesday, June 02, 2010 8:56 AM

To: Dolan, JoAnn; Townley, Stephen G; Daley, John D; Pomper, Stephen E; Buchwald, Todd F; Aswad, Evelyn M; Perina,

39

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05137407 Date: 11/15/2012

Alexandra H; Pomper, Stephen E; Legal-UNA-DL

Subject: RE: Turkey mulls legal action against Israel: report

Kate,

With Todd and John out of the office, can you tell me who would be following ICC-related issues in L/UNA?

Thanks.

Bob

From: Dolan, JoAnn

Sent: Wednesday, June 02, 2010 8:45 AM

To: Townley, Stephen G; Daley, John D; Harris, Robert K; Pomper, Stephen E; Buchwald, Todd F; Aswad, Evelyn M;

Perina, Alexandra H; Pomper, Stephen E

Subject: FW: Turkey mulls legal action against Israel: report

May be early but be alert to this ICC angle. See desk inquiry below. Has anyone seen more?

From: Goldberger, Thomas H

Sent: Wednesday, June 02, 2010 8:27 AM

To: Dolan, JoAnn; Jacobson, Linda; Schwartz, Jonathan B

Cc: Holmstrom, Todd C

Subject: FW: Turkey mulls legal action against Israel: report

Has anyone seen anything concrete about ICC action against Israel on this? Could Turkey request? Thanks. Tom

From: Sullivan, John L.

Sent: Wednesday, June 02, 2010 5:11 AM

To: Gaza Flotilla Monitoring Group

Subject: FW: Turkey mulls legal action against Israel: report

Turkey mulls legal action against Israel: report

ANKARA, June 2, 2010 (AFP) - Turkey's justice ministry is mulling possible legal action against Israel over its deadly raid on aid ships bound for the Gaza Strip, Anatolia news agency reported Wednesday.

Officials are looking into both domestic and international law to see what action might be undertaken after Monday's operation in international waters that left nine people dead, among them at least four Turks, the report said.

The ministry will also decide whether to file a complaint with Turkish prosecutors, it said.

Calling the raid a "bloody massacre," Prime Minister Recep Tayyip Erdogan Tuesday urged an international inquiry into the raid, insisting that Israel's "lawlessness" must be punished.

"It is no longer possible to cover up or ignore Israel's lawlessness. It is time for the international community to say 'enough is enough'," he said.

Most of the bloodshed occurred on a Turkish-flagged ship, the Mavi Marmara, carrying hundreds of pro-Palestinian activists from about 30 countries, mostly Turkish nationals mobilised by an Islamist charity.

Media Analysis and Watch Center USSTRATCOM Foreign Media Analysis Program SOS International Ltd. www.sosiltd.com

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Law, Rosemary C	
From: Sent: To: Cc: Subject: Attachments:	Goldberger, Thomas H  Monday, May 31, 2010 3:23 PM Schwartz, Jonathan B; Jacobson, Linda; Dolan, JoAnn; Baumert, Kevin A; Heinemann, Thomas B; Perina, Alexandra H; Guarin, Marc F Sindle, James M; Holmstrom, Todd C; Giauque, Jeffrey G FW: Fwd: Ship 310510 - 13-45 Ship 310510 - 13-45.docx; ATT142880.htm
Note Israeli legal justificati	on ·
From: McLeod, Mary (USU Sent: Monday, May 31, 20 To: Schwartz, Jonathan B; Goldberger, Thomas H; Jac Subject: Fw: Fwd: Ship 3	D10 3:16 PM Dolan, JoAnn; Perina, Alexandra H; Pomper, Stephen E; Guarin, Marc F; Donoghue, Joan E; Cobson, Linda; Heinemann, Thomas B; Sullivan, David J; Aswad, Evelyn M
FYI	
From: Wolff, Alex D (USUI To: Schedlbauer, Amy W; Sent: Mon May 31 14:06:2 Subject: Fw: Fwd: Ship 3:	Germain, Ellen J (USUN); Delaurentis, Jeffrey A (USUN); McLeod, Mary (USUN) 20 2010
Israeli statement.	·
From: To: Wolff, Alex D (USUN) Sent: Mon May 31 13:56:3 Subject: Fwd: Ship 31051	
Speech	
מאת: [ תאריך: May 31, 2 אל: אל: Ship 31051: נושא	2010 13:51:55 EDT 10 - 13-45
******	************************
PineApp Mail-SeCure fo	hat this email message has been scanned by or the presence of malicious code, vandals & computer viruses.
REVIEW AUTHORI Reviewer	TY: Sharon Ahmad, Senior

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05137524 Date: 11/15/2012

StateDept03026

#### RELEASED IN FULL

# Statement by Ambassador Eileen Donohoe on the Flotilla Incident for the Human Rights Council special session, June 1, 2010

Thank you, Mr. President.

As we made clear yesterday at the Security Council, the United States government is deeply disturbed by the recent violence and regrets the tragic loss of life and injuries suffered among those involved in the May 31 incident aboard the Gazabound ships. We are working to ascertain the facts. We expect a credible and transparent investigation and strongly urge the Israeli government to investigate the incident fully, with Quartet support. We urge all parties to behave responsibly and uphold their international obligations.

The United States remains deeply concerned by the suffering of civilians in Gaza, and the deterioration of the situation there, including the humanitarian and human rights situation. We continue to believe the situation is unsustainable and is not in the interests of any of those concerned. As we have pointed out when confronted by a similar situations in the past, mechanisms are in place for the transfer of humanitarian assistance to Gaza. We will continue to engage the Israelis on a daily basis to expand the scope and type of goods allowed into Gaza to address the full range of the population's humanitarian and recovery needs. Hamas' interference with international assistance shipments and the work of nongovernmental organizations complicates efforts in Gaza, and the Government of Israel has legitimate security concerns.

Ultimately, this incident underscores the needs to move ahead quickly with negotiations that can lead to a comprehensive peace in the region. The only viable solution to the Israeli-Palestinian conflict is an agreement, negotiated between the parties, that ends the occupation that began in 1967 and fulfills the aspirations of both parties for independent homelands through two states for two peoples, Israel and an independent, contiguous, and viable state of Palestine, living side by side in peace and security. We call again on our international partners — both inside and outside this Council — to promote an atmosphere of cooperation between the parties and throughout the entire region.

Thank you.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

#### RELEASED IN FULL

## Law, Rosemary C

From:

Dolan, JoAnn

Sent:

Monday, January 24, 2011 1:18 PM

To:

Dolan, JoAnn; Ingber, Rebecca M; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen

E; Simonoff, Mark A (USUN); Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M

Cc: Subject: McLeod, Mary; Jacobson, Linda; Schwartz, Jonathan B RE: For Clearance: Israel-Turkel Commission report

Attachments:

RE: For Clearance: Israel-Turkel Commission report

Further to last email, see attached comment from USUN

From: Dolan, JoAnn

Sent: Monday, January 24, 2011 1:14 PM

To: Ingber, Rebecca M; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen E; Simonoff, Mark A (USUN);

Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M
Cc: McLeod, Mary; Jacobson, Linda; Schwartz, Jonathan B
Subject: FW: For Clearance: Israel-Turkel Commission report

In case others have not seen as yet.

From: Ventrell, Patrick H (USUN)

Sent: Monday, January 24, 2011 1:03 PM

To: Vasquez, Edgar J; Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark

(USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Owen, Evan; PRM-Press-DL; EUR-Press; Sachar, Alon

(NEA/IPA); Hale, David M Cc: Doutrich, Jack T

Subject: RE: For Clearance: Israel-Turkel Commission report

Attached are the suggested edits from USUN.

This email is UNCLASSIFIED.

From: Vasquez, Edgar J

**Sent:** Monday, January 24, 2011 12:15 PM

To: Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark (USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Ventrell, Patrick H (USUN); Owen, Evan; PRM-Press-DL; EUR-Press; Sachar,

Alon (NEA/IPA); Hale, David M

Cc: Doutrich, Jack T

Subject: For Clearance: Israel-Turkel Commission report

Importance: High

Please clear on the attached press guidance.

Thanks,

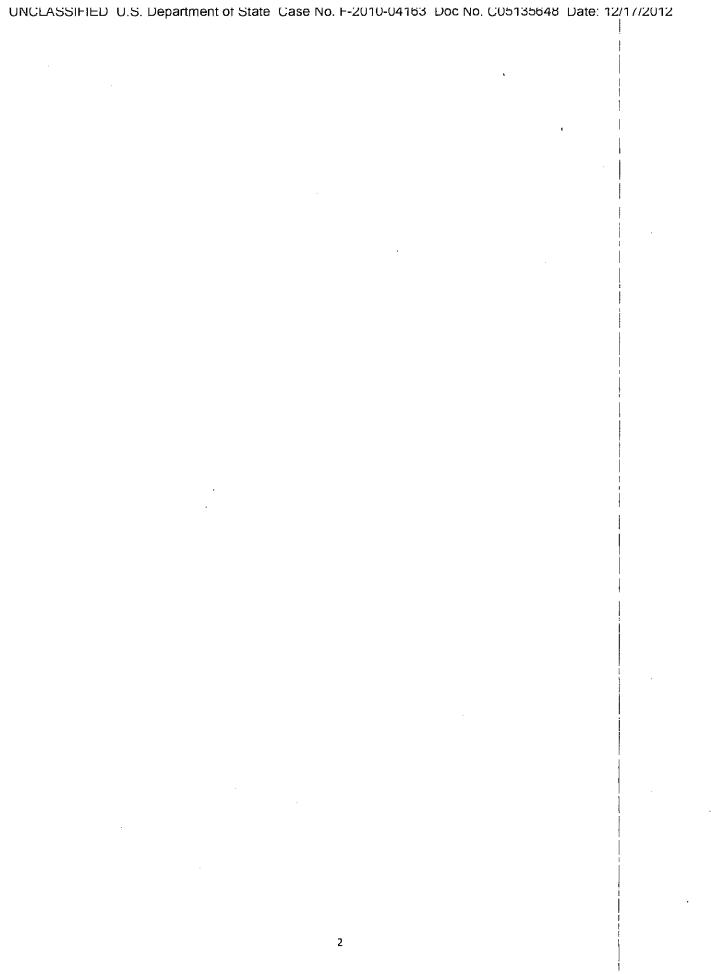
Eddie

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

This email is UNCLASSIFIED.

1

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135648 Date: 12/17/2012



Law, Rosemary C

RELEASED IN FULL

From:

Ingber, Rebecca M

Sent:

Monday, January 24, 2011 1:33 PM

To:

Dolan, JoAnn; Banos, Mariano H

Subject:

FW: For Clearance: Israel-Turkel Commission report

Attachments:

012411-Israel-Palestinians-Free Gaza Flotilla Investigation Report DRL MLGA.doc

Received this separately from DRL

**From:** Johnston-Gardner, Sarah R (DRL) **Sent:** Monday, January 24, 2011 1:19 PM **To:** Doutrich, Jack T; Ingber, Rebecca M

Cc: Vasquez, Edgar J

Subject: RE: For Clearance: Israel-Turkel Commission report

Thanks, we cleared via our press office. Same usual DRL point that we've cleared in the past.

Sarah Johnston-Gardner
Foreign Affairs Officer
Bureau of Democracy, Human Rights and Labor (DRL)
Office of Multilateral and Global Affairs (MLGA)
202-647-2286

From: Doutrich, Jack T

Sent: Monday, January 24, 2011 12:31 PM

To: Ingber, Rebecca M; Johnston-Gardner, Sarah R (DRL)

Cc: Vasquez, Edgar J

Subject: FW: For Clearance: Israel-Turkel Commission report

Importance: High

Rebecca/ Sarah - per you requests for L and DRL to clear on this item.

This email is UNCLASSIFIED.

From: Vasquez, Edgar J

Sent: Monday, January 24, 2011 12:15 PM

To: Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark (USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Ventrell, Patrick H (USUN); Owen, Evan; PRM-Press-DL; EUR-Press; Sachar,

Alon (NEA/IPA); Hale, David M

Cc: Doutrich, Jack T

Subject: For Clearance: Israel-Turkei Commission report

Importance: High

Please clear on the attached press guidance.

Thanks,

Eddie

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

1

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135583 Date: 12/17/2012

#### RELEASED IN FULL

## Law, Rosemary C

From:

Dolan, JoAnn

Sent:

Wednesday, June 02, 2010 4:54 PM

To:

Jacobson, Linda

Subject:

FW: Remarks - Secretary of State Hillary Rodham Clinton And Romanian Foreign Minister

Teodor Baconschi After Their Meeting

I expect full transcript is on website, but here are excerpts we received...

From: Townley, Stephen G

Sent: Tuesday, June 01, 2010 4:17 PM

To: Schwartz, Jonathan B; Donoghue, Joan E; Eichensehr, Kristen E; Cleveland, Sarah H; Dolan, JoAnn; Pomper, Stephen E; Guarin, Marc F; Baumert, Kevin A; Perina, Alexandra H; Jacobson, Linda; Aswad, Evelyn M; Martin, Julie B; Banos,

Mariano H; Harris, Robert K; Thessin, James H; Bischoff, James L

Subject: FW: Remarks - Secretary of State Hillary Rodham Clinton And Romanian Foreign Minister Teodor Baconschi

After Their Meeting

FYI – what S said at the press avail about Gaza flotilla issues.

Stephen

QUESTION: Well, thank you very much even without doing it.

Madam Secretary, I'd like to ask you a couple things about the Israeli situation which, as you know, is getting more and more serious by the day. I know there are many unknowns at this point, but do you accept Israel's argument of self-defense? And do you think that the investigation should be done by Israel or by a third independent party, as other Security Council members have said?

And more broadly, we all know there are so many moving pieces to this. There's Turkey, there's Israel and in the Palestinians, there's Iran, there's Syria. What are the implications in your mind of this situation to the peace process and in the larger issues in the Middle East? Thanks.

**SECRETARY CLINTON:** Well, Nick, on your last day, you've asked a very complicated set of interrelated questions. And let me put it into context as I respond. First, let me say how deeply we regret the tragic loss of life and injuries suffered among those involved in the incident aboard the Gaza-bound ships, and we offer our condolences to the families of the deceased and the wounded.

Turkey and Israel are both good friends of the United States, and we are working with both to deal with the aftermath of this tragic incident.

The United States supports the Security Council's condemnation of the acts leading to this tragedy. And we urge Israel to permit full consular access to the individuals involved and to allow the countries concerned to retrieve their deceased and wounded immediately. We urge all concerned countries to work together to resolve the status of those who were part of this incident as soon as possible.

We support in the strongest terms the Security Council's call for a prompt, impartial, credible, and transparent investigation. We support an Israeli investigation that meets those criteria. We are open to different ways of assuring a credible investigation, including international participation, and we will continue to discuss these ideas with the Israelis and our international partners in the days ahead.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

The situation in Gaza is unsustainable and unacceptable. Israel's legitimate security needs must be met, just as the Palestinians' legitimate needs for sustained humanitarian assistance and regular access for reconstruction materials must also be assured.

We will continue to work closely with the Israeli Government and the Palestinian Authority along with international NGOs and the United Nations to ensure adequate access for humanitarian goods, including reconstruction and building supplies. And we welcome efforts to promote the reunification of Gaza and the West Bank under the legitimate and internationally recognized Palestinian Authority.

Ultimately, the solution to this conflict must be found through an agreement based on a two-state solution negotiated between the parties. This incident underscores the urgency of reaching this goal and we remain committed to working with both sides to move forward these negotiations.

I think the situation from our perspective is very difficult and requires careful, thoughtful responses from all concerned. But we fully support the Security Council's action last night in issuing a presidential statement and we will work to implement the intention that this presidential statement represents.

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135561 Date: 12/17/2012 RELEASED IN FULL

# Law, Rosemary C

From:

Dolan, JoAnn

Sent:

Monday, January 24, 2011 1:27 PM

To:

Ventrell, Patrick H (USUN); Vasquez, Edgar J; Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Kornblau, Mark (USUN); Bass, Warren; Cooper, Kurtis A; Lapenn,

Jessica; Owen, Evan; PRM-Press-DL; EUR-Press; Sachar, Alon (NEA/IPA); Hale, David M

Cc:

Doutrich, Jack T; Ingber, Rebecca M; Banos, Mariano H

Subject:

RE: For Clearance: Israel-Turkel Commission report

Please include Rebecca Ingber and Mariano Banos on further distribution as well.

From: Ventrell, Patrick H (USUN)

Sent: Monday, January 24, 2011 1:03 PM

To: Vasquez, Edgar J; Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark

(USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Owen, Evan; PRM-Press-DL; EUR-Press; Sachar, Alon

(NEA/IPA); Hale, David M Cc: Doutrich, Jack T

Subject: RE: For Clearance: Israel-Turkel Commission report

Attached are the suggested edits from USUN.

This email is UNCLASSIFIED.

From: Vasquez, Edgar J

Sent: Monday, January 24, 2011 12:15 PM

To: Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark (USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Ventrell, Patrick H (USUN); Owen, Evan; PRM-Press-DL; EUR-Press; Sachar.

Alon (NEA/IPA); Hale, David M

Cc: Doutrich, Jack T

Subject: For Clearance: Israel-Turkel Commission report

Importance: High

Please clear on the attached press guidance.

Thanks, Eddie

This email is UNCLASSIFIED.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135554 Date: 12/17/2012

#### RELEASED IN PART B5

# Law, Rosemary C

From:

Dolan, JoAnn

Sent:

Monday, January 24, 2011 2:03 PM

To:

McLeod, Mary; Ingber, Rebecca M; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen

E; Simonoff, Mark A (USUN); Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M;

Gorove, Katherine M.

Cc:

Jacobson, Linda; Schwartz, Jonathan B; Townley, Stephen G

Subject:

RE: For Clearance: Israel-Turkel Commission report

Thanks, Mary. Once I close the loop with L/PM I will clear for L..

From: McLeod, Mary

Sent: Monday, January 24, 2011 2:01 PM

To: Dolan, JoAnn; Ingber, Rebecca M; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen E; Simonoff, Mark A

(USUN); Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M; Gorove, Katherine M

Cc: Jacobson, Linda; Schwartz, Jonathan B; Townley, Stephen G Subject: RE: For Clearance: Israel-Turkel Commission report

I think the guidance looks OK.

This email is UNCLASSIFIED.

From: Dolan, JoAnn

Sent: Monday, January 24, 2011 1:45 PM

To: McLeod, Mary; Ingber, Rebecca M; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen E; Simonoff, Mark A

(USUN); Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M; Gorove, Katherine M

Cc: Jacobson, Linda; Schwartz, Jonathan B; Townley, Stephen G Subject: RE: For Clearance: Israel-Turkel Commission report

From: Dolan, JoAnn

Sent: Monday, January 24, 2011 1:14 PM

To: Ingber, Rebecca M; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen E; Simonoff, Mark A (USUN);

Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M Cc: McLeod, Mary; Jacobson, Linda; Schwartz, Jonathan B **Subject:** FW: For Clearance: Israel-Turkel Commission report

In case others have not seen as yet.

From: Ventrell, Patrick H (USUN)

Sent: Monday, January 24, 2011 1:03 PM

To: Vasquez, Edgar J; Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark

(USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Owen, Evan; PRM-Press-DL; EUR-Press; Sachar, Aloni

(NEA/IPA); Hale, David MREVIEW AUTHORITY: Sharon Ahmad, Senior

Reviewer

1

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135554 Date: 12/1//2012

Cc: Doutrich, Jack T

Subject: RE: For Clearance: Israel-Turkel Commission report

Attached are the suggested edits from USUN.

This email is UNCLASSIFIED.

From: Vasquez, Edgar J

Sent: Monday, January 24, 2011 12:15 PM

**To:** Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark (USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Ventrell, Patrick H (USUN); Owen, Evan; PRM-Press-DL; EUR-Press; Sachar,

Alon (NEA/IPA); Hale, David M

Cc: Doutrich, Jack T

Subject: For Clearance: Israel-Turkel Commission report

Importance: High

Please clear on the attached press guidance.

Thanks, Eddie

This email is UNCLASSIFIED.

#### **RELEASED IN PART B5**

## Law, Rosemary C

From:

Dolan, JoAnn

Sent:

Monday, January 24, 2011 1:52 PM

To:

Perina, Alexandra H; Ingber, Rebecca M; Banos, Mariano H; Simonoff, Mark A (USUN)

Cc:

Jacobson, Linda

Subject:

RE: For Clearance: Israel-Turkel Commission report

ا am adding Todd, Mark and Linda on Alexandra's concern. I also sent to Kate but got out-of-office from her mailbox،

From: Perina, Alexandra H

Sent: Monday, January 24, 2011 1:19 PM

**To:** Dolan, JoAnn; Ingber, Rebecca M; Banos, Mariano H **Subject:** RE: For Clearance: Israel-Turkel Commission report

From: Dolan, JoAnn

Sent: Monday, January 24, 2011 1:06 PM

**To:** Ingber, Rebecca M; Perina, Alexandra H; Banos, Mariano H **Subject:** FW: For Clearance: Israel-Turkel Commission report

Importance: High

Adding you three as well.

From: Vasquez, Edgar J

Sent: Monday, January 24, 2011 12:15 PM

To: Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark (USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Ventrell, Patrick H (USUN); Owen, Evan; PRM-Press-DL; EUR-Press; Sachar,

Alon (NEA/IPA); Hale, David M

Cc: Doutrich, Jack T

Subject: For Clearance: Israel-Turkel Commission report

Importance: High

Please clear on the attached press guidance.

Thanks,

Eddie

This email is UNCLASSIFIED.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

## **RELEASED IN PART B5**

## Law, Rosemary C

From:

Dolan, JoAnn

Sent: To: Thursday, June 03, 2010 4:03 PM Schwartz, Jonathan B; Jacobson, Linda

Subject:

FW: Turkey mulls legal action against Israel: report

If this is ICC question Jonathan is asking about, it was answered by below message

From: Goldberger, Thomas H

**Sent:** Wednesday, June 02, 2010 11:11 AM **To:** Dolan, JoAnn; Holmstrom, Todd C

Cc: Jacobson, Linda; Schwartz, Jonathan B; Connelly, Maura; Cunningham, James B; Sievers, Marc J; Levin, Jan

Subject: RE: Turkey mulls legal action against Israel: report

Very helpful, thanks. Adding Maura and TLV.

I gather that this is from an ICC meeting in Uganda that Harold Koh is also participating in.

From: Dolan, JoAnn

**Sent:** Wednesday, June 02, 2010 11:04 AM **To:** Goldberger, Thomas H; Holmstrom, Todd C **Cc:** Jacobson, Linda; Schwartz, Jonathan B

Subject: FW: Turkey mulls legal action against Israel: report

In response to Tom's earlier inquiry . . .

From: Eichensehr, Kristen E

**Sent:** Wednesday, June 02, 2010 10:44 AM

To: Gorove, Katherine M; Harris, Robert K; Dolan, JoAnn; Townley, Stephen G; Daley, John D; Pomper, Stephen E;

Buchwald, Todd F; Aswad, Evelyn M; Perina, Alexandra H; Pomper, Stephen E; Legal-UNA-DL

Subject: RE: Turkey mulls legal action against Israel: report

Thanks, Kristen

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

From: Gorove, Katherine M

Sent: Wednesday, June 02, 2010 9:25 AM

To: Harris, Robert K; Dolan, JoAnn; Townley, Stephen G; Daley, John D; Pomper, Stephen E; Buchwald, Todd F; Aswad,

Evelyn M; Perina, Alexandra H; Pomper, Stephen E; Legal-UNA-DL; Eichensehr, Kristen E

Subject: RE: Turkey mulls legal action against Israel: report

٥

Me or Kristen (who is in touch with folks in Kampala).

From: Harris, Robert K

Sent: Wednesday, June 02, 2010 8:56 AM

To: Dolan, JoAnn; Townley, Stephen G; Daley, John D; Pomper, Stephen E; Buchwald, Todd F; Aswad, Evelyn M; Perina,

Alexandra H; Pomper, Stephen E; Legal-UNA-DL

Subject: RE: Turkey mulls legal action against Israel: report

Kate.

With Todd and John out of the office, can you tell me who would be following ICC-related issues in L/UNA?

Thanks.

Bob

From: Dolan, JoAnn

**Sent:** Wednesday, June 02, 2010 8:45 AM

To: Townley, Stephen G; Daley, John D; Harris, Robert K; Pomper, Stephen E; Buchwald, Todd F; Aswad, Evelyn M;

Perina, Alexandra H; Pomper, Stephen E

Subject: FW: Turkey mulls legal action against Israel: report

May be early but be alert to this ICC angle. See desk inquiry below. Has anyone seen more?

**From:** Goldberger, Thomas H

Sent: Wednesday, June 02, 2010 8:27 AM

To: Dolan, JoAnn; Jacobson, Linda; Schwartz, Jonathan B

Cc: Holmstrom, Todd C

Subject: FW: Turkey mulls legal action against Israel: report

From: Sullivan, John L

Sent: Wednesday, June 02, 2010 5:11 AM

To: Gaza Flotilla Monitoring Group

Subject: FW: Turkey mulls legal action against Israel: report

Turkey mulls legal action against Israel: report

ANKARA, June 2, 2010 (AFP) - Turkey's justice ministry is mulling possible legal action against Israel over its deadly raid on aid ships bound for the Gaza Strip, Anatolia news agency reported Wednesday.

Officials are looking into both domestic and international law to see what action might be undertaken after Monday's operation in international waters that left nine people dead, among them at least four Turks, the report said.

The ministry will also decide whether to file a complaint with Turkish prosecutors, it said.

10

Calling the raid a "bloody massacre," Prime Minister Recep Tayyip Erdogan Tuesday drged an international inquiry into the raid, insisting that Israel's "lawlessness" must be punished.

"It is no longer possible to cover up or ignore Israel's lawlessness. It is time for the international community to say 'enough is enough'," he said.

Most of the bloodshed occurred on a Turkish-flagged ship, the Mavi Marmara, carrying hundreds of pro-Palestinian activists from about 30 countries, mostly Turkish nationals mobilised by an Islamist charity.

Media Analysis and Watch Center USSTRATCOM Foreign Media Analysis Program SOS International Ltd. www.sosiltd.com

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To unsubscribe from this list, please use the following link: [\*\*REPORT\_UNSUBSCRIBE\_LINK\*\*]

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Law, Rosemary C		
From: Sent: To: Subject:	Dolan, JoAnn Wednesday, June 02, 2010 11:22 PM Gorove, Katherine M; Jacobson, Linda "including international participation"	
	j	
From: Gorove, Katheri Sent: Wednesday, Jun To: Jacobson, Linda; D Subject:	ne 02, 2010 7:44 PM	-
From: Powell, Catherin Sent: Wednesday, Jun To: Aswad, Evelyn M; Subject: FW: IO Guida	ne 02, 2010 6:59 PM	
Evelyn, Kate –		
Thanks. Catherine		
Littlejohn, J.R.; Ashraf, Katherine M <b>Cc:</b> Rand, Dafna H; Bu	ne 02, 2010 6:40 PM ;; Knopf, Payton L; Cooper, Kurtis A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer, Madeeha S; D Duty Officer3; Prince, Jonathan M; Reed, Julia G; Aswad, Evelyn M; Gorove,	J;
Looping in L.		
Littlejohn, J.R.; Ashraf, Cc: Rand, Dafna H; Bu	ne 02, 2010 6:39 PM ; Knopf, Payton L; Cooper, Kurtis A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer Madeeha S; D Duty Officer3; Prince, Jonathan M; Reed, Julia G	J;

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

	1
	,
Thanks. Catherine	!
Catherine Powell   Secretary of State's Policy Planning Office (S/P)   HST 7312  Department of State   Phone: 202-647-4487   Email: powellc@state.gov	
From: Sayles, Ambrose G Sent: Wednesday, June 02, 2010 6:21 PM To: Knopf, Payton L; Cooper, Kurtis A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, J.R. Catherine; Ashraf, Madeeha S; D Duty Officer3; Prince, Jonathan M; Reed, Julia G Subject: RE: IO Guidance on HRC Flotilla Resolution	Powell,
Thanks Payton.	! !
Kurtis, this is the other edit to which Payton referred:	
From: Knopf, Payton L  Sent: Wednesday, June 02, 2010 6:18 PM  To: Sayles, Ambrose G; Cooper, Kurtis A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, J. Powell, Catherine; Ashraf, Madeeha S; D Duty Officer3; Prince, Jonathan M; Reed, Julia G. Subject: Re: IO Guidance on HRC Flotilla Resolution	R.;
From: Sayles, Ambrose G To: Knopf, Payton L; Cooper, Kurtis A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, J.R. Catherine; Ashraf, Madeeha S; D Duty Officer3; Prince, Jonathan M; Reed, Julia G Sent: Wed Jun 02 18:16:57 2010 Subject: RE: IO Guidance on HRC Flotilla Resolution	; Powell,
From: Knopf, Payton L Sent: Wednesday, June 02, 2010 5:57 PM To: Sayles, Ambrose G; Cooper, Kurtis A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, J Powell, Catherine; Ashraf, Madeeha S; D Duty Officer3; Prince, Jonathan M; Reed, Julia G Subject: Re: IO Guidance on HRC Flotilla Resolution	R.;
16	 

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135574 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No	
From: Sayles, Ambrose G	}
<b>To:</b> Cooper, Kurtis A; Knopf, Payton L; Bass, Warren; Kornblau, Mark (USUN); Simon, Catherine; Ashraf, Madeeha S; D Duty Officer3; Prince, Jonathan M; Reed, Julia G	Jennifer J; Littlejohn, J.R.; Powel
Sent: Wed Jun 02 17:44:15 2010 Subject: RE: IO Guidance on HRC Flotilla Resolution	ı
ncluding Jonathan and Julia from SEMEP, just in case they can assist with expediting S	SEMEP clearance.
	ı
rom: Cooper, Kurtis A	
Sent: Wednesday, June 02, 2010 5:41 PM  To: Knopf, Payton L; Sayles, Ambrose G; Bass, Warren; Kornblau, Mark (USUN); Simo	n, Jennifer J; Littlejohn, J.R.;
Powell, Catherine; Ashraf, Madeeha S; D Duty Officer3 <b>Subject:</b> IO Guidance on HRC Flotilla Resolution	1
still need SEMEP, USUN, P, S/P and D(S) clearance. Latest version attached. It has been tront offices.	n cleared by the IO, NEA and EUI
ront offices.	j
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SBU	1
his email is UNCLASSIFIED.	
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RELEASED IN PART B5 Law, Rosemary C From: Dolan, JoAnn Wednesday, June 02, 2010 6:11 PM Sent: Townley, Stephen G; Guarin, Marc F; Sullivan, David J; Baumert, Kevin A; Pomper, Stephen To: E; Jacobson, Linda; Eichensehr, Kristen E Thessin, James H Cc: RE: Blockade email--draft Subject: **B**5 From: Townley, Stephen G Sent: Wednesday, June 02, 2010 5:59 PM To: Guarin, Marc F; Sullivan, David J; Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Jacobson, Linda; Eichensehr, Kristen E Cc: Thessin, James H Subject: RE: Blockade email--draft From: Guarin, Marc F **Sent:** Wednesday, June 02, 2010 5:41 PM To: Sullivan, David J; Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Jacobson, Linda; Eichensehr, Kristen E Cc: Donoghue, Joan E; Thessin, James H Subject: RE: Blockade email--draft All-Just got revised guidance in from Joan. I've copied and pasted it into a separate word document (attached), which now becomes the new baseline. I'm standing by to incorporate all of your modifications, subject to guidance from the FO, Marc From: Guarin, Marc F **Sent:** Wednesday, 2 June, 2010 17:00 To: Sullivan, David J; Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Jacobson, Linda; Eichensehr, Kristen E Subject: RE: Blockade email--draft REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer 18

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135578 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135578 Date: 12/17/2012

view to "final" vice "final showing markup" if you want to see what it looks like clean), so I'd say ready for prime time.	ist a bretty close to beli
eady for prime time.	
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and the second control of the second control	
rom: Guarin, Marc F	1
ent: Wednesday, 2 June, 2010 16:31 o: Suilivan, David J; Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G	; Jacobson, Linda
ubject: RE: Blockade emaildraft	
N-	1
	ł
looks like there are now two versions floating around (one that JoAnn and David edited, and o	
dited). To minimize confusion, I'm going to run a mail merge and then recirculate the combine take any additional mods until I've had a chance to consolidate.	ed version. Please don'
take any dualitional made and the man a surface to democratic	
Marc Marc	I
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	i
rom: Sullivan, David J	1
TOM: Sumvan, David J	i
Sent: Wednesday, 2 June, 2010 16:28	
Sent: Wednesday, 2 June, 2010 16:28  o: Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F;	Jacobson, Linda
	Jacobson, Linda
ient: Wednesday, 2 June, 2010 16:28 io: Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F;	Jacobson, Linda
ent: Wednesday, 2 June, 2010 16:28 o: Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F;	Jacobson, Linda
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ent: Wednesday, 2 June, 2010 16:28  o: Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; ubject: RE: Blockade emaildraft	Jacobson, Linda
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ent: Wednesday, 2 June, 2010 16:28  o: Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F;  ubject: RE: Blockade email—draft  rom: Baumert, Kevin A  ent: Wednesday, June 02, 2010 4:09 PM  o: Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Si	
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ent: Wednesday, 2 June, 2010 16:28  b: Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F;  ubject: RE: Blockade emaildraft  rom: Baumert, Kevin A  ent: Wednesday, June 02, 2010 4:09 PM  b: Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Si	
ent: Wednesday, 2 June, 2010 16:28  b: Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F;  ubject: RE: Blockade email—draft  rom: Baumert, Kevin A  ent: Wednesday, June 02, 2010 4:09 PM  b: Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Subject: RE: Blockade email—draft	
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ent: Wednesday, 2 June, 2010 16:28  Dis Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; ubject: RE: Blockade email—draft  Tom: Baumert, Kevin A  Lent: Wednesday, June 02, 2010 4:09 PM  Dis Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Subject: RE: Blockade email—draft  Tom: Dolan, JoAnn  Lent: Wednesday, June 02, 2010 3:59 PM	ullivan, David J
ent: Wednesday, 2 June, 2010 16:28 Dis Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Subject: RE: Blockade email—draft  Tom: Baumert, Kevin A Ent: Wednesday, June 02, 2010 4:09 PM Dis Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Subject: RE: Blockade email—draft  Tom: Dolan, JoAnn Ent: Wednesday, June 02, 2010 3:59 PM Dis Baumert, Kevin A; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Signative Mednesday, June 02, 2010 3:59 PM Dis Baumert, Kevin A; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Signative Mednesday, June 02, 2010 3:59 PM Dis Baumert, Kevin A; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Signative Mednesday, June 02, 2010 3:59 PM Dis Baumert, Kevin A; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Signative Mednesday, June 02, 2010 3:59 PM Dis Baumert, Kevin A; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Signative Mednesday, June 02, 2010 3:59 PM Dis Baumert, Kevin A; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda	ullivan, David J
ent: Wednesday, 2 June, 2010 16:28 b: Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; ubject: RE: Blockade emaildraft  rom: Baumert, Kevin A ent: Wednesday, June 02, 2010 4:09 PM b: Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Subject: RE: Blockade emaildraft  rom: Dolan, JoAnn ent: Wednesday, June 02, 2010 3:59 PM b: Baumert, Kevin A; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Stephent: Wednesday, June 02, 2010 3:59 PM b: Baumert, Kevin A; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Stephent: RE: Blockade emaildraft	ullivan, David J
ent: Wednesday, 2 June, 2010 16:28 o: Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; ubject: RE: Blockade email—draft  rom: Baumert, Kevin A ent: Wednesday, June 02, 2010 4:09 PM o: Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Si ubject: RE: Blockade email—draft  rom: Dolan, JoAnn ent: Wednesday, June 02, 2010 3:59 PM o: Baumert, Kevin A; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda ubject: RE: Blockade email—draft	ullivan, David J
rom: Baumert, Kevin A  ent: Wednesday, 2 June, 2010 16:28  o: Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F;  iubject: RE: Blockade emaildraft  rom: Baumert, Kevin A  ent: Wednesday, June 02, 2010 4:09 PM	ullivan, David J

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135578 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. Cos135576 Date. 12/17/2012
From: Baumert, Kevin A  Sent: Wednesday, June 02, 2010 3:41 PM  To: Pomper, Stephen E; Townley, Stephen G; Guarin, Marc F; Jacobson, Linda; Dolan, JoAnn; Sullivan, David J.  Subject: FW: Blockade emaildraft
Just a few non-substantive edits. Dave may have additional ones This looks quite useful and concise.
From: Pomper, Stephen E Sent: Wednesday, June 02, 2010 3:05 PM To: Townley, Stephen G; Guarin, Marc F; Baumert, Kevin A; Jacobson, Linda; Dolan, JoAnn Subject: RE: Blockade emaildraft
Please work from this draft, which implements Stephen T's comments. I will be out until at least 6, so Stephen/Marc will be running the doc. Thanks, Steve
From: Townley, Stephen G  Sent: Wednesday, June 02, 2010 3:01 PM  To: Pomper, Stephen E; Guarin, Marc F; Baumert, Kevin A; Jacobson, Linda; Dolan, JoAnn  Subject: RE: Blockade email—draft
Just a quick plug to please send comments as soon as you can, as we'd like to ship this out to HHK too before launching.  Thanks, Stephen
From: Pomper, Stephen E Sent: Wednesday, June 02, 2010 12:50 PM To: Townley, Stephen G; Guarin, Marc F; Baumert, Kevin A; Jacobson, Linda; Dolan, JoAnn Subject: Blockade emaildraft
Folks—Here is a very rough draft email with some blank spots that is intended to help answer 7 <sup>th</sup> floor questions on blockade issues. I unfortunately have to duck into something else but maybe Marc or Stephen could consolidate comments before this goes to Jim, Joan, and HK?

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Law.	Rosemary	C

From:

Dolan, JoAnn

Sent:

Wednesday, June 02, 2010 5:34 PM

To:

Harris, Robert K; Nossel, Suzanne F; Cassidy, Joseph P; Aswad, Evelyn M; McGeeney, Kristen R (DRL); Ostermeier, Amy A; Fitzpatrick, Kathleen M; Banos, Mariano H; Aswad,

Evelyn M; Pomper, Stephen E; Gorove, Katherine M; Jacobson, Linda

Subject:

RE: Clearance Request: IO Guidance on the HRC Resolution on the Flotilla

Please loop in Linda Jacobson as well.

From: Harris, Robert K

Sent: Wednesday, June 02, 2010 5:24 PM

To: Nossel, Suzanne F; Cassidy, Joseph P; Aswad, Evelyn M; McGeeney, Kristen R (DRL); Ostermeier, Amy A; Fitzpatrick,

Kathleen M; Banos, Mariano H; Aswad, Evelyn M; Pomper, Stephen E; Gorove, Katherine M; Dolan, JoAnn

Subject: RE: Clearance Request: IO Guidance on the HRC Resolution on the Flotilla

Mariano is out for a few days. I'm adding a few L colleagues to this discussion.

From: Nossel, Suzanne F

Sent: Wednesday, June 02, 2010 5:19 PM

To: Cassidy, Joseph P; Aswad, Evelyn M; McGeeney, Kristen R (DRL); Ostermeier, Amy A; Fitzpatrick, Kathleen M; Banos,

Mariano H; Harris, Robert K

Subject: Re: Clearance Request: IO Guidance on the HRC Resolution on the Flotilla

From: Cassidy, Joseph P

To: Aswad, Evelyn M; McGeeney, Kristen R (DRL); Ostermeier, Amy A; Nossel, Suzanne F; Fitzpatrick, Kathleen M;

Banos, Mariano H; Harris, Robert K Sent: Wed Jun 02 17:16:55 2010

Subject: RE: Clearance Request: IO Guidance on the HRC Resolution on the Flotilla

From: Aswad, Evelyn M

**Sent:** Wednesday, June 02, 2010 4:57 PM

To: Cassidy, Joseph P; McGeeney, Kristen R (DRL); Ostermeier, Amy A; Nossel, Suzanne F; Fitzpatrick, Kathleen M;

Banos, Mariano H; Harris, Robert K

Subject: FW: Clearance Request: IO Guidance on the HRC Resolution on the Flotilla

From: Cooper, Kurtis A

Sent: Wednesday, June 02, 2010 4:45 PM

To: Gorove, Katherine M

Cc: Aswad, Evelyn M; Dolan, JoAnn; Pomper, Stephen E; Harris, Robert K

Subject: RE: Clearance Request: IO Guidance on the HRC Resolution on the Flotilla

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REVIEW AUTHORITY: Sharon

Ahmad, Senior Reviewer

SBU This email is UNCLASSIFIED.	
From: Gorove, Katherine M Sent: Wednesday, June 02, 2010 4:32 PM To: Cooper, Kurtis A Cc: Aswad, Evelyn M; Dolan, JoAnn; Pomper, Stephen E; Harris, Robert K Subject: FW: Clearance Request: IO Guidance on the HRC Resolution on the Flotilla	
Kurt, here are comments from L/HRR and L/UNA. Thanks,	i . 1
From: Aswad, Evelyn M Sent: Wednesday, June 02, 2010 2:57 PM To: Gorove, Katherine M; Harris, Robert K; Banos, Mariano H; Dolan, JoAnn; Pomper, Stephen E Subject: FW: Clearance Request: IO Guidance on the HRC Resolution on the Flotilla	· · · · · · · · · · · · · · · · · ·
Kate - L/HRR comments in text. Thanks, EA	
From: Gorove, Katherine M Sent: Wednesday, June 02, 2010 2:33 PM To: Harris, Robert K; Aswad, Evelyn M; Banos, Mariano H; Dolan, JoAnn Subject: FW: Clearance Request: IO Guidance on the HRC Resolution on the Flotilla	
I have one comment that I put in attached. For your input/clearances by 4;30 today.	
From: Cooper, Kurtis A Sent: Wednesday, June 02, 2010 2:18 PM To: Schlachter, Mark M; Ostermeier, Amy A; Giauque, Jeffrey G; Sayles, Ambrose G; Ellis, Benjamin H; Knop Coughlin, Shaun (S/WCI); Bass, Warren; Kornblau, Mark (USUN); Tekach, Mara (USUN); Vadino, Carolyn; N C; Johnston-Gardner, Sarah R (DRL); Gorove, Katherine M; Littlejohn, J.R.; Burke-White, William; Ashraf, Ma'Busby, Scott W.'; Simon, Jennifer J Subject: Clearance Request: IO Guidance on the HRC Resolution on the Flotilia	eville, Colleen
Colleagues:	
Attached is press guidance regarding today's vote at the HRC. Please clear by 4:30. Thanks in advance.	[ ] !
Kurtis	
SBU This email is UNCLASSIFIED.	
	† 
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135582 Date: 12/17/2012

RELEASED B5, B6	O IN PART	
Law, Rosemary C		
From: Sent: To: Cc: Subject: Attachments:	Dolan, JoAnn Tuesday, June 01, 2010 8:08 PM Aswad, Evelyn M; Jacobson, Linda; Pomper, Stephen E; Perina, Alexandra H Banos, Mariano H; Harris, Robert K; Donoghue, Joan E; Schwartz, Jonathan B RE: FINAL CLEARANCE needed by 10 pm on	B
Attachments.	inageov, prig	, .
Cc: Banos, Mariano H Subject: FW: FINAL O Dear L/AN and L/PM:		E
Patricia; Littlejohn, J.F. 'Prem_GKumar@nss Cc: Fitzpatrick, Kathle HR-DL; Wells, Alice G; (USUN); Wolff, Alex D Evelyn M; Legal-HRR-I	O1, 2010 7:09 PM Daniel_BShapiro@nss.eop.gov'; Bass, Warren; Powell, Catherine; Ashraf, Madeeha S; Aguilera, R.; Giauque, Jeffrey G; Knopf, Payton L; Goldberger, Thomas H; 'Scott_WBusby@nss.eop.gov'; i.eop.gov' en M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Feltman, Jeffrey D; IO-Griffiths, Douglas M; Khanna, Melanie J; Donahoe, Eileen C; Schedlbauer, Amy W; Germain, Ellen J (USUN); Nossel, Suzanne F; Ostermeier, Amy A; 'jpcassidy; Wecker, John A; Aswad, DL; Holmstrom, Todd C; Simon, Jennifer J; Perina, Alexandra H; Schwartz, Jonathan B; Pomper,	36
Stephen E; Cassayre, Subject: FINAL CLEA	RANCE needed by 10 pm on	B
		B5
REVI	EW AUTHORITY: Sharon Ahmad, Senior Reviewer	

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135613 Date: 12/17/2012

With thanks,

Gerald C. Anderson
Principal Deputy Assistant Secretary
Bureau of International Organization Affairs
Room 6323
U.S. Department of State
Washington, DC 20520
Office: 202-647-9602



# Law, Rosemary C

From:

Dolan, JoAnn

Sent:

Monday, January 24, 2011 1:45 PM

To:

McLeod, Mary; Ingber, Rebecca M; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen

E; Simonoff, Mark A (USUN); Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M;

Gorove, Katherine M

Cc:

Jacobson, Linda; Schwartz, Jonathan B; Townley, Stephen G

Subject:

RE: For Clearance: Israel-Turkel Commission report

Attachments:

012411-Israel-Palestinians-Free Gaza Flotilla Investigation Report.docx; FW: For Clearance:

Israel-Turkel Commission report

From: Dolan, JoAnn

Sent: Monday, January 24, 2011 1:14 PM

To: Ingber, Rebecca M; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen E; Simonoff, Mark A (USUN);

Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M Cc: McLeod, Mary; Jacobson, Linda; Schwartz, Jonathan B Subject: FW: For Clearance: Israel-Turkel Commission report

In case others have not seen as yet.

From: Ventrell, Patrick H (USUN)

Sent: Monday, January 24, 2011 1:03 PM

To: Vasquez, Edgar J; Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark

(USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Owen, Evan; PRM-Press-DL; EUR-Press; Sachar, Alon

(NEA/IPA); Hale, David M Cc: Doutrich, Jack T

Subject: RE: For Clearance: Israel-Turkel Commission report

Attached are the suggested edits from USUN.

This email is UNCLASSIFIED.

From: Vasquez, Edgar J

Sent: Monday, January 24, 2011 12:15 PM

To: Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark (USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Ventrell, Patrick H (USUN); Owen, Evan; PRM-Press-DL; EUR-Press; Sachar,

Alon (NEA/IPA); Hale, David M

Cc: Doutrich, Jack T

Subject: For Clearance: Israel-Turkel Commission report

Importance: High

Please clear on the attached press guidance.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135641 Date: 12/17/2012

StateDept03093

UNGLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135641	Date: 12/17/2012
Thanks, Eddie	
This email is UNCLASSIFIED.	;
	! 

# Law, Rosemary C

From:

Ventrell, Patrick H (USUN)

Sent:

Monday, January 24, 2011 12:53 PM

To:

Bass, Warren; Vasquez, Edgar J; Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark (USUN); Cooper, Kurtis A; Lapenn, Jessica; Owen,

Evan; PRM-Press-DL; EUR-Press; Sachar, Alon (NEA/IPA); Hale, David M; Germain, Ellen J

(USUN); Masilko, Barbara J (USUN)

Subject:

RE: For Clearance: Israel-Turkel Commission report

Classification:

UNCLASSIFIED

**B**5

# Statement by Ambassador Susan E. Rice, U.S. Permanent Representative to the United Nations, on Secretary General Ban's Panel Concerning the May 31 Flotilla Incident

Susan E. Rice

U.S. Permanent Representative to the United Nations

U.S. Mission to the United Nations New York, NY August 2, 2010

### FOR IMMEDIATE RELEASE

The United States welcomes today's announcement by UN Secretary General Ban Ki-moon of the establishment of a Panel regarding the incident of May 31st. We thank both governments for the constructive and cooperative spirit they have shown and the Secretary General for his leadership and determination. The Panel, which has the support of both Israel and Turkey, will receive and review the reports of each government's national investigation into the incident and make recommendations as to how to avoid such incidents in the future. This Panel is not a substitute for those national investigations. It complements them, affording Israel and Turkey the opportunity to present the conclusions of their investigations to the international community. The focus of the Panel is appropriately on the future and on preventing such incidents from recurring. The United States also hopes that the Panel can serve as a vehicle to enable Israel and Turkey to move beyond the recent strains in their relationship and repair their strong historic ties.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135651 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135651 Date: 12/17/2012

The United States expects that the Panel will operate in a transparent and credible manner and that its work will be the primary method for the international community to review the incident, obviating the need for any overlapping international inquiries. The United States welcomes the naming of the former Prime Minister of New Zealand, Geoffrey Palmer, as Chair and the outgoing President of Colombia, Alvaro Uribe, as Vice-Chair. We look forward to the announcement of the two additional members from Israel and Turkey.

###

This email is UNCLASSIFIED.

From: Bass, Warren

Sent: Monday, January 24, 2011 12:30 PM

To: Vasquez, Edgar J; Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark (USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Ventrell, Patrick H (USUN); Owen, Evan; PRM-Press-DL; EUR-

Press; Sachar, Alon (NEA/IPA); Hale, David M; Germain, Ellen J (USUN); Masilko, Barbara J (USUN)

Subject: For Clearance: Israel-Turkel Commission report

Importance: High

Looping others in USUN/NY.

SBU

This email is UNCLASSIFIED.

From: Vasquez, Edgar J

Sent: Monday, January 24, 2011 12:15 PM

To: Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark (USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Ventrell, Patrick H (USUN); Owen, Evan; PRM-Press-DL; EUR-Press; Sachar, Alon (NEA/IPA); Hale, David M

Cc: Doutrich, Jack T

Subject: For Clearance: Israel-Turkel Commission report

Importance: High

Please clear on the attached press guidance.

Thanks,

Eddie

This email is UNCLASSIFIED.

# Law, Rosemary C

From:

Dolan, JoAnn

Sent:

Thursday, June 03, 2010 9:26 AM

To:

Townley, Stephen G; Eichensehr, Kristen E; Daley, John D; Gorove, Katherine M; Aswad,

Evelyn M; Banos, Mariano H

Cc:

Harris, Robert K; Schwartz, Jonathan B; Jacobson, Linda

Subject:

FW: xlation of the 'Arab League Resolution

Attachments:

EN\_AL\_Res\_Israeli Attack on Flotilla 02 June 2010.docx

From: Goldberger, Thomas H

Sent: Thursday, June 03, 2010 8:27 AM To: Dolan, JoAnn; Jacobson, Linda Cc: Giauque, Jeffrey G; Holmstrom, Todd C

Subject: FW: xlation of the Arab League Resolution

Tom

From: Holmstrom, Todd C

Sent: Thursday, June 03, 2010 8:20 AM

To: Giauque, Jeffrey G Cc: Goldberger, Thomas H

Subject: FW: xlation of the Arab League Resolution

Jeff, will you do this please?

From: Connelly, Maura

**Sent:** Thursday, June 03, 2010 7:21 AM

To: Goldberger, Thomas H; Holmstrom, Todd C Cc: Lentz, Andrew N; Giauque, Jeffrey G

Subject: Fw: xlation of the Arab League Resolution

From: Blome, Donald A

To: Scobey, Margaret; Tueller, Matthew H; Hale, David M; Shampaine, Nicole D; Rubinstein, Daniel H; Connelly Maura

Cc: Sievers, Marc J; Waters, John R Sent: Thu Jun 03 04:17:40 2010

Subject: FW: xlation of the Arab League Resolution

Final text with Embassy translation

This email is UNCLASSIFIED.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135656 Date: 12/17/2012

From: Najeeb, Usama M

Sent: Thursday, June 03, 2010 10:59 AM

To: Rosenstock, Matthew S; Watkins, Todd J; Blome, Donald A; Perry, Laura M

**Subject:** xlation of the Arab League Resolution

Enclosed is the Arabic original and unofficial English translation of the Arab League resolutions issued yesterday at the foreign ministers' meeting.

Thank You Usama Najeeb UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135662 Date: 12/17/2012

### **RELEASED IN PART B5**

# Law, Rosemary C

From:

Dolan, JoAnn

Sent:

Wednesday, June 02, 2010 8:24 PM

To:

Townley, Stephen G; Guarin, Marc F; Sullivan, David J; Baumert, Kevin A; Pomper, Stephen

E, Jacobson, Linda; Eichensehr, Kristen E; Cleveland, Sarah H; Gorove, Katherine M

Cc: Subject: Thessin, James H; Harris, Robert K RE: Blockade email--draft

Attachments:

Gaza v3.docx

From: Townley, Stephen G

Sent: Wednesday, June 02, 2010 7:53 PM

To: Guarin, Marc F; Sullivan, David J; Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Jacobson, Linda; Eichensehr,

Kristen E; Cleveland, Sarah H; Gorove, Katherine M

**Cc:** Thessin, James H; Harris, Robert K **Subject:** RE: Blockade email--draft

All, Attached are some small revisions following our discussion just now. Please send me any further edits/comments by

8:30pm. Thanks, Stephen

From: Townley, Stephen G

Sent: Wednesday, June 02, 2010 6:31 PM

To: Guarin, Marc F; Sullivan, David J; Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Jacobson, Linda; Eichensehr,

Kristen E; Cleveland, Sarah H; Gorove, Katherine M

Cc: Thessin, James H

Subject: RE: Blockade email--draft

All, I have tried to consolidate existing comments in Joan's version and made a few other suggestions. If everyone could please take another look, we are hoping to get this back to Joan for final approval later tonight. Thanks, Stephen

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U	S. Department of State Case No. F-2010-04163 Doc No. C05135727 Date: 12/17/2012	
Law, Rosemary		
From: Sent: To: Cc: Subject: Attachments:	Dolan, JoAnn Wednesday, June 02, 2010 10:46 AM Schwartz, Jonathan B Jacobson, Linda FW: Flotilla to Gaza Materials LEGAL-#196110-v11-Israelbest_practicesIHLnon-paper.doc; LEGAL-#195490-v2- Commission_of_Inquiry_draft.docx	
	B5	
From: Harris, Robert Sent: Wednesday, Ju To: Dolan, JoAnn; As Cc: Jacobson, Linda; Subject: RE: Flotilla	ne 02, 2010 8:48 AM vad, Evelyn M; Banos, Mariano H; Pomper, Stephen E; Perina, Alexandra H; Townley, Stephen G Gorove, Katherine M	
		B5
From: Dolan, JoAnn Sent: Wednesday, Ju To: Aswad, Evelyn M Cc: Jacobson, Linda Subject: FW: Flotilla	Harris, Robert K; Banos, Mariano H; Pomper, Stephen E; Perina, Alexandra H; Townley, Stephen G	В5
From: Schwartz, Jon Sent: Wednesday, Ju To: Dolan, JoAnn Cc: Jacobson, Linda Subject: Fw: Flotilla	ne 02, 2010 2:26 AM	
		35
Thanks. Jon	Classified by DAS, A/GIS, DoS on : 11/09/2012 ~ Class: CONFIDENTIAL ~ Reason: □1.4(B)(D) ~ Declassify on:06/02/2030	
From: To: Schwartz, Jonath Sent: Tue Jun 01 23 Subject: RE: Flotilla	46:21 2010	
	1	
UNCLASSIFIED U	S. Department of State Case No. F-2010-04163 Doc No. C05135727 Date: 12/17/2012	

Jon,		
It would be very good to speak to you. Not sure what time I will be back in Israel on Thursday morning. Do you Israeli cell no I can reach you on?	have an	
		B5
		Е
[Schwartz, Jonathan B [mailto:Schwartz]B@state. Wednesday, June 02, 2010 12:40 Taub Re: Flotilla to Gaza Materials	AM :Sent Daniel :To	
Thanks am en route to Israel and may have time Thursday morning if convenient. (I will be staying in Jand am not planning to join Mitchell for that morning's activities.)	erusalem	В
Regards,	<u> </u>	
Jon	!	
From: To: kohh@state.gov <kohh@state.gov>; Schwartz, Jonathan 8 Sent: Tue Jun 01 15:39:15 2010</kohh@state.gov>	B6	
Subject: Flotilla to Gaza Materials		
	and ificant	
Subject: Flotilla to Gaza Materials  Harold, many thanks for your time and insights today. Following our conversation here is some initial backgroumaterial about the flotilla incident, which I hope will be useful to you. I will make sure you are copied on signimaterial as it becomes available.	ind ificant	E
Subject: Flotilla to Gaza Materials  Harold, many thanks for your time and insights today. Following our conversation here is some initial backgroumaterial about the flotilla incident, which I hope will be useful to you. I will make sure you are copied on signimaterial as it becomes available.	and ificant	В
Subject: Flotilla to Gaza Materials  Harold, many thanks for your time and insights today. Following our conversation here is some initial background material about the flotilla incident, which I hope will be useful to you. I will make sure you are copied on signification material as it becomes available.  Jon, Hope all is well with you. Copying this to you at Harold's suggestion. Hope to speak soon.	ificant	E
Subject: Flotilla to Gaza Materials  Harold, many thanks for your time and insights today. Following our conversation here is some initial backgrou material about the flotilla incident, which I hope will be useful to you. I will make sure you are copied on signi material as it becomes available.  Jon, Hope all is well with you. Copying this to you at Harold's suggestion. Hope to speak soon.  VIDEOS  1. IDF Spokesperson video: The Israel Navy warns flotilla that the Gaza region is closed to maritime traffic, and invites the ships to e Ashdod port to transfer humanitarian aid.	ificant	E
Subject: Flotilla to Gaza Materials  Harold, many thanks for your time and insights today. Following our conversation here is some initial background material about the flotilla incident, which I hope will be useful to you. I will make sure you are copied on significaterial as it becomes available.  Jon, Hope all is well with you. Copying this to you at Harold's suggestion. Hope to speak soon.  *  VIDEOS  1. IDF Spokesperson video: The Israel Navy warns flotilla that the Gaza region is closed to maritime traffic, and invites the ships to e Ashdod port to transfer humanitarian aid. http://www.youtube.com/watch?v=P6jDlQr595k	ificant	E
Subject: Flotilla to Gaza Materials  Harold, many thanks for your time and insights today. Following our conversation here is some initial background material about the flotilla incident, which I hope will be useful to you. I will make sure you are copied on significant material as it becomes available.  Jon, Hope all is well with you. Copying this to you at Harold's suggestion. Hope to speak soon.  *  VIDEOS  1. IDF Spokesperson video: The Israel Navy warns flotilla that the Gaza region is closed to maritime traffic, and invites the ships to e Ashdod port to transfer humanitarian aid. http://www.youtube.com/watch?v=P6jDIQr595k  2 IDF Spokesperson 2nd video taken from helicopter	ificant	E
Subject: Flotilla to Gaza Materials  Harold, many thanks for your time and insights today. Following our conversation here is some initial backgroum atterial about the flotilla incident, which I hope will be useful to you. I will make sure you are copied on signimaterial as it becomes available.  Jon, Hope all is well with you. Copying this to you at Harold's suggestion. Hope to speak soon.  VIDEOS  1. IDF Spokesperson video: The Israel Navy warns flotilla that the Gaza region is closed to maritime traffic, and invites the ships to each and port to transfer humanitarian aid.  http://www.youtube.com/watch?v=P6jDIQr59Sk  2. IDF Spokesperson 2nd video taken from helicopter  http://www.youtube.com/watch?v=bU12KW-XyZE	ificant	E
Subject: Flotilla to Gaza Materials  Harold, many thanks for your time and insights today. Following our conversation here is some initial backgrou material about the flotilla incident, which I hope will be useful to you. I will make sure you are copied on signi material as it becomes available.  Jon, Hope all is well with you. Copying this to you at Harold's suggestion. Hope to speak soon.  *  VIDEOS  1. IDF Spokesperson video: The Israel Navy warns flotilla that the Gaza region is closed to maritime traffic, and invites the ships to e Ashdod port to transfer humanitarian aid. http://www.youtube.com/watch?v=P6iDIQr595k  2 IDF Spokesperson 2nd video taken from helicopter http://www.youtube.com/watch?v=bU12KW-XyZE and one more by the IDF Navy	ificant	E

ttp://www.youtube.com/watch?v=bSi3koQ10h4	
<ul> <li>Channel 10 clips with 2 main points:</li> <li>1. The flotilla mob attacks soldiers and try to take weapon from one of them while sta him with a knife.</li> <li>2. 10 hours before the takeover they are calling Kaybahr ya yahud which basically mea the Jews.</li> </ul>	
lick here to download the video: <a href="https://www.yousendit.com/download/dXFVWGJJYXIIcWRFQlE9PQ">https://www.yousendit.com/download/dXFVWGJJYXIIcWRFQlE9PQ</a> nother video with the stabbing <a href="http://www.nrg.co.il/online/1/ART2/114/294.html?hp=1&amp;loc=2&amp;tmp=2454">http://www.nrg.co.il/online/1/ART2/114/294.html?hp=1&amp;loc=2&amp;tmp=2454</a> . MFA CLIPS	
ttp://www.youtube.com/watch?v=5wlWcNXzsti	
ledia coverage:	
ttp://www.justjournalism.com/media-analysis/view/peace-activists-or-violent-attackers-how-the-media-na n-flotilla-incident-is-shaping-up	rrative-
egarding claims of Israel violating Laws of the sea click here	
ttp://blog.camera.org/archives/2010/05/ny_times_flotilla_coverage_mis.html	
nd legal update by MFA	  1.4(
	1.4( B1
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135727 Date: 12/17/2012

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RELEASED IN PART B5, B6		
Law, Rosemary C		Massassassassassassassassassassassassass
From: Sent: To: Cc: Subject: Attachments:	Dolan, JoAnn Tuesday, June 01, 2010 8:25 PM Pomper, Stephen E; Jacobson, Linda; Aswad, Evelyn M; Perina, Alexandra H Banos, Mariano H; Harris, Robert K; Donoghue, Joan E; Schwartz, Jonathan B RE: FINAL CLEARANCE needed by 10 pm on resolution at HRC 2010-06-01 HRC 14 Flotilla EOV-revised 6 pm lpm.docx	
Two comments noted in r	esponse to Stephen's tracked comments.	
Cc: Banos, Mariano H; Ha		
From: Jacobson, Linda		. 4
Cc: Banos, Mariano H; Ha	an, JoAnn; Pomper, Stephen E; Perina, Alexandra H rris, Robert K; Donoghue, Joan E; Schwartz, Jonathan B	<u></u>
Subject: Re: FINAL CLEA	RANCE needed by 10 pm on instructions to Geneva for	
occupation re Gaza and Is this). On GCIV reference,	Its to JoAnn earlier so I expect you will also be hearing from her. Our redlines are referenced as occupier; a SYG or other international investigation (S press b riefing toda high I am a little more cautious than Alexandra. I don't have the Israeli past statements on the property of the statements of the property of the statements of the property	lighted nis so
Cc: Banos, Mariano H; Har Sent: Tue Jun 01 19:24:1		<del>sinda dan danad</del> igeen <del>danada gala</del>
Dear L/AN and L/PM: Plea	RANCE needed by 10 pm on sees send to Mariano and me your comments, if any, on the EOV (and any concerns with the property of	h the
	O pm tonight. Thank you, Evelyn W AUTHORITY: Sharon Ahmad, Senior Reviewer	
IKEVIE	W AUTHORITY: Sharon Anmad, Senior Reviewer	
LINCLASSIEIED H.S. F		17/2040

UNGLASSITIED U.S. Department of State Case No. F-2010-04 too DOC No. COD ISSUED Date: 12/11/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135920 Date	: 12/1//2012 
From: Anderson, Gerald C Sent: Tuesday, June 01, 2010 7:09 PM	. 1.
<b>To:</b> Cue, Lourdes C; 'Daniel_BShapiro@nss.eop.gov'; Bass, Warren; Powell, Catherine; Ashraf, Madeeha S Patricia; Littlejohn, J.R.; Giauque, Jeffrey G; Knopf, Payton L; Goldberger, Thomas H; 'Scott_WBusby@nss 'Prem G. Kumar@nss.eop.gov'	s.eop.gov';
Evelyn M; Legal-HRR-DL; Holmstrom, Todd C; Simon, Jennifer J; Perina, Alexandra H; Schwartz, Jonathan E	ermain, Ellen J ohn A; Aswad, B6
Stephen E; Cassayre, Mark J Subject: FINAL CLEARANCE needed by 10 pm on	
With thanks,	
Correld C. Andorron	

Gerald C. Anderson
Principal Deputy Assistant Secretary
Bureau of International Organization Affairs
Room 6323
U.S. Department of State
Washington, DC 20520
Office: 202-647-9602



UNCLASSIFIED U	N.S. Department of State Case No. F-2010-04163 Doc No. C05135922 Date: 12/17/2012	2 ;
	B5, B6	
Law, Rosemary (		
From: Sent: To: Cc:	Dolan, JoAnn Monday, May 31, 2010 5:00 PM Perina, Alexandra H; Legal-HRR-DL; Schwartz, Jonathan B; Pomper, Stephen E; Jacobson, Linda Baumert, Kevin A	
Subject: Attachments:	RE: URGENT Clearance needed Monday afternoon statement - 2010 04 31 - flotilla2.doc	
This seems fine to me	e with Alexandria's revision. Found Wolff statement this afternoon on USUN website	:
http://usun.state.gov	v/briefing/statements/2010/142381.htm	
		B5
From: Joseph Cassid		
Ostermeier, Amy A; A Holmstrom, Todd C; S Jonathan B; Pomper,	S; Cue, Lourdes C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Powell, Catherine; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; Legal-HRR-DL; Goldberger, Thomas H; Simon, Jennifer J; Bass, Warren; <a href="mailto:scott w.busby@nss.eop.gov">scott w.busby@nss.eop.gov</a> ; Perina, Alexandra H; Schwartz, Stephen E	В6
ipcassidy	een M; Nossel, Suzanne F; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; ; DRL-MLGA-DL Clearance needed Monday afternoon	_
		<b>B</b> 5
Thanks, Joe		
(begin text)	REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer	
Sta	for the Human Rights Council special session, June 1, 2010	

Thank you, Mr. President.

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Thank you.			]	
mank you.				
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 DOC No. C05135922 Date: 12/17/2012

## Law, Rosemary C

From:

Donoghue, Joan E

Sent:

Monday, May 31, 2010 4:00 PM

To:

Dolan, JoAnn; Aswad, Evelyn M; Schwartz, Jonathan B; Jacobson, Linda; Buchwald, Todd F; Pomper, Stephen E; Harris, Robert K; Baumert, Kevin A; McLeod, Mary (USUN); Perina,

Alexandra H; Guarin, Marc F; Heinemann, Thomas B; Sullivan, David J

Cc:

Subject:

Banos, Mariano H; Khanna, Melanie J; Martin, Julie B Re: Israeli Rt of Reply at HRC today re: Gaza Aid Flotilla

Folks.

Unfortunately, I am in the ER waiting to get an ankle xrayed. Feeling pretty terrible so you won't hear from me for a while. Joan

From: Dolan, JoAnn

**To:** Aswad, Evelyn M; Schwartz, Jonathan B; Jacobson, Linda; Buchwald, Todd F; Pomper, Stephen E; Harris, Robert K; Baumert, Kevin A; Donoghue, Joan E; McLeod, Mary (USUN); Perina, Alexandra H; Guarin, Marc F; Heinemann, Thomas

B; Sullivan, David J

Cc: Banos, Mariano H; Khanna, Melanie J; Martin, Julie B

Sent: Mon May 31 13:17:54 2010

Subject: RE: Israeli Rt of Reply at HRC today re: Gaza Aid Flotilla

Loop in some other so we all have same info.

From: Aswad, Evelyn M

**Sent:** Monday, May 31, 2010 12:56 PM

To: Schwartz, Jonathan B; Jacobson, Linda; Dolan, JoAnn; Buchwald, Todd F; Pomper, Stephen E; Harris, Robert K;

Baumert, Kevin A; Donoghue, Joan E

Cc: Banos, Mariano H; Khanna, Melanie J; Martin, Julie B

Subject: FW: Israeli Rt of Reply at HRC today re: Gaza Aid Flotilla

Looping in Joan. EA

From: Aswad, Evelyn M

**Sent:** Monday, May 31, 2010 11:50 AM

To: Schwartz, Jonathan B; Jacobson, Linda; Dolan, JoAnn; Buchwald, Todd F; Pomper, Stephen E; Harris, Robert K;

Baumert, Kevin A

Cc: Banos, Mariano H; Khanna, Melanie J; Martin, Julie B

Subject: FW: Israeli Rt of Reply at HRC today re: Gaza Aid Flotilla

FYI

From: Cassayre, Mark J

Sent: Monday, May 31, 2010 11:46 AM

**To:** Cassayre, Mark J; Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; 'Scott\_W.\_Busby@nss.eop.gov'; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M; Connelly,

Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H

Subject: Israeli Rt of Reply at HRC today re: Gaza Aid Flotilla

Ambassador Yaar delivered this statement this afternoon at the HRC.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05135993 Date: 12/17/201	2
SBU This email is UNCLASSIFIED.	
From: Cassayre, Mark J Sent: Monday, May 31, 2010 5:02 PM To: Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; 'Scott_WBusby@nss.eop.gov'; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M; Connelly, Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H Subject: Re: URGENT!!! HRC Action re: Gaza Aid Flotilla	_
All: I just spoke with Pal DPR who confirmed that he will call for a special sitting for tmrw pm. He will also table a resolution tomorrow morning for ACTION TOMORROW EVENING.	
Reso will include: - condemnation - call for protection by israel / repsect for I'll - call for internation investigation	
He said that "the Israelis have made it hard on us and we will make it hard on them."	
During his statement Imad spoke in Arabic (he frequently does interventions in English). He made points:	
Premeditated crime Violations of occupying power Saluted courage of those on board vessels Israel has denied occupation of gaza but acts of last night show that gaza is still under occupationa nd therefore I'll applies and 4GC applies. Lift blocade	
Israel will do right of reply at end of day.	
From: Nossel, Suzanne F  To: Cassayre, Mark J; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; 'Scott_WBusby@nss.eop.gov' <scott_wbusby@nss.eop.gov>; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M; Connelly, Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H  Sent: Mon May 31 09:29:20 2010  Subject: Re: URGENT!!! HRC Action re: Gaza Aid Flotilla</scott_wbusby@nss.eop.gov>	-tender
Adding NEA.	В
From: Cassayre, Mark J To: Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; 'Busby, Scott W.' <scott_wbusby@nss.eop.gov>; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M Sent: Mon May 31 09:21:03 2010 Subject: URGENT!!! HRC Action re: Gaza Aid Flotilla</scott_wbusby@nss.eop.gov>	
NEED GUIDANCE	
"SPECIAL SITTING" of HRC to occur Tuesday (tomorrow) afternoon on the Israeli boarding of flotilla.	
	E
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E NEED TALKING POINTS ASAP AND WILL NEED POINTS FOR A STATEMENT, IF WE INTEND TO MAKE ON	IE DURING TH
PECIAL SITTING."	
ark Cassayre  Dunselor	
litical and Specialized Agencies S. Mission to the United Nations and Specialized Agencies neva, Switzerland	
rect tel: +41 22 749-4214 obile: +41 79 775-3680 x: +41.22.749.4717	
ssayremj@state.gov	
BU nis email is UNCLASSIFIED.	
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# Law, Rosemary C

From:

Egan, Brian J. [Brian\_J.\_Egan@nss.eop.gov]

Sent:

Wednesday, June 02, 2010 4:26 PM

To: Cc: Jacobson, Linda Townley, Stephen G

Subject:

Re: "credible investigation" for flotilla incident

Linda, not that I have heard, but I will ask.

From: Jacobson, Linda < JacobsonL@state.gov>

To: Egan, Brian J.

Cc: Townley, Stephen G < TownleySG@state.gov >

**Sent**: Wed Jun 02 15:56:53 2010

Subject: "credible investigation" for flotilla incident

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

# Law, Rosemary C

From:

Goldberger, Thomas H

Sent:

Wednesday, June 02, 2010 11:11 AM

To:

Dolan, JoAnn; Holmstrom, Todd C

Cc:

Jacobson, Linda; Schwartz, Jonathan B; Connelly, Maura; Cunningham, James B; \$ievers,

Marc J; Levin, Jan

Subject:

RE: Turkey mulls legal action against Israel: report

Very helpful, thanks. Adding Maura and TLV.

I gather that this is from an ICC meeting in Uganda that Harold Koh is also participating in.

From: Dolan, JoAnn

**Sent:** Wednesday, June 02, 2010 11:04 AM **To:** Goldberger, Thomas H; Holmstrom, Todd C **Cc:** Jacobson, Linda; Schwartz, Jonathan B

Subject: FW: Turkey mulls legal action against Israel: report

In response to Tom's earlier inquiry . . .

From: Eichensehr, Kristen E

**Sent:** Wednesday, June 02, 2010 10:44 AM

To: Gorove, Katherine M; Harris, Robert K; Dolan, JoAnn; Townley, Stephen G; Daley, John D; Pomper, Stephen E;

Buchwald, Todd F; Aswad, Evelyn M; Perina, Alexandra H; Pomper, Stephen E; Legal-UNA-DL

Subject: RE: Turkey mulls legal action against Israel: report

Thanks,

Kristen

From: Gorove, Katherine M

Sent: Wednesday, June 02, 2010 9:25 AM

To: Harris, Robert K; Dolan, JoAnn; Townley, Stephen G; Daley, John D; Pomper, Stephen E; Buchwald, Todd f; Aswad,

Evelyn M; Perina, Alexandra H; Pomper, Stephen E; Legal-UNA-DL; Eichensehr, Kristen E

Subject: RE: Turkey mulls legal action against Israel: report

Me or Kristen (who is in touch with folks in Kampala).

From: Harris, Robert K

Sent: Wednesday, June 02, 2010 8:56 AM

To: Dolan, JoAnn; Townley, Stephen G; Daley, John D; Pomper, Stephen E; Buchwald, Todd F; Aswad, Evelyn M; Perina,

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05136005 Date: 12/17/2012

Alexandra H; Pomper, Stephen E; Legal-UNA-DL <b>Subject:</b> RE: Turkey mulls legal action against Israel: report		
Kate,		
With Todd and John out of the office, can you tell me who wou	old be following ICC-related issues in L/UNA?	
Thanks.		
Bob		
From: Dolan, JoAnn Sent: Wednesday, June 02, 2010 8:45 AM To: Townley, Stephen G; Daley, John D; Harris, Robert K; Pomperina, Alexandra H; Pomper, Stephen E Subject: FW: Turkey mulls legal action against Israel: report		n M;
May be early but See desk inquiry b	elow. Has anyone seen more?	E
From: Goldberger, Thomas H Sent: Wednesday, June 02, 2010 8:27 AM To: Dolan, JoAnn; Jacobson, Linda; Schwartz, Jonathan B Cc: Holmstrom, Todd C Subject: FW: Turkey mulls legal action against Israel: report		
From: Sullivan, John L Sent: Wednesday, June 02, 2010 5:11 AM To: Gaza Flotilla Monitoring Group Subject: FW: Turkey mulis legal action against Israel: report		a sa sa sa sa sa sa sa sa sa sa sa sa sa
Turkey mulls legal action against Israel: repor	t	
ANKARA, June 2, 2010 (AFP) - Turkey's justice magainst Israel over its deadly raid on aid ship agency reported Wednesday.		
Officials are looking into both domestic and in be undertaken after Monday's operation in inter dead, among them at least four Turks, the repor	national waters that left nine peopl	
The ministry will also decide whether to file a said.	complaint with Turkish prosecutors,	it
Calling the raid a "bloody massacre," Prime Min an international inquiry into the raid, insisti punished.		
"It is no longer possible to cover up or ignore international community to say 'enough is enough		or the
· 8		,

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05136005 Date: 12/17/2012

Most of the bloodshed occurred on a Turkish-flagged ship, the Mavi Marmara, carrying hundreds of pro-Palestinian activists from about 30 countries, mostly Turkish nationals mobilised by an Islamist charity.

Media Analysis and Watch Center USSTRATCOM Foreign Media Analysis Program SOS International Ltd. www.sosiltd.com

For additional information, please visit the SOSi USSTRATCOM FMA portal at http://fma.sosiltd.com/secure/?SID=SECF83EFBEF. Once registered, you may access FMA products and manage your subscriptions. Write to helpdeskfma@sosiltd.com or call 703-483-4898 for assistance.

To unsubscribe from this list, please use the following link: [\*\*REPORT\_UNSUBSCRIBE\_LINK\*\*]

SOS international Ltd. E-mail Disclaimer.

Law, Rosemary C Gorove, Katherine M From: Friday, October 15, 2010 5:49 PM Sent: Heinemann, Thomas B; Pomper, Stephen E; Jacobson, Linda; Schwartz, Jonathan B To: Martin, Julie B; Buchwald, Todd F; Daley, John D; Perina, Alexandra H; Banos, Mariano H Cc: Re: urgent - flotilla - D question Subject: I will forward you draft answer. From: Heinemann, Thomas B To: Goroye, Katherine M; Pomper, Stephen E; Jacobson, Linda; Schwartz, Jonathan B Cc: Martin, Julie B; Buchwald, Todd F; Daley, John D; Perina, Alexandra H; Banos, Mariano H **Sent**: Fri Oct 15 17:36:17 2010 Subject: RE: urgent - flotilla - D question I can't tell from this if there is a question we are supposed to be answering. Can someone clarify? From: Gorove, Katherine M Sent: Friday, October 15, 2010 4:18 PM To: Gorove, Katherine M; Pomper, Stephen E; Jacobson, Linda; Schwartz, Jonathan B; Heinemann, Thomas B Cc: Martin, Julie B; Buchwald, Todd F; Daley, John D; Perina, Alexandra H; Banos, Mariano H Subject: RE: urgent - flotilla - D question Looping in Tom in Steve's absence. From: Gorove, Katherine M Sent: Friday, October 15, 2010 4:16 PM To: Pomper, Stephen E; Jacobson, Linda; Schwartz, Jonathan B Cc: Martin, Julie B; Buchwald, Todd F; Daley, John D; Perina, Alexandra H Subject: urgent - flotilla - D question From: Daley, John D Sent: Friday, October 15, 2010 3:55 PM **To:** Perina, Alexandra H Cc: Gorove, Katherine M; Martin, Julie B; Buchwald, Todd F Subject: URGENT--SEE BELOW From: Koh, Harold Hongju Sent: Friday, October 15, 2010 3:42 PM To: Schwartz, Jonathan B; Buchwald, Todd F Cc: Daley, John D; Townley, Stephen G; Zelinsky, Aaron Subject: Turkey Flotilla ICC guidance REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05136077 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05136077 Date: 12/17/2012

RELEASED IN PART B5

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04103 DOC NO. COD ISOUTT Date: 12/11/2012

Harold Hongju Koh The Legal Adviser United States Department of State 2201 C St. N.W. Suite 6421 Washington, D.C. 20520 202-647-9598 phone 202-262-8295 cell 202-647- 7096 fax

Catherine M October 14, 2010 4:02 PM On D; Schwartz, Jonathan B; Kim, John J (Kimm); Johnson, Karen K; Jaco Ice, Anne I, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexantariano H I incident Comoros-flagged vessel ?  51 PM J (Kimm); Johnson, Karen K; Jacobson, Linda; Joyce, Anne K A (USUN); Townley, Stephen G; Perina, Alexandra H; Gorove, Katherine Iros-flagged vessel ?	dra H;
October 14, 2010 4:02 PM on D; Schwartz, Jonathan B; Kim, John J (Kimm); Johnson, Karen K; Jacobee, Anne of, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandriano H of incident Comoros-flagged vessel?  61 PM of (Kimm); Johnson, Karen K; Jacobson, Linda; Joyce, Anne of A (USUN); Townley, Stephen G; Perina, Alexandra H; Gorove, Katherine oros-flagged vessel?	dra H;
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81 PM en K; Jacobson, Linda; Joyce, Anne « A (USUN); Townley, Stephen G; Schwartz, Jonathan B; Perina, Alexandra lagged vessel ?	3 H
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	rers for the families of those killed by Israeli forces in connection with the to the ICC Prosecutor urging him to take action.

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05136080 Date: 12/17/2012

Linda/Anno: do you know if ther	re is any truth to the allegation th	at the ship was registered in C	'omoros?	
Ellua/Allile. do you know il thei	e is any truth to the anegation th	at the ship was registered in e	omeres.	7
Thanks.				
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05136081 Date: 12/1//2012 RELEASED IN PART B5 Law, Rosemary C Gorove, Katherine M From: Thursday, October 14, 2010 12:05 PM Sent: Jacobson, Linda; Cooper, Kurtis A To: Daley, John D; Martin, Julie B Cc: RE: Clearance Request: IO Press Guidance on Turkish Complaint to ICC on Gaza Flotilla Subject: image001.png Attachments: **B5** From: Jacobson, Linda Sent: Thursday, October 14, 2010 11:59 AM To: Gorove, Katherine M; Cooper, Kurtis A Cc: Daley, John D; Martin, Julie B Subject: RE: Clearance Request: IO Press Guidance on Turkish Complaint to ICC on Gaza Flotilla From: Gorove, Katherine M Sent: Thursday, October 14, 2010 11:53 AM To: Cooper, Kurtis A Cc: Daley, John D; Jacobson, Linda; Martin, Julie B Subject: FW: Clearance Request: IO Press Guidance on Turkish Complaint to ICC on Gaza Flotilla Importance: High Kurtis, I clear for L/UNA. Copying a few others in case they have additional thoughts. Thanks, From: Cooper, Kurtis A Sent: Thursday, October 14, 2010 11:42 AM To: Gorove, Katherine M Subject: FW: Clearance Request: IO Press Guidance on Turkish Complaint to ICC on Gaza Flotilla Importance: High Can you clear in Mariano's absence? SBU This email is UNCLASSIFIED. From: Cooper, Kurtis A Sent: Thursday, October 14, 2010 11:41 AM To: IO-HR-DL; Coughlin, Shaun (S/WCI); Banos, Mariano H; Sayles, Ambrose G; Vasquez, Edgar J; Johnston-Gardner,

Sarah R (DRL); Bass, Warren; Ventrell, Patrick H (USUN); Kornblau, Mark (USUN); Cook, Akunna E; P-IO Duty; Burke-White, William; 'Scott\_W.\_Busby@nss.eop.gov'; EUR-Press

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05136081 Date: 12/17/2012

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**B5** 

Kurtis

# Turks accuse Israel of war crimes at int'l court

# AD Associated Press

By ARTHUR MAX, Associated Press Writer Arthur Max, Associated Press Writer

AMSTERDAM – Turkish lawyers representing pro-Palestinian activists filed a complaint Thursday with the International Criminal Court accusing Israel of committing war crimes in May when its troops raided a boat trying to break Israel's blockade of Gaza.

It was unclear whether the prosecutor would agree to pursue the case or whether the court has jurisdiction. But the filing reignited an issue that has severely strained Israel's relations with Turkey, previously its strongest ally in the Muslim world, and keeps Israel on the defensive over its much-criticized Gaza blockade.

A delegation representing some 300 activists and a Turkish nongovernment organization submitted the complaint to the prosecutor's office in The Hague seeking an investigation into the May 31 raid.

Nine Turkish citizens, including 19-year-old Furkan Dogan who had dual U.S.-Turkish nationality, were killed during the melee after Israeli troops rappelled from helicopters onto the deck of the ship Mavi Marmara before dawn.

"I have confidence the international court and the prosecutor will take this case," said Ahmet Dogan, Furkan's father.

Israel has said its troops fired live ammunition only after they were attacked by activists with clubs and metal bars and they felt their lives were in danger.

Attorney Ugur Sevgili said the victims want Israel investigated for torture, inhuman treatment, the taking of hostages and other violations of the Geneva war crimes convention.

"We demanded from the prosecutor to initiate an investigation and prosecute the perpetrators of this crime," Sevgili said. "We didn't mention any Israeli soldiers or any Israeli politicians. We just told them that we believe war crimes and crimes against humanity were committed."

The court, which began work in 2002 as the world's first permanent war crimes tribunal, receives hundreds of complaints every year, but so far has filed indictments against 17 war crimes suspects — all of them involved in African conflicts.

Dogan, speaking outside the court's headquarters, said he thought politics might get in the way of justice.

"I believe that people who killed my son will be prosecuted. However, this case also has international and political dimensions," he said.

A U.N.-appointed panel of human rights experts, chaired by a former judge of the international court, found last month that Israel violated human rights law during its interception of the flotilla carrying humanitarian to Gaza, which has been under an Israeli blockade for three years.

Israel rejected the panel's findings, which it said were biased and one-sided, and said the U.N. Human Rights Council that appointed the panel is heavily weighted in the Palestinians' favor.

The court normally intercedes only if the country involved is among the 114 nations that have endorsed the court's founding treaty. Israeli is not a signatory, but the ship was flying the flag of the Comoros Island, which is a member of the court.

Sevgili said he expected the Comoros to support the victims' application to the court or file its own complaint.

The prosecutor also may initiate an investigation even if the accused country does not belong to the court — but only if he determines that the country is unable to launch its own credible investigation of human rights abuses.

Among the complaints submitted and presumably pending in the prosecutor's office is an application by the Palestinian Authority 18 months ago asking for a war crimes investigation into Israel's brief yet deadly 2008 war in Gaza.

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This email is UNCLASSIFIED.

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From: Sent: Fo: Cc: Subject:	Gorove, Katherine M Thursday, June 03, 2010 5:12 PM McLeod, Mary (USUN); Jacobson, Linda; Harris, Robert K; Aswad, Evelyn M Schwartz, Jonathan B; Townley, Stephen G RE: Is Quartet investig'n feasible with HRC investig'n?	,
o: Jacobson, Linda c: Schwartz, Jonat	ary (USUN) une 03, 2010 5:09 PM la; Gorove, Katherine M; Harris, Robert K; Aswad, Evelyn M athan B; Townley, Stephen G uartet investig'n feasible with HRC investig'n?	mental Mague et al. (China
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<b>o:</b> Jacobson, Linda <b>c:</b> Schwartz, Jonat	therine M une 03, 2010 4:53 PM la; Harris, Robert K; Aswad, Evelyn M; McLeod, Mary (USUN) athan B; Townley, Stephen G et investig'n feasible with HRC investig'n?	· · · · ·
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Law, Rosema	ry C
From: Sent: To:	Gorove, Katherine M Wednesday, June 02, 2010 7:44 PM Jacobson, Linda; Dolan, JoAnn
To: Aswad, Evely Subject: FW: IO	therine 7, June 02, 2010 6:59 PM n M; Gorove, Katherine M Guidance on HRC Flotilla Resolution
Evelyn, Kate –	
Thanks.	
Catherine	
Looping in L.	
<b>To:</b> Sayles, Ambri Littlejohn, J.R.; A: <b>Cc:</b> Rand, Dafna	therine v, June 02, 2010 6:39 PM ose G; Knopf, Payton L; Cooper, Kurtis A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; shraf, Madeeha S; D Duty Officer3; Prince, Jonathan M; Reed, Julia G H; Burke-White, William Guidance on HRC Flotilla Resolution
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r <del>or wassang im</del> .	tuna acsibining what international participation would foot met
Thanks. Catherine	
	Secretary of State's Policy Planning Office (5/P)   HST 7312 te   Phone: 202-647-4487   Email: powellc@state.gov
	REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05136092 Date: 12/17/2012

Catherine; A	es, Ambrose G desday, June 02, 2010 6:21 PM Payton L; Cooper, Kurtis A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, J.R.; Powel dishraf, Madeeha S; D Duty Officer3; Prince, Jonathan M; Reed, Julia G E: IO Guidance on HRC Flotilla Resolution
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owell, Cath	Ambrose G; Cooper, Kurtis A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, J.R.; serine; Ashraf, Madeeha S; D Duty Officer3; Prince, Jonathan M; Reed, Julia Ge: IO Guidance on HRC Flotilla Resolution
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<b>Fo:</b> Knopf, I Catherine; A <b>Sent:</b> Wed	Payton L; Cooper, Kurtis A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, J.R.; Poweli shraf, Madeeha S; D Duty Officer3; Prince, Jonathan M; Reed, Julia G Jun 02 18:16:57 2010
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05136092 Date: 12/17/2012

Including Jonathan and Julia from SEMEP, just in case they can assist with expediting SEMEP clearance.

From: Cooper, Kurtis A

Sent: Wednesday, June 02, 2010 5:41 PM

To: Knopf, Payton L; Sayles, Ambrose G; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, J.R.;

Powell, Catherine; Ashraf, Madeeha S; D Duty Officer3 **Subject:** IO Guidance on HRC Flotilla Resolution

Still need SEMEP, USUN, P, S/P and D(S) clearance. Latest version attached. It has been cleared by the IO, NEA and EUR front offices.

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This email is UNCLASSIFIED.

RELEAS	ED IN PART B5	
_aw, Rosemary C		
From: Sent: To: Subject:	Gorove, Katherine M Wednesday, June 02, 2010 7:43 PM Dolan, JoAnn; Jacobson, Linda FW: IO Guidance on HRC Flotilla Resolution	
Classification: SensitivityCode:	UNCLASSIFIED Sensitive	
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From: Cooper, Kurtis / Sent: Wednesday, Jur To: Powell, Catherine; Littlejohn, J.R.; Ashraf, Katherine M		Jennifer J; Gorove,
Cc: Rand, Dafna H; Bu Subject: RE: IO Guida	rke-White, William Ince on HRC Flotilla Resolution	
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SBU This email is UNCLAS	SIFIED.	
F	REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer	
Littlejohn, J.R.; Ashraf, Katherine M <b>Cc:</b> Rand, Dafna H; Bu	e 02, 2010 6:40 PM ; Knopf, Payton L; Cooper, Kurtis A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jo Madeeha S; D Duty Officer3; Prince, Jonathan M; Reed, Julia G; Aswad, Evelyn M; G	ennifer J; orove,
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05136093 Date: 12/17/2012

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From: Powell, Catherine Sent: Wednesday, June 02, 2010 ( To: Sayles, Ambrose G; Knopf, Pay Littlejohn, J.R.; Ashraf, Madeeha S Cc: Rand, Dafna H; Burke-White, N	rton L; Cooper, Kurtis A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jenr ; D Duty Officer3; Prince, Jonathan M; Reed, Julia G William	
Subject: RE: IO Guidance on HRC	: Flotilla Resolution	
Thanks. Catherine		
Catherine Powell   Secretary of State Department of State   Phone: 202-6	e's Policy Planning Office (5/P)   HST 7312 47-4487   Email: <u>powellc@state.gov</u>	
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Sent: Wednesday, June 02, 2010 ( To: Knopf, Payton L; Cooper, Kurti Catherine; Ashraf, Madeeha S; D E Subject: RE: IO Guidance on HRC	is A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, J.R Duty Officer3; Prince, Jonathan M; Reed, Julia G	; Powell,
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Sent: Wednesday, June 02, 2010 of the Cooper, Kurti Catherine; Ashraf, Madeeha S; D E Subject: RE: IO Guidance on HRC	is A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, J.R Duty Officer3; Prince, Jonathan M; Reed, Julia G	; Powell,
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Sent: Wednesday, June 02, 2010 of To: Knopf, Payton L; Cooper, Kurti Catherine; Ashraf, Madeeha S; D E Subject: RE: IO Guidance on HRC Thanks Payton.  From: Knopf, Payton L Sent: Wednesday, June 02, 2010 of To: Sayles, Ambrose G; Cooper, Ku Powell, Catherine; Ashraf, Madeeha	is A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, J.R. Duty Officer3; Prince, Jonathan M; Reed, Julia G  Flotilla Resolution  6:18 PM  urtis A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, a S; D Duty Officer3; Prince, Jonathan M; Reed, Julia G	
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ubject: RE: 10 Guidance on HRC Flotilla Resolution	
rom: Knopf, Payton L ent: Wednesday, June 02, 2010 5:57 PM o: Sayles, Ambrose G; Cooper, Kurtis A; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, owell, Catherine; Ashraf, Madeeha S; D Duty Officer3; Prince, Jonathan M; Reed, Julia G ubject: Re: IO Guidance on HRC Flotilla Resolution	J.R.;
rom: Sayles, Ambrose G o: Cooper, Kurtis A; Knopf, Payton L; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, J.I atherine; Ashraf, Madeeha S; D Duty Officer3; Prince, Jonathan M; Reed, Julia G ent: Wed Jun 02 17:44:15 2010 ubject: RE: IO Guidance on HRC Flotilla Resolution acluding Jonathan and Julia from SEMEP, just in case they can assist with expediting SEMEP clearance.	R; Powell,
rom: Cooper, Kurtis A ent: Wednesday, June 02, 2010 5:41 PM o: Knopf, Payton L; Sayles, Ambrose G; Bass, Warren; Kornblau, Mark (USUN); Simon, Jennifer J; Littlejohn, owell, Catherine; Ashraf, Madeeha S; D Duty Officer3 ubject: IO Guidance on HRC Flotilla Resolution	
till need SEMEP, USUN, P, S/P and D(S) clearance. Latest version attached. It has been cleared by the IO, NEA ont offices.	and EUK
BU his email is UNCLASSIFIED.	
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RELEASED IN PART B5 Law, Rosemary C Gorove, Katherine M From: Wednesday, June 02, 2010 12:35 PM Sent: Dolan, JoAnn; Townley, Stephen G; Pomper, Stephen E; McLeod, Mary (USUN); Martin, Julie To: B; Khanna, Melanie J Eichensehr, Kristen E; Jacobson, Linda; Baumert, Kevin A Cc: RE: Gaza/UNSCRs Subject: **B**5 From: Dolan, JoAnn Sent: Wednesday, June 02, 2010 11:23 AM To: Gorove, Katherine M; Townley, Stephen G; Pomper, Stephen E; McLeod, Mary (USUN); Martin, Julie B; Khanna, Cc: Eichensehr, Kristen E; Jacobson, Linda; Baumert, Kevin A Subject: RE: Gaza/UNSCRs From: Gorove, Katherine M Sent: Wednesday, June 02, 2010 9:51 AM To: Townley, Stephen G; Pomper, Stephen E Cc: Eichensehr, Kristen E; Jacobson, Linda; Dolan, JoAnn; Baumert, Kevin A Subject: RE: Gaza/UNSCRs From: Townley, Stephen G Sent: Wednesday, June 02, 2010 9:49 AM To: Gorove, Katherine M; Pomper, Stephen E Cc: Eichensehr, Kristen E; Jacobson, Linda; Dolan, JoAnn; Baumert, Kevin A Subject: RE: Gaza/UNSCRs From: Gorove, Katherine M Sent: Wednesday, June 02, 2010 9:46 AM To: Townley, Stephen G; Pomper, Stephen E Cc: Eichensehr, Kristen E Subject: RE: Gaza/UNSCRs REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer 25 UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05136095 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05136095 Date: 12/1//2012

"The Security Council,

"Recalling all of its relevant resolutions, including resolutions 242 (1967), 338 (1973), 1397 (2002), 1515 (2003) and 1850 (2008),

"Stressing that the Gaza Strip constitutes an integral part of the territory occupied in 1967 and will be a part of the Palestinian state,

"Emphasising the importance of the safety and well-being of all civilians,

"Expressing grave concern at the escalation of violence and the deterioration of the situation, in particular the resulting heavy civilian casualties since the refusal to extend the period of calm; and emphasising that the Palestinian and Israeli civilian populations must be protected,

"Expressing grave concern also at the deepening humanitarian crisis in Gaza,

"Emphasising the need to ensure sustained and regular flow of goods and people through the Gaza crossings,

"Recognising the vital role played by UNRWA in providing humanitarian and economic assistance within Gaza,

"Recalling that a lasting solution to the Israeli-Palestinian conflict can only be achieved by peaceful means,

"Reaffirming the right of all States in the region to live in peace within secure and internationally recognized borders,

- "1. Stresses the urgency of and calls for an immediate, durable and fully respected ceasefire, leading to the full withdrawal of Israeli forces from Gaza;
- "2. Calls for the unimpeded provision and distribution throughout Gaza of humanitarian assistance, including of societies and medical treatment;
- "3. Welcomes the initiatives aimed at creating and opening humanitarian corridors and other mechanisms for the sustained delivery of humanitarian aid;
- "4. Calls on Member States to support international efforts to alleviate the humanitarian and economic situation in Gaza, including through urgently needed additional contributions to UNRWA and through the Ad Hoc Liaison Committee;
  - "5. Condemns all violence and hostilities directed against civilians and all acts of terrorism;
- "6. Calls upon Member States to intensify efforts to provide arrangements and guarantees in Gaza in order to sustain a durable ceasefire and calm, including to prevent illicit trafficking in arms and ammunition and to ensure the sustained re-opening of

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05136095 Date: 12/17/2012

the crossing points on the basis of the 2005 Agreement on Movement and Access between the Palestinian Authority and Israel; and in this regard, welcomes the Egyptian initiative, and other regional and international efforts that are under way;

- "7. Encourages tangible steps towards intra-Palestinian reconciliation including in support of mediation efforts of Egypt and the League of Arab States as expressed in the 26 November 2008 resolution, and consistent with Security Council resolution 1850 (2008) and other relevant resolutions;
- "8. Calls for renewed and urgent efforts by the parties and the international community to achieve a comprehensive peace based on the vision of a region where two democratic States, Israel and Palestine, live side by side in peace with secure and recognised borders, as envisaged in Security Council resolution 1850 (2008), and recalls also the importance of the Arab Peace Initiative;
  - "9. Welcomes the Quartet's consideration, in consultation with the parties, of an international meeting in Moscow in 2009;
  - "10. Decides to remain seized of the matter."

From: Townley, Stephen G

**Sent:** Wednesday, June 02, 2010 9:31 AM **To:** Pomper, Stephen E; Gorove, Katherine M

**Cc:** Eichensehr, Kristen E **Subject:** Gaza/UNSCRs

В5

aw, Rosema from: ent: o: subject:	Goldberger, Thomas H Thursday, June 03, 2010 2:06 PM Hof, Frederic C; Sindle, James M; Giauque, Jeffrey G; Holmstrom, Todd C; Knop Jacobson, Linda FW: Condensed version of the State paper for the PC	of, Payton L;
i <b>ent:</b> Thursday, 1 <b>o:</b> Bass, Warren, ntonietti, Patrick	em G. [mailto:Prem G. Kumar@nss.eop.gov] June 03, 2010 2:02 PM ; Mustafa, Herro K.; Goldberger, Thomas H; Lynn, Eric CIV OSD POLICY;  M CIV OSD POLICY sed version of the State paper for the PC	B tagon.mil;
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05140828 Date: 12/17/2012

#### RELEASED IN FULL

# Law, Rosemary C

From: Sent:

Gorove, Katherine M

Tuesday, June 08, 2010 12:46 PM

To:

Schwartz, Jonathan B; Harris, Robert K; Dolan, JoAnn; Jacobson, Linda; Townley, Stephen G;

Woodward, Shirley G; Pomper, Stephen E; Banos, Mariano H; 'Bob and Sue Harris Biniaz'

Subject:

israeli proposed COE - considerations.DOC

Attachments:

LEGAL-#247657-v1-Israel\_Flotilla\_incident\_-Commission\_of\_Experts\_-questions.doc

Here's a draft paper for 2:30 meeting today on the proposed Commission of Experts, drawing from the questions raised by Joanne and Steve Townley. I can collect comments/edits. Thanks, Kate

#### RELEASED IN FULL

## Law, Rosemary C

From:

McLeod, Mary (USUN)

Sent:

Monday, May 31, 2010 11:31 AM

To:

Jacobson, Linda

Subject:

Re: Humanitarian flotilla

Yes, the Israelis are saying their blockade of Gaza is legal. Do we have a position?

---- Original Message -----

From: Jacobson, Linda

To: Donoghue, Joan E; McLeod, Mary (USUN); Pomper, Stephen E; Sullivan, David J; Schwartz,

Jonathan B; Baumert, Kevin A; Perina, Alexandra H; Dolan, JoAnn; Heinemann, Thomas B

Sent: Mon May 31 11:25:55 2010 Subject: Re: Humanitarian flotilla

From what I understand from here, Israel is saying that because it is in armed conflict with Hamas it can lawfully maintain a naval blockade of the territorial waters of Gaza and that it can stop vessels on the high seas that are bound towards the territorial waters of Gaza. On the ship, Israeli press is reporting that the navy force were fired upon when they attempted to board the tukish flag ship. I have not seen an official Israeli statement yet.

---- Original Message -----

From: Donoghue, Joan E

To: Jacobson, Linda; McLeod, Mary (USUN); Pomper, Stephen E; Sullivan, David J; Schwartz,

Jonathan B; Baumert, Kevin A; Perina, Alexandra H; Dolan, JoAnn; Heinemann, Thomas B

Sent: Mon May 31 11:21:26 2010 Subject: Re: Humanitarian flotilla

On the self- defense rationale, what has GOI said and do we know the facts?

---- Original Message -----

From: Jacobson, Linda

To: McLeod, Mary (USUN); Pomper, Stephen E; Sullivan, David J; Donoghue, Joan E; Schwartz,

Jonathan B; Baumert, Kevin A; Perina, Alexandra H; Dolan, JoAnn; Heinemann, Thomas B

Sent: Mon May 31 10:05:35 2010 Subject: Re: Humanitarian flotilla

Including others working on this.

---- Original Message -----From: McLeod, Mary (USUN)

To: Jacobson, Linda; Pomper, Stephen E; Sullivan, David J; Donoghue, Joan E; Schwartz,

Jonathan B

Sent: Mon May 31 09:57:46 2010 Subject: Humanitarian flotilla

All--Assume you all are working on this. I know Todd and Harold are in Kampala and bbs aren't working. I am rushing back to NYC to try to make the SC meeting, currently scheduled for 1. Anticipate much interest in legal issues focused on Israeli claims they were acting in self-defense and that the flotilla was violating international law.

#### RELEASED IN FULL

### Law, Rosemary C

From:

McLeod, Mary

Sent:

Monday, January 24, 2011 2:01 PM

To:

Dolan, JoAnn; Ingber, Rebecca M; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen

E; Simonoff, Mark A (USUN); Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M;

Gorove, Katherine M

Cc:

Jacobson, Linda; Schwartz, Jonathan B; Townley, Stephen G

Subject:

RE: For Clearance: Israel-Turkel Commission report

Classification:

**UNCLASSIFIED** 

I think the guidance looks OK.

This email is UNCLASSIFIED.

From: Dolan, JoAnn

Sent: Monday, January 24, 2011 1:45 PM

To: McLeod, Mary; Ingber, Rebecca M; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen E; Simonoff, Mark A

(USUN); Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M; Gorove, Katherine M

Cc: Jacobson, Linda; Schwartz, Jonathan B; Townley, Stephen G Subject: RE: For Clearance: Israel-Turkel Commission report

Mariano thought NEA guidance looked fine and Alexandra and Rebecca are going over it now. Did anyone else want to weigh in before we get back to NEA? I thought L/UNA in particular might because of references to SYG investigation. I have also attached version with point added by DRL, which I am not sure Mariano had yet seen. Would L/FO normally want to clear as well?

From: Dolan, JoAnn

Sent: Monday, January 24, 2011 1:14 PM

To: Ingber, Rebecca M; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen E; Simonoff, Mark A (USUN);

Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M Cc: McLeod, Mary; Jacobson, Linda; Schwartz, Jonathan B Subject: FW: For Clearance: Israel-Turkel Commission report

In case others have not seen as yet.

From: Ventrell, Patrick H (USUN)

Sent: Monday, January 24, 2011 1:03 PM

**To:** Vasquez, Edgar J; Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark (USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Owen, Evan; PRM-Press-DL; EUR-Press; Sachar, Alon

(NEA/IPA); Hale, David M Cc: Doutrich, Jack T

Subject: RE: For Clearance: Israel-Turkel Commission report

Attached are the suggested edits from USUN.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

This email is UNCLASSIFIED.

1

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 DOC No. CU5141605 Date: 12/17/2012

From: Vasquez, Edgar J

Sent: Monday, January 24, 2011 12:15 PM

To: Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark (USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Ventrell, Patrick H (USUN); Owen, Evan; PRM-Press-DL; EUR-Press; Sachar,

Alon (NEA/IPA); Hale, David M

Cc: Doutrich, Jack T

Subject: For Clearance: Israel-Turkel Commission report

Importance: High

Please clear on the attached press guidance.

Thanks, Eddie

This email is UNCLASSIFIED.

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141539 Date: 12/17/2012

#### RELEASED IN FULL

## Law, Rosemary C

From:

Gorove, Katherine M.

Sent:

Tuesday, October 19, 2010 9:29 AM

To:

Daley, John D; Aswad, Evelyn M; Khanna, Melanie J

Cc:

Banos, Mariano H; Martin, Julie B; Perina, Alexandra H; Simonoff, Mark A (USUN); Mansfield,

Anna M; Kim, John J (Kimm); Johnson, Karen K

Subject:

RE: AP -- Turks accuse Israel of war crimes at int'l court

Attachments: -flotilla\_war\_crimes\_\_ICC\_Press\_guidance.DOC

I think this is final Press guidance. It's definitely final on the war crimes/ICC answer.

From: Khanna, Melanie J

To: Daley, John D; Nossel, Suzanne F; Lapenn, Jessica; Honigstein, Michael D; Banos, Mariano H; Cassidy, Joseph P;

Johnston-Gardner, Sarah R (DRL); Bass, Warren; Aswad, Evelyn M; Martin, Julie B

Cc: Cassayre, Mark J; Foley, Tara E Sent: Tue Oct 19 02:43:03 2010

Subject: Fw: AP -- Turks accuse Israel of war crimes at int'l court

Have there been any Dept memos or meeting outputs on this? Amb Donahoe and I have a mtg with the Israeli Amb here tomorrow and this may come up. If you have any (related or unrelated) points or questions you'd like us to raise, pls let me know. Thanks.

From: Kennedy, David (Geneva)

To: Donahoe, Eileen C; Griffiths, Douglas M; Geneva HRC; Lubetkin, Wendy C

**Sent:** Thu Oct 14 12:49:13 2010

Subject: AP -- Turks accuse Israel of war crimes at int'l court

Turks accuse Israel of war crimes at int'l court

By ARTHUR MAX (AP) – 2 hours ago

AMSTERDAM — Turkish lawyers representing pro-Palestinian activists filed a complaint Thursday with the International Criminal Court accusing Israel of committing war crimes in May when its troops raided a boat trying to break Israel's blockade of Gaza.

It was unclear whether the prosecutor would agree to pursue the case or whether the court has jurisdiction. But the filing reignited an issue that has severely strained Israel's relations with Turkey, previously its strongest ally in the Muslim world, and keeps Israel on the defensive over its much-criticized Gaza blockade.

A delegation representing some 300 activists and a Turkish nongovernment organization submitted the complaint to the prosecutor's office in The Hague seeking an investigation into the May 31 raid.

Nine Turkish citizens, including 19-year-old Furkan Dogan who had dual U.S.-Turkish nationality, were killed during the melee after Israeli troops rappelled from helicopters onto the deck of the ship Mavi Marmara before dawn.

"I have confidence the international court and the prosecutor will take this case," said Ahmet Dogan, Furkan's father.

Israel has said its troops fired live ammunition only after they were attacked by activists with clubs and metal bars and they felt their lives were in danger.

Attorney Ugur Sevgili said the victims want Israel investigated for torture, inhuman treatment, the taking of hostages and other violations of the Geneva war crimes convention.

"We demanded from the prosecutor to initiate an investigation and prosecute the perpetrators of this crime," Sevgili said. "We didn't mention any Israeli soldiers or any Israeli politicians. We just told them that we believe war crimes and crimes against humanity were committed."

The court, which began work in 2002 as the world's first permanent war crimes tribunal, receives hundreds of complaints every year, but so far has filed indictments against 17 war crimes suspects — all of them involved in African conflicts.

Dogan, speaking outside the court's headquarters, said he thought politics might get in the way of justice.

"I believe that people who killed my son will be prosecuted. However, this case also has international and political dimensions," he said.

A U.N.-appointed panel of human rights experts, chaired by a former judge of the international court, found last month that Israel violated human rights law during its interception of the flotilla carrying humanitarian supplies to Gaza, which has been under an Israeli blockade for three years.

Israel rejected the panel's findings, which it said were biased and one-sided, and said the U.N. Human Rights Council that appointed the panel is heavily weighted in the Palestinians' favor.

The court normally intercedes only if the country involved is among the 114 nations that have endorsed the court's founding treaty. Israeli is not a signatory, but the ship was flying the flag of the Comoros Island, which is a member of the court.

Sevgili said he expected the Comoros to support the victims' application to the court or file its own complaint!

The prosecutor also may initiate an investigation even if the accused country does not belong to the court — but only if he determines that the country is unable to launch its own credible investigation of human rights abuses.

Among the complaints submitted and presumably pending in the prosecutor's office is an application by the Palestinian Authority 18 months ago asking for a war crimes investigation into Israel's brief yet deadly 2008 war in Gaza.

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05140985 Date: 12/1//2012

#### RELEASED IN FULL

Law, Rosemary C

From: Sent: Guarin, Marc F

Sen

Friday, June 04, 2010 11:53 AM

To:

Jacobson, Linda; Townley, Stephen G; Gorove, Katherine M; Pomper, Stephen E; Harris,

Robert K; Aswad, Evelyn M; Eichensehr, Kristen E

Cc:

Dolan, JoAnn; Schwartz, Jonathan B

Subject:

RE: 060410-Israel-Palestinians - UPDATE on Free Gaza Flotilla.docx

Attachments:

060410-Israel-Palestinians - UPDATE on Free Gaza Flotilla [with L-PM edits].docx

A couple of minor edits, attached.

From: Jacobson, Linda

**Sent:** Friday, 4 June, 2010 11:40

To: Townley, Stephen G; Gorove, Katherine M; Pomper, Stephen E; Harris, Robert K; Guarin, Marc F; Aswad, Evelyn M;

Eichensehr, Kristen E

Cc: Dolan, JoAnn; Schwartz, Jonathan B

Subject: 060410-Israel-Palestinians - UPDATE on Free Gaza Flotilla.docx

Here is some updated press guidance. I've included my changes. Please get back to me with any additions in next 10 minutes as there is a noon deadline.

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05140785 Date: 12/17/2012

### RELEASED IN FULL

# Law, Rosemary C

From:

Gorove, Katherine M

Sent:

Friday, October 15, 2010 12:35 PM

To:

Cooper, Kurtis A; Perina, Alexandra H; Jacobson, Linda; Dolan, JoAnn; Martin, Julie B

Cc:

Schwartz, Jonathan B; Daley, John D PG 10-14-10 ICC Flotilla Complaint.doc

Subject: Attachments:

PG 10-14-10 ICC Flotilla Complaint.doc

Kurtis, In addition to L/PM's comment, I would also reinsert part of what was deleted from yesterday's guidance. Other colleagues may have further comments.

Thanks,

aw, Rosemary	RELEASED IN PART B5	,
rom: ent: o: c: ubject:	Gorove, Katherine M Thursday, June 03, 2010 5:12 PM McLeod, Mary (USUN); Jacobson, Linda; Harris, Robert K; Aswad, Evelyn M Schwartz, Jonathan B; Townley, Stephen G RE: Is Quartet investig'n feasible with HRC investig'n?	
o: Jacobson, Linda c: Schwartz, Jonat	y (USUN) ne 03, 2010 5:09 PM ; Gorove, Katherine M; Harris, Robert K; Aswad, Evelyn M han B; Townley, Stephen G artet investig'n feasible with HRC investig'n?	
BU his email is UNCL/	ASSIFIED.	
o: Gorove, Katheri c: Schwartz, Jonat	nda ne 03, 2010 5:03 PM ne M; Harris, Robert K; Aswad, Evelyn M; McLeod, Mary (USUN) han B; Townley, Stephen G artet investig'n feasible with HRC investig'n?	
o: Jacobson, Linda c: Schwartz, Jonat	erine M ne 03, 2010 4:53 PM ; Harris, Robert K; Aswad, Evelyn M; McLeod, Mary (USUN) han B; Townley, Stephen G investig'n feasible with HRC investig'n?	
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Law, Rosemary	C		
From: Sent: To: Cc: Subject:	Gorove, Katherine M Thursday, June 03, 2010 5:06 PM Jacobson, Linda; Harris, Robert K; Aswad, Evelyn M; McLeod, Mary (USUN) Schwartz, Jonathan B; Townley, Stephen G RE: Is Quartet investig'n feasible with HRC investig'n?		d. Blodenmethianthremmethichen der gegen der der der der der der der der der der
<b>To:</b> Gorove, Katheri <b>Cc:</b> Schwartz, Jonat	nda ne 03, 2010 5:03 PM ne M; Harris, Robert K; Aswad, Evelyn M; McLeod, Mary (USUN) han B; Townley, Stephen G artet investig'n feasible with HRC investig'n?		
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<b>To:</b> Jacobson, Linda <b>Cc:</b> Schwartz, Jonat	nerine M ne 03, 2010 4:53 PM ; Harris, Robert K; Aswad, Evelyn M; McLeod, Mary (USUN) han B; Townley, Stephen G : investig'n feasible with HRC investig'n?	:	
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	UNCLASSIFIED	U.S. Department of State	Case No.	ト-2010-04 105	DOC NO.	C05140617	Date:	12/17/201	12

# RELEASED IN PART B5 Law, Rosemary C Gorove, Katherine M From: Thursday, October 14, 2010 11:53 AM Sent: Cooper, Kurtis A To: Daley, John D; Jacobson, Linda; Martin, Julie B Cc: FW: Clearance Request: IO Press Guidance on Turkish Complaint to ICC on Gaza Flotilla Subject: PG 10-14-10 ICC Flotilla Complaint.doc Attachments: Importance: High AttachmentsClassification: UNCLASSIFIED UNCLASSIFIED Classification: Sensitive SensitivityCode: Kurtis, I clear for L/UNA. Copying a few others in case they have additional thoughts. Thanks, From: Cooper, Kurtis A Sent: Thursday, October 14, 2010 11:42 AM To: Gorove, Katherine M Subject: FW: Clearance Request: IO Press Guidance on Turkish Complaint to ICC on Gaza Flotilla Importance: High Can you clear in Mariano's absence? SBU This email is UNCLASSIFIED. From: Cooper, Kurtis A Sent: Thursday, October 14, 2010 11:41 AM To: IO-HR-DL; Coughlin, Shaun (S/WCI); Banos, Mariano H; Sayles, Ambrose G; Vasquez, Edgar J; Johnston-Gardner, Sarah R (DRL); Bass, Warren; Ventrell, Patrick H (USUN); Kornblau, Mark (USUN); Cook, Akunna E; P-IO Duty; Burke-White, William; 'Scott\_W.\_Busby@nss.eop.gov'; EUR-Press Subject: Clearance Request: IO Press Guidance on Turkish Complaint to ICC on Gaza Flotilla Importance: High

Kurtis

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

1

# Turks accuse Israel of war crimes at int'l court

# App Associated Press

By ARTHUR MAX, Associated Press Writer Arthur Max, Associated Press Writer

AMSTERDAM – Turkish lawyers representing pro-Palestinian activists filed a complaint Thursday with the <u>International Criminal Court</u> accusing Israel of committing war crimes in May when its troops raided a boat trying to break Israel's blockade of Gaza.

It was unclear whether the prosecutor would agree to pursue the case or whether the court has jurisdiction. But the filing reignited an issue that has severely strained Israel's relations with Turkey, previously its strongest ally in the Muslim world, and keeps Israel on the defensive over its much-criticized Gaza blockade.

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"I have confidence the international court and the prosecutor will take this case," said Ahmet Dogan, Furkan's father.

Israel has said its troops fired live ammunition only after they were attacked by activists with clubs and metal bars and they felt their lives were in danger.

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"We demanded from the prosecutor to initiate an investigation and prosecute the perpetrators of this crime,"
Sevgili said. "We didn't mention any Israeli soldiers or any Israeli politicians. We just told them that we believe war crimes and crimes against humanity were committed."

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Dogan, speaking outside the court's headquarters, said he thought politics might get in the way of justice.

"I believe that people who killed my son will be prosecuted. However, this case also has international and political dimensions," he said.

A U.N.-appointed panel of human rights experts, chaired by a former judge of the international court, found last month that Israel violated human rights law during its interception of the flotilla carrying humanitarian supplies to Gaza, which has been under an Israeli blockade for three years.

Israel rejected the panel's findings, which it said were biased and one-sided, and said the U.N. Human Rights Council that appointed the panel is heavily weighted in the Palestinians' favor.

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Sevgili said he expected the Comoros to support the victims' application to the court or file its own complaint.

The prosecutor also may initiate an investigation even if the accused country does not belong to the country but only if he determines that the country is unable to launch its own credible investigation of human rights abuses.

Among the complaints submitted and presumably pending in the prosecutor's office is an application by the Palestinian Authority 18 months ago asking for a war crimes investigation into Israel's brief yet deadly 2008 war in Gaza.

SBU

This email is UNCLASSIFIED.

### RELEASED IN PART B5

### Law, Rosemary C Gorove, Katherine M From: Wednesday, October 06, 2010 2:56 PM Sent: Banos, Mariano H; Martin, Julie B; Jacobson, Linda; Schwartz, Jonathan B; Harris, Robert K; To: Buchwald, Todd F FW: D Issue Paper--Flotilla Subject: Issue Paper Flotilla.docx Attachments: AttachmentsClassification: UNCLASSIFIED Classification: UNCLASSIFIED SMARTClassificationData: <?xml version="1.0"?> <ClassificationMarkings xmlns:xsi="http://www.w3.org/2001/XMLSchema-instance" xmlns:xsd="http://www.w3.org/2001/XMLSchema" xmlns="http://SmartMessage.State.Gov/v1"> <Reasons /> <|sNoforn>false</|sNoforn> <lsCorrectedCopy>false</lsCorrectedCopy> <EoLine /> <IsVerified>true</IsVerified> <RetainClassification>false</RetainClassification> <|sInitialized>false</isInitialized> <Classification xmlns=""> <UseriD /> <Title /> <Reason /> <ClassificationCode>UNCLASSIFIED</ClassificationCode> <Authority>OCA</Authority> <ClassificationDate>0001-01-01</ClassificationDate> <Agency /> <Office /> <ClassificationType>UN</ClassificationType> <NATO>false</NATO> </Classification> <DownGradeDeClassifyInformation xmlns="" /> <Attachments xmlns="">1</Attachments> <SensitivityCode xmlns="">Non Sensitive</SensitivityCode> <MessageType xmins="">NEWWORKING</MessageType> <ClassificationType xmlns="">EVENT</ClassificationType> <ClassificationWithoutAttachments xmlns=""> UNCLASSIFIED</ClassificationWithoutAttachments> <ClassificationWithAttachments xmIns="">UNCLASSIFIED</ClassificationWithAttachments> </ClassificationMarkings> **B**5 From: Gorove, Katherine M Sent: Wednesday, October 06, 2010 2:49 PM To: Andris, Matthew R; Bass, Warren; Masilko, Barbara J (USUN); Kolb, Natalie; Gregonis, Meghan E; Martin, Julie 串; Banos, Mariano H; Harris, Robert K; Schwartz, Jonathan B Subject: RE: D Issue Paper--Flotilla

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05140822 Date: 12/17/2012

UNCLASSIFIED	U.S. Department of State	Case No. F-2010-04163	Doc No. C05	140822 Date	: 12/17/2012

**B**5

Thanks, Kate, L/UNA

From: Andris, Matthew R

Sent: Wednesday, October 06, 2010 2:15 PM

To: Bass, Warren; Masilko, Barbara J (USUN); Kolb, Natalie; Gregonis, Meghan E; Martin, Julie B; Gorove, Katherine M

Subject: D Issue Paper--Flotilla

All:

Attached is a courtesy copy of our issue paper for D(S) on the Gaza Flotilla Investigations. D(S)'s deadline tomorrow, and I will be moving this to my front office this at 5:00 pm.

Best,

Matthew R. Andris

Bureau of International Organization Affairs Office of Human Rights (202) 647-5892 - office (312) 208-9897 - cell andrismr@state.gov

This email is UNCLASSIFIED.

	RELEASED IN PART B5, B6	
Law, Rosemary C		
From: Sent: To: Subject: Attachments:	Gorove, Katherine M Sunday, June 06, 2010 5:04 PM 'Bob and Sue Harris.Biniaz'; Townley, Stephen G; Jacobson, Linda; Donoghue, J Harris, Robert K; Aswad, Evelyn M; Banos, Mariano H; Baumert, Kevin A; Pompe E; Guarin, Marc F; Woodward, Shirley G; stephen.townley 'woodwardsg	r, Stephen B6
		ļ
Thanks, Kate		
Sent: Friday, June 04, 20 Fo: Jacobson, Linda; Dor Pomper, Stephen E; Guar Subject: investigations p	noghue, Joan E; Harris, Robert K; Aswad, Evelyn M; Banos, Mariano H; Baumert, Ke rin, Marc F; Townley, Stephen G; Woodward, Shirley G	vin A;
Here's a draft of where looping in Shirley, our	e I am now. Comments appreciated as we keep adding more information fabulous PMF, who has been helping me cull through examples. My cell	in. I'm is B6
From: Jacobson, Linda Sent: Friday, June 04, 20 To: Donoghue, Joan E; H	fabulous PMF, who has been helping me cull through examples. My cell  010 6:07 PM  Harris, Robert K; Aswad, Evelyn M; Banos, Mariano H; Baumert, Kevin A; Pomper, St	is B6
From: Jacobson, Linda Sent: Friday, June 04, 20 To: Donoghue, Joan E; H	fabulous PMF, who has been helping me cull through examples. My cell	ephen E;
From: Jacobson, Linda Sent: Friday, June 04, 20 To: Donoghue, Joan E; H Guarin, Marc F; Townley,	fabulous PMF, who has been helping me cull through examples. My cell  010 6:07 PM Harris, Robert K; Aswad, Evelyn M; Banos, Mariano H; Baumert, Kevin A; Pomper, St Stephen G; Gorove, Katherine M  ols call on my cell or email me. I haven't seen anything from	ephen E;
From: Jacobson, Linda Sent: Friday, June 04, 20 To: Donoghue, Joan E; H Guarin, Marc F; Townley, Subject: this weekend  If anyone needs me, p but I need to leave. T	fabulous PMF, who has been helping me cull through examples. My cell  010 6:07 PM Harris, Robert K; Aswad, Evelyn M; Banos, Mariano H; Baumert, Kevin A; Pomper, St Stephen G; Gorove, Katherine M  ols call on my cell or email me. I haven't seen anything from	ephen E;
From: Jacobson, Linda Sent: Friday, June 04, 20 To: Donoghue, Joan E; H Guarin, Marc F; Townley, Subject: this weekend  If anyone needs me, p but I need to leave. T	fabulous PMF, who has been helping me cull through examples. My cell 010 6:07 PM Harris, Robert K; Aswad, Evelyn M; Banos, Mariano H; Baumert, Kevin A; Pomper, St Stephen G; Gorove, Katherine M  ols call on my cell or email me. I haven't seen anything fro Thanks.	ephen E;
From: Jacobson, Linda Sent: Friday, June 04, 20 To: Donoghue, Joan E; H Guarin, Marc F; Townley, Subject: this weekend If anyone needs me, pout I need to leave. T	fabulous PMF, who has been helping me cull through examples. My cell 010 6:07 PM Harris, Robert K; Aswad, Evelyn M; Banos, Mariano H; Baumert, Kevin A; Pomper, St Stephen G; Gorove, Katherine M  ols call on my cell or email me. I haven't seen anything fro Thanks.	ephen E;
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From: Jacobson, Linda Sent: Friday, June 04, 20 To: Donoghue, Joan E; H Guarin, Marc F; Townley, Subject: this weekend  If anyone needs me, p but I need to leave. T	fabulous PMF, who has been helping me cull through examples. My cell 010 6:07 PM Harris, Robert K; Aswad, Evelyn M; Banos, Mariano H; Baumert, Kevin A; Pomper, St Stephen G; Gorove, Katherine M  ols call on my cell or email me. I haven't seen anything fro Thanks.	ephen E;

RELEASED IN PART B5	
c	į
Grosh, Lisa J. Thursday, June 10, 2010 8:46 PM Donoghue, Joan E; Schwartz, Jonathan B; Jacobson, Linda Kovar, Jeffrey D; Feldman, Mark E; Carlson, Hugh A FW: Flotilla International Standrds for Investigation	
	C Grosh Lisa J

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

CLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05140947 Date: 1	Z/17/ZU	12
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m: Feldman, Mark E nt: Thursday, June 10, 2010 5:22 PM	1	<del></del>
Carlson, Hugh A Grosh, Lisa J.	' :	
pject: RE: Flotilla/MST	1	
m: Carlson, Hugh A nt: Thursday, June 10, 2010 5:02 PM Feldman, Mark E	i :	
pject: Flotilla/MST	, :	
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2 ICLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05140947 Date: 1	2/17/20	10

RELEASED IN PART B5	E I	
From: Sent: Guarin, Marc F Wednesday, June 02, 2010 10:43 PM To: Pomper, Stephen E; Townley, Stephen G; Dolan, JoAnn; Jacobson, Linda Subject: RE: Blockade emaildraft		<b>23</b>
		E
From: Pomper, Stephen E Sent: Wednesday, June 02, 2010 8:30 PM To: Townley, Stephen G; Dolan, JoAnn; Jacobson, Linda; Guarin, Marc F Subject: RE: Blockade emaildraft		
From: Townley, Stephen G Sent: Wednesday, June 02, 2010 8:28 PM To: Dolan, JoAnn; Jacobson, Linda; Pomper, Stephen E; Guarin, Marc F Subject: RE: Blockade emaildraft		
From: Dolan, JoAnn Sent: Wednesday, June 02, 2010 8:24 PM To: Townley, Stephen G; Guarin, Marc F; Sullivan, David J; Baumert, Kevin A; Pomper, Stephen E; Jacobson, Eichensehr, Kristen E; Cleveland, Sarah H; Gorove, Katherine M Cc: Thessin, James H; Harris, Robert K Subject: RE: Blockade emaildraft	Linda;	
		1
From: Townley, Stephen G Sent: Wednesday, June 02, 2010 7:53 PM To: Guarin, Marc F; Sullivan, David J; Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Jacobson, Linda; Kristen E; Cleveland, Sarah H; Gorove, Katherine M Cc: Thessin, James H; Harris, Robert K Subject: RE: Blockade emaildraft	Eichensehr,	l
REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer	! :	

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05140966 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05140966 Date: 12/17/2012

All, Attached are some small revisions following our discussion just now. Please send me any further edits/comments by 8:30pm. Thanks, Stephen

From: Townley, Stephen G

Sent: Wednesday, June 02, 2010 6:31 PM

To: Guarin, Marc F; Sullivan, David J; Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Jacobson, Linda; Eichensehr,

Kristen E; Cleveland, Sarah H; Gorove, Katherine M

Cc: Thessin, James H

**Subject:** RE: Blockade email--draft

All, I have tried to consolidate existing comments in Joan's version and made a few other suggestions. If everyone could please take another look, we are hoping to get this back to Joan for final approval later tonight. Thanks, Stephen

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05140969 Date: 12/17/2012 RELEASED IN PART B5 Law, Rosemary C Guarin, Marc F From: Sent: Wednesday, June 02, 2010 6:38 PM To: Townley, Stephen G Thessin, James H; Sullivan, David J; Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Cc. Jacobson, Linda; Eichensehr, Kristen E; Cleveland, Sarah H; Gorove, Katherine M RE: Blockade email--draft Subject: Stephen-Marc From: Townley, Stephen G **Sent:** Wednesday, 2 June, 2010 18:31 To: Guarin, Marc F; Sullivan, David J; Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Jacobson, Linda; Eichensehr, Kristen E; Cleveland, Sarah H; Gorove, Katherine M Cc: Thessin, James H Subject: RE: Blockade email--draft All, I have tried to consolidate existing comments in Joan's version and made a few other suggestions. If everyone could please take another look, we are hoping to get this back to Joan for final approval later tonight. Thanks, Stephen REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141463 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141463 Date:	12/17/2012
2201 C St. N.W. Suite 6421 Washington, D.C. 20520	
202-647-9598 phone 202-262-8295 cell 202-647-7096 fax	
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UNCLASSIFIED U.S. D	Department of State Case No. F-2010-04163 Doc No. C05141500 Date:	12/17/2012 
RE	ELEASED IN PART B5	, (
Law, Rosemary C		
From: Sent: To: Subject:	Heinemann, Thomas B Monday, September 12, 2011 12:14 PM Heinemann, Thomas B FW: Questions from the morning meeting regarding the blockade	
Linda; Guarin, Marc F; Koh	02, 2010 9:53 PM wnley, Stephen G; Pomper, Stephen E; Cleveland, Sarah H; Schwartz, Jonathan B; .	Jacobson,
Dear Jake		, <b>]</b>
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UNCLASSIFIED U.S. D	REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer Department of State Case No. F-2010-04163 Doc No. C05141500 Date:	    12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141500 Date: 12/17/2012



pe you find this helpful. Please let us know if you have any questions.  pards,  n		
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dberger, Thomas nd, Darna H
mstrom, Todd G; essica D (DRL); uben; Reynolds,
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arance is need it.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141538 Date: 12/17/2012 RELEASED IN PART B5 Law, Rosemary C From: ingber, Rebecca M Monday, January 24, 2011 2:45 PM Sent: Banos, Mariano H; Simonoff, Mark A (USUN); Dolan, JoAnn; McLeod, Mary; Perina, To: Alexandra H; Pomper, Stephen E; Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M; Gorove, Katherine M Jacobson, Linda; Schwartz, Jonathan B; Townley, Stephen G Cc: RE: For Clearance: Israel-Turkel Commission report Subject: RE: AP -- Turks accuse Israel of war crimes at int'l court Attachments: From: Banos, Mariano H Sent: Monday, January 24, 2011 2:42 PM To: Simonoff, Mark A (USUN); Ingber, Rebecca M; Dolan, JoAnn; McLeod, Mary; Perina, Alexandra H; Pomper, Stephen E; Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M; Gorove, Katherine M Cc: Jacobson, Linda; Schwartz, Jonathan B; Townley, Stephen G Subject: RE: For Clearance: Israel-Turkel Commission report From: Simonoff, Mark A (USUN) Sent: Monday, January 24, 2011 2:37 PM To: Ingber, Rebecca M; Dolan, JoAnn; McLeod, Mary; Banos, Mariano H; Perina, Alexandra H; Pomper, Stephen E; Buchwald, Todd F; Baumert, Kevin A; Aswad, Evelyn M; Gorove, Katherine M Cc: Jacobson, Linda; Schwartz, Jonathan B; Townley, Stephen G Subject: RE: For Clearance: Israel-Turkel Commission report Colleagues, My colleagues in the Political Section responded to Rebecca's suggested revision and the explanation as follows: From Amb Rice's Aug 2, 2010 statement: The United States expects that the Panel will operate in a transparent and credible manner and that its work will be the primary method for the international community to review the incident, obviating the need for any overlapping international inquiries. Best regards, REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer Mark Mark A. Simonoff Acting Legal Adviser

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141538 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141538 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141538 Date: 12/17/2012

Cc: Doutrich, Jack T

Subject: RE: For Clearance: Israel-Turkel Commission report

Attached are the suggested edits from USUN.

This email is UNCLASSIFIED.

From: Vasquez, Edgar 3

Sent: Monday, January 24, 2011 12:15 PM

To: Schrepel, Dawn M; P-NEA Duty; Rand, Dafna H; Jacobson, Linda; Dolan, JoAnn; Kornblau, Mark (USUN); Bass, Warren; Cooper, Kurtis A; Lapenn, Jessica; Ventrell, Patrick H (USUN); Owen, Evan; PRM-Press-DL; EUR-Press; Sachar,

Alon (NEA/IPA); Hale, David M

Cc: Doutrich, Jack T

Subject: For Clearance: Israel-Turkel Commission report

Importance: High

Please clear on the attached press guidance.

Thanks, Eddie

This email is UNCLASSIFIED.

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141560 Date: 12/17/2012 RELEASED IN PART B5 Law, Rosemary C Johnson, Clifton M From: Friday, June 04, 2010 12:10 PM Sent: Mitchell, Mary T; Townley, Stephen G; Jacobson, Linda; Sharpe, Jeremy To: McDonough, Patricia E Cc: RE: Options Paper on Flotilla Investigation Subject: Adding Trish, who's following this issue for LEI. Cliff From: Mitchell, Mary T Sent: Friday, June 04, 2010 12:04 PM To: Townley, Stephen G; Jacobson, Linda; Johnson, Clifton M; Sharpe, Jeremy Subject: RE: Options Paper on Flotilla Investigation From: Townley, Stephen G Sent: Friday, June 04, 2010 12:02 PM To: Jacobson, Linda; Johnson, Clifton M; Mitchell, Mary T; Sharpe, Jeremy Subject: FW: Options Paper on Flotilla Investigation From: Mitchell, Mary T Sent: Thursday, June 03, 2010 10:00 AM REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141560 Date: 12/17/2012

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o: Jacobson, Linda; Sharpe, Jeremy c: Townley, Stephen G		
ubject: RE: Options Paper on Flotilla Inve	estigation	!
		- ++
rom: Townley, Stephen G		İ
ent: Thursday, June 03, 2010 9:42 AM	nish, Timothy E; Prosser, Sarah E; Joyce, Anne	. !
c: Eichensehr, Kristen E; Cleveland, Sarah	n H; Thessin, James H; McLeod, Mary (USUN); Buchwald, Todd F	
ubject: FW: Options Paper on Flotilla Inve	estigation	,
ll, attached is an options paper we (by tha	at I mean Linda!) prepared at Jake Sullivan's request on possible way:	to
1000	Do any of you have other ideas we could add? We have no	shared
nis outside of Lyet. Thanks, Stephen	55 any or you have strict tacas we sould asser the terminal	]
a) in the property of the control of		
rom: Townley, Stephen G ent: Thursday, June 03, 2010 8:10 AM		
o: Sullivan, Jacob J		1
c: Donoghue, Joan E; Eichensehr, Kristen onathan B; Harris, Robert K	E; Cleveland, Sarah H; Thessin, James H; Jacobson, Linda; Schwartz	
ubject: Options Paper on Flotilla Investig	ation	.
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Law, Rosemary C	RELEASED IN PART B6,1.4(B),B1,B5,1.4(D)	
From: Sent: To: Cc: Subject:	Johnson, Thomas A Friday, June 11, 2010 2:25 PM O'Brien, Gregory J (OES); Baumert, Kevin A; Morrison, Andrew L; Anderson, Geral Nerissa J; Frelich, Karlene H; Huskey, James L; Connor, Julie G; Jacobson, Linda JoAnn  @uscg.mil'; Whittlesey, John K; Graves, Jackie M Re: IMO CouncilProbable Solution for Israel-Turkey Dispute	lld C; Cook, ; Dolan, B6
summary of decisions on all The Turkish ambassador w	neld together in its entirety. There were no changes to the texts below. After review if agenda items, the Council ended its 104th session without further incident.  as nowhere to be seen on Friday. By the end of last meeting, the Turkish delegation twofrom an earlier high of eight. The Israeli Embassy and Del expressed profuse	i n was down
Karlene H; Huskey, James I Cc: @uscg. Sent: Thu Jun 10 12:51:32 Subject: RE: IMO Council- USDEL believes that i		1.4(B 1.4(D B1 olds. It
per se).		
Insert in Record of De	REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer ecisions:	
delegation of Turkey, loss of life and injurie of the reported casua	iscussion of the 31 May 2010 incident, at the instigation of the the Council unanimously reiterated its expression of deep regret s suffered in the incident and its condolences to the families and lities. The Council noted that the Secretary-General would issue the essence of its debate on the issue."	friends
Classified by DAS, A/ Declassify on: 06/11/2	GIS, DoS on : 08/02/2012 ~ Class: CONFIDENTIAL ~ Reason: 1.4(B), 1.4(D), B	1~

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141569 Date: 12/17/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141569 Date: 1	2/1 <i>/</i> /20 	)12 
<u>Press Release:</u>	, .	Action to the state of the stat
"The Secretary-General of the IMO—the UN specialized agency responsible for the regulation of international shipping from, among other perspectives, the safety of hu at sea and safety of navigation—deeply regrets the loss of life and injuries sustained concident involving Israeli Defense Forces and ships carrying charity aid to the Gaza Strinternational waters of the Eastern Mediterranean in the early hours of Monday, 31 N 2010. In this context, he has conveyed his deep condolences to the families and frient casualties incurred in the tragic incident."	man lif Juring ip in Vlay	an
From: O'Brien, Gregory J (OES) Sent: Thursday, June 10, 2010 11:13 AM	i F	
<b>To:</b> Baumert, Kevin A; Morrison, Andrew L; Johnson, Thomas A; Anderson, Gerald C; Cook, Nerissa J; Frelich, Huskey, James L; Connor, Julie G; Jacobson, Linda; Dolan, JoAnn	Karlene	
Cc: @uscg.mil' Subject: RE: IMO CouncilDraft Press release on Israel-Turkey Incident	i ,	B6
		B5
v/r Greg		
From: Baumert, Kevin A  Sent: Thursday, June 10, 2010 10:39 AM  To: O'Brien, Gregory J (OES); Morrison, Andrew L; Johnson, Thomas A; Anderson, Gerald C; Cook, Nerissa J; Karlene H; Huskey, James L; Connor, Julie G; Jacobson, Linda; Dolan, JoAnn  Cc:@uscg.mil'  Subject: RE: IMO CouncilDraft Press release on Israel-Turkey Incident	Frelich,	B6
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Thanks, Kevin L/OES		
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141569 Date: 1	  2/17/20	012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141569 Date: 1		12	
From: O'Brien, Gregory J (OES) Sent: Thursday, June 10, 2010 9:22 AM To: Morrison, Andrew L; Johnson, Thomas A; Anderson, Gerald C; Cook, Nerissa J; Frelich, Karlene H; Baume Huskey, James L; Connor, Julie G Cc:	rt, Kevin	A;     B6	
			B5
v/r Greg			
From: Morrison, Andrew L Sent: Wednesday, June 09, 2010 8:42 PM To: Johnson, Thomas A; Anderson, Gerald C; Cook, Nerissa J; Frelich, Karlene H; O'Brien, Gregory J (OES); B Kevin A; Huskey, James L; Connor, Julie G Cc:@uscg.mil'	aumert,	B6	
Subject: RE: IMO CouncilDraft Press release on Israel-Turkey Incident	1	В	:5
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SBU This email is UNCLASSIFIED.			
From: Johnson, Thomas A  Sent: Wednesday, June 09, 2010 8:23 PM  To: Anderson, Gerald C; Cook, Nerissa J; Morrison, Andrew L; Frelich, Karlene H; O'Brien, Gregory J (OES); B  Kevin A; Huskey, James L; Connor, Julie G  Cc:		B6	
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UNCLASSIFIED U.S. Department of State	Case No. F-2010-04163	Doc No. C05141569	ate: 12/17/2012
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UNCLASSIFIED U.S. Department of State (	Case No. E 2010 04162	Doc No. COS141560 D	ate: 12/17/2012
ONOLASSIFIED U.S. Department of State (	Jase No. F-20 10-04 103	DUC NO. COD 14 1308 D	atc. 12/1//2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141574 Date: 12/17/2012

### RELEASED IN PART B5

#### Law, Rosemary C

From:

Kim, John J (Kimm)

Sent:

Saturday, October 16, 2010 6:05 AM

To:

Daley, John D; Johnson, Karen K; Jacobson, Linda; Joyce, Anne

Cc.

Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Schwartz, Jorathan B;

Perina, Alexandra H

Subject:

RE: flotilla incident -- Comoros-flagged vessel?

Classification:

**UNCLASSIFIED** 

SensitivityCode:

Sensitive

B5

## SBU

This email is UNCLASSIFIED.

From: Daley, John D

Sent: Thursday, October 14, 2010 9:31 PM

To: Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda; Joyce, Anne

Cc: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Schwartz, Jonathan B; Perina, Alexandra H

Subject: flotilla incident -- Comoros-flagged vessel?

John/Karen -

The press is reporting today that lawyers for the families of those killed by Israeli forces in connection with the Flotilla incident this spring have sent a letter to the ICC Prosecutor urging him to take action. Evidently their jurisdictional theory is based on an allegation that the ship, although Turkish operated, was flying the Comoros flag and apparently

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#### REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141574 Date: 12/17/2012

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was registered th	ere. While neither Turkey or Israel are Rome Statute parties, Comoros is -		Т		
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Law, Rosemary C	RELEASED IN PART	
From: Sent: To: Cc:	B5, B6  Martin, Julie B Tuesday, June 01, 2010 1:25 PM Aswad, Evelyn M Banos, Mariano H; Dolan, JoAnn; Perina, Alexandra H; Pomper, Stephen E; Jacobson, Linda; Harris, Robert K	
Subject:	RE: HRC Gaza resolution - status of negotiations	
Classification:	UNCLASSIFIED	
Thanks, Evelyn. Following	our call with Suzanne, Eileen, et. al, Mariano and others will take a look at the text to identify	35
This email is UNCLASSIFI	ED.	
From: Aswad, Evelyn M Sent: Tuesday, June 01, 2 To: Martin, Julie B Cc: Banos, Mariano H; Dol Subject: FW: HRC Gaza re	2010 5:29 PM  lan, JoAnn; Perina, Alexandra H; Pomper, Stephen E; Jacobson, Linda; Harris, Robert K esolution - status of negotiations	
L ONLY E-MAIL CHAIN		
jpcassidy ; A: Evelyn M; Giauque, Jeffrey Jennifer J; Busby, Scott W. Melanie J; Griffiths, Dougla Cc: Fitzpatrick, Kathleen M Feltman, Jeffrey D; IO-HR-	owell, Catherine; Ostermeier, Amy A; Bass, Warren; Nossel, Suzanne F; shraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Aswad, G; Knopf, Payton L; Legal-HRR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, L; Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Khanna, B B M; Kumar, Prem G.; Wolff, Alex D (USUN); Germain, Ellen J (USUN); Schedlbauer, Amy W M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Anderson, Gerald C;	6
	E	35
	EVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer	
	Department of State Case No. F-2010-04163 Doc No. C05141589 Date: 12/17/2012	
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04103 Doc No. C05141589 Date: 12/11/2012

StateDept03264

There were some other minor suggestions for language changes, but nothing too major.  From: Shapiro, Daniel B. [mailto:Daniel_BShapiro@nss.eop.gov]  Sent: Tuesday, June 01, 2010 2:58 PM  To: Powell, Catherine; Ostermeier, Amy A; Bass, Warren; Nossel, Suzanne F; Jpcassidy A; Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Alexanda H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayer, Mark J; Khanna, Melanie J; Griffiths, Douglas M; Kumar, Prem G; Wolff, Mea D (USUNI); Gernaha, Ellien J (USUN); Sentelbauer, Amy W Cc: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Anderson, Gerald C; Feltman, Jeffrey D; 10-HR-DL  Subject: RE: Instruction and EOV for HRC vote - clearance by 10 AM EST  From: Powell, Catherine [mailto:PowellC@state.gov]  Sent: Tuexday, June 01, 2010 8:55 AM  Ashraf, Madeeha S; Cue, Lourdds C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Aswad, Evelhn M; Giauque, Jeffrey G; Knopf, Payton I; Legal-HRR-D; Goldberger, Thomas H; Horistrom, Todd C; Simon, Jennifer J; Subjects A; Schwartz, Jorathan B; Pomper, Stephen E; Donahoe, Eineen C; Cassayre, Mark J; Khanna, Melanie J; Griffiths, Douglas M; Shapiro Daniel B; Kumar, Prem G; Wolf, Alex D; USUNJ); Cerman, Jeffrey G; Knopf, Py DRL-HLGA-DL; Anderson, Gerald C; Feltman, Jeffrey D; 10-HR-DL  Subject: Re: Instruction and EOV for HRC vote - clearance by 10 AM EST  Looping in Bill Burke-White and Dafna Rand for S/P.  From: Ostermeier, Amy A  To: Bass, Warren; Nossel, Suzanne F; Tjpcassidy — C; Payton H; Catherine; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton I; Legal-HRR-DI; Goldbeuer, Amy M  To: Bass, Warren; Nossel, Suzanne F; Tjpcassidy — C; Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanie J; Griffiths, Douglas M; dishapiro@nsc.cop.pov P; Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J	UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141589 Date	: 12/1//201	12
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We'd appreciate clearance/comments from others on the draft	
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my A. Ostermeier, Deputy Director ureau of International Organization Affairs	
ffice of Human Rights (IO/HR)	
oh) 202-647-3901 x) 202-647-4628	
stermeieraa@state.gov	i
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04103 DOC NO. C00141089 Date: 12/11/12012

Emphasizing the importance of the safety and well-being of all civilians including humanitarian personnel,  Expressing grave concern also at the deepening humanitarian crisis in Occupied Gaza,  Emphasizing the need to ensure sustained and regular flow of goods and people into Occupied Gaza and welcoming the nitiatives aimed at creating and opening humanitarian corridors and other mechanisms for the sustained delivery of numanitarian aid;  1. Condemns in the strongest terms possible the outrageous attack by the Israeli forces against the humanitarian flotillal of ships which resulted in the killing and injuring of many innocent civilians from different countries;  2. Deeply deplores the loss of life of innocent civilians and expresses its deepest sympathy and condolences to the victims and their families;  3. Requests the ICRC to seek and provide information on the whereabouts status and condition of the detained and nijured persons  4. Demands the Occupying Power Israel to immediately release all detained men and material and facilitate their safe return to their homelands.  5. Calls upon the Occupying power Israel to ensure the unimpeded provision of humanitarian assistance, including of cod, fuel and medical treatment to the occupied Gaza strip;  6. Welcomes the statements of the Secretary General UN and the High Commissioner for Human Rights condemning the sraeli attacks and calls for the full accountability and credible independent inquiries into these attacks.  7. Decides to dispatch an independent international fact finding mission to investigate violations of international law		
The Grave Attacks by Israell Forces Against the Humanitarian Boat Convoy  Suided by the purposes and the principles of the United Nations Charter, as well as by the provisions of the Universal Declaration for Human Rights,  Faking into consideration the provisions of the Fourth Geneva Convention for the protection of civilian persons in times of var of 12 August 1949.  Emphasizing the importance of the safety and well-being of all civilians including humanitarian personnel, emphasizing the importance of the safety and well-being of all civilians including humanitarian personnel, emphasizing the need to ensure sustained and regular flow of goods and people into Occupied Gaza and welcoming the nititatives aimed at creating and opening humanitarian corridors and other mechanisms for the sustained delivery of humanitarian aid;  1. Condemns in the strongest terms possible the outrageous attack by the Israell forces against the humanitarian flotillal of his which resulted in the killing and injuring of many innocent civilians from different countries;  2. Deeply deplores the loss of life of innocent civilians and expresses its deepest sympathy and condolences to the rictims and their families;  3. Requests the ICRC to seek and provide information on the whereabouts status and condition of the detained and nijured persons  4. Demands the Occupying Power Israel to immediately release all detained men and material and facilitate their safe eturn to their hornelands.  5. Calls upon the Occupying power Israel to ensure the unimpeded provision of humanitarian assistance, including of ood, fuel and medical treatment to the occupied Gaza strip;  6. Welcomes the statements of the Secretary General UN and the High Commissioner for Human Rights condemning the strael attacks and calls for the full accountability and credible independent inquiries into these attacks.  6. Decides to dispatch an independent international fact finding mission to investigate violations of international law.		
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	Decides to dispatch an independent international fact finding mission to investigate violations of internat ulting from the Israeli attacks on the flotilla of ships carrying humanitarian assistance.	ional law
3. Decides to remain seized of this matter.	Decides to remain seized of this matter.	
From: Joseph Cassidy  To: Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Powell, Catherine;	Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Powell, Cathe	rine;

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141589 Date	: 12/17/201 	 
Ostermeier, Amy A; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; Legal-HRR-DL; Goldberger, The Holmstrom, Todd C; Simon, Jennifer J; Bass, Warren; scott_wbusby@nss.eop.gov <scott_wbusby@nss.eop.gov <scott_wbusby@<="" <scott_wbusby@nss.eop.gov="" th=""><th>omas H; .eop.gov⊳;</th><th></th></scott_wbusby@nss.eop.gov>	omas H; .eop.gov⊳;	
I ask that you review and clear this statement, which will be delivered tomorrow morning by A	Ambassado	
Donohoe at a special event within this UN Human Rights Council session, as soon as possible.		B5
Thanks, Joe		
(begin text)		:
Statement by Ambassador Eileen Donohoe on the Flotilla Incident	;	- van.
for the Human Rights Council special session, June 1, 2010		 
Thank you, Mr. President.		
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 DOC NO. CU5141591 Date: 12/17/2012 RELEASED IN PART B5,B6 Law, Rosemary C From: Martin, Julie B Tuesday, June 01, 2010 6:35 AM Sent: Ostermeier, Amy A; Geneva HRC Delegation; Griffiths, Douglas M; Cassidy, Joseph P; To: Nossel, Suzanne F; Donoghue, Joan E; Pomper, Stephen E; Aswad, Evelyn M; Harris, Robert K; Schwartz, Jonathan B; Perina, Alexandra H; Banos, Mariano H; Townley, Stephen G; Jacobson, Linda; Heinemann, Thomas B; Anderson, Gerald C; Fitzpatrick, Kathleen M Re: Urgent Guidance Request RE Gaza Flotilla Resolution Subject: **B**5 Amy - thanks, this is in our mark-up. ---- Original Message -----From: Ostermeier, Amy A To: Martin, Julie B; Geneva HRC Delegation; Griffiths, Douglas M; Cassidy, Joseph P; Nossel, Suzanne F; Donoghue, Joan E; Pomper, Stephen E; Aswad, Evelyn M; Harris, Robert K; Schwartz, Jonathan B; Perina, Alexandra H; Banos, Mariano H; Townley, Stephen G; Jacobson, Linda; , Heinemann, Thomas B; Anderson, Gerald C; Fitzpatrick, Kathleen M Sent: Tue Jun 01 06:30:27 2010 Subject: Re: Urgent Guidance Request RE Gaza Flotilla Resolution Thanks, AO Sent via blackberry ---- Original Message -----From: Martin, Julie B To: Geneva HRC Delegation; Griffiths, Douglas M; Cassidy, Joseph P; Nossel, Suzanne F; Ostermeier, Amy A; Donoghue, Joan E; Pomper, Stephen E; Aswad, Evelyn M; Harris, Robert K; Schwartz, Jonathan B; Perina, Alexandra H; Banos, Mariano H; Townley, Stephen G; Jacobsom, Linda; Heinemann, Thomas B Sent: Tue Jun 01 06:13:50 2010 Subject: Urgent Guidance Request RE Gaza Flotilla Resolution

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141591 Date: 12/17/2012

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Law, Rosemary C			3364504E
From: Sent: To: Cc: Subject:	McLeod, Mary (USUN) Thursday, June 03, 2010 5:09 PM Jacobson, Linda; Gorove, Katherine M; Harris, Robert K; Aswad, Evelyn M Schwartz, Jonathan B; Townley, Stephen G RE: Is Quartet investig'n feasible with HRC investig'n?		
Classification: SensitivityCode:	UNCLASSIFIED Sensitive		
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Law, Rosemary C From: Sent: To: Cc: Subject:	McLeod, Mary (USUN) Wednesday, June 02, 2010 4:35 PM Mitchell, Mary T; Jacobson, Linda Townley, Stephen G RE: Flotilla investigation			
Classification: SensitivityCode:	UNCLASSIFIED Sensitive		;	
SBU This email is UNCLASS	SIFIED.		;	
From: Mitchell, Mary T Sent: Wednesday, Jun To: Jacobson, Linda; M Cc: Townley, Stephen of Subject: RE: Flotilla in	e 02, 2010 4:14 PM IcLeod, Mary (USUN) G	1		
You're welcome,				ļ
From: Jacobson, Linda Sent: Wednesday, Jun To: Mitchell, Mary T; M Cc: Townley, Stephen of Subject: RE: Flotilla in	e 02, 2010 4:08 PM IcLeod, Mary (USUN) G	,		-
Thanks, very helpful.			t	 
From: Mitchell, Mary T Sent: Wednesday, June To: Jacobson, Linda; M Cc: Townley, Stephen ( Subject: RE: Flotilla in	e 02, 2010 4:06 PM IcLeod, Mary (USUN) G		: !	
Hi Linda		į		

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141616 Date: 12/17/2012

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From: Jacobson, Linda			
Sent: Wednesday, June 02, 2010 3:48 PM			1
To: Mitchell, Mary T; McLeod, Mary (USUN)		I	
Cc: Townley, Stephen G Subject: Flotilla investigation		!	
Subject: Floring Investigation		: !	1
Steve and I were just asked by Jim to pull some material together (due tonight) on "options"			
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RELEASED IN FULL

# Statement by Ambassador Eileen Donohoe on the Flotilla Incident for the Human Rights Council special session, June 1, 2010

Thank you, Mr. President.

As we made clear yesterday at the Security Council, the United States government is deeply disturbed by the recent violence and regrets the tragic loss of life and injuries suffered among those involved in the May 31 incident aboard the Gazabound ships. We are working to ascertain the facts. We expect a credible and transparent investigation and strongly urge the Israeli government to investigate the incident fully, with Quartet support. We urge all parties to behave responsibly and uphold their international obligations.

The United States remains deeply concerned by the suffering of civilians in Gaza, and the deterioration of the situation there, including the humanitarian and human rights situation. We continue to believe the situation is unsustainable and is not in the interests of any of those concerned. As we have pointed out when confronted by a similar situations in the past, mechanisms are in place for the transfer of humanitarian assistance to Gaza. We will continue to engage the Israelis on a daily basis to expand the scope and type of goods allowed into Gaza to address the full range of the population's humanitarian and recovery needs. Hamas' interference with international assistance shipments and the work of nongovernmental organizations complicates efforts in Gaza, and the Government of Israel has legitimate security concerns.

Ultimately, this incident underscores the needs to move ahead quickly with negotiations that can lead to a comprehensive peace in the region. The only viable solution to the Israeli-Palestinian conflict is an agreement, negotiated between the parties, that ends the occupation that began in 1967 and fulfills the aspirations of both parties for independent homelands through two states for two peoples, Israel and an independent, contiguous, and viable state of Palestine, living side by side in peace and security. We call again on our international partners — both inside and outside this Council — to promote an atmosphere of cooperation between the parties and throughout the entire region.

Thank you.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

## RELEASED IN FULL

The Grave Attacks by Israeli Forces Against the Humanitarian Boat Convoy

Guided by the purposes and the principles of the United Nations Charter, as well as by the provisions of the Universal Declaration for Human Rights,

Taking into consideration the provisions of the Fourth Geneva Convention for the protection of civilian persons in times of war of 12 August 1949,

Emphasizing the importance of the safety and well-being of all civilians including humanitarian personnel,

Expressing grave concern also at the deepening humanitarian crisis in Occupied Gaza,

Emphasizing the need to ensure sustained and regular flow of goods and people into Occupied Gaza and welcoming the initiatives aimed at creating and opening humanitarian corridors and other mechanisms for the sustained delivery of humanitarian aid;

- 1. Condemns in the strongest terms possible the outrageous attack by the Israeli forces against the humanitarian flotilla of ships which resulted in the killing and injuring of many innocent civilians from different countries;
- 2. Deeply deplores the loss of life of innocent civilians and expresses its deepest sympathy and condolences to the victims and their families;
- 3. Requests the ICRC to seek and provide information on the whereabouts status and condition of the detained and injured persons
- 4. Demands the Occupying Power Israel to immediately release all detained men and material and facilitate their safe return to their homelands.
- 5. Calls upon the Occupying power Israel to ensure the unimpeded provision of humanitarian assistance, including of food, fuel and medical treatment to the occupied Gaza strip;
- 6. Welcomes the statements of the Secretary General UN and the High Commissioner for Human Rights condemning the Israeli attacks and calls for the full accountability and credible independent inquiries into these attacks.
- 7. Decides to dispatch an independent international fact finding mission to investigate violations of international law resulting from the Israeli attacks on the flotilla of ships carrying humanitarian assistance.
- 8. Decides to remain seized of this matter.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

## Law, Rosemary C

From:

Pomper, Stephen E

Sent:

Monday, May 31, 2010 10:08 AM

To: Subject: Jacobson, Linda Re: Humanitarian flotilla RELEASED IN FULL

Hi--I've seen some traffic but am not up to speed on this. What needs to be done today?

---- Original Message ----

From: Jacobson, Linda

To: McLeod, Mary (USUN); Pomper, Stephen E; Sullivan, David J; Donoghue, Joan E; Schwartz,

Jonathan B; Baumert, Kevin A; Perina, Alexandra H; Dolan, JoAnn; Heinemann, Thomas B

Sent: Mon May 31 10:05:35 2010 Subject: Re: Humanitarian flotilla

Including others working on this.

---- Original Message -----From: McLeod, Mary (USUN)

To: Jacobson, Linda; Pomper, Stephen E; Sullivan, David J; Donoghue, Joan E; Schwartz,

Jonathan B

Sent: Mon May 31 09:57:46 2010 Subject: Humanitarian flotilla

All--Assume you all are working on this. I know Todd and Harold are in Kampala and bbs aren't working. I am rushing back to NYC to try to make the SC meeting, currently scheduled for 1. Anticipate much interest in legal issues focused on Israeli claims they were acting in self-defense and that the flotilla was violating international law.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

Law, Rosemar	y C RELEASED IN PART B5	
From: Sent: To: Cc: Subject:	Perina, Alexandra H Thursday, October 14, 2010 6:38 PM Schwartz, Jonathan B; Baumert, Kevin A; Jacobson, Linda; Daley, John D; Joyce, A Gorove, Katherine M; Kim, John J (Kimm); Johnson, Karen K Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Banos, Marian Newman, David S (L-CA) RE: flotilla incident Comoros-flagged vessel?	}
Fo: Baumert, Kevil Karen K Cc: Buchwald, Tod David S (L-CA)	lonathan B October 14, 2010 6:32 PM n A; Jacobson, Linda; Daley, John D; Joyce, Anne; Gorove, Katherine M; Kim, John J (Kimm) ld F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H la incident Comoros-flagged vessel ?	
Fo: Jacobson, Linc Johnson, Karen K Cc: Buchwald, Toc David S (L-CA)	evin A October 14, 2010 5:48 PM da; Daley, John D; Schwartz, Jonathan B; Joyce, Anne; Gorove, Katherine M; Kim, John J (Ki dd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H lla incident Comoros-flagged vessel ?	
Thanks, Kevin	REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer	
<b>To:</b> Baumert, Kevi Johnson, Karen K	Linda October 14, 2010 5:05 PM n A; Daley, John D; Schwartz, Jonathan B; Joyce, Anne; Gorove, Katherine M; Kim, John J (k ld F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H	
INCLASSIEIED	U.S. Department of State Case No. F-2010-04163 Doc No. C05141710 Date: 12	/12/2012

StateDept03421

avid S (L-CA)  subject: RE: flotilla incident Comoros-flagged vessel ?	
From: Baumert, Kevin A Sent: Thursday, October 14, 2010 5:03 PM So: Daley, John D; Schwartz, Jonathan B; Joyce, Anne; Gorove, Katherine M; Kim, John J (Kimm); Jo	hnson, Karen K;
acobson, Linda C: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Novice S (L-CA) Bavid S (L-CA) Bubject: RE: flotilla incident Comoros-flagged vessel?	
	We to the control of
hanks,	
hanks, evin rticle 94 Outies of the flag State	
evin rticle 94	nationals of another the other state shall
evin  rticle 94  puties of the flag State  **  Each State shall cause an inquiry to be held by or before a suitably qualified person or persons into every marincident of navigation on the high seas involving a ship flying its flag and causing loss of life or serious injury to tate or serious damage to ships or installations of another State or to the marine environment. The flag State and	nationals of another it the other State shall gation.  Jacobson, Linda
evin  rticle 94  Puties of the flag State  **  . Each State shall cause an inquiry to be held by or before a suitably qualified person or persons into every marincident of navigation on the high seas involving a ship flying its flag and causing loss of life or serious injury to tate or serious damage to ships or installations of another State or to the marine environment. The flag State and coperate in the conduct of any inquiry held by that other State into any such marine casualty or incident of navier to the state of the marine casualty or incident of navier to the marine casualty or incident of	nationals of another it the other State shall gation.  Jacobson, Linda
evin  rticle 94  ruties of the flag State  **  Each State shall cause an inquiry to be held by or before a suitably qualified person or persons into every mark  cident of navigation on the high seas involving a ship flying its flag and causing loss of life or serious injury to  tate or serious damage to ships or installations of another State or to the marine environment. The flag State and  copperate in the conduct of any inquiry held by that other State into any such marine casualty or incident of navi  rom: Daley, John D  ent: Thursday, October 14, 2010 4:30 PM  co: Schwartz, Jonathan B; Joyce, Anne; Gorove, Katherine M; Kim, John J (Kimm); Johnson, Karen K;  co: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, M  avid S (L-CA); Baumert, Kevin A  ubject: RE: flotilla incident Comoros-flagged vessel ?	nationals of another it the other State shall gation.  Jacobson, Linda
evin  rticle 94  ruties of the flag State  **  Each State shall cause an inquiry to be held by or before a suitably qualified person or persons into every mark  cident of navigation on the high seas involving a ship flying its flag and causing loss of life or serious injury to  tate or serious damage to ships or installations of another State or to the marine environment. The flag State and  copperate in the conduct of any inquiry held by that other State into any such marine casualty or incident of navi  rom: Daley, John D  ent: Thursday, October 14, 2010 4:30 PM  co: Schwartz, Jonathan B; Joyce, Anne; Gorove, Katherine M; Kim, John J (Kimm); Johnson, Karen K;  co: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, M  avid S (L-CA); Baumert, Kevin A  ubject: RE: flotilla incident Comoros-flagged vessel ?	nationals of another it the other State shall gation.  Jacobson, Linda

From: Schwartz, Jonathan B

Sent: Thursday, October 14, 2010 4:12 PM

To: Daley, John D; Joyce, Anne; Gorove, Katherine M; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda

Cc: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H Newman,

David S (L-CA)

Subject: RE: flotilla incident -- Comoros-flagged vessel?

From: Daley, John D

Sent: Thursday, October 14, 2010 4:09 PM

To: Joyce, Anne; Gorove, Katherine M; Schwartz, Jonathan B; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda Cc: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H; Newman,

David S (L-CA)

Subject: RE: flotilla incident -- Comoros-flagged vessel?

Spoke to Baumert - he had EB check the database and it is indeed a Comoros-flagged vessel.

From: Joyce, Anne

Sent: Thursday, October 14, 2010 4:07 PM

To: Gorove, Katherine M; Daley, John D; Schwartz, Jonathan B; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda Cc: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H; Newman,

CC: Buchwald, Todd F; Simonolf, Mark A (USUN); Townley, Stephen G, Fernia, Alexandra Tr, Banos, Mariano Tr

David S (L-CA)

Subject: RE: flotilla incident -- Comoros-flagged vessel?

From: Gorove, Katherine M

Sent: Thursday, October 14, 2010 4:02 PM

To: Daley, John D; Schwartz, Jonathan B; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda; Joyce, Anne

Cc: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Banos, Mariano H

Subject: RE: flotilla incident -- Comoros-flagged vessel?

From: Daley, John D

Sent: Thursday, October 14, 2010 3:51 PM

To: Schwartz, Jonathan B; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda; Joyce, Anne

Cc: Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Gorove, Katherine M; Banos,

Mariano H

Subject: RE: flotilla incident -- Comoros-flagged vessel?

<b>Sent:</b> Thursday <b>To:</b> Daley, John <b>Cc:</b> Buchwald, <sup>1</sup> Mariano H	, Jonathan B October 14, 2010 3:43 PM D; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda; Joyce, Anne odd F; Simonoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Gorove otilla incident Comoros-flagged vessel ?	, Katherine M; Banos,
jon		
<b>To:</b> Kim, John J <b>Cc:</b> Buchwald, 1	hn D , October 14, 2010 3:31 PM (Kimm); Johnson, Karen K; Jacobson, Linda; Joyce, Anne odd F; Simonoff, Mark A (USUN); Townley, Stephen G; Schwartz, Jonathan B; Perina incident Comoros-flagged vessel ?	a, Alexandra H
John/Karen -		
incident this spi theory is based	orting today that lawyers for the families of those killed by Israeli forces in connection ing have sent a letter to the ICC Prosecutor urging him to take action. Evidently the on an allegation that the ship, although Turkish operated, was flying the Comoros flatere. While neither Turkey or Israel are Rome Statute parties, Comoros is	ir jurisdictional
Linda/Anne: do	you know if there is any truth to the allegation that the ship was registered in Como	ros?
Thanks.		
	DEVIEW AUTHODITY: Sharen Ahmad Societ Pavious	
	REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer	
	REVIEW AUTHORITY: Sharon Alimad, Semor Reviewer	

Law, Rosemary C	RELEASED IN PART B5
From: Sent: To: Cc: Subject:	Perina, Alexandra H Thursday, October 14, 2010 4:11 PM Daley, John D; Schwartz, Jonathan B; Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda; Joyce, Anne Buchwald, Todd F; Simonoff, Mark A (USUN); Townley, Stephen G; Gorove, Katherine M; Banos, Mariano H RE: flotilla incident Comoros-flagged vessel?
Cc: Buchwald, Todd F; Sim Mariano H	4, 2010 3:51 PM Kim, John J (Kimm); Johnson, Karen K; Jacobson, Linda; Joyce, Anne onoff, Mark A (USUN); Townley, Stephen G; Perina, Alexandra H; Gorove, Katherine M; Banos, nt Comoros-flagged vessel ?
Cc: Buchwald, Todd F; Sim Mariano H	
jon	
From: Daley, John D Sent: Thursday, October 1 To: Kim. John 1 (Kimm): John 1	ohnson, Karen K; Jacobson, Linda; Joyce, Anne onoff, Mark A (USUN); Townley, Stephen G; Schwartz, Jonathan B; Perina, Alexandra H
John/Karen -	
incident this spring have se theory is based on an alleg-	y that lawyers for the families of those killed by Israeli forces in connection with the Flotilla int a letter to the ICC Prosecutor urging him to take action. Evidently their jurisdictional action that the ship, although Turkish operated, was flying the Comoros flag and apparently e neither Turkey or Israel are Rome Statute parties, Comoros is

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141712 Date: 12/12/2012

				#APANET	***************************************	
·		14 - 41 <b>ali</b> -ap <b>4</b>	1 11 was radi	11+ Compres	<b>~</b> [	
da/Anne: do you know if	there is any truth to to	e allegation that t	he ship was regu	stered in comoros	? [	
		7) (1) (1) (1) (1) (1) (1) (1) (1) (1) (1			ı	
nks.						
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141716 Date: 12/12/2012 **RELEASED IN PART B5,B6** Law, Rosemary C Perina, Alexandra H From: Monday, May 31, 2010 5:09 PM Sent: Schwartz, Jonathan B; Aswad, Evelyn M; Pomper, Stephen E; Dolan, JoAnn; Jacobson, To: Linda; Banos, Mariano H; Martin, Julie B; Harris, Robert K Cc: 'Stephen & Betsy Pomper/Andersen' RE: URGENT -- Clearance needed Monday afternoon Subject: Thanks -**B**5 From: Schwartz, Jonathan B Sent: Monday, May 31, 2010 5:04 PM To: Aswad, Evelyn M; Perina, Alexandra H; Pomper, Stephen E; Dolan, JoAnn; Jacobson, Linda; Banos, Mariano H; Martin, Julie B; Harris, Robert K Subject: RE: URGENT -- Clearance needed Monday afternoon Evelyn -**B5** From: Aswad, Evelyn M Sent: Monday, May 31, 2010 5:01 PM To: Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Dolan, JoAnn; Jacobson, Linda; Banos, Mariano H; Martin, Julie B: Harris, Robert K Subject: RE: URGENT -- Clearance needed Monday afternoon **B5** Thanks, EA **USUN PRESS RELEASE #109** May 31, 2010 AS DELIVERED Remarks by Ambassador Alejandro Wolff, Deputy Permanent U.S. Representative to the United Nations, at an Emergency Session of the Security Council, May 31, 2010 Thank you, Mr. President and thank you, Assistant Secretary-General Fernandez-Taranco. The United States is deeply disturbed by the recent violence and regrets the tragic loss of life and injuries suffered among those involved in the incident last night aboard the Gaza-bound ships. We are working to ascertain the facts. We expect a credible and transparent investigation and strongly urge the Israeli government to investigate the incident fully. As I stated in the Chamber in December 2008, when we were confronted by a similar situation, mechanisms exist for the transfer of humanitarian assistance to Gaza by member states and groups that want to do so. These non-provocative and non-confrontational mechanisms should be the ones used for the benefit of all those in Gaza. Direct delivery by sea is neither appropriate nor responsible, and certainly not effective, under the circumstances. REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141716 Date: 12/12/2012

StateDept03427

The United States remains deeply concerned by the suffering of civilians in Gaza, and the deterioration of the situation there, including the humanitarian and human rights situation. We continue to believe the situation is unsustainable and is not in the interests of any of those concerned. We will continue to engage the Israelis on a daily basis to expand the scope and type of goods allowed into Gaza to address the full range of the population's humanitarian and recovery needs. Hamas' interference with international assistance shipments and the work of nongovernmental organizations complicates efforts in Gaza. Its continued arms smuggling and commitment to terrorism undermines security and prosperity for Palestinians and Israelis alike.

We will continue to work closely with the Government of Israel and the Palestinian Authority, along with international NGOs and the UN, to provide adequate access for humanitarian goods, including reconstruction materials, through the border crossings, while bearing in mind the Government of Israel's legitimate security concerns.

Ultimately, this incident underscores the need to move ahead quickly with negotiations that can lead to a comprehensive peace in the region. The only viable solution to the Israeli-Palestinian conflict is an agreement, negotiated between the parties, that ends the occupation that began in 1967 and fulfills the aspirations of both parties for independent homelands through two states for two peoples, Israel and an independent, contiguous, and viable state of Palestine, living side by side in peace and security. We call again on our international partners – both inside and outside this Council – to promote an atmosphere of cooperation between the parties and throughout the entire region.

Thank you, Mr. President.	
	1400-2011 - 1400-2014 - 1400-2014 - 1400-2014 - 1400-2014 - 1400-2014 - 1400-2014 - 1400-2014 - 1400-2014 - 1
From: Perina, Alexandra H Sent: Monday, May 31, 2010 3:44 PM To: Legal-HRR-DL; Schwartz, Jonathan B; Pomper, Stephen E; Dolan, JoAnn; Jacobson, Linda Subject: FW: URGENT Clearance needed Monday afternoon	
From: Joseph Cassidy [mailto:jpcassidy	B6 H; artz,
I ask that you review and clear this statement, which will be delivered tomorrow morning by Amba Donohoe at a special event within this UN Human Rights Council session, as soon as possible. It is directly from Amb. Wolff's statement at the UNSC today	ssador drawn

Thanks, Joe

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141716 Date: 12/12/2012

**B5** 

pegin text)					
		mbassador Eileen an Rights Council			
hank you, N	1r. President.				
			•		
hank you.				 	
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### RELEASED IN PART B5

Law, Rosemary C

From:

Perina, Alexandra H

Sent:

Monday, May 31, 2010 12:11 PM

To:

Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Schwartz, Jonathan B; Donoghue, Joan E; Jacobson, Linda; McLeod, Mary (USUN); Sullivan, David J; Heinemann, Thomas B;

Aswad, Evelyn M

Cc:

Harris, Robert K; Guarin, Marc F

Subject:

RE: Humanitarian flotilla

I just spoke to Steve. Looping in also Marc G who advised on the blockade/navy angle last week.

From: Baumert, Kevin A

Sent: Monday, May 31, 2010 12:09 PM

To: Dolan, JoAnn; Pomper, Stephen E; Schwartz, Jonathan B; Donoghue, Joan E; Jacobson, Linda; McLeod, Mary

(USUN); Sullivan, David J; Perina, Alexandra H; Heinemann, Thomas B; Aswad, Evelyn M

Cc: Harris, Robert K

Subject: Re: Humanitarian flotilla

My phone is 202-341-2074

From: Dolan, JoAnn

To: Pomper, Stephen E; Schwartz, Jonathan B; Donoghue, Joan E; Jacobson, Linda; McLeod, Mary (USUN); Sullivan,

David J; Baumert, Kevin A; Perina, Alexandra H; Heinemann, Thomas B; Aswad, Evelyn M

Cc: Harris, Robert K

Sent: Mon May 31 11:45:13 2010 Subject: RE: Humanitarian flotilla

Thanks, Steve. I have been unable to reach Alexandra or Kevin by phone. I have left phone messages for both but will try them through op center next. I will go through emails and circulate what I have for benefit of addressees. Conference call may be the way to go. Including Evelyn as she is following HRC angle.

----Original Message----From: Pomper, Stephen E

Sent: Monday, May 31, 2010 11:40 AM

To: Schwartz, Jonathan B; Donoghue, Joan E; Jacobson, Linda; McLeod, Mary (USUN); Sullþivan,

David J; Baumert, Kevin A; Perina, Alexandra H; Dolan, JoAnn; Heinemann, Thomas B

Cc: Harris, Robert K

Subject: Re: Humanitarian flotilla

Joann just reached me. I haven't tracked this beyond this mornong's traffic and the front page of the nyt but can help coordinate this afternoon. If someone could send me any analysis done in the run up last week that would be very helpful. Would it be useful to set up a call so that those folks who have been working the issue can pool info re knowledge/work done to date/etc?

---- Original Message -----

From: Schwartz, Jonathan B

To: Donoghue, Joan E; Jacobson, Linda; McLeod, Mary (USUN); Pomper, Stephen E; Sullivan,

David J; Baumert, Kevin A; Perina, Alexandra H; Dolan, JoAnn; Heinemann, Thomas B

Cc: Harris, Robert K; Jacobson, Linda

Sent: Mon May 31 11:29:10 2010 Subject: Re: Humanitarian flotilla

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141722 Date: 12/12/2012

StateDept03430

Embassy Tel Aviv has been sending in transcripts of Israeli briefings; JoAnn can forward to anyone who doesn't have. Essentially, Israeli boarding party says it was attacked with lethal force so they responded in kind. They claim to have found evidence on board of a plan to resist with force, unlike the prior flotillas.

Jon

---- Original Message -----

From: Donoghue, Joan E

To: Jacobson, Linda; McLeod, Mary (USUN); Pomper, Stephen E; Sullivan, David J; Schwartz,

Jonathan B; Baumert, Kevin A; Perina, Alexandra H; Dolan, JoAnn; Heinemann, Thomas B

Sent: Mon May 31 11:21:26 2010 Subject: Re: Humanitarian flotilla

---- Original Message -----

From: Jacobson, Linda

To: McLeod, Mary (USUN); Pomper, Stephen E; Sullivan, David J; Donoghue, Joan E; Schwartz,

Jonathan B; Baumert, Kevin A; Perina, Alexandra H; Dolan, JoAnn; Heinemann, Thomas B

Sent: Mon May 31 10:05:35 2010 Subject: Re: Humanitarian flotilla

Including others working on this.

---- Original Message ----From: McLeod, Mary (USUN)

To: Jacobson, Linda; Pomper, Stephen E; Sullivan, David J; Donoghue, Joan E; Schwartz,

Jonathan B

Sent: Mon May 31 09:57:46 2010 Subject: Humanitarian flotilla

All--Assume you all are working on this. I know Todd and Harold are in Kampala and bbs aren't working. I am rushing back to NYC to try to make the SC meeting, currently scheduled for 1. Anticipate much interest in legal issues focused on Israeli claims they were acting in self-defense and that the flotilla was violating international law.

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Amv

THOU NOW THE G.O. POPULINGING COLOR TO CARE THE POPULATION DOCTOR DECENTIVES BALLS. TE		
my A. Ostermeier, Deputy Director		
ureau of International Organization Affairs		
ffice of Human Rights (IO/HR) ah) 202-647-3901		
(x) 202-647-4628		
stermeieraa@state.gov		
From: Ostermeier, Amy A  Sent: Tuesday, June 01, 2010 8:49 AM  Sent: Tuesday, June 01, 2010 8:49 AM  Sent: Tuesday, June 01, 2010 8:49 AM  Sent: Tuesday, June 01, 2010 8:49 AM  Sent: Tuesday, June 01, 2010 8:49 AM  Sent: Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, ittlejohn, J.R.; Wecker, John A; Powell, Catherine; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; Legoldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; 'scott_wbusby@nss.eop.gov'; Perina, Alexand	al-HRR-DL; a H;	B6
chwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanie J; Griffiths, ishapiro@nsc.eop.gov'; 'Prem_GKumar@nsc.eop.gov'; Wolff, Alex D (USUN); Germain, Ellen J (USUN); Sche	Douglas M;	
.my W C: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Anderson, Ger	 ald C;	
eltman, Jeffrey D; IO-HR-DL		
iubject: Instruction and EOV for HRC vote - clearance by 10 AM EST  mportance: High		
mportance, riigii		
		E
Ve'd appreciate clearance/comments from others on the draft/		
		1
	1	
Ve expect to have news from Geneva this morning, should the situation change, we'll be in touch as soon as p	ossible	
Many thanks,		
my		
my A. Ostermeier, Deputy Director ureau of International Organization Affairs		
ffice of Human Rights (IO/HR)		
oh) 202-647-3901	1	
oh) 202-647-3901 x) 202-647-4628		
oh) 202-647-3901 x) 202-647-4628		

From: Bass, Warren  Sent: Tuesday, June 01, 2010 7:38 AM  To: Nossel, Suzanne F; 'jpcassidy ; Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia; Littlejo Wecker, John A; Powell, Catherine; Ostermeier, Amy A; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; HRR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; 'scott_w_busby@nss.eop.gov'; Perina Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanie Griffiths, Douglas M; 'dshapiro@nsc.eop.gov'; 'Prem_GKumar@nsc.eop.gov'; Wolff, Alex D (USUN); Germain, (USUN); Schedlbauer, Amy W  Cc: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL  Subject: Re: Instruction and EOV for HRC vote tomorrow - clearance by 10 AM EST	Legal- , e J;	B6
Adding USUN/NY and NSC/NENA		E
From: Nossel, Suzanne F  To: 'jpcassidy	nopf,	Б6
Sent: Mon May 31 23:32:34 2010 Subject: Instruction and EOV for HRC vote tomorrow - clearance by 10 AM EST		B5
in response to the draft by resolution on the flotilla incident pasted further down.  Please provide your comments/clearance copying Amy Ostermeier, no later than 10. This muready for delivery by 11 AM EST/5PM Geneva time. We will confer with Geneva first thing tomorrow on late breadvelopments that may affect our approach.  Many thanks, Suzanne	ust be	
		В
The Grave Attacks by Israeli Forces Against the Humanitarian Boat Convoy  Guided by the purposes and the principles of the United Nations Charter, as well as by the provisions of the United Nations	voreal	
Declaration for Human Rights,	Versa	
Taking into consideration the provisions of the Fourth Geneva Convention for the protection of civilian persons i war of 12 August 1949,	n times of	
Emphasizing the importance of the safety and well-being of all civilians including humanitarian personnel,		
Expressing grave concern also at the deepening humanitarian crisis in Occupied Gaza,		
Emphasizing the need to ensure sustained and regular flow of goods and people into Occupied Gaza and welco initiatives aimed at creating and opening humanitarian corridors and other mechanisms for the sustained deliver humanitarian aid;	ming the y of	
<ol> <li>Condemns in the strongest terms possible the outrageous attack by the Israeli forces against the humanitaria</li> <li>3</li> </ol>	n flotilla o	f
UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141728 Date: 12/	 /12/2012	

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 DOC NO. C05141728 Date: 12/12/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141728 Date	: 12/12/2 <b>01</b> 2   	
ships which resulted in the killing and injuring of many innocent civilians from different countries;		
2. Deeply deplores the loss of life of innocent civilians and expresses its deepest sympathy and condolence victims and their families;	es to the	
3. Requests the ICRC to seek and provide information on the whereabouts status and condition of the deta injured persons	ined and	
4. Demands the Occupying Power Israel to immediately release all detained men and material and facilitate return to their homelands.	their safe	
5. Calls upon the Occupying power Israel to ensure the unimpeded provision of humanitarian assistance, in food, fuel and medical treatment to the occupied Gaza strip;	icluding of	
6. Welcomes the statements of the Secretary General UN and the High Commissioner for Human Rights of Israeli attacks and calls for the full accountability and credible independent inquiries into these attacks.	ondemning the	
7. Decides to dispatch an independent international fact finding mission to investigate violations of international fact finding mission to investigate violations of international fact finding mission to investigate violations of international fact finding mission to investigate violations of international fact finding mission to investigate violations of international fact finding mission to investigate violations of international fact finding mission to investigate violations of international fact finding mission to investigate violations of international fact finding mission to investigate violations of international fact finding mission to investigate violations of international fact finding mission to investigate violations of international fact finding mission to investigate violations of international fact finding mission to investigate violations of international fact finding mission to investigate violations of international fact finding mission to investigate violations of international fact finding mission finding mission factors are stated for the factor of the fact	onal law	
8. Decides to remain seized of this matter.		
From: Joseph Cassidy < jpcassidy    To: Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Powell, Cather Ostermeier, Amy A; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; Legal-HRR-DL; Goldberger, The Holmstrom, Todd C; Simon, Jennifer J; Bass, Warren; scott_wbusby@nss.eop.gov <scott_wbusby@nss.eop.gov <scott_wbu<="" <scott_wbusby@nss.eop.gov="" td=""><td>omas H; s.eop.gov&gt;; Ambassador</td><td>B6</td></scott_wbusby@nss.eop.gov>	omas H; s.eop.gov>; Ambassador	B6
		В5
Thanks, Joe		
(begin text)		
Statement by Ambassador Eileen Donohoe on the Flotilla Incident for the Human Rights Council special session, June 1, 2010		
Thank you, Mr. President.		
		B5
		-

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hank you.		 	
mank you.			

•	RELEASED IN PART B5,B6	
Law, Rosemary C	INCLEASED IN LAKE DOI DO	
From: Sent: To:  Cc: Subject:	Shapiro, Daniel B. [Daniel_BShapiro@nss.eop.gov] Tuesday, June 01, 2010 10:14 AM Bass, Warren; Nossel, Suzanne F; Powell, Catherine; Ostermeier, Amy A; jpcassidy[] Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; Legal HRR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; Busby, Scott W.; Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanie J; Griffiths, Douglas M; Kumar, Prem G.; Wolff, Alex D (USUN); Germain, Eilen J (USUN); Schedlbauer, Amy W Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA- DL; Anderson, Gerald C; Feltman, Jeffrey D; IO-HR-DL; Wells, Alice G RE: Instruction and EOV for HRC vote - clearance by 10 AM EST	
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Madeeha S; Cue, Lourdes ( Knopf, Payton L; Legai-HRI Alexandra H; Schwartz, Jor Griffiths, Douglas M; Kuma Cc: Fitzpatrick, Kathleen M Feltman, Jeffrey D; IO-HR-	2010 10:13 AM hapiro, Daniel B.; Powell, Catherine; Ostermeier, Amy A; jpcassidy  Ashraf, C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Aswad, Evelyn M; Giauque, Jeffrey G; R-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; Busby, Scott W.; Perina, hathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanie J; har, Prem G.; Wolff, Alex D (USUN); Germain, Ellen J (USUN); Schedlbauer, Amy W H; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Anderson, Gerald C;	B6
		B5
Ashraf, Madeeha S; Cue, Li Jeffrey G; Knopf, Payton L; 'Scott_WBusby@nss.eop. Cassayre, Mark J; Khanna, Germain, Ellen J (USUN); S Cc: Fitzpatrick, Kathleen M Feltman, Jeffrey D; IO-HR-	ss.eop.gov'; Powell, Catherine; Ostermeier, Amy A; Bass, Warren; 'jpcassidy ourdes C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Aswad, Evelyn M; Giauque, ; Legal-HRR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; .gov'; Perina, Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Melanie J; Griffiths, Douglas M; 'Prem_GKumar@nss.eop.gov'; Wolff, Alex D (USUN); Schedlbauer, Amy W 1; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Anderson, Gerald C; -DL; Wells, Alice G and EOV for HRC vote - clearance by 10 AM EST	В6
	REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer	
UNCLASSIFIED U.S. D	Department of State Case No. F-2010-04163 Doc No. C05141729 Date: 12/12/2012	

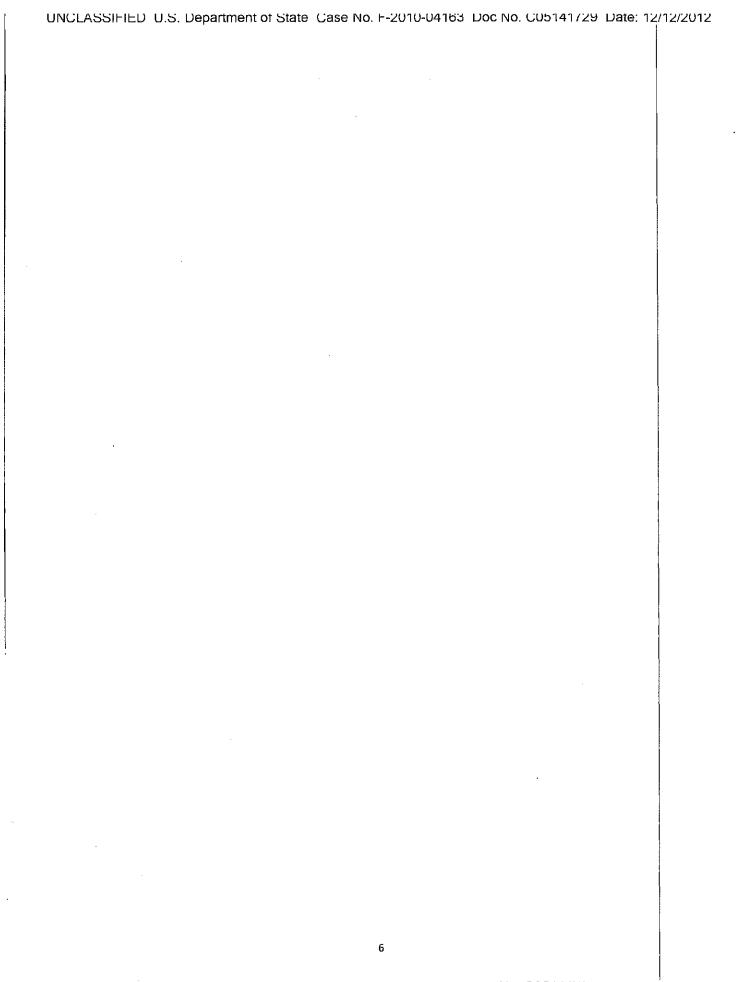
		B5
From: Shapiro, Daniel B. <daniel_bshapiro@nss.eop.gov> To: Powell, Catherine; Ostermeier, Amy A; Bass, Warren; Nossel, Suzanne F; jpcassidy  <pre> <pre> <pre> <pre> <pre> <pre></pre></pre></pre></pre></pre></pre></daniel_bshapiro@nss.eop.gov>	C; B; G.	B6
From: Powell, Catherine [mailto:PowellC@state.gov]  Sent: Tuesday, June 01, 2010 8:56 AM  To: Ostermeier, Amy A; Bass, Warren; Nossel, Suzanne F; jpcassidy  Ashraf, Madeeha S; Cue, Lou Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; Lega-Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; Busby, Scott W.; Perina, Alexandra H; Schwartz, B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanie J; Griffiths, Douglas M; Shapiro, D; Kumar, Prem G.; Wolff, Alex D (USUN); Germain, Ellen J (USUN); Schedlbauer, Amy W  Cc: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Anderson, Geral Feltman, Jeffrey D; IO-HR-DL  Subject: Re: Instruction and EOV for HRC vote - clearance by 10 AM EST  Looping in Bill Burke-White and Dafna Rand for S/P.	HRR-DL; Jonathan Janiel B.;	B6
From: Ostermeier, Amy A  To: Bass, Warren; Nossel, Suzanne F; 'jpcassidy < jpcassidy ; Ashraf, Madeeha S; C Lourdes C; Aguilera, Patricia; Littlejohn, J.R.; Wecker, John A; Powell, Catherine; Aswad, Evelyn M; Giauque, Jeff Knopf, Payton L; Legal-HRR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; 'scott_wbusby@nss.eop.gov' <scott_wbusby@nss.eop.gov>; Perina, Alexandra H; Schwartz, Jonathan B; Por Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melanie J; Griffiths, Douglas M; 'dshapiro@nsc.eop.gov <dshapiro@nsc.eop.gov>; 'Prem_GKumar@nsc.eop.gov' <prem_gkumar@nsc.eop.gov>; Wolff, Alex D (USL Germain, Ellen J (USUN); Schedlbauer, Amy W  Cc: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL; Anderson, Gerale Feltman, Jeffrey D; IO-HR-DL  Sent: Tue Jun 01 08:49:16 2010  Subject: Instruction and EOV for HRC vote - clearance by 10 AM EST</prem_gkumar@nsc.eop.gov></dshapiro@nsc.eop.gov></scott_wbusby@nss.eop.gov>	frey G; B6 mper, v' JN);	5
Thanks to Warren and Scott for their suggestions.		B5
We'd appreciate clearance/comments from others on the draft		

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141729 Date: 12/12/2012

		B
Many thanks,		
Amy		
Amy A. Ostermeier, Deputy Director  Bureau of International Organization Affairs		
Office of Human Rights (IO/HR) ph) 202-647-3901 fx) 202-647-4628		
ostermeieraa@state.gov		
From: Bass, Warren Sent: Tuesday, June 01, 2010 7:38 AM		
Fo: Nossel, Suzanne F; 'jpcassidy Ashraf, Madeeha S; Cue, Lourdes C; Aguilera, Patricia; Littlejo Wecker, John A; Powell, Catherine; Ostermeier, Amy A; Aswad, Evelyn M; Giauque, Jeffrey G; Knopf, Payton L; HRR-DL; Goldberger, Thomas H; Holmstrom, Todd C; Simon, Jennifer J; 'scott_wbusby@nss.eop.gov'; Perina Alexandra H; Schwartz, Jonathan B; Pomper, Stephen E; Donahoe, Eileen C; Cassayre, Mark J; Khanna, Melani Griffiths, Douglas M; 'dshapiro@nsc.eop.gov'; 'Prem_GKumar@nsc.eop.gov'; Wolff, Alex D (USUN); Germain, (USUN); Schedlbauer, Amy W	Legal- ; e J;	В6
Cc: Fitzpatrick, Kathleen M; Posner, Michael H; Geneva HRC; Cassidy, Joseph P; DRL-MLGA-DL Subject: Re: Instruction and EOV for HRC vote tomorrow - clearance by 10 AM EST		
Adding USUN/NY and NSC/NENA.		В
From: Nossel, Suzanne F		ж
Fo: 'jpcassidy	nopf,	<b>B</b> 6
Subject: Instruction and EOV for HRC vote tomorrow - clearance by 10 AM EST		
in response to the draft hesolution on the flotilla incident pasted further down.  Please provide your comments/clearance copying Amy Ostermeier, no later than 10. This metady for delivery by 11 AM EST/5PM Geneva time. We will confer with Geneva first thing tomorrow on late bready developments that may affect our approach.	ıst be	B5
Many thanks, Suzanne		
		В5

UNCLASSIFIED U.S. Department of State Case No. F-2010-04103 Doc No. C03141729 Date. 12	12/2012	
The Grave Attacks by Israeli Forces Against the Humanitarian Boat Convoy		
Guided by the purposes and the principles of the United Nations Charter, as well as by the provisions of the United Declaration for Human Rights,	versal	
Taking into consideration the provisions of the Fourth Geneva Convention for the protection of civilian persons i war of 12 August 1949,	n times of	
Emphasizing the importance of the safety and well-being of all civilians including humanitarian personnel,		
Expressing grave concern also at the deepening humanitarian crisis in Occupied Gaza,		
Emphasizing the need to ensure sustained and regular flow of goods and people into Occupied Gaza and welco initiatives aimed at creating and opening humanitarian corridors and other mechanisms for the sustained deliver humanitarian aid;	oming the ry of	
1. Condemns in the strongest terms possible the outrageous attack by the Israeli forces against the humanitaria ships which resulted in the killing and injuring of many innocent civilians from different countries;	n flotilla of	
2. Deeply deplores the loss of life of innocent civilians and expresses its deepest sympathy and condolences to victims and their families;	the	
3. Requests the ICRC to seek and provide information on the whereabouts status and condition of the detained injured persons	and	
4. Demands the Occupying Power Israel to immediately release all detained men and material and facilitate the return to their homelands.	ir safe	
5. Calls upon the Occupying power Israel to ensure the unimpeded provision of humanitarian assistance, includ food, fuel and medical treatment to the occupied Gaza strip;	ing of	
6. Welcomes the statements of the Secretary General UN and the High Commissioner for Human Rights conde Israeli attacks and calls for the full accountability and credible independent inquiries into these attacks.	nning the	
7. Decides to dispatch an independent international fact finding mission to investigate violations of international resulting from the Israeli attacks on the flotilla of ships carrying humanitarian assistance.	law	
8. Decides to remain seized of this matter.		
From: Joseph Cassidy <jpcassidy <scott_wbusby@nss.eop="" a;="" aguilera,="" alexandra="" amy="" ashraf,="" aswad,="" b;="" bass,="" c;="" cassidy,="" catherine;="" cc:="" cue,="" e="" evelyn="" f;="" fitzpatrick,="" g;="" geneva="" giauque,="" goldberger,="" h;="" holmstrom,="" hrc;="" j.r.;="" j;="" jeffrey="" jennifer="" john="" jonathan="" joseph="" jpcassidy="" kathleen="" knopf,="" l;="" legal-hrr-dl;="" littlejohn,="" lourdes="" m;="" madeeha="" michael="" nossel,="" ostermeier,="" p;="" patricia;="" payton="" perina,="" pomper,="" posner,="" powell,="" s;="" schwartz,="" scott_wbusby@nss.eop.gov="" simon,="" spcassi<="" spcassidy="" stephen="" suzanne="" td="" thomas="" to:="" todd="" warren;="" wecker,=""  =""><td>H; .gov&gt;;</td><td>В6</td></jpcassidy>	H; .gov>;	В6
Subject. Orocity: Cicardice necded monday afternoon		

onohoe at a special event within this U	N Human Rights Coun	cil session, as soon as	pring by Ambassador possible.
hanks, Joe			
pegin text)			
Statement by Ambass for the Human Ri	sador Eileen Donoh ghts Council special		
hank you, Mr. President.			



	RELEASED IN PART B5
Law, Rosemary (	
From: Sent: To: Subject: Attachments:	Perina, Alexandra H Monday, May 31, 2010 4:13 PM Pomper, Stephen E; Aswad, Evelyn M; Dolan, JoAnn; Jacobson, Linda; Banos, Mariano H; Martin, Julie B; Schwartz, Jonathan B; Jacobson, Linda; Guarin, Marc F; Baumert, Kevin A; Khanna, Melanie J FW: HRC draft resolution RESO 1.doc
All – The draft Palesti	nian HRC resolution is below and attached. Problems include:
a a - some surrengement of the state of the	
'Scott_WBusby@nss	1, 2010 4:03 PM Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; seop.gov'; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M; Connelly, homas H; Giauque, Jeffrey G; Perina, Alexandra H
Attached is the draft	just received from the Palestinians. I pasted below for those on BBs.
	The Grave Attacks by Israeli Forces Against the Humanitarian Boat Convoy
Guided by the purpo Declaration for Huma	ses and the principles of the United Nations Charter, as well as by the provisions of the Universal
Taking into considera of war of 12 August 1	ition the provisions of the Fourth Geneva Convention for the protection of civilian persons in times 949,
Emphasizing the impo	ortance of the safety and well-being of all civilians including humanitarian personnel,
Expressing grave cond	tern also at the deepening humanitarian crisis in Occupied Gaza,
	to ensure sustained and regular flow of goods and people into Occupied Gaza and welcoming the eating and opening humanitarian corridors and other mechanisms for the sustained delivery of

- 1. Condemns in the strongest terms possible the outrageous attack by the Israeli forces against the humanitarian flotilla of ships which resulted in the killing and injuring of many innocent civilians from different countries;
- 2. Deeply deplores the loss of life of innocent civilians and expresses its deepest sympathy and condolences to the victims and their families;

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

- 3. Requests the ICRC to seek and provide information on the whereabouts status and condition of the detained injured persons
- 4. Demands the Occupying Power Israel to immediately release all detained men and material and facilitate their safe return to their homelands.
- 5. Calls upon the Occupying power Israel to ensure the unimpeded provision of humanitarian assistance, including of food, fuel and medical treatment to the occupied Gaza strip;
- 6. Welcomes the statements of the Secretary General UN and the High Commissioner for Human Rights condemning the Israeli attacks and calls for the full accountability and credible independent inquiries into these attacks.
- 7. Decides to dispatch an independent international fact finding mission to investigate violations of international law resulting from the Israeli attacks on the flotilla of ships carrying humanitarian assistance.
- 8. Decides to remain seized of this matter.

From: Cassayre, Mark J

Sent: Monday, May 31, 2010 6:46 PM

To: Cassayre, Mark J; Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; 'Scott\_W.\_Busby@nss.eop.gov'; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M; Connelly,

Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H

Subject: Israeli Rt of Reply at HRC today re: Gaza Aid Flotilla

Ambassador Yaar delivered this statement this afternoon at the HRC.

#### SBU

This email is UNCLASSIFIED.

From: Cassayre, Mark J

Sent: Monday, May 31, 2010 5:02 PM

To: Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M;

'Scott\_W.\_Busby@nss.eop.gov'; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M; Connelly,

Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H

Subject: Re: URGENT!!! HRC Action re: Gaza Aid Flotilla

All: I just spoke with Pal DPR who confirmed that he will call for a special sitting for tmrw pm. He will also table a resolution tomorrow morning for ACTION TOMORROW EVENING.

#### Reso will include:

- condemnation
- call for protection by israel / repsect for I'll
- call for internation investigation

He said that "the Israelis have made it hard on us and we will make it hard on them."

During his statement Imad spoke in Arabic (he frequently does interventions in English). He made points:

Premeditated crime Violations of occupying power Saluted courage of those on board vessels

2

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141732 Date: 12/	7 2/2072   
Israel has denied occupation of gaza but acts of last night show that gaza is still under occupationa nd therefore applies and 4GC applies.  Lift blocade	  *11  
Israel will do right of reply at end of day.	
From: Nossel, Suzanne F To: Cassayre, Mark J; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; 'Scott_WBusby@nss.eop.gov' <scott_wbusby@nss.eop.gov>; Johnston-Gardner, Sarah R (DRL); Salih, Land Fitzpatrick, Kathleen M; Connelly, Maura; Goldberger, Thomas H; Giauque, Jeffrey G; Perina, Alexandra H Sent: Mon May 31 09:29:20 2010 Subject: Re: URGENT!!! HRC Action re: Gaza Aid Flotilla Adding NEA.</scott_wbusby@nss.eop.gov>	L;
Survey Coardo va Moule 1	
From: Cassayre, Mark J To: Nossel, Suzanne F; IO-HR-DL; DRL-MLGA-M; Legal-HRR-DL; Geneva HRC; Griffiths, Douglas M; 'Busby, Scot <scott_wbusby@nss.eop.gov>; Johnston-Gardner, Sarah R (DRL); Salih, Lana L; Fitzpatrick, Kathleen M Sent: Mon May 31 09:21:03 2010 Subject: URGENT!!! HRC Action re: Gaza Aid Flotilla</scott_wbusby@nss.eop.gov>	t W.' ,
NEED GUIDANCE	
"SPECIAL SITTING" of HRC to occur Tuesday (tomorrow) afternoon on the Israeli boarding of flotilla.	B
WE NEED TALKING POINTS ASAP AND WILL NEED POINTS FOR A STATEMENT, IF WE INTEND TO MAKE ONE DU "SPECIAL SITTING."	ING THIS
Mark Cassayre Counselor Political and Specialized Agencies U.S. Mission to the United Nations and Specialized Agencies Geneva, Switzerland	
3	

Direct tel: +41 22 749-4214 Mobile: +41 79 775-3680 Fax: +41.22.749.4717 cassayremj@state.gov

SBU

This email is UNCLASSIFIED.

Law, Rosemary	C RELEASED IN PART B5
From: Sent: To:	Pomper, Stephen E Tuesday, June 08, 2010 12:09 PM Jacobson, Linda; Townley, Stephen G; Baumert, Kevin A; Guarin, Marc F; Dolan, JoAnn; Aswad, Evelyn M; Banos, Mariano H; Gorove, Katherine M; Schwartz, Jonathan B; Harris, Robert K; Eichensehr, Kristen E
Subject: Linda-i am at Doj an	Re: LEGAL-#247254-v1-6_8_interdiction_inspection_paper.docx d have meetings when I get back so perhaps Marc can review for L/PM.
Mariano H; Gorove, Sent: Tue Jun 08 1: Subject: RE: LEGAL	en G; Baumert, Kevin A; Guarin, Marc F; Pomper, Stephen E; Dolan, JoAnn; Aswad, Evelyn M; Banos, Katherine M; Schwartz, Jonathan B; Harris, Robert K; Eichensehr, Kristen E
From: Townley, Ste Sent: Tuesday, Jund To: Jacobson, Linda Mariano H; Gorove,	
That's fine.	Thanks, Stephen
To: Townley, Stephe Mariano H; Gorove,	nda e 08, 2010 11:28 AM en G; Baumert, Kevin A; Guarin, Marc F; Pomper, Stephen E; Dolan, JoAnn; Aswad, Evelyn M; Banos, Katherine M; Schwartz, Jonathan B; Harris, Robert K; Eichensehr, Kristen E #247254-v1-6_8_interdiction_inspection_paper.docx
To: Jacobson, Linda Mariano H; Gorove, Subject: RE: LEGAL	phen G e 08, 2010 10:43 AM ; Baumert, Kevin A; Guarin, Marc F; Pomper, Stephen E; Dolan, JoAnn; Aswad, Evelyn M; Banos, Katherine M; Schwartz, Jonathan B; Harris, Robert K; Eichensehr, Kristen E -#247254-v1-6_8_interdiction_inspection_paper.docx d to me. A few small comments/questions. Thanks, Stephen
To: Baumert, Kevin Katherine M; Schwar Subject: LEGAL-#2	nda e 08, 2010 10:23 AM A; Guarin, Marc F; Pomper, Stephen E; Dolan, JoAnn; Aswad, Evelyn M; Banos, Mariano H; Gorove, tz, Jonathan B; Harris, Robert K; Townley, Stephen G; Eichensehr, Kristen E 47254-v1-6_8_interdiction_inspection_paper.docx THORITY: Sharon Ahmad, Senior

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141737 Date: 12/12/2012

RELEASED IN PART B5 Law, Rosemary C Pomper, Stephen E From: Wednesday, June 02, 2010 8:30 PM Sent: Townley, Stephen G; Dolan, JoAnn; Jacobson, Linda; Guarin, Marc F To: RE: Blockade email--draft Subject: **B5** From: Townley, Stephen G Sent: Wednesday, June 02, 2010 8:28 PM To: Dolan, JoAnn; Jacobson, Linda; Pomper, Stephen E; Guarin, Marc F Subject: RE: Blockade email--draft **B**5 From: Dolan, JoAnn Sent: Wednesday, June 02, 2010 8:24 PM To: Townley, Stephen G; Guarin, Marc F; Sullivan, David J; Baumert, Kevin A; Pomper, Stephen E; Jacobson, Linda; Eichensehr, Kristen E; Cleveland, Sarah H; Gorove, Katherine M Cc: Thessin, James H; Harris, Robert K Subject: RE: Blockade email--draft **B5** From: Townley, Stephen G Sent: Wednesday, June 02, 2010 7:53 PM To: Guarin, Marc F; Sullivan, David J; Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Jacobson, Linda; Eichensehr, Kristen E; Cleveland, Sarah H; Gorove, Katherine M Cc: Thessin, James H; Harris, Robert K Subject: RE: Blockade email--draft All, Attached are some small revisions following our discussion just now. Please send me any further edits/comments by 8:30pm. Thanks, Stephen From: Townley, Stephen G **Sent:** Wednesday, June 02, 2010 6:31 PM To: Guarin, Marc F; Sullivan, David J; Baumert, Kevin A; Dolan, JoAnn; Pomper, Stephen E; Jacobson, Linda; Eichensehr, Kristen E; Cleveland, Sarah H; Gorove, Katherine M Cc: Thessin, James H Subject: RE: Blockade email--draft All, I have tried to consolidate existing comments in Joan's version and made a few other suggestions. If everyone could please take another look, we are hoping to get this back to Joan for final approval later tonight. Thanks, Stephen REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141740 Date: 12/12/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05141740 Date: 12/12/2012

Law, Rosemary	RELEASED IN PART B5
From: Sent:	Schwartz, Jonathan B Thursday, June 03, 2010 7:22 AM
To: Subject:	Jacobson, Linda Re: Israel Investigation Options Paper
Thanks Linda, Israeli American observer to	i press is reporting that Dennis Ross and Dan Shapiro proposed to Netanyahu that there be an othe IDF investigation, but I cannot confirm.
I can't go through you	ur paper right now, but if relevant here are a couple general observations:
-	
Jon	
From: Jacobson, Lin	rda
<b>To:</b> Schwartz, Jonath <b>Sent:</b> Thu Jun 03 05	nan B
	Investigation Options Paper
Jon, apologies, I am	just seeing Steve's email that he did not send this to you for review.
	· j
From: Townley, Step	phen G
<b>To</b> : Jacobson, Linda <b>Sent</b> : Wed Jun 02 2.	
_	Investigation Options Paper
A further question –	should we try to send to Jon to see if he has thoughts from afar
	REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer
<b>To:</b> Cleveland, Sarah <b>Cc:</b> Thessin, James H	une 02, 2010 9:23 PM n H; Eichensehr, Kristen E; Donoghue, Joan E; Koh, Harold Hongju
Subject NE. 13rder.	integration operation and
Subject NE. 13/der	49

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05140640 Date: 11/15/2012

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05140640 Date: 11	/15/2012 
Apologies, attached is a small revision reflecting some further input from Jake. Please use this version. Thanks	, Stephen
From: Townley, Stephen G Sent: Wednesday, June 02, 2010 9:05 PM To: Cleveland, Sarah H; Eichensehr, Kristen E; Donoghue, Joan E; Koh, Harold Hongju Subject: Israel Investigation Options Paper	
Joan (and Harold, if you have time and internetability),	
Attached for your review is a paper that Linda has worked up (drawing on work done after Goldstone) on ways	to
Thanks, Stephen	

#### Law, Rosemary C

From:

Blaukopf, Ruth B

Sent:

Monday, July 12, 2010 11:33 AM

To:

Burnett, David R; Coley, Lea M; Doutrich, Jack T; Frelich, Karlene H; Goldberger, Thomas H; Groeblacher, Julia; Hale, David M; Harden, Dave; Hertzberg, David A; Holmstrom, Todd C; Irwin, Matthew T; Jacoby, Julia I; Khoury-Kincannon, Sahar; Knopf, Payton L; Lentz, Andrew N; Otto, Jeffrey L; Reisser, Wesley J; Sachar, Alon (NEA/IPA); Sindle, James M; Waters, John R; Grubb, Jason B; Levin, Jan; Michaels, David G; Nelson, Timothy (Tel Aviv)

Subject:

EILAND CTTEE: MISTAKES WERE MADE -- YNET

YNET 17:30,07.12.10 '

#### Eiland report finds 'mistakes, but no failures'

Committee that probed IDF raid on Gaza-bound flotilla ship says high-ranking officers erred in assessment of situation, gathering of intelligence. Army should have considered changing relations with Turkey, report says

Hanan Greenberg

The committee elected to investigate the deadly Israel Defense Forces raid on a Gaza-bound flotilla ship in late May handed in its report Monday, in which it says that there had been "no failures, but mistakes were made".

The committee, headed by Major-General (Res.) Glora Eiland, concluded that high-level officials had made errors in judgment, but accused no one of negligence.

The report was handed Monday afternoon to the army's chief of staff as well as a number of high-rank officers. Since the Eiland committee was appointed by the IDF, its report deals neither with the state's conduct nor the army's pre-emptive gathering of intelligence, but rather focuses on preparations for the flotilla's arrival.

Analysis of the incident that occurred on board the Turkish Marmara, the report says, led the committee to conclude that the activists on deck had been the first instigators of violence.

At least four instances of live fire on soldiers were noted, though the committee believes there were six in all. In addition, a bullet removed from a soldier's knee shows the Turkish activists had prepared non-military arms to use against the forces.

The report adds that the IDF had begun preparing for the flotilla in February. In mid-May Chief of Staff Gabi Ashkenazi sent a letter to Prime Minister Benjamin Netanyahu and Defense Minister Ehud Barak requesting their cooperation in order to prevent a violent incident.

The first issue probed by the committee was whether the Navy had the chance to stop the ships before they arrived in Israel's territorial waters. It concluded that this was not an option because the Navy has not yet developed such abilities, which take around two years to acquire. The army is discussing the option of doing so now.

Another issue probed was that of intelligence gathered by the Navy and the Military Intelligence Directorate before the flotilla set sail. The committee concluded that the IDF had chosen not to collect intelligence on Turkey and the IHH because the former is considered friendly and the latter unthreatening.

Eiland said this decision seemed correct, but that army officials should have taken into consideration the changing tides of Israel's relations with Turkey in the first months of 2010, which was also the time the IHH began openly discussing the flotilla.

He added that the developing relationship between the IHH and the Turkish government necessitated more extensive research than provided by intelligence sources.

However, Eiland said, even with more research intelligence still would have failed because so much of the violence had been brewing on board the Marmara itself.

Regarding the actual raid, the report found that the Navy had prepared only for "likely" resistance by a handful of activists, and not for a violent attack. Even when the ships neared, and the Navy began to understand it had erred, no new set of plans was formulated.

Elland said the Navy should have understood that the situation did not match its assessments and stop to reconsider the actions it would take.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C18750810 Date: 12/17/2012

Aside from the criticism, the Eiland committee also made use of its report to praise the forces that conducted the raid. "I am glad to say we found a long list of praise-worthy things, and these do not only have to do with the conduct of the commando soldiers on the ship but also with other factors, including the evacuation of victims after the operation," the major-general said.

And in any case, he concluded, there was probably nothing the army could have done that would have led to a vastly different outcome. "We must learn from the conclusions deduced by the investigation and the way I see it, the IDF is trying to do so." Eiland said.

Law, Rosemary C

From: Tsou, Leslie M

Sent: Monday, July 12, 2010 1:34 PM

To: NEA-IPA-DL; NEA-SEMEP-DL; NEA-Staff-Assistants-DL; Walles, Jacob; Waters, John R;

Marchese, Gregory M; Finver, Frank J

Subject: Email 1 of 2 on Eiland Report: MG Eiland Presents the Chief of the General Staff with the

Conclusions of his Examination Team

Attachments: IDF Spokesperson Announcement- Maj. Gen. (Res.) Eiland Presents the Chief of the General

Staff with the Conclusions of his Examination Team.doc

This is the first of two emails about the Eiland Report. What we don't yet have is a copy of the report itself, but Embassy TA is working on it.

Leslie

From: IDF News Desk <idfnewsdesk@idf.gov.il>

To: idfnewsdesk@idf.gov.il <idfnewsdesk@idf.gov.il>; idfnewmedia@gmail.com <idfnewmedia@gmail.com>

Sent: Mon Jul 12 17:20:17 2010

Subject: IDF Spokesperson Announcement- Maj. Gen. (Res.) Eiland Presents the Chief of the General Staff with the

Conclusions of his Examination Team.



For Immediate Releas July 12<sup>h</sup>, 2010 17:00

## Maj. Gen. (Res.) Eiland Presents the Chief of the General Staff with the Conclusions of his Examination Team

The IDF Chief of the General Staff, Lt. Gen. Gabi Ashkenazi, received the conclusions reached by a team of experts, headed by Maj. Gen. (Res.) Giora Eiland, tasked with examining the incidents that took place at sea on May 31<sup>st</sup> 2010.

Maj. Gen. Eiland presented the team's findings and conclusions to the Chief of the General Staff as well as to officers from the General Staff and from other IDF branches and directorates who were involved in the preparations and in the actual boarding of the flotilla. The core of the report was presented the Minister of Defense of Israel as well.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

I282

The team was appointed by the Chief of the General Staff to examine the deployment towards the flotilla, the chosen course of action and other possible alternatives, advance preparations, and the operation's implementation.

The team included eight officers and their examination focused on intelligence, Naval command, the naval commando unit responsible for carrying out the operation, the Israel Air Force, media relations, technological alternatives, medical aspects and legal counsel and international law.

The examination presented various lessons on a broad, systemic level, not only as regards this specific operation (stopping the flotilla).

In terms of the intelligence effort, the team concluded that not all possible intelligence gathering methods were fully implemented and that the coordination between Navy Intelligence and the Israel Defense Intelligence was insufficient. At the same time, the team emphasized that it is not certain that an optimal intelligence effort would create a complete intelligence picture. The team also pointed out that the anticipated level of violence used against the forces was underestimated.

In terms of situation assessments towards the flotilla, the team clarified that the operation relied excessively on a single course of action, albeit a probable one, while no alternative courses of action were prepared for the event of more dangerous scenarios.

Regarding technological alternatives, the team determined that on the day of the incident, decision makers were not presented with alternative operational courses of action other than a full boarding of the flotilla. The team emphasized the fact that as far as is currently known, no country in the world holds the ability to stop a vessel at sea in a non hostile manner. Therefore statements made on this matter following the incident are unfounded and irresponsible. At the same time, the team determined that alternative courses of action could have existed had the process of preparation begun enough time in advance, and recommended to accelerate the process of examining alternative methods.

The expert team determined that regarding media relations, the preparations made in advance were good. However, the release of press statements and visual materials was delayed due to the need to maintain reliability, the obligation to notify the families of the critically injured soldiers and the long authorization process at the levels above the IDF Spokesperson Unit. The team noted with favor the work of the IDF spokesperson following the incident and emphasized the need for better coordination between the IDF, the foreign ministry and other foreign affairs institutions.

In terms of commanding over the operation, the team determines that the location of the commanders during the incident and the presence of the Commander of the Israel Navy at sea during the operation, was proper and fit

with the Chief of the General Staff's view regarding the role of commanders at the front lines of IDF activity. His presence proved effective in terms of the decision making process, saving lives and more. The team praised the Israel Navy combat protocols, the preparations of the Naval Commando Unit, the Navy Command, the Electronic Warfare Formation and the medical evacuation.

The team determined that the Navy Commando soldiers operated properly, with professionalism, bravery and resourcefulness and that the commanders exhibited correct decision making. The report further determines that the use of live fire was justified and that the entire operation is estimable.

The team noted with favor the various stages of medical evacuation of the injured by air and by sea, including the injured passengers of the Mavi Marmara. In addition the team pointed out the serious attitude with which the General Staff and the Israel Navy approached the matter, as expressed in the preparations.

Maj. Gen. (Res.) Eiland noted with favor the degree of cooperation and transparency exhibited by those involved in the examination at all levels. In the summary of the examination Maj. Gen. Eiland determined that the issue should be viewed with perspective, being that the damage caused to Israel is not as severe as it seemed following the incident. In addition, he said that a there's a tendency to draw general conclusions based on a single incident and that the the transfer is a tendency to draw general conclusions based on a

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C18/50906 Date: 12/1//2012

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Bowers, Allyson M

From:

Snipes, Christopher K

Sent:

Monday, June 27, 2011 8:51 AM Riley, Robert J; Gregonis, Meghan E

To: Cc:

NEÁ-IPA-DL

Subject:

FW: FPD IIR Gaza Freedom Flotilla

Attachments:

IIR 6 120 0021 11 - IDENTIFICATION OF SHIPS PARTICIPATING IN THE.doc

Categories:

Working

FYI - and please see attached. Post believes "Audacity of Hope" is U.S.-flagged. Chris

This document is CONFIDENTIAL//NOFORN when separated from CONFIDENTIAL//NOFORN

attachment(s).

Sensitivity:

Sensitive

Classification:

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Derived From: Declassify On:

2021/06/27

From: Lawton, Daniel J (Athens)
Sent: Monday, June 27, 2011 8:07 AM
To: Snipes, Christopher K; Goodman, Ilan A

Cc: Cockrell, John D (Athens); Martin, Leah A (Athens)

Subject: FW: FPD IIR Gaza Freedom Flotilla

Chris/Ilan – Some more data on vessels and ownership. We understand from the MFA that the "Audacity of Hope" is U.S.-flagged. Also, unrelated to the flotilla, President Papoulias is expected to travel to Israel July 10-12.

Regards,

Dan

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2021/06/27

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# Statement by Ambassador Eileen Donohoe on the Flotilla Incident for the Human Rights Council special session, June 1, 2010

Thank you, Mr. President.

As we made clear yesterday at the Security Council, the United States government is deeply disturbed by the recent violence and regrets the tragic loss of life and injuries suffered among those involved in the May 31 incident aboard the Gazabound ships. We are working to ascertain the facts. We expect a credible and transparent investigation and strongly urge the Israeli government to investigate the incident fully, with Quartet support. We urge all parties to behave responsibly and uphold their international obligations.

The United States remains deeply concerned by the suffering of civilians in Gaza, and the deterioration of the situation there, including the humanitarian and human rights situation. We continue to believe the situation is unsustainable and is not in the interests of any of those concerned. As we have pointed out when confronted by a similar situations in the past, mechanisms are in place for the transfer of humanitarian assistance to Gaza. We will continue to engage the Israelis on a daily basis to expand the scope and type of goods allowed into Gaza to address the full range of the population's humanitarian and recovery needs. Hamas' interference with international assistance shipments and the work of nongovernmental organizations complicates efforts in Gaza, and the Government of Israel has legitimate security concerns.

Ultimately, this incident underscores the needs to move ahead quickly with negotiations that can lead to a comprehensive peace in the region. The only viable solution to the Israeli-Palestinian conflict is an agreement, negotiated between the parties, that ends the occupation that began in 1967 and fulfills the aspirations of both parties for independent homelands through two states for two peoples, Israel and an independent, contiguous, and viable state of Palestine, living side by side in peace and security. We call again on our international partners — both inside and outside this Council — to promote an atmosphere of cooperation between the parties and throughout the entire region.

Thank you.

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C18/50820 Date: 12/1//2012

RELEASED IN FULL

#### Law, Rosemary C

From:

Blaukopf, Ruth B

Sent:

Monday, May 31, 2010 6:53 AM

To:

Baron, Desiree A; Garcia, Dennis J; Kaplan, Crystal T; Burnett, David R; Frelich, Karlene H; Giauque, Jeffrey G; Goldberger, Thomas H; Hale, David M; Harden, Dave; Hertzberg, David A; Holmstrom, Todd C; Irwin, Matthew T; Jacoby, Julia I; Khoury-Kincannon, Sahar; Knopf, Payton L; Lentz, Andrew N; Sievers, Marc J; Mayo, Iris J; Reisser, Wesley J; Roberts, Kristi (Tel Aviv); Sachar, Alon (NEA/IPA); Sindle, James M; Waters, John R; Holst, Alan R; Grubb, Jason B; Levin, Jan; Honigstein, Michael D; Michaels, David G; Nelson, Timothy (Tel Aviv)

Subject:

DEF. MINISTER BARAK NEWS CONF. -- YNET .... Jason pls note

YNET 13:23, 05.31.10

Barak: Sail's organizers responsible for deadly raid

Defense minister, IDF chief of staff and Navy commander explain Israeli considerations following takeover of aid ships sailing to Gaza, which left at least 15 pro-Palestinian activists dead. We regret the casualties, but the sail's organizers are fully responsible.

Attila Somfalvi

Defense Minister Ehud Barak said Monday that the organizers of the flotilla to Gaza were responsible for the deadly Israel Defense Forces raid of the ships, which left at least 15 pro-Palestinian activists dead and dozens injured.

Speaking at a joint press briefing with IDF Chief of Staff Gabi Ashkenazi and Navy Commander Eliezer Marom, Barak said, "We express our regret over the injuries, but the sail's organizers and its participants are fully responsible."

He added that a violent incident took place on only one of the six ships involved in the sail.

"The State of Israel appealed to the organizers before the ships set sail and during the sail and invited them to arrive at the Ashdod Port and transfer the aid to Gaza after security checks," he said. "All of our appeals were turned down. The soldiers were attacked after arriving at one of the ships. Some were injured by serious physical violence on the part of the protestors.

"I am familiar with these types of operations and their possible developments, and I am familiar with the units which operated and with their commanders. They are the best of our people," the defense minister explained.

"In light of the life-threatening situation, the soldiers were forced to use crowd dispersal means and firearms," he said, adding that some of the casualties were killed by firearms. According to Barak, 10 soldiers were injured in the incident, some from firearms and some from cold arms.

"The IHH organization, which was behind these unruly ship, is a violent and radical organization acting under the cover of humanitarian activity," Barak argued.

"This is the time for responsibility and I call on everyone to act with restraint and common sense and not let an anarchistic organization and radical elements seeking to undermine the public order to take advantage of this unfortunate incident for violence."

'Crowd dispersal equipment wasn't enough'

IDF Chief of Staff Ashkenazi said that during the clash with the passengers of the Marmara ship, the activists used iron bars and knives

"They even fired shots from a weapon snatched from one of the soldiers," he said. "It's clear beyond any doubt that the soldiers acted as required."

Ashkenazi added that the soldiers were prepared for the mission, but that "the crowd dispersal equipment was not enough."

As for the organizers' intentions, the army chief insisted that "it had nothing to do with humanitarian aid. The activity was radical from the very first moment."

According to Ashkenazi, the Navy operation was aimed at preventing an unsupervised infiltration of people and cargo to Gaza.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer



## IDF SPOKESPERSON **ANNOUNCEMENT**



1700

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## Maj. Gen. (Res.) Eiland Presents the Chief of the General Staff with the Conclusions of his Examination Team

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Maj. Gen. Eiland presented the team's findings and conclusions to the Chief of the General Staff as well as to officers from the General Staff and from other IDF branches and directorates who were involved in the preparations and in the actual boarding of the flotilla. The core of the report was presented the Minister of Defense of Israel as well.

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The examination presented various lessons on a broad, systemic level, not only as regards this specific operation (stopping the flotilla).

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July, 12<sup>th</sup> 2010 1700

FOR IMMEDIATE RELEASE

Intelligence and the Israel Defense Intelligence was insufficient. At the same time, the team emphasized that it is not certain that an optimal intelligence effort would create a complete intelligence picture. The team also pointed out that the anticipated level of violence used against the forces was underestimated.

In terms of situation assessments towards the flotilla, the team clarified that the operation relied excessively on a single course of action, albeit a probable one, while no alternative courses of action were prepared for the event of more dangerous scenarios.

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July, 12<sup>th</sup> 2010 1700

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In terms of commanding over the operation, the team determines that the location of the commanders during the incident and the presence of the Commander of the Israel Navy at sea during the operation, was proper and fit with the Chief of the General Staff's view regarding the role of commanders at the front lines of IDF activity. His presence proved effective in terms of the decision making process, saving lives and more. The team praised the Israel Navy combat protocols, the preparations of the Naval Commando Unit, the Navy Command, the Electronic Warfare Formation and the medical evacuation.

The team determined that the Navy Commando soldiers operated properly, with professionalism, bravery and resourcefulness and that the commanders exhibited correct decision making. The report further determines that the use of live fire was justified and that the entire operation is estimable.

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and others do not, results in that only the errors of the IDF are publicized", according to Maj. Gen. Eiland.

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# IDF SPOKESPERSON ANNOUNCEMENT



July 12<sup>th</sup>, 2010 18:10

FOR IMMEDIATE RELEASE

### The IDF Chief of the General Staff Refers to the Conclusions of the Eiland Report

The IDF Chief of the General Staff, Lt. Gen. Gabi Ashkenazi, announced today that he adopts the report and the conclusions made by the expert team following the examination of the Flotilla incident "Winds of the Sky 7". The Chief of the General Staff thanked the team and its head, Maj. Gen. (Res.) Giora Eiland, for their thorough and comprehensive examination, which was presented to him and to a group of other commanders, this morning.

The Chief of the General Staff appointed the IDF Operations Branch and the Doctrine and Training Division, to gather the conclusions and follow their implementation by all of the relevant IDF branches. The Chief of the General Staff said that an expert's examination of this kind is at the foundations of the IDF's organizational culture as a supervised, transparent and constantly learning institution which aims to continue and improve in order to face the challenges before him.

Lt. Gen. Ashkenazi added that the flotilla incident is an opportunity that should not be wasted to learn and reach conclusions. "The IDF is confident enough to critically examine itself and improve based on the conclusions. This is the heart and soul of the IDF", said the Chief of the General Staff and added: "Not me, nor did the examination team identify a failure or negligence, but nonetheless, an examination as thorough as this brings up mistakes which must be corrected for future incidents".

#### IDF Spokesperson Unit - Foreign Press Branch

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C18750814 Date: 12/17/2012





July 12<sup>th</sup>, 2010 18:10

FOR IMMEDIATE RELEASE

The Chief of the General Staff expressed his appreciation for the Israel Navy and the Naval Commando Unit, which for the past three and a half years proved high and unique capabilities in the field of boarding boats during various known and unknown incidents. He stated: "We continue to send our soldiers every day, in the air, on land and at sea, to missions much more dangerous than this flotilla. We want them to continue to act charge and take risks. I wouldn't want commanders and soldiers to embark on missions much more complicated and dangerous, knowing that back on land, or past the border at home, there waits an investigation committee. Therefore, the centrality of the examination, its thoroughness and quality, are a central method in our military culture".

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Israeli Foreign Minister Lieberman told Ambassador Rice that the Israeli cabinet would

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likely make a decision on an investigation on Sunday, June 13.

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SENSITIVE BUT UNCLASSIFIED

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P	-2-
	We expect your government to conduct a prompt, impartial, credible and transparent
	investigation conforming to international standards that gets to all the facts surrounding the tragic incident. We are open to different ways of assuring a credible investigation, including international participation.
	Lebanon/resolution 1701:
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307619 Date: 05/03/2013

#### RELEASED IN FULL

#### **Participants**

Israel

Mr. Eviatar (Evi) Manor, Deputy Director General for International Organizations, MFA. Brigadier General Yossi Heymann, Head of Strategic Division, IDF United States
Ambassador Wolff
Jeff DeLaurentis (t)
Ellen German
Amy Schedlbauer (notetaker)

Ambassador Gabriela Shalev Ambassador Danny Carmon Haim Waxman, Deputy Perm Rep-designate (will replace Ambassador Carmon in mid-August) Inbal Eshed, Adviser

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NON-RESPONSIVE PORTIONS REDACTED

Text: PALESTINE ISRAEL SOC 14 (ARMED CONFLICT) MIDDLE EAST



140 East 45th Street NEW YORK, N.Y. 10017-3505 UNITED STATES MISSION TO THE UNITED NATIONS

June 11, 2010

#### MEMORANDUM FOR THE PERMANENT REPRESENTATIVE

#### SENSITIVE BUT UNCLASSIFIED

FROM:

POL - Jeff DeLaurentis

THROUGH: EXEC - Ambassador Wolff

SUBJECT: Security Council Briefing/Consultations on the Middle East, June 15, 2010,

Security Council Chamber/Consultation Room

#### BACKGROUND:

Assistant Secretary-General for Political Affairs Oscar Fernandez-Taranco will likely brief the Council on events in the region since the Council's last regular meeting on the Middle East on May 18 and the Council's emergency meeting on the Middle East on May 31 and the issuance of the Presidential Statement. He will likely review the events of May 31 and what has happened subsequently. He may touch on the Secretary-General's consultations with various parties on an investigative mechanism. The most recent public comment from the Secretary-General's office on the investigation came on June 8 from his spokesman: "We have been asked since yesterday about reports that Israel may reject any international investigation into the 31 May incident involving the flotilla. First, we have not yet received an official response from Israel. We would like to underscore the Secretary-General's considered view that credible international involvement is crucial to a prompt, credible, impartial and transparent investigation, as called for in the Security Council's Presidential Statement of 1 June. The Secretary-General understands that Israel is still considering how and if to bring an international element into the investigative process." Fernandez-Taranco should also highlight that the proximity talks between Israelis and Palestinians continued during the May 31 crisis.

#### SENSITIVE BUT UNCLASSIFIED

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307622 Date: 05/03/2013

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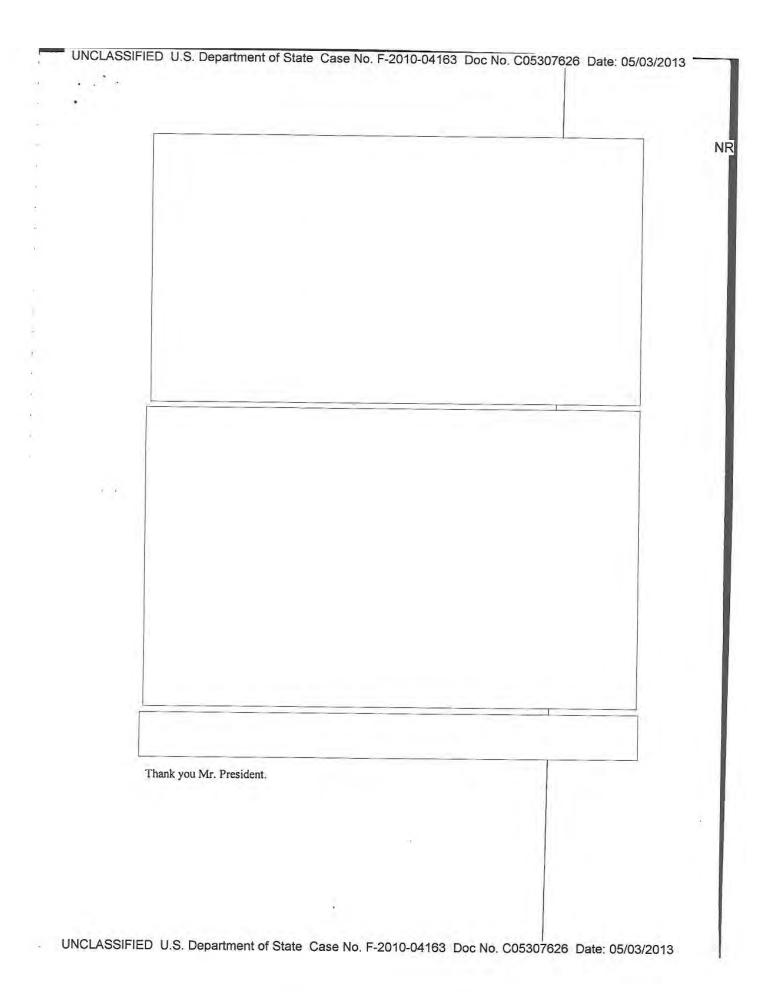
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307622 Date: 05/03/2013

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307622 Date: 05/03/2013 (Low side) L:\LIBS\POLSEC\Schedlbauer\Bilateral Mtg Memoes\SER 15 June SC ME consultations Drafted: POL: ASchedlbauer Cleared: POL: EGermain ok UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307622 Date: 05/03/2013

EDACTE	PONSIVE PORTIONS D	UNSC Middle East Consultations Talking Points June 15, 2010	
	Thank you, Mr. President, briefing.	and thank you, Assistant Secretary-General	Fernandez-Taranco, for your
	-		
	and injuries, and our condol	the Council issued a statement in reaction to ressing on behalf of all Council members or lences to the families. The Council condem ed for a prompt, impartial, credible and trans standards.	ur deep regret at the loss of life
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ISRAEL ' PALESTINE

NR



#### UNITED STATES MISSION TO THE UNITED NATIONS

June 10, 2010

#### BRIEFING MEMORANDUM FOR THE PERMANENT REPRESENTATIVE

#### SENSITIVE BUT UNCLASSIFIED

FROM:

POL - Bill Grant

THROUGH: EXEC - Ambassador DiCarlo

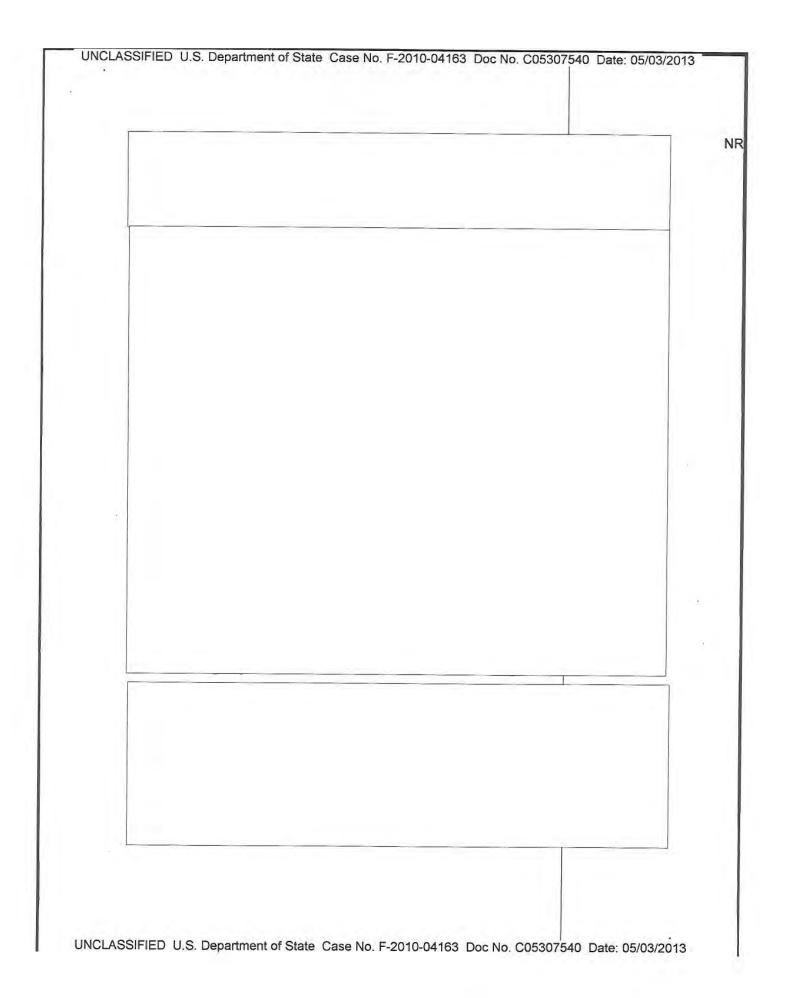
SUBJECT: Your meeting with Israeli ambassador to the United States, Michael Oren, June

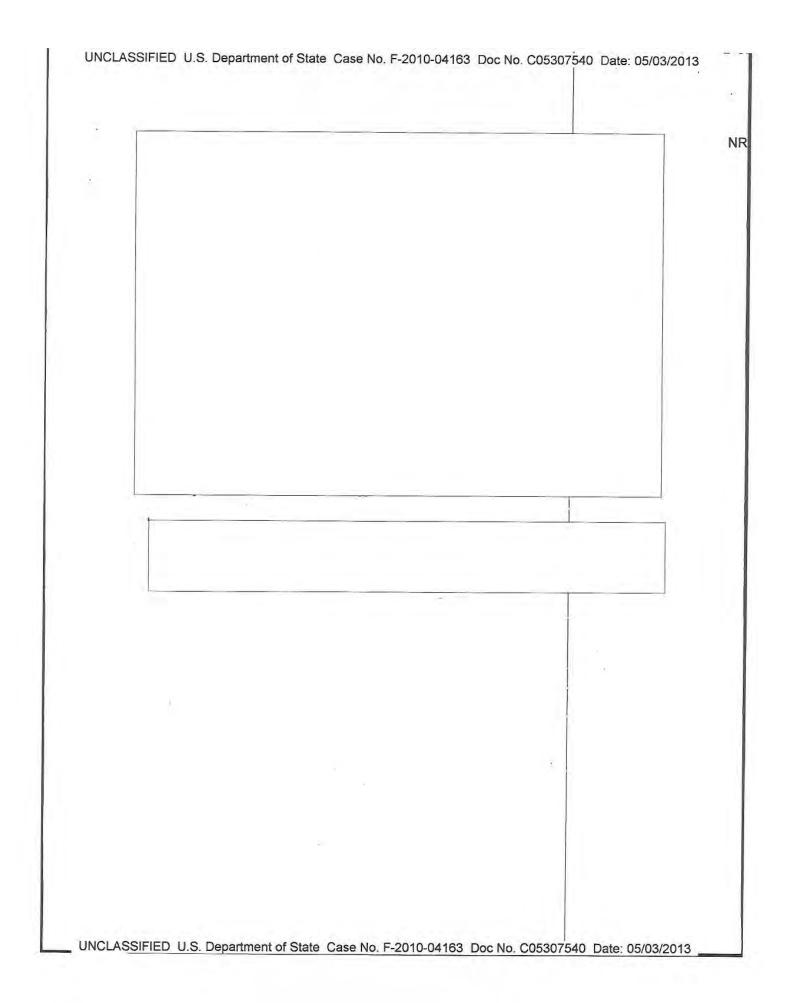
13, your office

Oren is also likely to want to Gaza flotilla follow-up.	discuss	
Gaza flotilla follow-up,		
		Į.

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307540 Date: 05/03/2013

		7
	Gaza flotilla: Turkey has again presented a resolution in Geneva on the follow-up to the Human Rights Council's fact-finding mission on the May 31, 2010, flotilla incident. We will again vote no, most likely in complete isolation. The new resolution requests that the SYG take into consideration the conclusions contained in the report of the HRC fact-finding Mission and drops positive language on the Palmer panel, which Turkey had included in prior HRC resolutions on the incident. The Turkish press has reported that the draft Palmer report says the Israeli blockade of Gaza does not breach international law, and that Turkey is threatening to pull out of the panel unless the report changes.	
	<ul> <li>We're grateful to those who have issued statements discouraging activists from attempting another flotilla to Gaza, including the SYG. We remain committed to working together with Israel to further expand the flow of reconstruction material and exports, with appropriate safeguards.</li> </ul>	**
	As evidenced by recent terrorist attacks, Gaza militants possess and continue to seek advanced weapons and Israel has legitimate security concerns.	
¥	<ul> <li>(If raised - Palmer panel) The SYG told the press on June 6 that the Palmer Panel will report sometime in July, but that no exact date has been set as the panel's work is ongoing.</li> </ul>	
		4,





Text - PALESTINE 2d- ISRAEL MIDDLE EAST

#### NON-RESPONSIVE PORTIONS REDACTED



UNITED STATES MISSION TO THE UNITED NATIONS

140 East 45th Street NEW YORK, N.Y. 10017-3505

July 19, 2010

## BRIEFING MEMORANDUM FOR ALTERNATE REPRESENTATIVE FOR SPECIAL POLITICAL AFFAIRS

#### SENSITIVE BUT UNCLASSIFIED

FROM:

POL - William Grant

SUBJECT:

F: Security Council Briefing/Open Debate on the Middle East, July 21, 2010

#### BACKGROUND:

Under Secretary-General for Political Affairs Pascoe will brief the Council on events in the Middle East since the June 15<sup>th</sup> briefing by UN Middle East Special Coordinator Robert Serry. In June the Secretariat briefing focused on events in Gaza, in the wake of the May 31 Gaza flotilla incident. The June briefing occurred before Israel's new policy on access for goods into Gaza was announced on June 20. The U.S. statement at this meeting will be the first public U.S. remarks on the Gaza flotilla incident since the June 13 White House statement, from which your remarks are largely drawn.

Regarding the flotilla incident, Serry noted that, "The SYG has taken note of Israe's announcement [of its own investigation] and recognized that a thorough Israeli investigation is important and could be consistent with the SYG's own proposals for an international panel. The two combined would fully meet the international community's expectation for a credible and impartial investigation. The SYG's proposal is not incompatible with domestic inquiries; in fact, the two approaches are complementary, so his proposal, accordingly, remains on the table."

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REVIEW AUTHORITY: Sharon Ahmad, Senior

Reviewer

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307638 Date: 05/03/2013

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ISRAEL PALESTINE LEBANON MIDDLE EAST

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UNITED STATES MISSION TO THE UNITED NATIONS

140 East 45th Street NEW YORK, N.Y. 10017-3505

October 15, 2010

#### BRIEFING MEMORANDUM FOR THE PERMANENT REPRESENTATIVE

#### SENSITIVE BUT UNCLASSIFIED

FROM:

BACKGROUND:

POL - Bill Grant

THROUGH: EXEC - Ambassador Anderson

SUBJECT: Security Council Briefing/Open Debate on the Middle East, October 18, 2010

# We don't expect a Secretariat update on the Gaza flotilla panel, although Turkish victims' families appealed to the ICC prosecutor on the issue this week.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307572 Date: 05/03/2013

Remarks by Ambassador Susan E. Rice,
U.S. Permanent Representative
To the United Nations,
At an Open Security Council Debate
On the Middle East
October 18, 2010

Thank you, Mister President, and thank you, Under Secretary-General Pascoe, for your helpful briefing today.

Mr. President, last month, Israeli and Palestinian leaders took the momentous step of returning to direct talks. The core issues of this longstanding and tragic conflict will not be easily resolved. Direct talks are the path for the parties to reach a solution that resolves all issues, ends all claims, and establishes a viable state of Palestine alongside a secure state of Israel, as a key part of a comprehensive peace among Israel and all of its neighbors.

The United States will continue to be a vigorous and steadfast partner in this vital effort. We are working closely with both sides to allow these negotiations to continue. So we were disappointed by the announcement of new tenders in East Jerusalem on October 14, which was contrary to our efforts to resume negotiations. We have long urged both parties to avoid actions that could undermine trust, including in Jerusalem, and we will continue to do so as we work to make progress toward Middle East peace. Ultimately, however, forging a lasting and just peace will depend on leadership, vision, and courage from the Israelis and the Palestinians.

As President Obama has noted, we have urged Israel to extend the settlement moratorium, which we believe makes sense as long as constructive talks are underway. As we continue to urge Prime Minister Netanyahu to institute another moratorium, we also urge President Abbas to resume negotiations, which remain the only way to resolve the conflict's most difficult issues and give the Palestinians the dignity of an independent state of their own.

We know that many obstacles lie ahead. We know that attempts to move toward lasting peace may be met by rejectionists and terrorism. But we must not let the forces of violence and despair determine whether Israeli and Palestinian children will live in peace or languish in conflict. We must press forward together toward our common goal of a comprehensive Arab-Israeli peace including a two-state solution, with Israel and Palestine living side by side in peace and security. That goal is in the interests of Israelis, Palestinians, the United States, and all those who seek to maintain international peace and security. Those in the region who want a Palestinian state should do all they can to support the parties' efforts to bring about a just and lasting peace. And those around the world who seek an end to this bitter conflict should support these efforts and do nothing to undermine them.

Mr. President, let me turn to the situation in Gaza. We continue to view the situation there with concern. Israel's July 5 announcement was an important step in improving the flow of goods and material into Gaza. That progress is continuing several months later, and we encourage the Government of Israel to take further steps to expand trade in both directions, consistent with its security needs. All those wishing to deliver goods should do so through the expanded

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307578 Date: 05/03/2013

established channels to ensure that Israel's legitimate security needs are addressed even as the Palestinians' humanitarian needs are met.

Let us also remember the Israeli soldier Gilad Shalit, whom Hamas abducted in 2006 and who remains in captivity. We call again for his immediate release.

In its June 1 presidential statement on the flotilla incident, the Council called for a prompt, impartial, credible, and transparent investigation conforming to international standards. We commend the Secretary General's constructive initiative in convening a panel that will receive and review the results of Israel and Turkey's investigations. We welcome the spirit of cooperation that this panel represents and continue to regard it as the primary and most appropriate method for the international community to review the incident.

Mr. President, let me conclude by touching on the situation in Lebanon. The United States remains firmly committed to Lebanon's sovereignty and independence, and therefore to the full implementation of Resolutions 1559, 1680, and 1701. We continue to be gravely concerned with attempts by foreign players to undermine Lebanon's independence, endanger its stability, and interfere with its sovereign affairs. The continuing flow of weapons and war-fighting material across the Syrian border to Hizballah is a reckless practice that risks plunging the region into open conflict. We urge this Council to remain vigilant to these destabilizing trends, which threaten international peace and security and the lives of innocent civilians on both sides of the Blue Line.

Finally, let me turn to the Special Tribunal for Lebanon. On October 6, the Secretary-General rightly and unequivocally noted that the Tribunal is an independent body, with a clear mandate from the Security Council to uncover the truth and end the era of impunity for political assassinations in Lebanon. The Tribunal is an independent judicial entity; its work is not a matter of politics but of law. The Tribunal is fulfilling its independent judicial mandate under this Council's Resolution 1757, at the request of the sovereign government of Lebanon. We completely endorse the Secretary-General's statement that the Tribunal's efforts must go forward without interference. Efforts to discredit, hinder, or delay the Tribunal's work should not be tolerated, and those who engage in them do not have the interests of Lebanon or justice at heart.

Thank you, Mr. President.

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307578 Date: 05/03/2013

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Text- PALESTINE
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MIDDLE EAST
LEBANON



NEW YORK, N.Y. 10017-3505

UNITED STATES MISSION TO THE UNITED NATIONS

August 16, 2010

BRIEFING MEMORANDUM FOR THE ALTERNATE REPRESENTATIVE FOR SPECIAL POLITICAL AFFAIRS

#### SENSITIVE BUT UNCLASSIFIED

FROM:

POL - Ellen Germain, Acting

SUBJECT:

Security Council Briefing/Open Debate on the Middle East, August 17, 2010

#### BACKGROUND:

Assistant Secretary-General Oscar Fernandez-Taranco will brief the Council on events in the Middle East since the July 21 briefing by Under Secretary-General for Political Affairs Pascoe.

The Council welcomed the August 2 announcement by the SYG of the formation of a panel of inquiry on the Gaza flotilla incident of May 31<sup>st</sup> with a press statement (Attachment A). Council members may probe Fernandez-Taranco for additional information about the panel as the Secretariat has carefully restricted information flow in the wake of last week's confusion over the panel's work when the press asked questions about summoning Israeli soldiers to testify.

U.S. draft remarks are attached (Attachment B).

#### Attachment:

- A) August 4 Council Press Statement
- B) U.S. talking points

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307745 Date: 05/03/2013

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307745 Date: 05/03/2013

# SECURITY COUNCIL PRESS STATEMENT ON PANEL OF INQUIRY ON 31 MAY FLOTILLA INCIDENT

The following Security Council press statement was read out on 3 August by Council President Vitaly Churkin (Russian Federation):

The members of the Security Council welcomed the establishment by the Secretary-General of the United Nations of the Panel of Inquiry on the flotilla incident of 31 May 2010.

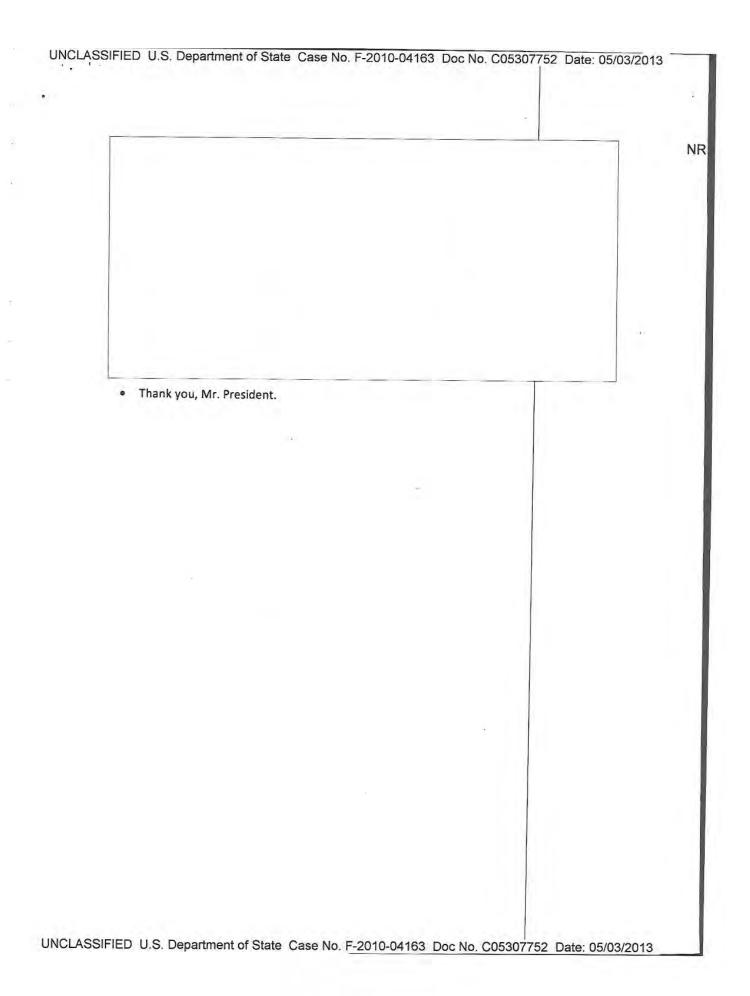
The members of the Security Council look forward to a successful implementation by the Panel of its mandate, as announced by the Secretary-General as based on the statement of the President of the Security Council of 1 June 2010, which called for a prompt, impartial, credible and transparent investigation conforming to international standards.

The members of the Security Council welcomed the commitment of Israel and Turkey to provide full cooperation to the Panel.

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		Talking Points for Ambassador Brooke D. Anderson, U.S. Alternate Representative For Special Political Affairs, At Security Council Consultations on The Middle East August 17, 2010	
	<ul> <li>Thank y</li> <li>Taranco</li> </ul>	you, Mr. President, and thank you, Assistant Secretary General Fernandez- o, for your briefing.	
C		ORITY: Sharon Ahmad, Senior Reviewer	

Mr. President, the United States has welcomed the Secretary-General's announcement	
of the establishment of a panel regarding the May 31 flotilla incident. As we have emphasized before, the panel is not a substitute for national investigations.	i



UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307633 Date: 05/03/2013

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SOC 14 (ARMED CONFLICT) LEBANON

UNITED STATES MISSION TO THE UNITED NATIONS

June 14, 2010

# BRIEFING MEMORANDUM FOR THE PERMANENT REPRESENTATIVE

#### SENSITIVE BUT UNCLASSIFIED

FROM:

POL - Jeff Delaurentis

THROUGH: EXEC - Ambassador Wolff

SUBJECT: Meeting with Israeli Foreign Minister Avigdor Liberman, Tuesday, June 15, 2:30

p.m., USUN

#### Background

Foreign Minister Liberman is traveling to New York with Deputy Foreign Minister Danny Ayalon, whom you met in April. Liberman will brief the Israeli Missions in North America about the Gaza flotilla (aka Mavi Marmara), the proximity talks, and calls to review Israeli actions under international legal regimes - what Israel has termed a "lawfare" campaign.

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#### Talking Points

Gaza Flotilla: Liberman has been quoted by the Israeli press as supporting an international component to investigating the events related to the Mavi Marmara. He said "We have excellent jurists ... one of whom will be willing to take it on himself, and if they want to include an international member of some sort in their committee that's all right too". According to press reports, Israel is expected to announce a state panel to investigate the incident with international participation. Turkish officials have not yet reacted.

The OIC and NAM in New York have criticized Israel's actions regarding the Mavi Marmara. The OIC statement from 4 June refers to "Israeli military aggression" and alleges an "explicit act of piracy" under the UN Convention on the Law of the Sea. The OIC statement called for an

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in	mpartial, credible, transparent, and independent international investigation in accordance with ternational standards led by the UN Secretary-General." The statement also reiterates demander accountability related to the Goldstone Report.
•	In the wake of the Mavi Marmara incident, it is important to show progress on addressing Gaza access. The NSC statement of June 4 notes that we are working with Israel, the Palestinian Authority and international partners on "new procedures for delivering more goods and assistance to Gaza, while also increasing opportunity for the people of Gaza and
	preventing the importation of weapons. The current arrangements are unsustal nable and must be changed."  UN partners, especially UNRWA, continue to experience delays and hurdles importing the quantities and range of goods needed to complete projects. As we expand overall access, I hope that you will help ensure that they have the access they need through the crossings. While many of the goods UNRWA needs are available in Gaza as a result of the tunnel economy, the UN is not purchasing those goods.
	Whenever there is a change in the status quo in the West Bank, Gaza, or Jerusalem, it reverberates in New York and often negatively affects the atmosphere.  Of course, we remain mindful of Israel's security needs and will never ask that Israel take steps that contravene those needs.
	We also remind mindful that Gilad Shlait remains captive in Gaza and continue to call for himmediate release. As we continue down this path, the cause of his release has not been forgotten.
Pe	ace efforts:

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President Abbas incident. We be	has rejected calls to suspend the proximity talks a lieve he is sincere and dedicated to peace.	fter the Mavi Marmara
Iran:		
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of the High Contract Assembly and Huma Gaza flotilla incident discussion for such a independent internati including internation the flotilla of ships ca  We have stood fit Contracting Partic	man will want to discuss calls to review Isr. Swiss appear to be moving forward on consting Parties of the Fourth Geneva convention an Rights Council (HRC) resolutions on Got, the Swiss were working on a paper to cir a meeting. The final HRC resolution on the ional fact finding mission to investigate violal humanitarian and human rights law, rest arrying humanitarian assistance."  irmly against the counterproductive recommendation of the Fourth Geneva Convention as called tollow-up UN action.	sultations on converting a meeting on as called for by General oldstone follow-up. Before the reulate on possible topics of e Gaza flotilla asked the olations of "international law, ulting from the Israeli attacks on mendation to convene the High
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#### **Participants**

Israel
Deputy PM and Foreign Minister Avigdor Lieberman
Deputy Foreign Minister Daniel Ayalon
Israeli Ambassador to the US Michael Oren
Ambassador Gabriela Shalev
Ambassador Daniel Carmon
Political Counselor Amir Weissbrod (notetaker)
Yitzhak Bachman - Chief of policy staff to the FM
Sharom Shalom- Chief of staff to the FM

United States
Ambassador Rice
Ambassador Wolff
Deputy Pol Counselor Germain
PolOff Masilko (notetaker)

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

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POL: EGermain

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Simonoff, Mark A (		
From: Sent: To: Cc: Subject:	Arbogast, John R Monday, November 14, 2011 2:41 PM Kim, Elizabeth AB (OES); Schaaf, Kenli A (OES) Simonoff, Mark A (USUN); Norman, Cherith (USUN) LOS resolution, etc.	
Classification: SensitivityCode:	UNCLASSIFIED Sensitive	
Dear Elizabeth & Kenli -	a few items on this:	
■ 122bis "flotilla"	para: Mark will be back to you on this.	
Many thanks/best regar SBU This email is UNCLASS		
REVIEW AUTHORITY: Reviewer	Sharon Ahmad, Senior	
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	Department of State Case No. F-2010-04163 Doc No. C0530	

Draft for consideration by Panel

Progress Report to the Secretary-General
Secretary-General's Panel of Inquiry
on the 31 May 2010 Flotilla Incident

September 2010

Sir Geoffrey Palmer, Chair

President Alvaro Uribe, Vice-Chair

Mr. Joseph Ciechanover Itzhar

Mr. Suleyman Özden Sanberk

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

Rev. 2

#### Summary

- This document provides a progress report to the Secretary-General, Ban Kimoon, from the Secretary-General's Panel of Inquiry on the 31 May 2010 Flotilla incident. Upon establishing the Panel, the Secretary-General requested a progress report by 15 September 2010.
- 2. The introduction outlines the steps that preceded the decision by the Secretary-General to establish the Panel of Inquiry. The report then outlines the Panel's first meeting, a summary of the backdrop to the Panel's work, and a description of the Panel's approach to its task and intended programme of work.

#### Introduction

The Security Council received a briefing on the incident from
 Mr. Oscar Fernandez-Taranco, Assistant Secretary-General for Political Affairs, on
 May 2010. He gave the following account to the Security Council of the facts as understood at that time (S/PV.6325):

"In the early hours of this morning, Israeli naval forces boarded a sixship convoy that was heading towards Gaza. The stated purpose of the
convoy was to deliver humanitarian aid to Gaza and to break the Israeli
blockade on Gaza. The convoy was reportedly carrying a range of
educational, medical and construction materials and approximately 700
activists, citizens of a number of countries. Among their numbers were
reportedly members of Parliament from several countries.

"In the lead-up to today's events, the Israeli authorities conveyed their intention, both publicly and through diplomatic channels, not to allow the convoy to reach Gaza. The Israeli authorities stated that, should the convoy

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307810 Date: 05/03/2013

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proceed contrary to these warnings, they would divert the convoy to an Israeli port, inspect the cargo, facilitate the entry of only those goods that are allowed into Gaza, in accordance with Israel's blockade, and deport those on board.

"The organizers of the convoy indicated their intention to proceed with their convoy and to attempt to deliver their full consignment of cargo to Gaza and to break the blockade. A committee of persons organized by the de facto Hamas authorities in Gaza was formed to receive the convoy.

"Several Governments with nationals on board the vessels urged restraint on all sides and indicated to the Israeli authorities their utmost concern that their nationals be protected. The Secretary-General's spokesman warned on Friday that all involved should act with a sense of care and responsibility and work for a satisfactory resolution.

"The convoy was due to reach Gaza today. According to the Israeli authorities, Israel's naval forces conveyed directly to the convoy during the early hours this morning that it would not be allowed to reach port in Gaza. However, the convoy proceeded towards Gaza.

"At approximately 4 a.m. local time, the Israeli navy acted to intercept the convoy. This reportedly took place 40 nautical miles off the coast in international waters and involved Israeli military personnel boarding the vessels, supported by naval ships and helicopters. Israeli forces took control of all six vessels. However, there was serious violence on the main passenger vessel, a Turkish-registered ship named Mavi Marmara. We have also seen media reports of violence related to a Greek-registered ship, the Sfendoni. As a result of this violence, according to the latest information, at least 10 people

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were killed and at least 30 injured, while at least six Israeli military personnel were injured. There are no final confirmed casualty figures at this stage.

"Given the circumstances, it is not possible to state definitively the sequence or details of what happened. The Israeli Government has stated that the demonstrators on board used knives and clubs against Israel Defense Forces (IDF) naval personnel and possibly live fire, and that a weapon was grabbed from an IDF soldier. Given that those who were on board the ships are now in Israeli custody, including reporters who were travelling with the convoy, and had their transmission equipment confiscated by the boarding Israeli forces, further information from the organizers of the convoy has been minimal since this morning. We have no independent information on what transpired.

"According to Israeli statements, the seriously injured were subsequently evacuated by helicopter to hospitals in Israel. All of the ships have arrived under escort at the Israeli port of Ashdod. An Israeli Ministry of Foreign Affairs spokesman has stated that all international persons from the vessels will be deported.

"Israeli authorities have expressed regret about the casualties but blamed the activists for the violence. President Abbas has condemned Israel's actions and the killing of the activists, and declared three days of mourning in the occupied Palestinian territory. There have been widespread regional and international expressions of alarm and concern at the bloodshed, as well as diplomatic demarches seeking a full explanation from the Israeli authorities. There have been protests in Gaza, the West Bank, Israel and several regional capitals.

Rev. 2

"The Secretary-General stated earlier today in Kampala that he is shocked by the killing and injury of people on the boats and condemned the violence. He called for a full investigation to determine exactly how the bloodshed took place and stressed that Israel must urgently provide a full explanation.

"At the Secretary-General's direction, Special Coordinator Robert

Serry, along with Filippo Grandi, the Commissioner-General of the United

Nations Relief and Works Agency for Palestine Refugees in the Near East,

have been actively engaged on the ground since the crisis broke to urge

restraint and an end to the violence, and to coordinate with all relevant parties

in the aftermath of this tragedy."

- 4. The Panel is not endorsing that statement of facts. It is simply reciting them to contextualise the subsequent steps that led to the establishment of the Panel.
- 5. On 1 June 2010, the President of the Security Council made a statement on behalf of the Council in connection with the Council's consideration of the item entitled "The situation in the Middle East including the Palestinian question" (S/PRST/2010/9). Parts of that statement are relevant to the Panel's inquiry. They are as follows:

"The Security Council deeply regrets the loss of life and injuries resulting from the use of force during the Israeli military operation in international waters against the convoy sailing to Gaza. The Council, in this context, condemns those acts which resulted in the loss of at least ten civilians and many wounded, and expresses its condolences to their families.

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"The Security Council requests the immediate release of the ships as well as the civilians held by Israel. The Council urges Israel to permit full consular access, to allow the countries concerned to retrieve their deceased and wounded immediately, and to ensure the delivery of humanitarian assistance from the convoy to its destination.

"The Security Council takes note of the statement of the UN Secretary-General on the need to have a full investigation into the matter and it calls for a prompt, impartial, credible and transparent investigation conforming to international standards."

On 15 June 2010, the UN Special Coordinator for the Middle East Peace
 Process, Mr. Robert Serry, briefed the Security Council on the situation in the Middle
 East. Among other things he said (S/PV.6340):

"In its 1 June Presidential Statement (S/PRST/2010/9), this Council called for a prompt, impartial, credible and transparent investigation conforming to international standards. The Secretary-General held consultations with the permanent members of the Security Council and a host of other concerned parties on the modalities to comply with the Council's call. In this context, he has proposed an international panel under the aegis of a third party seen as impartial and in which both Turkey and Israel actively participate. He has briefed the leadership of both Turkey and Israel."

7. On 2 August 2010, the Secretary-General made a public announcement concerning the Panel in the following terms:

"For the past two months, I have engaged in intensive consultation with the leaders of Israel and Turkey on the setting-up of a Panel of Inquiry on

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the flotilla incident of 31 May. Today I am very pleased to announce the launch of the Panel. This is an unprecedented development.

"I thank the leaders of the two countries with whom I have engaged in last minute consultations over the weekend, for their spirit of compromise and forward looking cooperation.

"The Panel will be led by eminent personalities: former Prime Minister of New Zealand, Mr. Geoffrey Palmer as Chair and the outgoing President of Colombia, Mr. Alvaro Uribe as Vice-Chair. The Panel will have two additional members, one each from Israel and Turkey. It will begin its work on 10 August and submit the first progress report by mid September.

"I hope the Panel will fulfil its mandate based on the Presidential

Statement of the Security Council and with the fullest cooperation of the relevant national authorities of the two countries. It will also give me recommendations for the prevention of similar incidents in the future. I also hope that today's agreement will impact positively on the relationship between Turkey and Israel as well as the overall situation in the Middle East."

8. On the same day as his public announcement, the Secretary-General formally advised the President of the Security Council of his decision concerning the Panel, saying among other things:

"I hope the Panel will discharge its responsibilities with the fullest cooperation of the relevant national authorities of the two countries. It will also give me recommendations on the prevention of similar incidents in the

future. I further hope that this will impact positively on the overall Turkey-Israel relationship and the situation in the Middle East."

- The Secretary-General also thanked the leaders of Turkey and Israel for "their spirit of compromise and forward-looking cooperation".
- 10. The Secretary-General appointed Sir Geoffrey Palmer as the Chair of the Panel and President Alvaro Uribe as the Vice-Chair. Israel identified, and the Secretary-General appointed, Mr. Joseph Ciechanover as the member from Israel. Turkey identified, and the Secretary-General appointed, Mr. Suleyman Özden Sanberk as the member from Turkey.
- 11. The Security Council issued a press statement on 3 August 2010 in response to the Secretary-General's announcement (SC/10001), which "welcomed the establishment" of the Panel and noted that:

"The members of the Security Council look forward to a successful implementation by the Panel of its mandate, as announced by the Secretary-General as based on the statement of the President of the Security Council of 1 June 2010, which called for a prompt, impartial, credible and transparent investigation conforming to international standards.

"The members of the Security Council welcomed the commitment of Israel and Turkey to provide full cooperation to the Panel."

# The Panel's First Meeting

12. On 10 August 2010, the Panel convened in New York. It met for two full days on 10 and 11 August. During that time the Panel met with the Secretary-General. He referred to the "unprecedented and critical" nature of the task facing the Panel. He

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made reference to the methods of work that are discussed later in this report. He encouraged the Panel to pay close attention to both aspects of its remit: first, to examine and identify the facts, circumstances and context of the Flotilla incident; second, to consider and recommend ways of avoiding similar incidents in the future. He stressed the importance of the Panel's main task to review the reports of national investigations into the incident.

13. The Secretary-General stressed the need for the Panel to work as one team. It would be supported by the United Nations Secretariat. He sought a first progress report from the Panel by 15 September 2010. The Secretary-General expressed the hope that the Panel would have a positive impact to improve the friendly relationship between Israel and Turkey and assist with the situation in the Middle East. He counted on the leadership and commitment of the Panel members and he wanted to achieve a way forward.

#### Relationships

- 14. The Panel will examine and identify the facts, circumstances and context of the 31 May incident. In doing so, it is conscious of the deterioration in the relationship between Israel and Turkey that appears to have resulted from the incident. This deterioration has wider implications for the situation in the Middle East as well as bilateral relations between Turkey and Israel. While these consequences are beyond the Panel's frame of reference to report upon, they do make up an important part of the context in which the Panel's work takes place.
- 15. It is for reason of context that we provide here a brief overview of the relations between Israel and Turkey, and we are particularly concerned in this short analysis to

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point out the importance of the economic relations and the consequences that may ensue if they are not repaired.

- 16. Israel and Turkey have built over the years a strong and dynamic trade, diplomatic and military cooperation alliance, which has contributed to the economic performance of both nations. In 1949, Turkey became the first Muslim majority country to recognize and engage in diplomatic relations with Israel, creating a positive environment for the structuring of a long term bilateral agenda. Since then, each decade has presented constructive evolutions in different fields, and as of today, Turkey represents Israel's largest market in the region.
- In the late fifties (1958-1959), Israeli Prime Minister David Ben Gurior and his Turkish equivalent Prime Minister Adrvan Menderes developed a framework of cooperation that increased bilateral military and intelligence exchange that has been the basis for the construction of trust among both States' highest officials. The evolution of the 1950's alliance helped increase trade, reaching in 1990 a marginal level of commercial exchange close to US\$170 million dollars.
- During the 1990's, Israeli-Turkish relations became more active than ever. In 1992 both countries formalised the "Parameters for military cooperation" defining all the areas and protocols to be followed in the provision of combat and intelligence equipment. In 1993 the Turkish-Israeli Business Council was created to promote cross border investment and trade, and developed into a vigorous match-making organization and business information provider for corporations, investment firms and project developers.
- 19. Throughout 1994 another important milestone took place when a cultural exchange cooperation agreement was signed, increasing the number of artistic

performances, museum exchanges and travelling exhibits, and symposia between both nations. The impact of such initiatives strengthened ties between business leaders, academic organizations and government officials and in 1995 Israel publicly supported Turkey's plans to enter the European Union, expressing the substantial contribution that this mechanism would bring to relations within the Mediterranean.

- 20. Between 1996 and 1997 Israel and Turkey negotiated, signed and ratified a Free Trade Agreement, making Turkey the first Muslim majority country to develop a mechanism of this nature with Israel. The results of this accord can be described in different ways by highlighting that in 2000 both countries signed a protocol for various irrigation projects in Turkey valued above US\$500 million, that in 2001 a scientific cooperation memorandum of understanding was agreed, that more than 300,000 Israeli tourists visited Turkey in 2003, that in 2004 the Magnavat Agreement was signed for Israel to import an annual amount of 50 million water cubic meters for a period of twenty years, and that in 2005 bilateral trade amounted to US\$2,000 million, 13 times the existing trade in 1990.
- 21. Today Turkey is Israel's eighth largest trading partner, while Israel represents Turkey's 17th largest market. During the first semester of 2010 and despite the recent diplomatic tensions, bilateral trade has increased 40% compared with 2009 and it is expected to surpass the record number of US\$3,000 million reached during the previous year.
- 22. The normalization of both countries' diplomatic relations after the incident that took place on 31 May 2010 is vital for the continuation of this strategic and prosperous relationship.

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23. Against the backdrop of relations between Turkey and Israel, the matters relating to the 31 May incident have resulted in a significant set of issues between the two countries and a concerned state of public opinion in both countries. The Panel is highly conscious that nine people have died in the incident. Precisely how and why they died remains at issue between the nations and there needs to be some rational understanding of what occurred. Those are the questions with which the Panel is concerned. The Panel hopes further that in addressing these questions, its work may contribute to create a better environment with respect to the broader situation in the Middle East.

# The Panel's Approach to its Task

Summary of the Panel's Tasks

- 24. The Secretary-General has asked the Panel to focus and organize its work around four elements. The first and foundation requirement is to receive and review interim and final reports of national investigations into the incident that occurred on 31 May 2010.
- 25. The dates by which these reports become available to the Panel will be a material consideration in determining the precise timetable for the Panel's work. The Panel will strive to submit its final report to the Secretary-General within six months from the first meeting of the Panel, taking into account the progress of the national investigations. Any adjustment to that timetable will be in the hands of the Secretary-General, depending on the progress of the Panel's work.
- 26. The second step of the Panel's work will be to request such clarifications and information as it may require from relevant national authorities. What clarifications

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Rev. 2

and information may be required cannot be properly assessed until the relevant reports are in the hands of the Panel.

- 27. Then follow the two substantive tasks with which the Panel has been entrusted. In light of the information so gathered, the Panel will examine and identify the facts, circumstances and context of the incident. The Panel is accordingly required to consider the facts of what happened on 31 May, the surrounding background to those events, and the broader general state of affairs.
- 28. Following the task set out in the previous paragraph, the Panel will consider and recommend ways of avoiding similar incidents in the future. This task is likely to require some degree of creativity on the part of the Panel since this element invites a consideration of international policy issues. The Panel hopes to develop an analytical framework within which the issues can be addressed.
- 29. The final task of the Panel is to prepare a report including both its findings and its recommendations. That report will be submitted to the Secretary-General. The report of the Panel will be designated unclassified. The Panel may attach confidential annexes to its report.
- 30. The Panel is under an obligation to conduct its work in a prompt, impartial, credible and transparent manner, in conformity with international standards.

The Panel's Methods of Work

31. The Panel has arrived at some conclusions about its functions and methods of work that will guide its approach to its task. The Panel is not a court. Courts adjudicate on disputes and in criminal cases adjudicate on criminal liability. The Panel is not empowered to adjudicate. Neither does the Panel have the necessary

13

powers or the required capacity to conduct criminal investigations or to compel people to give evidence. It is a review inquiry.

- 32. What the Panel can do is:
  - receive and review reports of national investigations into the incident;
  - request such clarifications and information as it may require from relevant national authorities;
  - · examine and identify the facts, circumstances and context of the incident; and
  - · make findings and recommendations.
- 33. There are important parameters within which the Panel must work and these parameters need to be understood clearly from the outset in order to avoid misunderstandings later. The Panel cannot receive unsolicited information from persons and organisations who may wish to supply it. Nor can the Panel approach individuals and organisations directly.
- 34. Any clarifications or information from Israel or Turkey that the Panel considers necessary to complete its inquiry will be sought through Points of Contact designated by those two States. Those Points of Contact have now been designated and formally notified to the Inquiry as follows:

Israel: Ambassador Yossi Gal, Director-General of the Ministry of Foreign Affairs of the State of Israel

Turkey: Ambassador Mithat Rende, Director General for Multilateral Economic Affairs at the Ministry of Foreign Affairs

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- 35. Where the Panel considers it necessary to obtain information from other affected States, it may request such information through appropriate diplomatic channels. Such diplomatic channels are understood to mean the Permanent Missions of such States to the United Nations in New York.
- 36. Such requests for information are the only means available to the Panel to receive information beyond the reports of national investigations. The Panel's requests will specify the questions or issues on which information or clarification is required. This may include a request for a meeting with the Point of Contact.
- [37. In that case, the Point of Contact will determine if other members of his or her national authorities (civil servants) should attend the meeting in order to provide the Panel with the information or clarifications that have been requested. The Point of Contact will advise the Panel in advance of the names of those members of its national authorities who will attend the meeting and the specific questions or issues that they will address regarding the requested information or clarifications. The information provided by the persons who attend any meeting must be directed to the questions or issues raised in the Panel's request, and will afterwards be attached to the country file presented to the Panel. It should be noted that it is within the competence of the Panel to decide whether to go ahead with the meeting. (To be adjusted as necessary to reflect further discussions on 2 and 3 September as to who may accompany the Point of Contact to meetings.)]
- 38. It needs to be appreciated that the Panel's method is the diplomatic method of obtaining information not the adversarial method, or the inquisitorial method or independent fact-finding of the type that other United Nations panels have carried out. This Panel is not empowered to use any of those methods. The Secretary-General has described the establishment of this Panel in its particular circumstances as

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"unprecedented". Literally that means there is no precedent for it. Thus, analogies to other United Nations panels established with a different frame of reference are not apt. This Panel is unique and its methods are similarly unique.

- 39. The method for obtaining information does not restrict the findings and recommendations the Panel may decide to make. The Panel can and will examine and identify the facts, circumstances and context of the incident. It can and will recommend ways of avoiding such incidents in the future. It can and will report its findings and recommendations to the Secretary-General. Upon the nature of those findings and recommendations, it is futile to speculate at this stage. Suffice it to say the level of international concern that has been expressed concerning the incident under review has been high. The Panel has the means available to it to respond to that concern and carry out a review that will give the Secretary-General some material that will allow him and the international community as a whole to address the issues raised.
- 40. The Panel has discussed, but at this stage taken no decisions, as to whether it is authorized or whether it is necessary for Members of the Panel to visit Israel and Turkey in the process of its work. It was considered that the benefit of such visits may become clearer once the Panel has had the opportunity to receive and review interim and final reports of national investigations into the incident.

Staffing and Administrative Support

41. The United Nations will provide Secretariat services to the Panel and will arrange for the provision of necessary administrative, logistic and security support,

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including transportation and accommodation. The Archives and Records

Management System will provide records-management support to the panel.

42. In addition, it will be necessary for each Panel member to have an aide. These aides will be paid by the United Nations and accountable to it for their work with the Panel. The Panel sees itself very much as a team and the arrangements that have been made in this regard should facilitate both collegiality and communication. The details of the aides are as follows:

Sir Geoffrey Palmer:

Ms. Elana Geddis

President Alvary Uribe Velez:

Mr. Ivan Duque Marquez

Mr. Joseph Ciechanover Itzhar:

tbc

Mr Suleyman Ozdem Sanberk:

Mr. Can Dizdar

#### The Panel's Intended Programme of Work

43. The Panel held its second meeting on 2 and 3 September, in New York, to [discuss the interim reports of national investigations received from Israel and Turkey and] determine its programme of work.

[Review of Interim Reports of National Investigations Received from Turkey and Israel – to be inserted if such interim reports are received, and to reflect discussions on this point at 2 & 3 September meeting]

Programme of Work

[to be inserted to reflect discussions on Programme of Work at 2 & 3 September meeting]

Conclusion

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- 44. The Panel has had two meetings for a total of four days. It has met in New York on 10 and 11 August and again in New York on 2 and 3 September. It has conducted its proceedings in a positive and collegial atmosphere. The Panel feels keenly the responsibilities that weigh upon it. Within the Panel there are two members whose appointments have been made on the proposal of the two States most closely connected with the incident. The structure of the Panel ensures that those States will not be at arm's length from the Panel's work. The structure may also have the advantage of ensuring that each State has a full understanding of the points of view of the other.
- 45. The points at issue between the States will become easier to identify and hopefully easier to resolve in such a process than in a third-party inquiry process. Furthermore, this element of the process may further help to soothe relations between two important States in the Middle East, an area of the world beset by a series of difficult issues.
- 46. The Panel will make every effort to reach consensus in relation to its findings and recommendations. When the best efforts to achieve consensus have been exhausted and consensus has not been achieved, the Chair and the Vice-Chair will agree on the particular procedural issues, finding or recommendation in issue. Such a procedure ensures that the Panel will have the means to accomplish its tasks fully and not become rendered incapable of making progress.

Rev. 2

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# Simonoff, Mark A (USUN)

RELEASED IN FULL

From: Sent:

Pope, William P (USUN)

To:

Thursday, September 30, 2010 12:12 PM

Subject:

Simonoff, Mark A (USUN)

FW: Law of the Sea Language vis a vis Gaza Flotilla

Categories:

Working

William P. Pope Senior Advisor for Europe U.S. Mission to the United Nations 212-415-4079 popewp2@state.gov

From: Anderson, William H (USUN)

Sent: Thursday, September 30, 2010 11:46 AM

To: Anderson, William H (USUN)

Subject: Law of the Sea Language vis a vis Gaza Flotilla

To All:

#### Annual Law of the Sea Resoution

The Turks are apparently trying to insert language into the General Assembly's annual Law of the Sea resolution that criticizes Israel for its raid on the Gaza Flotilla. The Turks are trying to pull language from the SC Presidential Statement. USUN Legal commented that we (US) will object to this initiative saying that the Law of the Sea Resolution is supposed to be general and not mention any countries by name.

Thought you might find this useful.

Regards,

ANDO

CDR Bill "ANDO" Anderson Commander, USN Military-Political Advisor U.S. Mission to the United Nations

Email: AndersonWH@state.gov

PH#: 212-415-4111 FAX: 212-415-4415

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

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#### UNITED STATES MISSION TO THE UNITED NATIONS

140 East 45<sup>th</sup> Street NEW YORK, N.Y. 10017-3505

September 30, 20010

# UNCLASSIFIED

# INFORMATION MEMORANDUM FOR THE PERMANENT REPRESENTATIVE

From:

LEGAL - Mark A. Simonoff

Through:

EXEC - Ambassador Anderson

Subject:

Sixth Committee: Administration of Justice

As I noted this morning, Turkey is proposing a flotilla paragraph for the annual UN General Assembly Oceans and Law of the Sea resolution. The paragraph provides as follows:

"Expresses its deep regrets for the loss of life and injuries resulting from the use of force during the Israeli military operation in international waters against the convoy sailing to Gaza and in this context condemns those acts which resulted in the loss of 9 civilians and many wounded as expressed by the Security Council Presidential Statement (S/PRST/2010/9) of 1 June 2010;"

As of 4:30 today, Turkey had circulated the text in writing, but had not yet discussed it at the informal consultations. The Brazilian Permanent Representative, who is coordinator of the informal consultations, plans to have the paragraph discussed at about 5:30 this afternoon.

I talked to my Turkish counterpart and urged him to withdraw the paragraph, but he plans to go forward with it. He asked whether the US would be prepared to accept some reference to the flotilla incident, and I said "no." I plan to take the floor for the US and oppose the paragraph as inappropriate for the oceans resolution. The EU and Australia plan to do the same. I have been coordinating with my Israeli counterpart.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer
UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307796 Date: 05/03/2013

For your additional background:

Every year, the UNGA adopts an omnibus resolution on oceans and law of the sea. The resolution covers a vast range of oceans issues, including piracy, the environment, scientific issues, capacity-building, Law of the Sea Convention institutions, freedom of navigation and other ocean-related issues. The practice has been not to include any language on bilateral or country-specific issues in the resolution (other than piracy off the coast of Somalia).

There are two rounds of informal consultations, chaired by Brazil. The first round, where delegations make proposals for new paragraphs, is taking place this week. The second round will be in mid November. The worst case this week is that the text will remain in brackets and will be considered further at the second round of informal consultations in mid November.

The US delegation is composed of two Oceans, Environment and Science officers from OES, who are very experienced and capable, and who have been coordinating closely with me.

Turkey has also been pressing for text on the flotilla elsewhere in New York. Turkey has tried to add language to the UNRWA Finance Working Group Report; negotiations over this technical report are ongoing with Turkey as chair of the Working Group. During its Council Presidency Turkey also attempted to build support for a Security Council press statement on the interim report of the SYG panel of inquiry during the September 17 Middle East consultations; but after U.S. efforts demurred.

Drafted: Legal: Mark Simonoff Cleared: POL: E Germain POL: B Masilko



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September 30, 20010

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Drafted: Legal: Mark Simonoff Cleared: POL: E Germain POL: B Masilko

# NON-RESPONSIVE PORTIONS REDACTED

ISRAEL



#### UNITED STATES MISSION TO THE UNITED NATIONS

NR

SENSITIVE B	BUT UNCLASSIFIED		
	POL – Bill Grant EXEC – Ambassador Anderson Meeting with Israeli Foreign Minister Avigdor L September 29, 4:00 p.m, Regency hotel (Park &		esday,
Background			
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#### SENSITIVE BUT UNCLASSIFIED

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

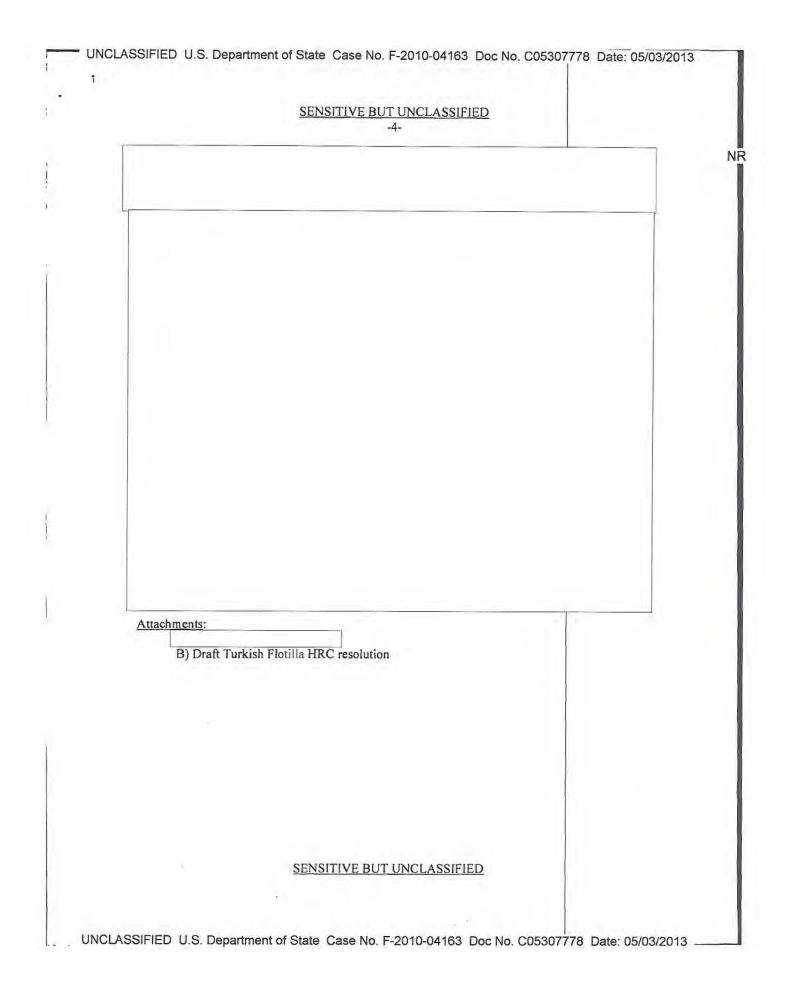
SENSITIVE BUT UNCLASSIFIED -2-	
Gaza Flotilla: Lieberman's prickly views on Turkey and complicated relation	s with Ankara
precede the flotilla incident in January 2010, his deputy, Daniel Ayalon, cau outrery in both the Turkish and Israeli press with a humiliating dressing-down	used a major of Turkey's
Ambassador to Israel during a meeting. We continue to emphasize the primacy panel of inquiry for follow-up to the May 31 Gaza flotilla incident. We persua propose a Security Council press statement or press elements after the issuance	ided Turkey not to of the panel's
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interim report to the SYG on September 15. We understand Turkey is not satia panel and continues to demand compensation and an apology from Israel. The	rd Israel. The iment B) makes no in the flotilla

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307778 Date: 05/03/2013

StateDept004511

	SENSITIVE BUT UNCLASSIFIED -3-
P	rime Minister Netanyahu and Defense Minister Barak. The Turkel Commission has requested at the (Turkish) Captain of the Mavi Marmara testify as well.
	The draft Turkish resolution in Geneva on follow-up to the Fact-Finding Mission on the Gaza flotilla incident could extend discussion of the legality of Israel's actions on May 31. The FFM's language, tone, and conclusions were unbalanced.  We continue to hope that Israel and Turkey will move beyond the recent strains in their historically strong bilateral relationship and urge you to do what you can to move ahead. We continue to regard the SYG's panel as the primary method for the international community to review the flotilla incident, and we continue to await the outcome of the Turkel commission.
	SENSITIVE BUT UNCLASSIFIED

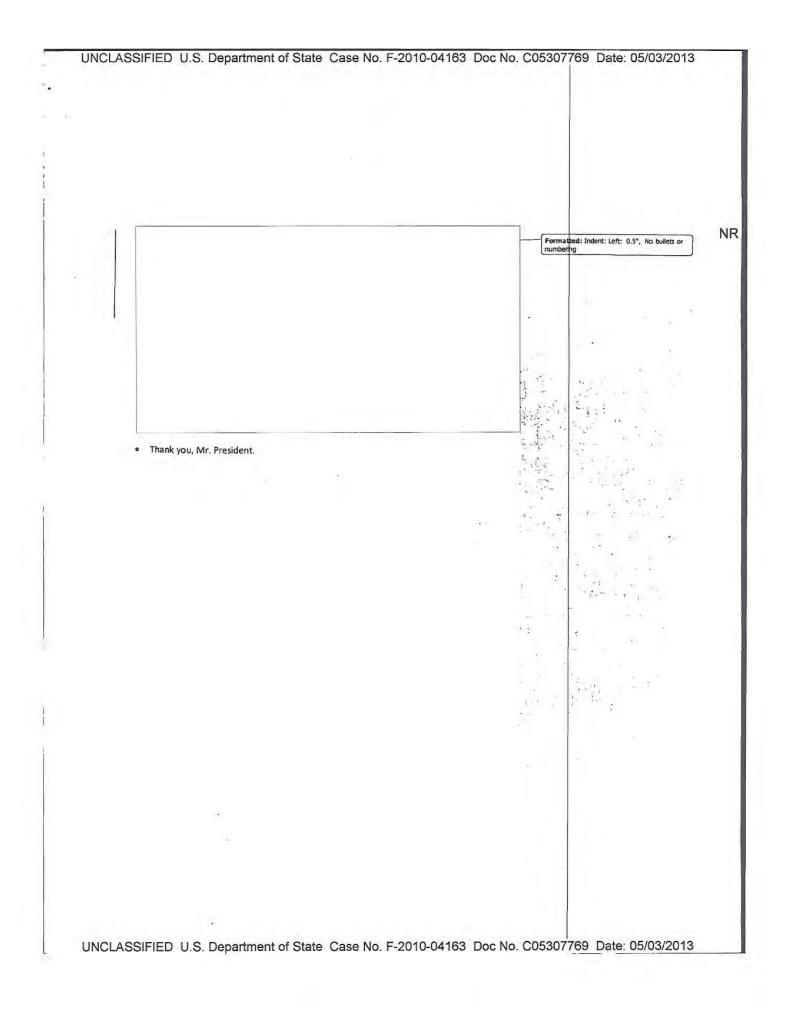
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307778 Date: 05/03/2013

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		Talking Points for Ambassador Be U.S. Alternate Repres For Special Political At Security Council Consu The Middle Eas September 17, 2	entative Affairs, ultations on st	-		
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REV	IEW AUTHO	DRITY: Sharon Ahmad, Sen	nior Reviewer	-		
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	o CONTINGENCY LANGUAGE IN THE EVENT THE ESTABLISHMENT OF THE FLOTILLA INVESTIGATION PANEL IS RAISED: We take note of the report of the HRC's flotilla fact-finding mission and will review it in due course. But we again welcome the establishment of the Secretary-General's panel regarding the flotilla incident, which has the support of both Israel and Turkey. We reiterate that this panel is not a substitute for national investigations. We expect that the work of the Secretary-General's panel will be the primary method for the international community to review the incident.	
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ISRAEL LEBANON PALESTINE MIDDLE EAST

RELEASED IN FULL

NON-RESPONSIVE PORTIONS REDACTED



UNITED STATES MISSION TO THE UNITED NATIONS

September 16, 2010

# BRIEFING MEMORANDUM FOR THE PERMANENT REPRESENTATIVE

#### SENSITIVE BUT UNCLASSIFIED

FROM: POL - Bill Grant

THROUGH: EXEC - Ambassador Anderson

SUBJECT: Security Council Briefing/Consultations on the Middle East, September 17, 2010

#### BACKGROUND:

Special Coordinator Serry will brief the Council on events in the Middle East since the August 15 briefing by Assistant Secretary-General Fernandez Taranco, followed by closed consultations.

We expect a positive briefing from the Secretariat. On September 15 the SYG released a factual statement to the press on the interim report of the Gaza flotilla panel of inquiry (attachment A). The U.S. draft remarks contain contingency guidance on the panel of inquiry, should we choose to use it (attachment B). USUN proposed changes to DC's draft are shown as track changes. The Human Rights Council report of its fact-finding mission on the flotilla is unlikely to be released before tomorrow's consultations.

he meeting to high!	ght the Gaza flotilla pane bly Mexico, have consiste	We are not clear to what extent Turkey will use I of inquiry interim report. Other Council ently called for follow-up briefings to the Council
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# Attachment:

- A) Gaza flotilla panel of inquiry: SYG September 15 Press Statement
- B) Draft U.S. talking points

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307760 Date: 05/03/2013

NR

## RELEASED IN FULL



The Secretary-General's Panel of Inquiry on the 31 May 2010 Flotilia Incident

# PROGRESS REPORT TO THE SECRETARY-GENERAL

# SEPTEMBER 2010

Sir Geoffrey Palmer, Chair President Alvaro Uribe, Vice-Chair Mr. Joseph Ciechanover Itzhar Mr. Süleyman Özdem Sanberk

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307758 Date: 05/03/2013

#### Introduction

- 1. This document provides a progress report to the Secretary-General, Ban Ki-moon, from the Secretary-General's Panel of Inquiry on the 31 May 2010 Flotilla Incident. Upon establishing the Panel, the Secretary-General requested a progress report by 15 September 2010
- 2. The Panel was established by the Secretary-General on 2 August 2010. The Secretary-General appointed Sir Geoffrey Palmer as the Chair of the Panel and President Alvaro Uribe as the Vice-Chair. Israel identified, and the Secretary-General appointed, Mr. Joseph Ciechanover as the member from Israel. Turkey identified, and the Secretary-General appointed, Mr. Süleyman Özden Sanberk as the member from Turkey.
- This report outlines the Panel's decisions at its first meetings and sets out the Panel's agreed approach to its task.

# The Panel's First Meeting

- 4. On 10 August 2010, the Panel convened in New York. It met for two full days on 10 and 11 August. During that time the Panel met with the Secretary-General. He referred to the "unprecedented and critical" nature of the task facing the Panel. He made reference to the methods of work that are discussed later in this report. He encouraged the Panel to pay close attention to both aspects of its remit: first, to examine and identify the facts, circumstances and context of the Flotilla incident; second, to consider and recommend ways of avoiding similar incidents in the future. He stressed the importance of the Panel's main task to review the reports of national investigations into the incident.
- 5. The Secretary-General stressed the need for the Panel to work as one team. It would be supported by the United Nations Secretariat. He sought a first progress report from the Panel by 15 September 2010. The Secretary-General expressed the hope that the Panel would impact positively on the relationship between Israel and Turkey and assist with the overall situation in the Middle East. He counted on the leadership and commitment of the Panel members and he wanted to achieve a way forward.

## The Panel's Approach to its Task

Summary of the Panel's Tasks

- 6. The Secretary-General has asked the Panel to focus and organize its work around four elements. The first requirement is to receive and review interim and final reports of national investigations into the incident that occurred on 31 May 2010.
- 7. The dates by which these reports become available to the Panel will be a material consideration in determining the precise timetable for the Panel's work. The Panel will strive to submit its final report to the Secretary-General within six months from the first meeting of the Panel, taking into account the progress of the national investigations. Any adjustment to that timetable will be in the hands of the Secretary-General, depending on the progress of the Panel's work.
- 8. The second requirement of the Panel's work will be to request such clarifications and information as it may require from relevant national authorities. What clarifications and information may be required cannot be properly assessed until the relevant reports are in the hands of the Panel.
- 9. Then follow the two substantive tasks with which the Panel has been entrusted. In light of the information so gathered, the Panel will examine and identify the facts, circumstances and context of the incident. The Panel is accordingly required to consider the facts of what happened on 31 May and the surrounding background to those events.
- 10. Following the task set out in the previous paragraph, the Panel will consider and recommend ways of avoiding similar incidents in the future. This task is likely to require some degree of creativity on the part of the Panel since this element invites a consideration of international policy issues. The Panel hopes to develop an analytical framework within which the issues can be addressed.
- 11. The final task of the Panel is to prepare a report including both its findings and its recommendations. That report will be submitted to the Secretary-General. The report of the Panel will be designated unclassified. The Panel may attach confidential annexes to its report.
- The Panel is under an obligation to conduct its work in a prompt, impartial, credible and transparent manner, in conformity with international standards.

# The Panel's Methods of Work

- 13. The Panel has arrived at some conclusions about its functions and methods of work that will guide its approach to its task. The Panel is not a court. Courts adjudicate on disputes and in criminal cases adjudicate on criminal liability. The Panel is not empowered to adjudicate. Neither does the Panel have the necessary powers or the required capacity to conduct criminal investigations or to compel people to give evidence.
- 14. The Panel will:
- receive and review reports of national investigations into the incident from Israel and Turkey;
- where it considers that it requires further information, clarifications or meetings from Israel or Turkey, make such request to the points of contact designated by those States;
- where it considers it necessary to obtain information from other affected States, it may request such information through appropriate diplomatic channels;
- in the light of the information so gathered, examine and identify the facts, circumstances and context of the incident and make findings and recommendations.
- 15. There are important parameters within which the Panel must work and these parameters need to be understood clearly from the outset in order to avoid misunderstandings later. The Panel cannot receive unsolicited information from persons and organisations who may wish to supply it. Nor can the Panel approach individuals and organisations except through the Points of Contact.
- 16. Any clarifications or information from Israel or Turkey that the Panel considers necessary to complete its inquiry will be sought through Points of Contact designated by those two States. This may include a request for a meeting with the Point of Contact. Those Points of Contact have now been designated and formally notified to the Inquiry as follows:

Israel: Ambassador Yossi Gal, Director-General of the Ministry of Foreign Affairs of the State of Israel

Turkey: Ambassador Mithat Rende, Director General for Multilateral Economic Affairs at the Ministry of Foreign Affairs of Turkey

17. Where the Panel considers it necessary to obtain information from other affected States, it may request such information through appropriate diplomatic channels. Such diplomatic channels are understood to mean the Permanent Missions of such States to the United Nations in New York.

4

18. Such requests for information are the only means available to the Panel to receive information beyond the reports of national investigations. The Panel's requests will specify the questions or issues on which information or clarification is required.

# Meetings with Points of Contact

- 19. The Panel discussed its approach to meetings with the Point of Contact. The Panel will not meet with Non-Governmental Organisations or other individuals. Any meetings will be according to the following procedure:
  - The Panel will receive both countries' (Turkey and Israel) interim and final reports through the Points of Contact.
  - Once the Panel has reviewed both interim and final reports it may request further information or clarifications from the Point of Contact,
  - c. The Point of Contact will receive the questions and clarifications and may:
    - i) Provide written or oral answers and clarifications; or
    - ii) Suggest a meeting with a Civil Servant who can provide answers and clarifications to the specific questions in the Panel's request. When making such a suggestion the Point of Contact will indicate the name of the Civil Servant and the specific question that he or she will address. In this instance, the four members of the Panel will unanimously decide whether or not to authorize the meeting with the Civil Servant.
  - All written and oral answers and clarifications provided by the Point of Contact or Civil Servants will constitute part of each country's interim and final reports.
- 20. It needs to be appreciated that the Panel's method is the diplomatic method of obtaining information not the adversarial method, or the inquisitorial method or independent fact-finding of the type that other United Nations panels have carried out. This Panel is unique and its methods are similarly unique.
- 21. The method for obtaining information does not restrict the findings and recommendations the Panel may decide to make. The Panel can and will examine and identify the facts, circumstances and context of the incident. It can and will recommend ways of avoiding such incidents in the future. It can and will report its findings and recommendations to the Secretary-General. Upon the nature of those findings and recommendations, it is futile to speculate at this stage. Suffice it to say the level of international concern that has been expressed concerning the incident under review has been high. The Panel has the means available to it to respond to that concern.

22. The Panel has discussed, but at this stage taken no decisions, as to whether it is authorized or whether it is necessary for Members of the Panel to visit Israel and Turkey in the process of its work. It was considered that the benefit of such visits may become clearer once the Panel has had the opportunity to receive and review interim and final reports of national investigations into the incident.

Staffing and Administrative Support

- 23. The United Nations Secretariat is providing secretariat services to the Panel and arranged for the provision of necessary administrative, logistic and security support, including transportation and accommodation. The Archives and Records Management System is providing records-management support to the Panel.
- 24. In addition, it is necessary for each Panel member to have an aide. These aides will be paid by the United Nations and accountable to it for their work with the Panel. The Panel sees itself very much as a team and the arrangements that have been made in this regard should facilitate both collegiality and communication. The details of the aides are as follows:

Sir Geoffrey Palmer:

Ms. Elana Geddis

President Alvaro Uribe Velez:

Mr. Ivan Duque Marquez

Mr. Joseph Ciechanover Itzhar:

Mr. Arthur Lenk

Mr Süleyman Özdem Sanberk:

Mr. Can Dizdar

# The Panel's Intended Programme of Work

25. The Panel held its second meeting on 2 and 3 September, in New York.

Interim Report of National Investigation Received from Turkey

26. The Panel received an interim report, with annexes and related material, from Turkey on the progress with respect to its national investigation on 1 September. The Panel appreciates that the Government of Turkey has submitted its report. Members of the Panel will individually study the report and the material it contains, and the Israeli report once it has been submitted. The Panel agreed to reconvene from 1 to 3 December to discuss and review the interim reports, at which time it expects to have also received a report from Israel.

## Conclusion

- 27. The Panel has had two meetings for a total of four days. It has met in New York on 10 and 11 August and again in New York on 2 and 3 September. It has conducted its proceedings in a positive and collegial atmosphere. The Panel feels keenly the responsibilities that weigh upon it. Within the Panel there are two members whose appointments have been made on the proposal of the two States most closely connected with the incident. The structure has the advantage of ensuring that each State has a full understanding of the points of view of the other.
- 28. The points at issue between the States will become easier to identify and hopefully easier to resolve in such a process than in a third-party inquiry process. The Panel will make every effort to reach consensus in relation to procedural issues, its findings and recommendations. When the best efforts to achieve consensus have been exhausted and consensus has not been achieved, the Chair and the Vice-Chair will agree on the particular procedural issues, finding or recommendation in issue. Such a procedure ensures that the Panel will have the means to accomplish its tasks fully and not become rendered incapable of making progress.



HEADQUARTERS - SIEGE NEW YORK, NY 10017 TEL.: 1 (212) 963.1234 - FAX: 1 (212) 963.4879

REFERENCE:

8 September 2010

# RELEASED IN FULL

Excellency,

I am writing to you on behalf of the Panel of Inquiry on the 31 May 2010 Flotilla Incident. The Panel has met on two occasions, on 10-11 August and 2-3 September. You had requested that the Panel submit a progress report to you by 15 September. This report has now been completed and is attached. The work of the Panel is going well and has continued in a constructive tone. The Panel agreed to reconvene from 1 to 3 December to discuss and review the interim reports submitted by the parties.

Please accept, Excellency, the assurances of my highest consideration.

Geoffrey Palmer Chair of the Panel of Inquiry on the 31 May 201 Flotilla Incident

His Excellency Mr. BAN Ki-moon Secretary-General New York

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307755 Date: 05/03/2013

NON-RESPONSIVE PORTIONS REDACTED

Madam President,

In its June 1 statement on the Gaza flotilla incident, this Council expressed support for the proximity talks, "urged the parties to act with restraint, avoiding any unilateral or provocative actions," and called on "all international partners to promote an atmosphere of cooperation between the parties and throughout the region." We urge the international community to shun unilateral action and confrontation and instead undertake conciliatory steps that promote cooperation between the parties. We call on all parties to act responsibly to meet the recovery needs of the people of Gaza and to rebuild Gaza's civilian private sector, which will be the engine of Gaza's recovery.

In this context, Israel, like any other nation, should be allowed to undertake an investigation into events that involve its national security. Israel is capable of conducting a serious and credible investigation and the structure and terms of reference of the independent public commission on the Gaza flotilla can meet the standard of a prompt, impartial, credible, and transparent investigation. We will prejudge neither the process nor its outcome, and we will await the conduct and findings of the investigation before drawing further conclusions.

hank you, Madam President.		
Hallk Vou, Iviauaili President.		

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307732 Date: 05/03/2013

NR

Simonoff, Mark	R	RELEASED IN FULL	
	A (USUN)		
From: Sent: To: Subject:	Anderson, Brooke D (US Saturday, November 13, Simonoff, Mark A (USUN Re: Weekly Report: Leg	s, 2010 6:44 AM N) gal Section	
Great !!!		NON-RESPONSIVE PORTIONS REDACTED	
From: Simonoff, M To: Anderson, Brod Sent: Sat Nov 13 C Subject: Re: Weel	ke D (USUN)		
Yes			
From: Anderson, B To: Simonoff, Mark Sent: Fri Nov 12 2 Subject: Re: Weel	A (USUN)		
U got flotilla langua	ge out of law of the sea??		
Grant T Sent: Fri Nov 12 20	SUN); DiCarlo, Rosemary A (USUI 0:37:56 2010 eport: Legal Section	IN); Anderson, Brooke D (USUN); Ahmed, Salman (USUN); Harri	is,
Following are hig	hlights of the work of the Lega	al Section on matters which we have the lead on.	١
Sixth Committee			
Sixth Committee  Disabilities Conve	ntion		
	ention		

nternational Criminal Court UN General Assembly Resolution	
Oceans and Law of the Sea Resolution	
We remained united with the EU, Canada, Australia, Israel and others in on the annual oceans and law of the sea resolution. While Turkey did not a took a rather low profile on the issue and did not put up much of a fight. In the Israel throughout the negotiations. Everyone seemed eager to avoid a secause there was no consensus on this flotilla paragraph, it was deleted for the Israel Mandate Renewal Resolution	affirmatively withdraw the paragraph, (I consulted separately with Turkey n open confrontation on the issue.)
Tark A. Simonoff	
cting Legal Adviser .S. Mission to the United Nations	1.1
99 United Nations Plaza	
ew York, NY 10017 212)415-4220	1
BU	
his email is UNCLASSIFIED.	
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2	

Simonoff, Mark	A (USUN)	RELEASED IN PART B5	
From: Sent: To: Subject:	Thursday	(enli A (OES) , September 30, 2010 10:28 AM abeth AB (OES); Simonoff, Mark A (USUN) (update)	
Categories:	Working		
We just heard from S	secretariat that pro	oposal will come up right after mid-morning coffee break.	
We shared this info	vith UK and Israe	(we met Ady this AM, she met with coordinator).	
CAN will not/not mak	e statement b/c o	of reasons you suggest.	
Thanks, K n E			
UK just told me EU w UK hoping they can t AUS will make simila	3 (OES); Simonof 0:14:59 2010 t) just told me he' vill unanimously o urn this off still, so r statement oppos	f, Mark A (USUN) s not sure how this will go down. (I.e. Not sure on timing). ppose this (not the right place,etc). uch that Turkey not even table. sing. Can will not/not make statement. is thinking he will?? (Eu talking to turkey now)	
All for now, will keep	posted.		
KnE			
From: Kim, Elizabeth To: Simonoff, Mark A Sent: Thu Sep 30 10 Subject: Re: Israel She is talking to coor introduce myself whe	(USUN); Schaaf, :06:20 2010 dinator now. I just	Kenli A (OES)  happened to be standing in line next to them all when she	was introduced. I will
From: Simonoff, Mar To: Schaaf, Kenli A (G Sent: Thu Sep 30 09 Subject: Israel	DES); Kim, Elizabe	eth AB (OES)	

	Altino and an analysis and analysis and an ana
	ations to confer with you and to talk to the facilitator.
As today is a Jewish holiday, Israel cannot spe	eak into the microphone.
	otilla intervention, you state that Israel cannot be present and cannot spentifice has OK'd your doing this. So please do that.
Лark	
Mark A. Simonoff	
acting Legal Adviser  J.S. Mission to the United Nations	
99 United Nations Plaza	
lew York, NY 10017	174
212)415-4220	
2	
BU 'his email is UNCLASSIFIED.	
÷	

. 1	IN) RELEASED IN PART B5,B6	
Simonoff, Mark A (USL	<i>A</i> .	
	Kim, Elizabeth AB (OES) Wednesday, September 29, 2010 5:46 PM	
To:	Simonoff, Mark A (USUN); Schaaf, Kenli A (OES)	
Subject:	Re: Please advise Re: LOS mtg today	
Categories:	Vorking	
No, Turkey has not yet tal	pled.	
Original Message		
From: Simonoff, Mark A (L	ISUN)	
To: Schaaf, Kenli A (OES)	(2)	
Cc: Kim, Elizabeth AB (OE Sent: Wed Sep 29 17:45:2		
Subject: RE: Please advise		
Israel just called.		
Was told that Turkey table	ed the resolution.	
Was told that the US did i	not speak.	
Please advise on the late	st	
Mark		
SBU		
This email is UNCLASSIFIED	)	
Original Message	c)	
From: Schaaf, Kenli A (OE Sent: Wednesday, Septer		
o: Simonoff, Mark A (USU		
Cc: Kim, Elizabeth AB (OE		
Subject: Re: Please advis	e- Re; LOS mtg today	
es, we think it could cor	ne up this afternoon (that's our best guess), or 1st thing	g tomorrow AM
Thanks,		
KnE		
04-1-111		
Original Message From: Simonoff, Mark A (L		
o: Schaaf, Kenli A (OES)	REVIEW AUTHORITY: Sharon Ahmad, Sen	ior Reviewer
Cc: Kim, Elizabeth AB (OE	(S)	
Sent: Wed Sep 29 17:09:4	2 2010	
	1	

en total contract to the decision first agreement.	
hink you'll get to that para this afternoon.	
	× .
BU	
his email is UNCLASSIFIEDOriginal Messag	Je
rom: Schaaf, Kenli A (OES)	
ient: Wednesday, September 29, 2010 5:08 P o: Simonoff, Mark A (USUN)	M
Cc: Kim, Elizabeth AB (OES)	
subject: Re: Please advise-Re: LOS mtg todo	ру
We'll keep you posted.	
Thanks,	
(n E	
Odelne Userses	
Original Message From: Simonoff, Mark A (USUN)	
To: Schaaf, Kenli A (OES)	
Cc: Kim, Elizabeth AB (OES)	
Sent: Wed Sep 29 16:35:03 2010	
Subject: RE: Please advise Re: LOS mtg todo	ly .
Thanks!	
For my information:	
of my information.	
Mark	
SBU	
This email is UNCLASSIFIED	
Original Massaga	
Original Message From: Schaaf, Kenli A (OES)	
Sent: Wednesday, September 29, 2010 3:58 P	M
To: Masilko, Barbara J (USUN); Kim, Elizabeth A	AB (OES); Grant, William K (USUN); Simor off, Mark A (USUN);
Donovan, James B (USUN)	
Cc: Baumert, Kevin A Subject: Re: Please advise Re: LOS mtg todo	N.
object. No. 1 loade during Ne. 100 mig load	
hanks, Barbara (and Mark).	
	2
INCLASSIFIED II C. Decederate (Otale O	
	ase No. F-2010-04163 Doc No. C05307785 Date: 05/03/2013

	1
We'll keep you posted. It hasn't	come up yet, but prob will this afternoon.
Thanks,	
KnE	
- Original Message	
From: Masilko, Barbara J (USUN)	
	lizabeth AB (OES); Grant, William K (USUN); Simonoff, Mark A (USUN);
Donovan, James B (USUN) Cc: Baumert, Kevin A	
Sent: Wed Sep 29 15:51:33 2010	
Subject: RE: Please advise- Re:	
Chart witing for thad Financif	
Ghost writing for Mark Simonoff	7
Our sense is that we should:	- Σ
Partie Property Strains	
Original Mossage	
From: Schaaf, Kenli A (OES) Sent: Wednesday, September 2	9, 2010 3:28 PM
From: Schaaf, Kenli A (OES) Sent: Wednesday, September 2 To: Kim, Elizabeth AB (OES); Gra	nt, William K (USUN); Simonoff, Mark A (USUN); Donovan, James B (USUN)
From: Schaaf, Kenli A (OES) Sent: Wednesday, September 2 To: Kim, Elizabeth AB (OES); Gra Cc: Masilko, Barbara J (USUN); E	nt, William K (USUN); Simonoff, Mark A (USUN); Donovan, James B (USUN) Baumert, Kevin A
From: Schaaf, Kenli A (OES) Sent: Wednesday, September 2 To: Kim, Elizabeth AB (OES); Gra Cc: Masilko, Barbara J (USUN); E	nt, William K (USUN); Simonoff, Mark A (USUN); Donovan, James B (USUN) Baumert, Kevin A
From: Schaaf, Kenli A (OES) Sent: Wednesday, September 2 To: Kim, Elizabeth AB (OES); Gra Cc: Masilko, Barbara J (USUN); E Subject: Please advise Re: LOS	nt, William K (USUN); Simonoff, Mark A (USUN); Donovan, James B (USUN) Baumert, Kevin A
From: Schaaf, Kenli A (OES) Sent: Wednesday, September 2 To: Kim, Elizabeth AB (OES); Gra Cc: Masilko, Barbara J (USUN); E Subject: Please advise Re: LOS All,	nt, William K (USUN); Simonoff, Mark A (USUN); Donovan, James B (USUN) Baumert, Kevin A
From: Schaaf, Kenli A (OES) Sent: Wednesday, September 2 To: Kim, Elizabeth AB (OES); Gra Cc: Masilko, Barbara J (USUN); E Subject: Please advise Re: LOS All,	nt, William K (USUN); Simonoff, Mark A (USUN); Donovan, James B (USUN) Baumert, Kevin A
From: Schaaf, Kenli A (OES) Sent: Wednesday, September 2 To: Kim, Elizabeth AB (OES); Gra Cc: Masilko, Barbara J (USUN); E Subject: Please advise Re: LOS All, Secretariat just distributed text: 76bis	nt, William K (USUN); Simonoff, Mark A (USUN); Donovan, James B (USUN) Baumert, Kevin A is mtg today
From: Schaaf, Kenli A (OES) Sent: Wednesday, September 2 To: Kim, Elizabeth AB (OES); Gra Cc: Masilko, Barbara J (USUN); E Subject: Please advise Re: LOS All, Secretariat just distributed text: 76bis "Expresses its deep regrets for th	nt, William K (USUN); Simonoff, Mark A (USUN); Donovan, James B (USUN)  Baumert, Kevin A  i mtg today  e loss of life and injuries resulting from the use of force during the Israeli
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Cc: Masilko, Barbara J (USUN); E Subject: Please advise Re: LOS All,  Secretariat just distributed text: 76bis "Expresses its deep regrets for the military operation in international those acts which resulted in the Presidential Statement (S/PRST/2).  It prob will come up very soon.	nt, William K (USUN); Simonoff, Mark A (USUN); Donovan, James B (USUN) Saumert, Kevin A i mtg today  e loss of life and injuries resulting from the use of force during the Israeli al waters against the convoy sailing to Gaza and in this context condemns loss of 9 civilians and many wounded as expressed by the Security Counc
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307785 Date: 05/03/2013 — Original Message —— From: Kim, Elizabeth AB (OES) To: Grant, William K (USUN); Simonoff, Mark A (USUN); Donovan, James B (USUN) Cc: Masilko, Barbara J (USUN); Baumert, Kevin A; Schaaf, Kenli A (OES) Sent: Wed Sep 29 15:00:49 2010 Subject: RE: LOS mtg today **B5** Thanks, Elizabeth ----Original Message--From: Grant, William K (USUN) Sent: Wednesday, September 29, 2010 2:28 PM To: Kim, Elizabeth AB (OES); Simonoff, Mark A (USUN); Donovan, James B (USUN) Cc: Masilko, Barbara J (USUN) Subject: RE: LOS mtg today Mark or Jim or Elizabeth: know anything about this? Barbara trying to get info from her sources This email is UNCLASSIFIED Bill Grant Political Minister-Counselor, U.S. Mission to the United Nations office 212-415-4363 (x44363) ----Original Message-From: Masud. Husain@international.gc.ca [mailto: Masud. Husain@international.gc.ca] Sent: Wednesday, September 29, 2010 2:15 PM To: Grant, William K (USUN) Subject: RE: LOS mtg today Bill We have heard that Turkey may introduce flotilla language in negotiations on the L\u00e1w of the Sea resolution today. Have you heard this? What are you guys going to do? Can you give me a shout Cheers Masud Masud Husain Minister-Counsellor/Ministre-conseiller Mission permanente du Canada UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307785 Date: 05/03/2013

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc	No. C05307785 Date: 05/03/2013
Permanent Mission of Canada	
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Cell:	
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc N	lo. C05307785 Date: 05/03/2013

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307781 Date: 05/03/2013

# Simonoff, Mark A (USUN)

# RELEASED IN PART B5,B6

From:

Schaaf, Kenli A (OES)

Sent:

Wednesday, September 29, 2010 6:52 PM

To:

Masilko, Barbara J (USUN); Kim, Elizabeth AB (OES); Simonoff, Mark A (USUN)

Cc:

Baumert, Kevin A; Germain, Ellen J (USUN); Grant, William K (USUN)

Subject:

Re: tomrrow's LOS session

Categories:

Working

It resumes at 10am. We will keep you posted, and like Eliz said, we hope to have a heads-up on when it will come up. As soon as we know, we will share with you.

Thanks for your helpful rxns today.

Best, KnE

— Original Message —

From: Masilko, Barbara J (USUN)

To: Kim, Elizabeth AB (OES); Simonoff, Mark A (USUN); Schaaf, Kenli A (OES) Cc: Baumert, Kevin A; Germain, Ellen J (USUN); Grant, William K (USUN)

Sent: Wed Sep 29 18:39:14 2010 Subject: tomrrow's LOS session

Thanks, what time does the session resume tomorrow?

This email is UNCLASSIFIED

----Original Message----

From: Kim, Elizabeth AB (OES)

Sent: Wednesday, September 29, 2010 6:36 PM

To: Masilko, Barbara J (USUN); Simonoff, Mark A (USUN); Schaaf, Kenli A (OES)

Cc: Baumert, Kevin A; Germain, Ellen J (USUN); Grant, William K (USUN)

Subject: Re: notes from LOS mgt?

No worries, not tonight. We are finished for the day. Not sure if it would be tomorrow or Friday but our guess would be tomorrow if at all.

Original Message -----

From: Masilko, Barbara J (USUN)

To: Kim, Elizabeth AB (OES); Simonoff, Mark A (USUN); Schaaf, Kenli A (OES) Cc: Baumert, Kevin A; Germain, Ellen J (USUN); Grant, William K (USUN)

Sent: Wed Sep 29 18:30:04 2010 Subject: RE: notes from LOS mgt?

Does that mean tonight or sometime later this week?

This email is UNCLASSIFIED

—Original Message——

From: Kim, Elizabeth AB (OES)

Sent: Wednesday, September 29, 2010 6:29 PM

To: Simonoff, Mark A (USUN); Masilko, Barbara J (USUN); Schaaf, Kenli A (OES)

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307781 Date: 05/03/2013

Cc: Baumert, Kevin A; Germain, Ellen J (USUN)

Subject: Re: notes from LOS mgt?

Turkey's proposal has not yet been made. Coordinator does not know when it will come up. Turkey asked if he could bring it up "when the time is right" which we think means they are trying to do consultations first. The Secretariat will try to give us warning of at least 30 min before it comes up. We will take good notes.

--- Original Message ---

From: Simonoff, Mark A (USUN)

To: Masilko, Barbara J (USUN); Kim, Elizabeth AB (OES); Schaaf, Kenli A (OES)

Cc: Baumert, Kevin A; Germain, Ellen J (USUN)

Sent: Wed Sep 29 18:03:52 2010 Subject: RE: notes from LOS mgt?

Also send it in writing please.

SBU

This email is UNCLASSIFIED

---Original Message----

From: Masilko, Barbara J (USUN)

Sent: Wednesday, September 29, 2010 6:03 PM

To: Kim, Elizabeth AB (OES); Schaaf, Kenli A (OES); Simonoff, Mark A (USUN)

Cc: Baumert, Kevin A; Germain, Ellen J (USUN)

Subject: notes from LOS mgt?

Mark is taking up the issue of getting additional guidance on this issue.

Can someone give me a brief on what happened today in the meeting (i.e. who spoke, what was said, etc) either this evening or tomorrow a.m. is fine - 1'm at 212-415-4190

Thanks,

Barbara

This email is UNCLASSIFIED

----Original Message----

From: Kim, Elizabeth AB (OES)

Sent: Wednesday, September 29, 2010 4:56 PM

To: Masilko, Barbara J (USUN); Schaaf, Kenli A (OES); Grant, William K (USUN); Simonoff, Mark A (USUN);

Donovan, James B (USUN)

Cc: Baumert, Kevin A; Germain, Ellen J (USUN) Subject: Re: Please advise—Re: LOS mtg today

On the margin, Turkey asked for our opinion on their text (which has not yet been introduced). I told him we don't think this is the right place for this. He said he doesn't want to cause controversy, he tried to stick to earlier language, and is the ANY text to which we could agree?

Please advise.

--- Original Message --From: Masilko, Barbara J (USUN)

2

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307781 Date: 05/03/2013

	U.S. Department of State Case No. F-2010-04163 Doc No. C05307781 Date: 05/03/2013
	o: Schaaf, Kenli A (OES); Kim, Elizabeth AB (OES); Grant, William K (USUN); Simonoff, Mark A (USUN); Donovan, James B (USUN)
	Cc: Baumert, Kevin A; Germain, Ellen J (USUN) ent: Wed Sep 29 16:02:14 2010
	ubject: RE: Please advise Re: LOS mtg today
	hanks, the UK legal advisor whom you all know (Doug Wilson) indicated the need for internal EU coordination on anything before they can make a statement — that won't happen until tomorrow a.m.
1	ve included Ellen Germain in this email chain in case anything evolves this afternoor.
	would appreciate good notes on anything Turkey may say during introduction of the text so we can use a sending back to Washington.
1	his email is UNCLASSIFIED
	Original Message From: Schaaf, Kenli A (OES) Fent: Wednesday, September 29, 2010 3:58 PM O: Masilko, Barbara J (USUN); Kim, Elizabeth AB (OES); Grant, William K (USUN); Simonoff, Mark A (USUN);
	Donovan, James B (USUN) Cc: Baumert, Kevin A
	Cc: Baumert, Kevin A
	Cc: Baumert, Kevin A subject: Re: Please advise Re: LOS mtg today hanks, Barbara (and Mark).  We'll keep you posted. It hasn't come up yet, but prob will this afternoon. hanks, in E
	Cc: Baumert, Kevin A subject: Re: Please advise— Re: LOS mtg today hanks, Barbara (and Mark).  We'll keep you posted. It hasn't come up yet, but prob will this afternoon. hanks, in E  — Original Message — rom: Masilko, Barbara J (USUN) o: Schaaf, Kenli A (OES); Kim, Elizabeth AB (OES); Grant, William K (USUN); Simonoff, Donovan, James B (USUN)
1	Cc: Baumert, Kevin A ubject: Re: Please advise— Re: LOS mtg today hanks, Barbara (and Mark).  We'll keep you posted. It hasn't come up yet, but prob will this afternoon. hanks, in E  — Original Message — rom: Masilko, Barbara J (USUN) o: Schaaf, Kenli A (OES); Kim, Elizabeth AB (OES); Grant, William K (USUN); Simonoff, Mark A (USUN); Oconovan, James B (USUN) Cc: Baumert, Kevin A ent: Wed Sep 29 15:51:33 2010
1	Cc: Baumert, Kevin A  ubject: Re: Please advise Re: LOS mtg today  hanks, Barbara (and Mark).  We'll keep you posted. It hasn't come up yet, but prob will this afternoon.  hanks,  in E  — Original Message —  rom: Masilko, Barbara J (USUN)  o: Schaaf, Kenli A (OES); Kim, Elizabeth AB (OES); Grant, William K (USUN); Simonoff, Mark A (USUN);  Donovan, James B (USUN)  Cc: Baumert, Kevin A
The same of the sa	Cc: Baumert, Kevin A ubject: Re: Please advise— Re: LOS mtg today hanks, Barbara (and Mark).  We'll keep you posted. It hasn't come up yet, but prob will this afternoon. hanks, in E  — Original Message — rom: Masilko, Barbara J (USUN) o: Schaaf, Kenli A (OES); Kim, Elizabeth AB (OES); Grant, William K (USUN); Simonoff, Mark A (USUN); Oc: Baumert, Kevin A ent: Wed Sep 29 15:51:33 2010

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307781 Date: 05/03/2013

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307781 Date: 05/03/2013
Original Message
From: Schaaf, Kenli A (OES)
Sent: Wednesday, September 29, 2010 3:28 PM
To: Kim, Elizabeth AB (OES); Grant, William K (USUN); Simonoff, Mark A (USUN); Donovan, James B (USUN)
Cc: Masilko, Barbara J (USUN); Baumert, Kevin A
Subject: Please advise— Re: LOS mtg today
All,
Secretariat just distributed text:
76bis
"Expresses its deep regrets for the loss of life and injuries resulting from the use of force during the Israeli
military operation in international waters against the convoy sailing to Gaza and in this context condemns
those acts which resulted in the loss of 9 civilians and many wounded as expressed by the Security Council
Presidential Statement (S/PRST/2010/9) of 1 June 2010;"
It prob will come up yearscon
It prob will come up very soon.
Thanks,
K n E
Original Message
From: Kim, Elizabeth AB (OES)
To: Grant, William K (USUN); Simonoff, Mark A (USUN); Donovan, James B (USUN)
Cc: Masilko, Barbara J (USUN); Baumert, Kevin A; Schaaf, Kenli A (OES)
Sent: Wed Sep 29 15:00:49 2010
Subject: RE: LOS mtg today
Subject. N.E. 200 mig roddy
Thanks,
Elizabeth
Original Message
From: Grant, William K (USUN)
Sent: Wednesday, September 29, 2010 2:28 PM
To: Kim, Elizabeth AB (OES); Simonoff, Mark A (USUN); Donovan, James B (USUN)
Cc: Masilko, Barbara J (USUN)
Subject: RE: LOS mtg today
and the second s
Mark or Jim or Elizabeth: know anything about this?
Barbara trying to get info from her sources
This email is UNCLASSIFIED
4
LINCLASSIFIED U.S. Department of State, Case No. F-2010-04163, Doc No. C05307781, Date: 05/03/2013

Masud Husain Minister-Counsellor/Ministre-conseiller Mission permanente du Canada Permanent Mission of Canada		partment of State Case No. F-2010-04163 Doc No. C05307781 Date:	. 03/03/2013
Political Minister-Counselor, U.S. Mission to the United Nations office 212-415-4363 (x44363)  —Original Message—— From: Masud.Husain@international.gc.ca [mailto:Masud.Husain@international.gc.ca] Sent: Wednesday, September 29, 2010 2:15 PM To: Grant, William K (USUN) Subject: RE: LOS mtg today  Bill  We have heard that Turkey may introduce flotilla language in negotiations on the Law of the Sea resolution today. Have you heard this? What are you guys going to do?  Can you give me a shout  Cheers Masud  Masud Husain Minister-Counsellor/Ministre-conseiller Mission permanente du Canada  Permanent Mission of Canada  Tél:  Cell  Contraction of Canada	*		
Political Minister-Counselor, U.S. Mission to the United Nations office 212-415-4363 (x44363)  —Original Message—— From: Masud.Husain@international.gc.ca [mailto:Masud.Husain@international.gc.ca] Sent: Wednesday, September 29, 2010 2:15 PM To: Grant, William K (USUN) Subject: RE: LOS mtg today  Bill  We have heard that Turkey may introduce flotilla language in negotiations on the Law of the Sea resolution today. Have you heard this? What are you guys going to do?  Can you give me a shout  Cheers Masud  Masud Husain Minister-Counsellor/Ministre-conseiller Mission permanente du Canada  Permanent Mission of Canada  Tél:  Cell  Contraction of Canada	19		
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		or, U.S. Mission to the United Nations office 212-415-4363 (x44363)	
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Can you give me a shout  Cheers Masud  Masud Husain  Minister-Counsellor/Ministre-conseiller  Mission permanente du Canada  Permanent Mission of Canada  Tél:  Cell	Bill		
Can you give me a shout  Cheers Masud  Masud Husain  Minister-Counsellor/Ministre-conseiller  Mission permanente du Canada  Permanent Mission of Canada  Tél:  Cell	We have heard that Turk	ev may introduce flotilla language in pegotiations on the Law of the S	iea
Cheers Masud  Masud Husain  Minister-Counsellor/Ministre-conseiller  Mission permanente du Canada  Permanent Mission of Canada  Tél:  Cell			icu
Masud Husain Minister-Counsellor/Ministre-conseiller Mission permanente du Canada Permanent Mission of Canada Tél: Cell	Can you give me a shou		
Minister-Counsellor/Ministre-conseiller Mission permanente du Canada Permanent Mission of Canada Tél: Cell	Cheers Masud		
Minister-Counsellor/Ministre-conseiller Mission permanente du Canada Permanent Mission of Canada Tél: Cell	Masud Husain		
Permanent Mission of Canada Tél: Cell		re-conseiller	
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307781 Date: 05/03/2013

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iác		: CONFIDENTIAL	of State Case No. F-2010-04163		Page 1 of 2
	tive	I, CONTIDENTAL			100
*		RELEASED IN 1.4(B),B1,1.4(D			
	From:	Anderson, Brook	ce D (USUN)		
	To:	'dshapiro@nss.e	op.sgov.gov'		
	Subject:	UN panel update	. UN has given revised documents to	o Israelis.	
	Sent:	7/20/2010 8:04:4	12 PM		
	Update or	uN Panel.			
	of Referen	ce (TOR) and Met	s Pascoe (DPA) and O'Brien (Legal hod of Work (MOW) for the panel of the UN had with Turkey.	) gave him a new on the Gaza flotill	draft Terms la incident,
	UN's mess	sage to Israel's DPI	R was:		B1
					1.4
					1.3
	New TOR	4.4			
		adds:			,
		adds:			,
		adds:			
	New MOV				
	New MOV			,	
	New MOV				
	New MOV				
	- var	V adds:			
	- var	V adds:	d send it back to capital for review –		
	- var	V adds:	d send it back to capital for review		
	- var	V adds:	d send it back to capital for review		
	Israeli DPI	V adds:	d send it back to capital for review		Anderson, Brooke D (USUN)
	Israeli DPI	V adds:  R told UN he would:	d send it back to capital for review –		Anderson, Brooke D (USUN) Page 1 of 2

StateDept004595

CLASS Sensit	SIFICATION: CONFIDENTIAL ive	Page 2 of 3
,		
,	Israeli DPR told me that the Israeli government meeting that was going to happen last Friday	
	hasn't been held yet, but that there is likely to be a meeting tomorrow. He will wait for instructions.	В
		1.
1		1.
	Please advise if you have any thoughts or direction for me. I will be talking with Israeli DPR in	
	the morning when he will share with me the reaction from Jerusalem.	
	Best,	
	Brooke	
	Sensitivity: Sensitive Classification: CONFIDENTIAL	
	Classified by: Brooke Anderson, Chief of Staff, Exec, USUN	
	Réason: 1.4(b), (d) Declassify On: 2035/07/20	
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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307735 Date: 05/03/2013

DeLaurentis, Je	RELEASED IN PART B5	
From: Sent: Fo: Cc: Subject:	McLeod, Mary E (USUN) Thursday, June 03, 2010 8:02 PM Germain, Ellen J (USUN) DeLaurentis, Jeffrey RE: TOR for UN investigation	
Categories:	Working	
And yet more.		
From: McLeod, Mary	/ E (USUN) e 03, 2010 7:41 PM	
Sent: Thursday, Jun	e 03, 2010 7:41 PM	
-		
Terms of Reference		
The Commission's ta	sks are:	
* * * - * LIP		1

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307519 Date: 05/03/2013

UNCLASS	SIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307507 Date: 05/03/2013	
	UN CONFIDENTIAL	
	TERMS OF REFERENCE of the	
	The Secretary-General's Panel of Inquiry on the 31 May 2010 Flotilla Incident	
	Establishment of panel	
	<ol> <li>In the light of the Statement of the President of the Security Council dated 1 June 2010 (S/PRST/2010/9), the Secretary-General has established a panel of inquiry on the incident that occurred on 31 May 2010 in international waters, in which an Israeli military operation was conducted against a convoy sailing to Gaza and which resulted in the death of nine civilians.</li> </ol>	
	Tasks RELEASED IN PART	
	2 The panel:	
	(a) will receive and review interim and final reports of national investigations into the incident;	
	(b) may request such clarifications and information as it may require from relevant national authorities.	
	3. In the light of the information so gathered, the panel will:	
	(a) examine and identify the facts, circumstances and context of the incident; and	
	(b) consider and suggest ways of avoiding similar incidents in the future.	-
Y	The panel will prepare a report including its findings, conclusions and recommendations and submit it to the Secretary-General.	
	Composition of the panel	
	<ol> <li>The panel, to be appointed by the Secretary General, will be composed of a Chair, a Vice-Chair and one member each from Israel and Turkey, with recognized and relevant expertise.</li> </ol>	
	Time Frame	
	6. The panel will hold its first meeting on 10 August 2010 at United Nations Headquarters in New York. It will hold such further meetings as required in order to submit a preliminary report within three months. The panel will submit its final report to the Secretary-General no later than three months after submission of the preliminary report. This timeline may be adjusted by the Secretary-General depending on the progress of the panel's work.	
	Location	
	7. The panel will be based at United Nations Headquarters in New York.	
	Secretariat	
	UN CONFIDENTIAL 1	- ,
	REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer	-1

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307507 Date: 05/03/2013



# UN CONFIDENTIAL

8. The UN Secretariat will provide secretariat services for the panel.

Dated: XX XXXX 2010

Place: New York

Vijay Nambiar Chef de Cabinet

Executive Office of the Secretary-General

**United Nations** 

UN CONFIDENTIAL

2

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307507 Date: 05/03/2013



RELEASED IN PART

UN CONFIDENTIAL



# METHOD OF WORK of the

Secretary General's Panel of Inquiry on the 31 May 2010 Flotilla Incident

- The panel will receive and review copies of the national investigations into the incident from Israel and Turkey.
- Where the panel considers that it requires further information, clarifications or meetings from Israel and/or Turkey, it will make such request to the points of contact designated by those States.
- Where the panel considers it necessary to obtain information from other affected States, it may request such information through appropriate diplomatic channels.
- The panel will conduct its work in a prompt, impartial, credible and transparen manner, in conformity with international standards.
- 5. The report and any findings conclusions and recommendations it may contain are to be agreed by consensus. Where the members of the panel are unable to reach agreement on any element of the report or its findings, conclusions or recommendations, the Chair and Vice-Chair will use their best efforts to try to secure consensus among the members of the panel regarding that element finding, conclusion or recommendation. Where, despite the best efforts of the Chair and Vice-Chair, it is not possible to achieve consensus among the members of the panel on a particular element or finding, conclusion or recommendation, the Chair and Vice-Chair will agree on any such element, finding, conclusion or recommendation in the report.
- The UN Secretariat will provide secretariat services to the panel and will arrange for the provision of necessary administrative, logistic and security support, including transportation and accommodation.
- The Archives and Records Management Section will provide records-management support to the panel.
- The report of the panel shall be designated unclassified. The panel may attach confidential annexes to its report.
- The panel shall take the necessary steps to ensure that all documents and materials
  provided to it on the understanding of confidentiality are marked "third party
  confidential" and that all necessary measures are taken to safeguard their
  confidentiality.

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer

UN CONFIDENTIAL

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307503 Date: 05/03/2013

RELEASED IN PART B5

#### UN CONFIDENTIAL

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**B5** 

TERMS OF REFERENCE of the

The Secretary-General's Panel of Inquiry on the 31 May 2010 Flotilla Incident

## Establishment of panel

 In the light of the Statement of the President of the Security Council dated 1 June 2010 (S/PRST/2010/9), the Secretary-General has established a panel of inquiry on the incident that occurred on 31 May 2010 in international waters involving an Israeli military operation against a convoy sailing to Gazaduring which nine civilians died.

## Tasks

- 2 The panel:
  - (a) will receive and review interim and final reports of national investigations into the incident;
  - (b) may request such clarifications and information as it may require from relevant national authorities.
- 3. In the light of the information so gathered, the panel will:
  - (a) examine and identify the facts, circumstances and context of the incident; and
  - (b) consider and recommend ways of avoiding similar incidents in the future
- The panel will prepare a report including its findings and recommendations and submit it to the Secretary-General.

# Composition of the panel

 The panel, to be appointed by the Secretary General, will be composed of a Chair, a Vice-Chair and one member each from Israel and Turkey, with recognized and relevant expertise.

# Time Frame

6. The panel will hold its first meeting on 10 August 2010 at United Nations ! Headquarters in New York. It will hold such further meetings as required in order to submit a progress report within three months. The panel will submit its final report to the Secretary-General no later than three months after submission of the progress report. This timeline may be adjusted by the Secretary-General depending on the progress of the panel's work.

## Location

The panel will be based at United Nations Headquarters in New York.

## Secretariat

REVIEW AUTHORITY: Sharon Ahmad, Senior Reviewer
UN CONFIDENTIAL

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307500 Date: 05/03/2013

## UN CONFIDENTIAL

8. The UN Secretariat will provide secretariat services for the panel.

Dated: XX XXXX 2010

Place: New York

Vijay Nambiar Chef de Cabinet

Executive Office of the Secretary-General

United Nations

UN CONFIDENTIAL

2

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307500 Date: 05/03/2013

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	<u>UN CO</u>	NFIDENTIAL	-1)	4.
	TERMS O	F REFERENCE REL	EASED IN PART	
		of the:		4.
	The Secretary-General's Pane of In	quiry on the 31 May 2	010 Flotilla Incident	a. 1
	Establishment of panel			
	<ol> <li>In the light of the Statement of the Pre 2010 (S/PRST/2010/9), the Secretary- the incident that occurred on 31 May 2 sailing to Gaza.</li> </ol>	General-has establish	ed a panel of inquiry on	
	Tasks			
	2 The panel:			٥
	<ul> <li>(a) will receive and review interim and incident;</li> </ul>	final reports of national	al investigations into the	
	<ul><li>(b) may request such clarifications and national authorities.</li></ul>	d information as it may	require from relevant	
	3. In the light of the information so gather	red, the panel will:		
	(a) examine and identify the facts, circ	umstances and contex	t of the incident; and	-
	(b) consider and recommend ways of a	avoiding similar incider	nts in the future.	
* 1	<ol> <li>The panel will prepare a report includir submit it to the Secretary-General.</li> </ol>	ng its findings and reco	mmendations and	· ·
	Composition of the panel		العالمة الما	
	<ol><li>The panel, to be appointed by the Sec Vice-Chair and one member each from relevant expertise.</li></ol>	retary General, will be n Israel and Turkey, wi	composed of a Chair, a th recognized and	
			7	
	Time Frame			-
,	<ol> <li>The panel will hold its first meeting on Headquarters in New York. It will hold Headquarters in New York as required within three months and thereafter as a final report to the Secretary-General with progress of the national investigations. Secretary-General depending on the p</li> </ol>	such further meetings.  The panel will subminecessary. The panel ithin six months taking. This timeline may be	at United Nations t a progress report will strive to submit its into account the adjusted by the	
	Location		· ·	
	,			
	7. The panel will be based at United Nation	ons Headquarters in N	ew York.	
	7. The panel will be based at United Nation	ons Headquarters in N	ew York.	

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307499 Date: 05/03/2013

## UN CONFIDENTIAL

8. The UN Secretariat will provide secretariat services for the panel.

Dated: XX-XXXX 2010

Vijay Nambiar Chef.de Cabinet

Place: New York

Executive Office of the Secretary-General

**United Nations** 

UN CONFIDENTIAL

2

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307499 Date: 05/03/2013

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	- UN CONFIDENTIAL
	RELEASED IN PART
	B5
	METHOD OF WORK
	Secretary General's Panel of Inquiry on the 31 May 2010 Flotilla Incident
4	
1	. The panel will receive and review copies of the national investigations into the
	incident from Israel and Turkey.
2	Where the panel considers that it requires further information, clarifications or
	meetings from Israel and/or Turkey, it will make such request to the points of contact designated by those States.
1.	Where the panel considers it necessary to obtain information from other affected
. \	States, it may request such information through appropriate diplomatic channels.
L	The panel will conduct its work in a prompt, impartial, credible and transparent
4	manner, in conformity with international standards.
	5. The panel is to operate by consensus and the findings of the report and any
	recommendations it may contain are to be agreed by consensus. Where the
	members of the panel are unable to reach agreement on a procedural issue or on any finding or recommendation, the Chair and Vice-Chair will use their best efforts to
	try to secure consensus among the members of the panel on that procedural issue.
	finding or recommendation. Where, despite the best efforts of the Chair and Vice- Chair, it is not possible to achieve consensus among the members of the panel on a
	particular procedural issue, finding or recommendation, the Chair and Vice-Chair will agree on that procedural issue, finding or recommendation.
. 6	5. The UN Secretariat will provide secretariat services to the panel and will arrange for the provision of necessary administrative, logistic and security support, including
	transportation and accommodation.
7	7. The Archives and Records Management Section will provide records-management
,	support to the panel.
	3. The report of the panel shall be designated unclassified. The panel may attach
	confidential annexes to its report.
9	The panel shall take the necessary steps to ensure that all documents and materials
	provided to it on the understanding of confidentiality are marked "third party confidential" and that all necessary measures are taken to safeguard their
	confidentiality.

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05307495 Date: 05/03/2013